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4 5	Attorney for Plaintiff NORTH VALLEY COALITION OF CONCE	RNED CITIZENS	
6			
7	REFORE THE	STATE OF CALIFORNIA	
8	INTEGRATED WASTE MANAGEMENT BOARD		
9			
10	NORTH VALLEY COALITION OF		
11	CONCERNED CITIZENS, a California public benefit corporation,	APPELLANT'S HEARING BRIEF	
12	Appellant,	CONSIDERATION OF APPEAL BY NORTH	
13		VALLEY COALITION SEEKING BOARD REVIEW	
14	VS.	OF DECISION BY HEARING PANEL OF LOS ANGELES COUNTY THAT THE LOS ANGELES	
15	THE LOS ANGELES COUNTY DEPARTMENT OF ENVIRONMENTAL	COUNTY LOCAL ENFORCEMENT AGENCY ACTED PROPERLY IN AUTHORIZING THE USE	
16	HEALTH, as local enforcement agency for	OF CONSTRUCTION AND DEMOLITION DEBRIS	
17	the State of California, and BROWNING FERRIS INDUSTRIES OF CALIFORNIA,	AS ALTERNATIVE DAILY COVER (ITEM 25)	
18	real party in interest,	[PRC §44310]	
19	Respondents.	Date: February 14, 2006	
20		Time: 1:30 p.m.	
21		Location: Sierra Hearing Room	
22	INT	FRODUCTION	
23	The local enforcement agency for the Sun	shine Canyon Landfill approved the use of garbage as a	
24	daily cover for garbage at the landfill. Approvi	ing this use allows the most egregious disregard for the	
25	purpose of daily cover—to assure health and s	afety protection from garbage blowing away or washing	
26	away. The stuff approved is not C&D waste; it is screened garbage. The California Integrated Waste		
27	Management Board needs to deal with this abuse openly. Hiding in closed session to deliberate the		
28	question is not allowed under state statutes, and is opposed by the Coalition.		
		1	

BACKGROUND

The North Valley Coalition ("Coalition") contends that the Los Angeles County local enforcement agency ("LEA") improperly approved "fines" from a mixed waste processing facility for use as alternative daily cover ("ADC") at the Sunshine Canyon Landfill.

A 2-1 decision by the hearing panel approved the LEA's decision. But the Coalition appeals that decision, contending that: 1) the material approved does <u>not</u> meet the state's requirements for ADC use; 2) the LEA failed to require proper amendments to the landfill's Report of Disposal Site Information; 3) the LEA's action conflicted with requirements, including traffic studies, of the facility permit and environmental documentation; and 4) that unique site conditions mandate special consideration by the LEA.

THE EVIDENCE BEFORE THE HEARING PANEL.

The hearing panel met twice to hear the Coalition's appeal of the LEA's action, first on October 11, 2005 and then on December 14, 2005. A transcript of the first hearing was prepared, but not the second hearing. The only evidence submitted by the LEA to support its decision was its letter authorizing the use of the material as ADC. Although the hearing panel requested written substantiation for its decision from the LEA, none was provided.

The hearing panel chair, Mike Mohajer, voted to overturn the LEA decision for failure to justify its action, pointing to, among other things, inconsistencies with traffic study figures in permit conditions and environmental documentation, disposal figures and tonnages.

The testimony of BFI officials clearly indicates that the ADC materials were accepted from the Falcon Recovery Facility—a BFI mixed waste processing facility, according to CIWMB records. The mixed-waste materials run over <u>a single screening process</u>. The fines from that screen process are two sizes: the larger size is landfilled, the smaller size is spread over Sunshine Canyon Landfill as ADC.

Thus particle size is the only difference between garbage and ADC from the Falcon Recovery Facility's "C&D" processing.

¹ The NVC formally protested appointment of one of the panel members before the hearing, contending that as a former employee of BFI, he was biased.

1	Such material is not allowable as ADC. In adopting regulations providing for the use of "C&D"
2	fines, the CIWMB clearly anticipated such abuse. The CIWMB should use this occasion to end it.
3	
4	REGULATION OF ADC MATERIALS
5	Materials allowed to be used as alternative daily cover are strictly spelled out in state regulations.
6	The Los Angeles County LEA was sloppy in identifying the materials involved, a common regulatory
7	problem.
8	For example, the Los Angeles County LEA was confused in 2003, when BFI brought "storm drain
9	catch basin debris" to the landfill for ADC use. See Hearing Transcript of October 11, 2005, testimony
10	of BFI's Sharon F. Rubalcava, page 51, lines 22-23. ²
11	The LEA failed to understand the state regulation allowing green waste as ADC. The regulation is
12	quite specific; 27 CCR §20690(a)(11)(3) prescribes the use of "Processed Green Material," as allowable
13	ADC:
14	"(A) For the purposes of this section, processed green material means any plant material that is
15	either separated at the point of generation, or separated at a centralized facility that employs methods to minimize contamination. Green material includes, but is not limited to, yard
16	trimmings, untreated wood wastes, paper products, and natural fiber products. Green material
17	does not include treated wood waste, mixed demolition or mixed construction debris, manure and plant waste from the food processing industry, alone or blended with soil
18	
19	(B) Green material used for alternative daily cover shall be processed prior to being applied to the working face unless the green material to be used as alternative daily cover already meets
20	the grain size specifications" (Emphasis added.)
21	The "storm drain catch basin debris" wasn't green waste; it wasn't processed. Note that the regula-
22	tions take close heed of the potential for contamination by other materials in those materials used as
23	ADC.
24	
25	
26	
27 28	² "Appeal Hearing for Approval of the Use of Construction and Demolition Material as Alternative Daily Cover at the Sunshine Canyon Landfill," Tuesday, October 11, 2005, 9:00 a.m. Further references will be to the "October 11 Hearing"
20	Transcript."

1	The LEA's mistake in 2003 is now recognized. State inspectors straightened the LEA out. Oct.
2	11 Hearing Transcript, 52:19-23. Clearly, BFI had been consciously abusing the "green waste"
3	definition of ADC. Oct. 11 Hearing Transcript, 53:2-17.
4	The prior abuses of ADC by the landfill operator are directly relevant here. It is too easy for BFI to
5	start slipping non-approved materials into the "fines," as it did in 2003, or for the Falcon facility, or any
6	other facility, to change the stuff blended in with the material; and it is too easy for the LEA to again fail
7	to notice.
8	Such abuse is not an isolated incident; it is prevalent throughout the landfill industry in California.
9	Understanding why this is so requires understanding the motives of the dump operators.
10	
11	HISTORY OF ADC ABUSES
12	With the advent of greater recycling activity, including composting programs, promoted by
13	California's 1989 Integrated Waste Management Act (Sher, AB 939), the use of "green waste" as daily
14	landfill cover was increasingly promoted by the landfill industry as "alternative daily cover" ("ADC").
15	This green-waste ADC was often self-hauled or municipally collected garden and lawn waste
16	simply dumped in the landfill unprocessed, eliminating more expensive processing needed to create
17	marketable compost.
18	The landfill companies urged the state to "count" such "alternative daily cover" toward the landfill
19	disposal reductions required of cities and counties under AB 939.
20	The CIWMB initially developed regulations setting a cap on the percentage of ADC that could
21	"count" toward the state recycling goals. But the landfill industry solicited the state legislature to allow
22	all green-waste ADC to "count" toward the disposal reduction goals. In Assembly Bill 1647
23	(Bustamante), passed in 1996, these powerful interests got their way.
24	Since then they have found another benefit.
25	According to a 2002 investigation by the CIWMB, landfills are increasingly confusing garbage,
26	ADC and other materials in accounting what's dumped. ³
27	
28	

The result is a big savings to landfills and a big loss to the state, not only in the revenue used to police California garbage operations and landfills, but also to the state policy of encouraging less use of landfill space.

According to the CIWMB, the percentage of ADC dumped in California had grown to 15 percent of all disposal by the year 2000, or 4,968,485 tons—almost <u>five million tons</u> of what was disposed in California landfills.

According to the CIWMB investigation of the problem, some landfills claimed ADC to be as much as <u>54 percent</u> of their disposal.

By calling landfilled materials "ADC," the landfill industry evaded paying the state's \$1.34 per ton "tipping fee" on disposed tonnage. That year the landfill industry avoided paying \$6.7 million to the state for such programs as school recycling education, landfill safety enforcement and pollution remediation.

It should be no surprise, therefore, that the complicated rules governing ADC were bent by BFI's use of C&D/"storm drain catch basin debris" at Sunshine Canyon Landfill.

Indeed, BFI's Falcon transfer facility apparently falsely reported the material shipped to Sunshine Canyon as ADC, as highlighted in the prior hearing. Oct. 11 Hearing Transcript, 81:7-82:13, also 126:15-128:17. Sunshine Canyon joined in playing the "name game," apparently calling the material ADC as a means to "dispose" of extra waste in the landfill, without it counting toward daily disposal limits.

ARGUMENTS

Too many parties intentionally look the other way—including the LEA—when it comes to "alternative daily cover." The use of mixed waste fines as ADC clearly creates conditions for abuses. These abuses are important. Small particles of who-knows-what, carried by gale force winds off the surface of Sunshine Canyon to the nearby inhabitants and park users, raise real health concerns that the LEA's casual approval process fails to address.

Now the CIWMB board wants to duck the issue in closed session.

1 CLOSED DELIBERATIONS WOULD VIOLATE THE OPEN MEETING ACT AND PROPOSITION 59. 2 Little over a year ago, Californians overwhelmingly passed Proposition 59, the state's "Sunshine 3 Amendment," a constitutional amendment to guarantee open public meetings. California Constitution 4 Article 1, §3(b) places the burden on government agencies to justify use of closed meetings. 5 The Coalition maintains that the CIWMB has no legal basis for holding its deliberations or actions on the appeal in closed session. 6 7 The Bagley-Keene Open Meeting Act, Gov. Code §§11120-11132 require open meetings of state agencies such as the CIWMB. Although the "informal" procedures of Administrative Procedures Act 8 9 govern the hearing, informal hearings are required to be open to the public. PRC §44310; Gov. Code §11425.20. 10 11 None of the exceptions for closed hearing under Gov. Code §11425.20 apply. Therefore the 12 CIWMB should conduct the hearing and all deliberations in public. 13 14 MIXED WASTE FINES ARE NOT ADC The LEA's August, 2005 approval of Sunshine Canyon Landfill's use of fines from the Falcon 15 mixed waste processing facility fails to correspond to the strict requirements for ADC use. 16 17 Categorically exempting construction and demolition debris from the case-by-case evaluation other-18 wise required for ADC use, state regulations specify which C&D materials may be used as ADC: 19 "Processed construction and demolition wastes and materials used as alternative daily cover shall be restricted to the following materials: rock, concrete, brick, sand, soil, 20 ceramics, cured asphalt, lumber and wood, wood products, roofing material, plastic pipe, 21 plant material when commingled from construction work, and fines derived from processing the above materials." 27 CCR §20690(b)(9)(B). 22 Note that nowhere in that discrete list of restricted materials does "mixed" C&D appear: "...rock, 23 24 concrete, brick, sand, soil, ceramics, cured asphalt, lumber and wood, wood products, roofing material, 25 plastic pipe, plant material when commingled from construction work, and fines..." Nothing there about

⁴ The reference of 27 CCR §20690(a)(11)(3), expressly prohibiting "mixed demolition or mixed construction debris," also argues against any implied approval of mixed waste for ADC.

"mixed" C&D.4

26

27

28

The reference in the regulation to "fines" means fines "derived from processing the above materials." That is, those materials, <u>already segregated</u>, then processed, producing "fines," may be used.

Instead here we have materials which are a literal "catch-all" of just about anything from BFI's Falcon facility. There is nothing in the record to show that the LEA assured that the C&D materials were separated before being crushed together. Nothing was presented that assured that other materials were not processed over the same conveyor belt and the same screen.

THE LEA FAILED TO PROVIDE RDSI DOCUMENTATION OF ADC CONTAMINATION PROGRAM

The LEA failed to require that the Falcon Recovery Facility or the Sunshine Canyon Landfill complied with regulations intended to assure proper use of ADC.

The LEA failed to require compliance with 27 CCR §20690(11):

"The owner or operator shall implement a program described in the Report of Disposal Site Information as required by section 21600(b)(6) to minimize contamination of alternative daily cover with wastes not included within the individual alternative daily cover material types specified in subdivision (b) of this section and wastes that would conflict with the performance requirements of $\P(a)(2)$."

The LEA provided no documentation at the review hearing indicating that BFI conformed to this requirement. Indeed, BFI officials stated that the Falcon Recovery Facility simply dumps materials on its tipping floor and sends them up a single conveyor line and over a single screen, which produces the "fines." There is no evidence that the LEA required the landfill or the Falcon facility to provide an RSDI amendment conforming to the requirements of 27 CCR §20690(11).

Without assuring that non-approved materials are kept off the conveyor and screen, there is simply no way that the LEA can look at a pile of fines and determine their composition.

As evidenced in the hearing panel's record, various other materials were included in waste used as ADC which was not categorically approved under the ADC regulations, including asbestos.

The common-sense knowledge of existence of asbestos in the mixed C&D wastestream is conceded by BFI. Oct. 11 Hearing Transcript, 88:3-8. ("...people realize it does come in, so it's inspected.")

The presence of other materials in the C&D used at Sunshine Canyon is also clear from the record, where it is noted that on August 30, 2005 "several piles of construction demolition fines use[d] as ADC was observed to be contaminated with litter." Oct. 11 Hearing Transcript, 121:22-25.

Clearly, the record already provides substantial evidence that contamination is mixed in with the materials provided as ADC at the Sunshine Canyon Landfill.

Without showing protection from contamination, the LEA's action to approve the use of mixed waste fines from the Falcon facility was not based on sufficient information.⁵ Indeed, the information that <u>is</u> available provides patent proof that the mixed material does not qualify as ADC under the state's regulations.

THE LEA WOULD IMPROPERLY ALLOW ADC "FINES" FROM ANY FACILITY.

Furthermore, the LEA's decision would allow Sunshine Canyon Landfill to indiscriminately accept mixed waste "fines" from <u>any</u> facility. Any waste processing facility would be allowed to send fines to Sunshine Canyon Landfill, with or without a RDSI plan for preventing contamination of the ADC.

This is clearly a prescription for ADC abuse. "Fines" from waste processing are indistinguishable. They might come from hazardous waste screening, for all that the Los Angeles County LEA would know. The landfill's RSDI provides no plan to assure that facilities claiming to provide C&D ADC have a program to keep out contamination.

The LEA approval should have been limited to specific materials from specific facilities. Those facilities providing the ADC should be required to provide RDSI amendments which detail how the ADC is being produced, and how any contamination is kept out.

THE LEA FAILED TO CONSIDER SITE-SPECIFIC WIND FACTORS.

A fundamental failure of the Los Angeles County LEA was its disregard of clear and substantial evidence of extremely high "Santa Ana" wind conditions at Sunshine Canyon Landfill. Those wind conditions militated site-specific considerations of the proposed ADC by the LEA. This consideration

⁵ The LEA never saw inspection logs for the Falcon facility. Hearing Transcript, October 11, 2005, 106:6-8.

1	was not given, thereby violating the overarching mandate to the LEA for approving ADC, pursuant to 2'	
2	CCR 20690(a)(1):	
3	"Alternative materials of alternative thickness for daily cover (other than at least six	
4	inches of earthen material) for municipal solid waste landfill units may be approved by the EA with concurrence by the CIWMB, if the owner or operator demonstrates that the	
5	alternative material and thickness control vectors, fires, odors, blowing litter, and	
6	scavenging <u>without presenting a threat to human health and the environment</u> ." (Emphasis added.)	
7		
8	Even if the mixed waste fines were allowed categorically under 27 CCR 20690(b), they must still	
9	conform to the requirement of subdivision (a) of that section:	
10 11	"Site specific demonstration projects are not required for the following materials used as specified and in accordance with subdivision (a) of this section." (Emphasis added.)	
12	The undisputed gale force winds over Sunshine Canyon create "a threat to human health and the	
13	environment" that must be at least evaluated by the LEA in its decision to allow "fines" composed of	
14	whatsoever to cover the landfill each day. 6	
15		
16	CONCLUSON	
17	Mixed waste "fines" are not ADC, and should not be allowed to be used as such by the Los Angeles	
18	County LEA. The CIWMB is urged vacate the LEA's approval.	
19		
20	Respectfully submitted.	
21		
22	DATE: January 31, 2006	
23	KELLY T. SMITH Attorney for Appellant	
24	NORTH VALLEY COALITION	
25		
26		
27		
28	⁶ The LEA agrees with the Coalition that the area is very windy. October 11 Hearing Transcript, 105:6-7.	
	9	

NVC EXHIBIT

A

NORTH UALLEY

NORTH VALLEY COALITION

11862 Balboa Blvd. Box 172 Granada Hills, California 91344

January 27, 2006

California Integrated Waste Management Board P.O. Box 4025 Sacramento, CA 95812-4025

Attention: Michael Bledsoe, Attorney.

Re: Scheduled February 14, 2006 CIWMB Hearing - Appeal by North Valley Coalition to LEAs Approval of the RDSI allowing use of C&D material as ADC.

Dear Sir:

We wish to submit as a part of the record, the August 1, 2005 letter (with exhibits) from Altshuler, Berzon, Nussbaum, Rubin & Demain submitted in opposition to and concerns regarding Draft Conditional Use Permit 00-194-(5). The traffic results presented as a part of this document were discussed and were referenced in the Los Angeles County Solid Waste Facilities Hearing Board written decision under Factual Background, Item E. as the "most recent traffic analysis, prepared in connection with a new Conditional Use Permit". Discussion of the impacts and findings of this traffic report start at the last paragraph on page 11 and continue through page 14 along with exhibit 4, Minagar & Associates Sunshine Canyon Landfill Traffic Assessment dated July 28, 2005.

Yours truly,

Wayde Hunter President, NVC

Enc.

c.c. Kelly Smith, Esq.

Exhibit "A"

ALTSHULER, BERZON, NUSSBAUM, RUBIN & DEMAIN

ATTORNEYS AT LAW

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SCOTT L. SHUCHART FELLOW

August 1, 2005

Los Angeles County Regional Planning Commission Department of Regional Planning 320 West Temple Street, 13th Floor Los Angeles, CA 90012

> Opposition to and Concerns regarding Draft Conditional Use Permit 00-194-(5) Re: (Sunshine Canyon Combined Landfill)

Dear Commissioners.

The law firms of Altshuler, Berzon, Nussbaum, Rubin & Demain; Lerach Coughlin Stoia Geller Rudman & Robbins, LLP; and Chatten-Brown & Associates write on behalf of the North Valley Coalition of Concerned Citizens, Inc.; the Sierra Club; the Natural Resources Defense Council; the Environmental Law Foundation; and the International Brotherhood of Teamsters, AFL-CIO, and their members (hereinafter collectively "the Coalition"), to express opposition to and concerns regarding draft Conditional Use Permit 00-194-(5) (hereinafter "draft CUP") for the Sunshine Canyon Landfill. These comments supplement the comments that the Coalition previously submitted at the April 6, 2005 hearing and, like those comments, are made to protect the environmental interests of the commenting organizations and their members, and the health and safety of the members of the organizations.

Pursuant to the request of the Commission at the April 6, 2005 hearing, the Coalition submitted proposed changes to the draft CUP and met with staff to discuss our proposals. We urge the Planning Commission to adopt all of our proposals. Because most of our proposals speak for themselves, we do not specifically address them in this comment letter. In light of the issuance of the staff report on July 14, 2005, there are a few matters that merit the Commission's particular attention and we address them below.

Staff has also recommended that the Planning Commission close the public hearing and indicate its intent to approve the CUP. We believe it would be premature to close the public hearing at this juncture. First, critical language regarding BFI's ability to commence operations on the "bridge" portion of the Sunshine Canyon (Staff's Proposed Condition 14) has not yet been



finalized. We have not yet had an opportunity to review or comment on the proposed language. Second, both the Coalition and Browning Ferris Industries, Inc. ("BFI") have submitted lengthy and detailed proposals regarding specific changes to the CUP. There are literally dozens of decisions for the Commission to make. Even if the Commission is able to consider and decide each of these open issues at the August 10 hearing, in many instances the precise language to carry out the Commission's intent will not yet have been crafted. There can often be significant issues with the language that is drafted. As we discuss below, for example, although the apparent intent of the CUP is to require the landfill on the County-side of Sunshine Canyon to have the same double composite liner system as is required for the City-side, the language proposed by staff and by BFI is ambiguous. Given the countywide significance of this project and the large potential cost exposure to the County and taxpayers, it is critical that the Commission first have the opportunity, with the benefit of public comment, to decide on the concepts it wishes to include in the CUP and then have the opportunity, again with the benefit of public comment, to review precise proposed CUP language to ensure that its intent is properly reflected in that language. The integrity of the decisionmaking process will be severely compromised if the public is denied the opportunity to review and comment on the specific language of the CUP that the Commission intends to adopt.

After addressing our proposals regarding the CUP, we also discuss the traffic impacts of the project.

Proposed Conditions

1. Long-term liabilities (Coalition Proposed Conditions 13 and 31)

Through our Proposed Condition 13, the Coalition seeks to ensure that the CUP contains meaningful long-term protections for the public health and safety and for the County's coffers.

As the situation now stands, BFI is only required to maintain insurance through the post-closure period, which is generally 30 years. That requirement is inadequate to guard against the true long-term dangers to the environment and resulting financial liability posed by landfills because landfills remain a threat to the environment long after the post-closure period. Insurance obligations should therefore not terminate upon completion of a 30 year post-closure period.

Moreover, any obligations imposed on BFI beyond the post-closure period are only meaningful if there are funds sufficient to carry out such obligations and to adequately respond to any number of possible site failures. It is critical that trust funds be established to carry out such responsibilities. Over the many generations that the site remains a risk, corporate dissolutions and bankruptcies, among other common occurrences, are likely to render legal obligations a practical nullity. In the absence of available funds to pay for a landfill operator's obligations, these costs will be shifted to the public.

It bears emphasis that the consequences of landfill failure at Sunshine Canyon are potentially disastrous. As the federal Environmental Protection Agency has acknowledged "even the best liner and leachate collection systems will ultimately fail." See 53 Fed. Reg. 33314-01 at 3345 (Aug. 30, 1988). Moreover, potential seismic activity, as has occurred approximately every 20 years in the area (Draft Subsequent Environmental Impact Report ("Draft SEIR"), Volume I at 4-26-4-31), could further compromise the integrity of the containment and remediation systems at Sunshine Canyon. The landfill is located 3 miles from the San Fernando-Sierra Madre Fault and 6.2 miles from the Northridge Blind-Thrust Fault. Given the sheer size of the landfill - an estimated disposal capacity of 90 million tons - the magnitude of future potential groundwater pollution is enormous. Moreover, the landfill is located close to the San Fernando Valley Groundwater Basin and facilities of the Metropolitan Water District and Los Angeles Department of Water and Power, which supply much of the drinking water to the greater Los Angeles region. Given the millions of people who depend on the water supply located close to the landfill, any groundwater pollution from Sunshine Canyon could have disastrous public health consequences. If at some future juncture a landfill failure should occur at Sunshine Canyon and funds are not available to pay for an environmental clean-up, the public would be left holding the bag.

The landfill operated by BKK in West Covina, California provides a cautionary tale. In compliance with existing state law requirements, see Cal. Pub. Res. Code §43600 et seq., BKK obtained an insurance policy to cover the cost of closure and postclosure activities - activities which are necessary to prevent the site from posing an imminent and immediate public health threat. In 2003, however, BKK announced that it was financially unable to pay the premium on its insurance policy. Not surprisingly, the insurer announced that it would cancel the insurance policy if any premium were unpaid - thus leaving unfunded the cost of critical activities necessary to protect the public health. To avoid this outcome, the City of West Covina stepped in and paid two of BKK's outstanding insurance premiums - at a cost to the City of over \$2 million. See State of California, Department of Toxic Substances Control, Consent Order, Docket No. HSA-CO 03/04-075. In September 2004, it then became apparent that project costs would exceed available funding from the insurance policy. BKK announced that it lacked the financial resources to make up the difference. Again, the public will be left to pick up the tab. Regulatory agencies have since been coordinating plans to ensure that the environmental control systems in place at the landfill continue to be operated, maintained, and monitored so that the site does not pose a threat to the public health. Ongoing costs are estimated to reach as much as \$100 million.

Without real financial assurance, Staff's Proposed Condition 30, will not achieve even its limited purpose: "The permittee shall be responsible for monitoring and maintenance of the facility's environmental protection and control systems in perpetuity, unless a lesser time is approved by the Director of Public Works." (According to the staff report, BFI objects to this requirement and contends that state law preempts the County from imposing a more stringent

standard, a contention that is meritless as we discuss below.) This condition should be strengthened. First, the obligation should extend in perpetuity. The current language allows the Director of Public Works to terminate that obligation at an earlier time, and provides no standard whatsoever to govern any such termination. Second, the obligation should encompass an insurance and corrective action requirement as well, and not only a monitoring and maintenance requirement. Although monitoring and maintenance are important means of possibly preventing or at least detecting at an early stage a potential landfill failure, they do nothing to ensure that a release from a landfill will actually be remediated. Third, the requirement that BFI be legally responsible for monitoring and maintenance in perpetuity is only meaningful if there are funds sufficient to pay for such obligations. For this reason, the Coalition's Proposed Condition 13-e, requiring the establishment of a trust fund to pay for such obligations, is a critical means of ensuring that the facility will actually continue to be monitored and maintained into the future. Similarly, a trust must be established to ensure payment of insurance and corrective action obligations as well.

In response to the Coalition's Proposed Condition 13, staff comments that "[t]he proposed change is such that insurance coverage is required based on subjective factors (as long as [the landfill] remains a threat . . .) rather than enforceable milestones." The Coalition is amenable to the enforceable milestone proposed by staff in Staff's Proposed Condition 30 — "in perpetuity." But staff has not addressed our primary concerns: First, existing insurance obligations terminate at the end of the post-closure period, even though the risk of a landfill failure continue to be significant for a very long period after that time. Second, there must be sufficient funds in a trust fund to ensure that insurance, corrective action, monitoring, and maintenance obligations can actually be carried out. Any other approach is simply fiscally irresponsible and exposes the County to significant financial risk.

2. Tonnage Limit

The Coalition proposes that the landfill be required to close either when the horizontal and vertical limits of the fill ("airspace") is reached, or when a specified number of tons of waste has been disposed of at the landfill, whichever is earlier. The proposed limit is 17 million tons for the County-only landfill and 90 million tons for the combined City-County landfill. This proposal would ensure that the CUP actually conforms to the expectations and understanding of decisionmakers and the public, as well as the environmental review conducted to date, on the issue of when the landfill would actually close. It is critical that the community surrounding the landfill not be forced to bear the burdens of the landfill for longer than previously represented.

The 17 million and 90 million tonnage limits are taken from the environmental review documents prepared in connection with this project. Although the 1993 CUP contains limitations based on airspace, all of the environmental review documents and public discussion of this project have been predicated on the project's estimated total disposal capacity, not its

permitted airspace. For example, the Draft SEIR, Volume I at 1-2-1-3, states: "This Draft SEIR will analyze and evaluate potential environmental impacts associated with the proposed project Ultimately project development would result in a combined City/County Landfill with a net disposal capacity of 90 million tons."

Because the project analyzed in environmental review documents was defined in terms of net disposal capacity, the analyses of project impacts and recommended mitigation measures were also predicated on the landfill's estimated total disposal capacity, and not its permitted airspace. Critically, the estimated site life of the landfill – 26 years according to the Draft SEIR (page 1-1) – also assumes a net disposal capacity for the City/County Landfill of 90 million tons. Had the project's net disposal capacity been greater than 90 million tons, the estimated site life would have been longer, and environmental review would have shown that project impacts would have been greater and that more extensive measures would have been necessary to mitigate those impacts.¹

BFI's draft Biennial Monitoring Report, dated March 31, 2005, indicates that the total disposal capacity of the County-only landfill may be far greater than the 16.9 million tons originally estimated. Although the 1993 CUP authorizes a footprint of 215 acres, BFI has thus far only engaged in actual or planned construction of lined disposal areas on a 129.3 acre footprint. BFI now estimates that this 129.3 acre footprint will have a disposal capacity of 16.5 million tons. If BFI uses the remaining 85.7 acres already permitted by the 1993 CUP, the total disposal capacity of the County-only landfill could be far in excess of the 16.9 million tons and the site life far longer than the period originally estimated. When representatives of the Coalition met with staff to discuss these proposals on June 20, 2005, Department of Public Works staff stated that they had not at that time performed calculations as to the landfill's current estimated disposal capacity.

The CUP should contain limitations based on tonnage. If this limitation is not included, then experience with the County-only landfill shows that the combined City/County landfill will very likely have a total disposal capacity far greater than the 90 million ton project analyzed in the SEIR and in turn a much longer site life. Such a change in disposal capacity would warrant preparation of a new subsequent environmental impact report. In any event, the proposed

¹ There can be little doubt that a project's impacts increase in direct proportion to the project's total disposal capacity. The Draft SEIR for example analyzed a reduced volume alternative to the 90 million ton proposed project. An alternative with a smaller total disposal capacity was found to be an environmentally superior project that would have fewer earth resource impacts, dust impacts, landfill gas emission impacts, mobile air emissions impacts, biological resource impacts, land use impacts, litter impacts, transportation and circulation impacts, and cultural resource impacts. Draft SEIR at 5-11-5-12. Conversely, an increase in total disposal capacity would increase all of these impacts.

limitation is simply a way to conform the actual language of the CUP to the public discussion and understanding of what has been approved and what is proposed for approval at Sunshine Canyon. In the absence of the tonnage limitation, the site life may extend much longer than the 26 years estimated in the SEIR and the surrounding community will be forced to bear the burden of this facility for far longer than was ever contemplated. It is only fair that the community not be forced to bear this burden for such a long period, particularly when other communities, such as those neighboring the Puente Hills Landfill, have obtained the benefit of a firm closure date.²

The staff report states that the 1993 CUP "encouraged improved compaction techniques in accordance with County policies to maximize landfill capacity" and that "[s]etting an absolute tonnage cap would change the nature of the original approval" The most effective means of maximizing landfill capacity is to use capacity wisely and to reduce the volume of the waste stream that ultimately finds its way into landfills. An absolute tonnage cap is entirely consistent with that goal. If the landfill's ultimate disposal capacity is not actually going to be greater than that originally estimated, then the tonnage cap will not have any impact on the total available landfill capacity. If the landfill's ultimate disposal capacity, however, is going to exceed original estimates, then the proposal will simply conform the CUP to the public's understanding of the original approval.

3. Double Liner (Coalition Proposed Condition 73)

We understand from discussions with staff that the intent of the CUP is that, like the City-side of Sunshine Canyon, the landfill on the County-side should also have a double composite liner. All the language proposed by staff (Staff Proposed Condition 70) and by BFI uses ambiguous terms such as "consistent with" or "of equal effectiveness." The language of the

² A further important safeguard for the community is the Coalition's Proposed Condition 3-f, which prohibits any waste from being received, disposed of, or in any other way processed at the site after the cessation of landfilling operations, and requires the site thereafter to be dedicated for open space, wildlife, preservation, or recreational use. Staff has not commented on this proposed condition regarding the ultimate use of the property, and we urge the Planning Commission to adopt it in order to ensure that the community will not have to bear the burdens of on-going waste processing at the site indefinitely.

³ BFI claims that "[a]pproval of the liner design is within the jurisdiction of the [Regional Water Quality Control Board] and is beyond the expertise of the County." BFI June 30, 2005 Letter at 7. If liner design is a matter beyond the expertise of the County, then the County should reject BFI's proposal, which would require the County to evaluate whether a particular liner system is of "equal effectiveness" to a liner design adopted by the Water Board. BFI implies that staff has revised this condition in accord with BFI's proposal. We are not aware of any revisions of the language in the proposed CUP from the version issued by staff in November 2004.

CUP should simply state that the design of the liner should be the design required by the Regional Water Quality Control Board for the City landfill, as in our Proposed Condition 73. There is no reason for ambiguity when it is easy to ensure the stated intent is followed. There are many alternative products in the market, and there is very little information about their long-term performance. That a double liner, not some undefined and unproven alternative, was previously imposed by the Los Angeles Regional Water Quality Control Board for the City landfill speaks to its importance.

4. Adoption of Conditions from 1993 CUP and City Conditions (Coalition Proposed Condition 2)

The stated intent of the BFI's application for revisions to the CUP is to conform the CUP to the City's more restrictive conditions and thus ensure uniform operating procedures for the combined City/County landfill. The actual language of the proposed CUP does not accomplish this stated goal. We have identified numerous instances of the draft CUP's failure to incorporate the City's more stringent conditions. See, e.g., Coalition Proposed Conditions 25 (requiring manifest of unacceptable waste), 28 (Community Protection Program), 74 (alternative fuel requirement), 75 (video monitoring). Because the CUP and the City Conditions address hundreds of issues, it is entirely possible that there are many additional issues that the City Conditions address that the draft CUP in its current form does not. Our Proposed Condition 2 therefore proposes catch-all language that would ensure that to the extent the City Conditions address a matter that the CUP does not expressly address, the City Condition on that issue would be incorporated by reference, and that where the City Conditions and County CUP differ, the more stringent condition shall govern operation of the Combined landfill.

The staff report states that for enforcement reasons, it is preferable not to incorporate any other documents by reference. Until the Planning Commission can verify that the draft CUP actually incorporates the City's more restrictive conditions – for instance through preparation and review of a side-by-side comparison of the City Conditions and the draft CUP – it should not be taken on faith that the draft CUP accomplishes this stated goal, for it demonstrably does not.

Similarly, we propose a catch-all provision that would ensure that the proposed CUP does not inadvertently eliminate or weaken the conditions contained in the 1993 CUP. We have discovered instances of the draft CUP's failure to carry forward important protections contained in the 1993 CUP. See, e.g., Coalition Proposed Condition 18 (ceiling on number of days that project proponent may be permitted to exceed maximum daily intake rate). Again, the Commission should verify, rather than assume, that the draft CUP does not eliminate or weaken conditions contained in the 1993 CUP.

5. Alternative Fuel Requirement (Coalition Proposed Condition 74)

The Coalition proposes a condition, modeled on the City Conditions, that would phase in the requirement that various types of alternative fuel vehicles be used at the landfill, beginning with light-duty vehicles and extending ultimately to collection and transfer trucks. As we explained in our earlier comments submitted at the April 6, 2005 hearing, this is an important means of minimizing the significant air quality impacts associated with hauling 12,100 tons per day to Sunshine Canyon.

In its letter dated June 30, 2005, BFI contends that alternative fuel vehicles are not commercially available. BFI also asserts that at a June 28, 2005 meeting between BFI and staff of the City of Los Angeles and the South Coast Air Quality Management District ("SCAQMD"), "it was agreed that light-duty alternative fuel vehicles meeting BFI's specifications were not available for purchase at this time." June 30, 2005 BFI Letter at 6. We vigorously dispute these contentions.

As set forth in the attached report of Gladstein, Neandross & Associates ("GNA"), a nationally recognized consulting firm on air quality issues, with special expertise in the field of alternative fuel and low emission vehicles and technologies, there are currently at least 25 fleets in California that have alternative fuel waste hauling trucks, including natural gas side loaders, front loaders, and transfer trucks. See GNA Report at 3, attached as Exhibit 3.

SCAQMD staff has indicated to us that they have told BFI that there are light and medium-duty natural gas vehicles, manufactured by Ford and General Motors, and available for BFI's purposes. SCAQMD is currently requesting a letter from Ford and General Motors to put this issue to rest.

Alternative fuel engines for collection trucks are currently technologically feasible and commercially available from Cummins and John Deere, according to AQMD staff and GNA. See GNA Report at 1, 3.

As to transfer trucks, the Coalition's proposed condition does not require transfer trucks entering the landfill to be alternative fuel vehicles until the third year of operations under the CUP. The technology for transfer trucks is currently feasible, has been commercially available, as noted above, and will be commercially available again in an updated version by the end of next year. See GNA Report at 1, 3.

6. Preemption

The staff report and BFI's comments reflect the view that the County is "preempted" from imposing requirements governing the operation of the landfill that are similar to or more

stringent than requirements imposed by other agencies, such as the Integrated Waste Management Board or the Regional Water Quality Control Board. The California Constitution empowers counties to "make and enforce within [their] limits all local, police, sanitary, and other ordinances not in conflict with general laws." Cal. Const., art. XI, §7 (emphasis added). The California Integrated Waste Management Act expressly invites counties to regulate landfills "in order to prevent or mitigate potential nuisances," as long as the county's conditions "do not conflict with or impose lesser requirements than" the Waste Management Act – thus permitting counties to adopt conditions that are more stringent than requirements contained in state law. Cal. Pub. Res. Code §40053; see also Cal. Pub. Res. Code §40001 ("The Legislature declares that the responsibility of solid waste management is a shared responsibility between the state and local governments.");27 CCR §20030 ("[n]o provision in [state regulations governing solid waste] shall be construed . . . to limit or restrict counties and cities from promulgating enactments which are as strict or stricter than the regulations contained in this Division").

In the interest of protecting the environment and the public health and safety, the County has the authority to and should adopt Coalition Proposed Conditions 3 (installation of final cover), 25 (random waste vehicle load inspections), 37 (groundwater monitoring wells), 42 (revegetation and final cover requirements), and 62 (monitoring). Requirements that establish a minimum floor, such as those proposed by the Coalition, do not "conflict" with state or federal requirements. The County has an equal and independent responsibility to protect the public. Some of the Coalition's proposed conditions would not be necessary if prior conditions had been enforced. But, for instance, as staff agreed in our meeting, the current revegetation conditions have not been properly enforced. If the current revegetation conditions will not be enforced and more readily enforceable language is considered too strict, the public is left with no recourse.

7. Video Monitoring (Coalition Proposed Condition 75)

Consistent with Condition E-14 of the City Conditions, Coalition Proposed Condition 75 would require video monitoring to ensure compliance with the conditions of operation. The proposal is more specific than the City Conditions insofar as it specifies that video monitoring equipment should be installed at the working face and other critical locations. BFI is apparently amenable to a generic requirement for video monitoring but opposes language that requires monitoring of disposal operations. BFI Letter of July 5, 2005 at 13. There would be little utility in a video monitoring requirement that does not involve monitoring of disposal operations. Accordingly, the County should ensure that there is such monitoring.

8. Notice (Coalition Proposed Conditions 76 and 77)

Staff contends that the notice requirements proposed by the Coalition are unprecedented and would interfere with County activities. The Coalition does not wish to interfere with the daily activities of any County staff, but simply desires to receive meaningful notice of actions

that impact operations of the landfill. The Coalition's notice proposal is modeled on a resolution adopted by the Los Angeles City Council in 2003 regarding Sunshine Canyon. See Los Angeles City Council File Number 03-0978 ("[I]n addition to the Citizens Advisory Committee, the Granada Hills North Neighborhood Council and other interested groups be notified of all operational changes proposed for the landfill that were not full[y] analyzed in the Supplemental [E]nvironmental Impact Report, and that the affected community be given an adequate opportunity to comment and to request hearings and California Environmental Quality Act findings."), available at http://cityclerk.lacity.org/CFI/. Whether or not the Commission adopts our precise proposed changes, there must be some meaningful notice provision.

9. Hours of operation (Coalition Proposed Condition 26/Staff Proposed Condition 25)

BFI requests a change in the condition governing hours of operation, to permit site preparation and maintenance activities to commence at 5 a.m., an hour in advance of the landfill's 6 a.m. opening time. The City requires all landfill operations, including site preparation and maintenance, to start no earlier than 6 a.m. City Condition B-3-c. BFI's proposal would result in *longer* hours of operation under the County CUP than under the City Conditions – a result directly at odds with BFI's stated goal of conforming the CUP to the City's more restrictive conditions.

The Coalition has also proposed a limit on the number of days over the life of the CUP on which the Local Enforcement Agency is authorized to extend the facility's operating hours. This proposal is modeled on the upper limit contained in the 1993 CUP which limits the number of days over the life of the CUP on which BFI may be granted an exemption to the daily intake rate, and which staff has no objection to carrying forward into this CUP as Coalition Proposed Condition 18. Without an upper limit, the extension provision can be abused.

10. Technical issues

Coalition Proposed Condition 2/Staff Proposed Condition 2: Staff Proposed Condition 2 authorizes certain ancillary facilities and activities, but uses potentially vague and open-ended language that could be construed to permit BFI to construct facilities far beyond what was previously contemplated, analyzed, or mitigated in the SEIR and prior approvals. Staff objects to the Coalition's proposed language incorporating the SEIR by reference. The Coalition alternatively proposes the following specific language, which directly tracks the ancillary facilities described in the Draft SEIR at 2-41-2-42:

Offices and employee facilities related directly to the landfill and waste handling and processing operations allowed under this grant, but excluding offices and other facilities related to any other enterprises operated by the permittee or others,

provided that offices and employee facilities shall consist of no more than two portable trailer facilities consisting of approximately 4,200 square feet;

Two <u>One</u> caretaker's residences, <u>consisting of a trailer of 1,604 square feet; or mobile homes;</u>

Coalition Proposed Condition 21: The Proposed CUP prepared by staff contains a drafting error. Staff Proposed Condition 20 requires BFI to comply with the "Waste Plan Conformance Agreement entered into between the County and permittee pursuant to Conditional Use Permit 86-312-(5) [the 1993 CUP]." Staff Proposed Condition 21 then requires the permittee to enter into a new Waste Plan Conformance Agreement with the County. The Proposed CUP, however, only requires BFI to comply with the old Waste Plan Conformance Agreement and does not require BFI to comply with the new Waste Plan Conformance Agreement. Language should be added to cure this error. Technical flaws such as this underscore the need for review and comment on the final language of the CUP before the Planning Commission votes on this matter.

A New Subsequent Environmental Impact Report Should Be Prepared

As we explained in our April 6, 2005 comments, a new subsequent environmental impact report should be prepared.

First, the project has substantially changed from that previously approved by the County. The 1993 CUP approved a County-only landfill on a 215 acre footprint with an estimated disposal capacity of 16.9 million tons. The 1993 CUP also granted conditional authorization to BFI to expand landfilling operations onto an additional 42 acre footprint (known as "the bridge") with an estimated disposal capacity of 18 million tons if, but only if, BFI obtained approval from the City to conduct landfilling operations on the City-side of Sunshine Canyon. Now that the City has granted the requisite approval, the draft CUP would authorize BFI to expand the landfill onto an additional 42 acre footprint, with an additional disposal capacity of 18 million tons, with an extended site life of an additional 25 years beyond that actually approved in the 1993 CUP. The County has not previously imposed any mitigation measures in connection with these additional impacts because prior to the City granting its approval, it was uncertain whether the project would ever expand in this fashion. These substantial changes in the project should be fully analyzed now, so that the County can impose appropriate mitigation measures.

Second, new information also warrants the preparation of a new subsequent environmental impact report. In addition to the new information regarding air pollution and the discovery of 1,4-dioxane (a chemical known by the State of California to cause cancer or reproductive toxicity, 22 Cal. Code Regs §12000) and other contamination in Sunshine Canyon discussed in our April 6, 2005 letter, we also wish to draw the Commission's attention to newly-

obtained information regarding the impacts of the County-City landfill on traffic in the area, which also requires a subsequent environmental impact report.

Traffic counts conducted in May 2005 at key intersections show that the traffic projections relied on in the Addendum drastically understate the actual traffic in the vicinity of the landfill. The demonstrably flawed projections contained in the Addendum are the result of numerous methodological flaws in the analysis used therein. The County should therefore require further study of the landfill's impact on traffic, based on current observed traffic volumes and methodologically sound projections of future traffic growth. Moreover, the Addendum's conclusions that planned mitigation measures are adequate to address the impacts of Sunshine Canyon rest on its flawed projections regarding traffic volumes in the area. Because actual traffic volumes are significantly higher than projected by the Addendum, the Addendum's conclusion about the adequacy of mitigation measures is unreliable and the County should require further analysis of the proposed mitigation measures' effect on existing, actual traffic.

The Addendum's Conclusions Regarding Traffic are Demonstrably Incorrect

As explained in the report prepared by Minagar & Associates ("Minagar"), a nationally recognized traffic engineering consulting firm, actual May 2005 traffic counts at key intersections in the vicinity of Sunshine Canyon "demonstrate[] that the projections relied on in the Addendum grossly understate the actual traffic in the area" of the landfill. See Sunshine Canyon Landfill Traffic Assessment at 2, 5-7, 18-19 & Tables 1-2 (hereafter "Minagar Report"), attached as Exhibit 4. Minagar's analysis "further revealed numerous flaws in the methodology that further call into question the Addendum's analysis." Id. at 2. As Minagar concludes, "[b]ecause existing traffic volumes are significantly higher than expected, the Addendum's conclusions that any impacts of the Sunshine Canyon Landfill have been adequately addressed should be revisited. At a minimum, the County should require further analysis of the proposed mitigation measures' effect on existing traffic, not on traffic projections we now know to be grossly understated. Moreover, the County should also require further analysis of the actual proposed mitigation measures at the intersections [at] issue because the Addendum frequently misstated, and therefore could not have accurately analyzed, the planned traffic mitigation scheme." Id. at 19-20.

The Addendum relies on June 28, 2004 Updated Supplemental Traffic Data prepared by Linscott, Law & Greenspan (hereinafter the "LLG Report"). One of the LLG Report's central methodological flaws is that it used an ambient growth rate at 1.1% per year to estimate increases in traffic volumes from 2002, when existing traffic was counted. Addendum at 3-66. However, the Southern California Association of Governments computer models — which, as Minagar explains, take into account many factors that affect traffic, "such as changes in population, employment and housing," and therefore provide "a more global and accurate view of future traffic (Minagar Report at 4) — show the annual growth rate in the area of Sunshine Canyon has

been 2.77% between 2000 and 2005. Thus, LLG's 2004 traffic projections were premised on an unreasonably low growth rate. *Id.* Current traffic counts demonstrate that LLG's estimates were far wide of the mark, and as a result, its conclusions — relied on in the Addendum — are fundamentally flawed.

In May 2005, Minagar performed traffic counts and analyzed peak-hour levels of service at five of the key intersections analyzed by LLG: Roxford St. at Encinitas/I-5 Northbound Off-Ramp; San Fernando Rd. at Balboa Ave.; San Fernando Rd. at I-5 Southbound Off-Ramp; San Fernando Rd. at Sunshine Canyon; and San Fernando Rd. at Sierra Highway. See Minagar Report at 3; compare id., Tables 1& 2 with Addendum Table 3.3-10. To compare the May 2005 data to LLG's projections, Minagar projected LLG's estimates forward to 2005 based on the same premises underlying LLG's analysis. Minagar Report, Table 2 n. 3. Minagar found that existing traffic counts were substantially higher, and corresponding peak-hour levels of service were commensurately worse, at three of the five intersections than LLG's analysis would have predicted. Id., Table 2.

In particular, LLG's analysis significantly underestimates afternoon peak traffic at the four intersections examined on San Fernando Rd. At the intersection of San Fernando and Sunshine Canyon, LLG projected a peak-hour afternoon traffic volume of 2,465 vehicles in 2005. Actual traffic observed at that intersection in May 2005 was 4,047 vehicles, 67% greater than LLG's analysis would have predicted. *Id.* At the other San Fernando Rd. intersections examined, LLG's analysis underestimates the actual peak-hour afternoon traffic observed at those locations by 37 to 49%. *Id.* LLG's analysis similarly underestimates the peak-hour morning traffic at the entrance to Sunshine Canyon by 17%. *Id.*

Because LLG's analysis substantially understated actual traffic volumes, its conclusions regarding levels of service at the key intersections are equally unreliable. By LLG's analysis, the 2005 level of service at the San Fernando/Sunshine Canyon intersection should rate an "E" in peak morning hours, and an "A" in peak afternoon hours. Based on existing 2005 traffic, however, that intersection actually rates an "F" in both morning and afternoon peak hours. Minagar Report, Table 1. Similarly, by LLG's analysis, the intersection of San Fernando and the I-5 southbound off-ramp should rate a "B," and the intersection of San Fernando and Sierra Hwy. should rate a "C," in peak afternoon hours. However, actual 2005 traffic volumes show that the level of service at both intersections rates an "F." Id. That is, the intersections fail in their capacity to handle existing traffic.

Because actual levels of service at the intersections affected by the landfill are significantly worse than LLG's analysis would have predicted, the Addendum's conclusions based on that analysis that existing mitigation requirements are sufficient to alleviate the landfill's traffic impacts are unsupportable. Minagar Report at 19. For example, at the San Fernando/Sunshine Canyon intersection, LLG estimates that existing mitigation measures will

improve the projected 2004 "C" level of service in afternoon peak hours, based on a volume-to-capacity ("V/C") ratio of .727, to an "A," with a V/C ratio of .542. Addendum Table 3.3-10. In contrast, the actual V/C ratio at that intersection in May 2005 was 1.4, rating an "F" level of service. Minagar Report, Table 2. There is no reason to believe, without further analysis, that existing mitigation measures would be sufficient to address this substantially worse level of service in a satisfactory manner. At a minimum, the County should require reexamination of traffic impacts based on current data or reliable projections to determine whether existing mitigation requirements are sufficient or whether further mitigation measures should be considered. Minagar Report at 19.

Further Flaws in Methodology Render Prior Traffic Analyses Unreliable

LLG's unreasonably low presumed growth rate taints its projections for traffic volumes from 2002, when it last counted existing traffic at key intersections affected by Sunshine Canyon, to the present. There is also reason to question LLG's analysis of proposed measures to mitigate the landfill's traffic impacts.

In several instances the traffic mitigation measures analyzed by LLG are not consistent with those proposed in the Mitigation Reporting and Monitoring Program ("MRMP"). Minagar Report at 16-17. In particular, LLG analyzed mitigation measures at the San Fernando/Sunshine Canyon, San Fernando/Balboa Rd., and Roxford/I-5 southbound off-ramp intersections that differ from those proposed in the MRMP. *Id.* LLG analyzed the effects of mitigation measures at the intersection of San Fernando Rd. and the I-5 southbound off-ramp, even though no mitigation had been proposed at that location. *Id.* at 16. In fact, LLG had not even listed this intersection as significantly impacted by the landfill. Addendum, Table 3.3-10.

Because LLG analyzed different mitigation measures from those that have been proposed, its conclusions that the proposed mitigation measures are sufficient to address the impacts of the landfill "simply have no basis." Minagar Report at 5; see also id. at 19-20. To the extent that these flaws in methodology suggest that mitigation measures other than those proposed in the MRMP are necessary to address the landfill's traffic impacts, or that the proposals contained in the MRMP are not sufficient to address those impacts, or that additional intersections not previously identified as significantly impacted are significantly impacted by the project, further analysis is clearly needed.

Respectfully submitted.

Linda-Lve

GLADSTEIN, NEANDROSS & ASSOCIATES LLC

Building an Environmental and Socially Responsible Future

COMMENTS REGARDING PROPOSED COUNTY OF LOS ANGELES CONDITIONAL USE PERMIT NO. 00-195-(5)

GENERAL DESCRIPTION

Browning Ferris Industries of California, Inc. (BFI) is an applicant for Conditional Use Permit (CUP) 00-194-(5). BFI operates the Sunshine Canyon Landfill, which comprises the currently operating County portion of the facility and the recently approved City portion. The stated purpose of the proposed CUP is the modification of prior permits to align with City approved entitlements for the joint development of the Sunshine Canyon Landfill.

At the request of Altshuler, Berzon, Nussbaum, Rubin & Demain, GNA has reviewed relevant documentation pertaining to heavy-duty natural gas engines and contacted industry representatives to verify the status of engine development and availability. Based on our evaluation, GNA has found that both Cummins and John Deere have engines available for collection trucks and at least two heavy-duty natural gas engines with 400+ horsepower will be available to support the deployment of alternative fuel, low emission transfer trucks to service the proposed expansion at Sunshine Canyon Landfill.

Following is a brief description of GNA's qualifications followed by our observations, which are formatted as brief statements with explanatory summaries. These statements were prepared by Clifford E. Gladstein and Karen Sagen, whose extensive experience and qualifications are detailed below.

GNA QUALIFICATIONS

Gladstein, Neandross & Associates is widely recognized throughout the United States for its expertise on air quality issues and alternative fuel vehicles as well as alternative and renewable energy issues, land use policy and sustainable development practices. Every member of GNA's staff has extensive experience helping local, regional, state and federal government agencies, private utilities, energy service companies, power providers, alternative fuel providers, engine and vehicle manufacturers, trade associations, large corporations, small businesses, developers, environmental, labor and community-based organizations meet the challenge of sustainable operations and economic development. Clifford E. Gladstein is the President of GNA. For nearly twenty years, Mr. Gladstein has been a leader at the local, state and national levels in the effort to develop cost-effective policies and programs to reduce pollution from transportation, relieve the nation's dependence on petroleum, and create innovative public-private partnerships to pursue market-based solutions for environmental problems.

Mr. Gladstein is the Founder of the Interstate Clean Transportation Corridor (ICTC), the nation's first and most successful public-private partnership to accelerate the commercialization of clean, alternative fuel vehicles in the interstate movement of goods. Under his leadership, the ICTC has raised over \$50 million dollars in grants to build over 20 natural gas fueling stations and deploy over 600 heavy-duty low emission trucks. Gladstein has assisted the development of two west coast-based liquefied natural gas (LNG) import terminals, and has spearheaded the effort to convert diesel-powered cargo-handling

equipment in the ports of Los Angeles and Long Beach to LNG. Gladstein helped conceive and is part of the team that created and manages the Gateway Cities Clean Air Program and its innovative Fleet Modernization program that buys and destroys gross polluting trucks and replaces them with much cleaner newer previously owned trucks. Gladstein helped develop the offset program for the Otay Mesa power plant in San Diego County, which relied on Emission Reduction Credits (ERCs) that GNA generated from the conversion of diesel trash trucks to natural gas and replacing engines on marine vessels. Mr. Gladstein has used his knowledge and experience in developing and implementing technology deployment programs for the Department of Energy Clean Cities Program, Southern California Gas Company, Southern California Edison, Pacific Gas & Electric, American Honda, Mitsubishi Corporation and the South Coast Air Quality Management District's Leadership Cities program, to name but a few. In addition, he was part of the team that created the Carl Moyer Air Quality Standards Attainment Program, California's highly successful program to reduce emissions from diesel engines, and helped with the development of the Texas Emission Reduction Program (TERP), another of the nation's most significant low-emission vehicle incentive programs.

Gladstein is the Vice President of the California League of Conservation Voters, and is the only person to have served as president of both Heal the Bay and the Coalition for Clean Air. He is a graduate of Duke University, and holds three graduate degrees from the University of Texas, Austin and the University of California, Los Angeles.

Karen Sagen is a Senior Associate with GNA and began with the company in 1999. Over the course of the subsequent five and a half years, Ms. Sagen has secured a tremendous amount of experience in the review and analysis of scientific and technical studies related to air quality, alternative fuel and low emission vehicles and technologies. Ms. Sagen utilizes these skills to develop long-range compliance and planning strategies for public agencies and private clients. Through her extensive outreach efforts to public and private fleet operators, fuel providers and other related companies to facilitate the development of alternative fuel infrastructure, Ms. Sagen has developed a comprehensive knowledge of the process and technical aspects required to develop and build alternative fuel fueling facilities. Ms. Sagen has been intimately involved with GNA's activities focused on developing LNG and Liquefied to Compressed Natural Gas (LCNG) fueling facilities in the City of Tulare, County of Riverside, City of Barstow, City of San Bernardino, City of Commerce, City of Banning; at Downs Commercial Fueling, Sysco Food Services of Los Angeles and Yusen Terminals.

Ms. Sagen has over 12 years of experience in the engineering and legal professions. As a Land Planning Associate, she provided services aimed at gaining discretionary actions from government agencies. Ms. Sagen also prepared and managed contracts for services by coordinating the efforts of internal engineers and outside vendors to assure timely and high quality performance of contract goals. While working in securities arbitration, she supervised the administrative staff, compiled profit and loss statements for brokerage accounts and was responsible for monitoring the workflow of several hundred active claims. Ms. Sagen earned her Bachelors Degree in Environmental Studies from U.C.L.A.

AVAILABILITY OF NATURAL GAS TRUCKS

There are currently at least 25 fleets in California that have waste hauling trucks that are powered by liquefied natural gas (LNG). These fleets include a combination of natural gas side loaders, front loaders and transfer trucks. At present, both Cummins and John Deere have dedicated natural gas powered engine offerings that are integrated into various collection chassis made by Crane Carrier, Autocar, Peterbilt and Sterling. The variety of options and expanding market are a testament to the fact that low emission, natural gas powered collection trucks are both technically feasible and commercially available.

Transfer trucks are typically powered with 400+ horsepower engines. There are hundreds of low-emission natural gas engines which meet this power requirement either being used in a transfer truck, grocery deliver truck or line haul application. The extensive hours logged by these rigs has proven that the technology has the power and durability to perform well in heavy-duty applications requiring plenty of torque. The C-12 Dual-Fuel engine manufactured by Clean Air Power (CAP) has been the most popular engine for natural gas powered transfer trucks. This engine has been replaced with the C-13 engine, which utilizes Caterpillar's Advanced Combustion Emissions Reduction Technology (ACERT) technology. GNA has worked closely with Clean Air Power throughout late 2004 and early 2005 to track their Dual-Fuel engine program, specifically their development of the C-13 engine that would comply with US EPA 2007-2010 emission standards. Based on conversations with CAP, GNA understands that CAP plans to have the C-13 commercially available in the 3rd or 4th quarter 2006. CAP is targeting performance at 425 hp, 1450 lb-ft torque, 2007-2010 EPA emission standards and compliance with the definition for pilot ignition heavy-duty engines as set by SCAQMD and ARB.

Clean Air Power is not the only company working on the development of a 400+ hp low-emission natural gas engine. Cummins Westport has developed and demonstrated the High Pressure Direct Injection (HPDI) engine, which is a compression ignition engine that uses diesel fuel as a pilot. GNA understands that the South Coast Air Quality Management District and U.S. Department of Energy have provided cost-share to Westport Innovations to support the further development of the HPDI engine program. This project includes the development and deployment of the next generation of the 14.9-litre ISX-G engine. CWI intends to have the ISX-G certified to 1.2 g/bhp-hr NOx by the end of 2005 and further reduce the emissions to 0.2 g/bhp-hr by 2008. With the ISX-G at 450 horsepower and 1650 lb-ft torque, and the C-13 at 425 hp, either engine will have sufficient power for the transfer truck application.

FINAL

Sunshine Canyon Landfill Traffic Assessment In the City of Los Angeles, California County of Los Angeles, California

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July 28, 2005

Sunshine Canyon Landfill Traffic Assessment

- I. Introduction and Background
 - a. Background & Experience Evaluating Traffic Impacts
 - b. Overview of Methodology & Findings
 - c. Project Location & Existing Conditions (2005)
- II. Discrepancies and Inadequacies within and among DEIR, DSEIR & Addendum to FEIR/FSEIR (referred to throughout as the Addendum) (70 items)
 - a. Growth Factor Assumptions (5 items)
 - b. Traffic Forecasts and Volumes (52 items)
 - c. Trip Generation and Distribution (1 item)
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Appendix A	Turning Movement Counts
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Appendix C	Photos and Photo Logs

Introduction and Background

In October 2004 the County of Los Angeles Planning Department issued an Addendum to the Draft Final Subsequent Environmental Impact Report ("Addendum") for Sunshine Canyon Landfill analyzing a proposed expansion of the county section of the landfill. Minagar & Associates, Inc. was retained by Altshuler, Berzon, Nussbaum, Rubin & Demain to count existing traffic volumes at key intersections affected by Sunshine Canyon Landfill, analyze peak hour levels of services (LOS) at those intersections, & compare new data to traffic volumes & level of service projections at these same intersections relied upon in the Addendum.

Our analysis was based on existing traffic volumes in May 2005, which demonstrate that the projections relied upon in the Addendum grossly understate the actual traffic in the area. Our analysis revealed numerous flaws that further call into question the Addendum's analysis. Below we first provide a summary of Minagar & Associates, Inc.'s qualifications. We then provide a brief overview of our findings and their significance.

a. Background & Experience Evaluating Traffic Impact

Minagar & Associates, Inc. is a traffic engineering, transportation planning & Intelligent Transportation Systems (ITS) consulting firm that has been repeatedly recognized for its expertise in these areas. Minagar & Associates and Fred Minagar have received numerous state & national awards including Public Technology Institute's Best Transportation Technology Solutions Award in the United States for the Year 2003 and the California Alliance for Advanced Transportation Systems (CAATS) Award of Excellence for Best Return on Investment in the State of California for the Year 2002. Fred Minagar, a registered engineer in California, New Jersey and Oregon, is a recognized national authority in the area of ITS, traffic engineering & transportation planning. In the past 22 years, Mr. Minagar has managed & administered over 100 ITS and 250 traffic engineering projects in 15 states across the United States. He has conducted numerous ITS and traffic engineering workshops for the Federal Highway Administration (FHWA), Institute of Transportation Engineers (ITE) National, Caltrans, Los Angeles County Metropolitan Transportation Authority, various departments of transportation (DOTs), cities and Governments of China & South Korea. He has served as city traffic engineer for 4 cities in Southern California. He has served as chairperson of the traffic & transportation committee

for the City of Laguna Niguel for the past 8 years. He has also served on a number of ITE technical committees at local, regional & national levels. Mr. Minagar's most recent project, Traffic Signal Synchronization of 121 City, County and Caltrans locations has won the PTI's 2003 Award of the Best Transportation Technology Solutions in the United States as well as the CAATS' 2002 Award of Excellence for Best California Return on Investment Project.

Among the numerous traffic engineering, transportation planning and ITS projects Minagar & Associates, Inc. has been involved in over the years, they have analyzed and assessed the impact of over 40 projects in eight states across the United States, including Somerset County's Landfill and Bellemead Development Traffic Impact Assessment in Montgomery Township, New Jersey. Minagar & Associates, Inc. and Fred Minagar have also been involved in projects for the Trammell Crow Company, Wal-Mart Corporation, Chrysler Corporation, Lockheed Martin, Port of San Diego and numerous state and regional governing entities.

b. Overview of Methodology & Findings

Between May 23 and 26, 2005, we counted existing traffic volumes during morning & afternoon peak hours at 5 key intersections in the vicinity of Sunshine Canyon:

- 1. Roxford St. & Encinitas/I-5 NB Off-Ramp
- San Fernando Rd. & Balboa Rd.
- 3. San Fernando Rd. & I-5 SB Off-Ramp
- 4. San Fernando Rd. & Sunshine Canyon (Main Entrance)
- 5. San Fernando Rd. & Sierra Highway

The landfill's impacts on traffic at each of these intersections were analyzed in the Addendum. We selected the 4 intersections on San Fernando Rd. for further analysis because they are the closest intersections to the Sunshine Canyon Landfill. We selected the Roxford & Encinitas/I-5 NB Off-Ramp for further analysis because it is the nearest northbound exit from the I-5 to the landfill & is therefore the most likely to be affected by landfill related traffic arriving from the south.

The most recent counts of existing traffic volumes at the analyzed intersections were performed in 2002. The Addendum relied on projections of future traffic volumes to 2004 based on, among other things, an ambient growth rate of 1.1% per year. To compare our May 2005 existing traffic counts to the projection, we applied the same 1.1% to the 2004 traffic projections relied on in the Addendum.

intersection's LOS in the morning peak hours as an "E" with a v/c ratio of .93 and the afternoon peak hour LOS as an "A" with a v/c ratio of .59.

In addition to these basic flaws in assumptions underlying the landfill's traffic impacts, the Addendum's analysis contains numerous other flaws. For example, in several instances, the Addendum's analysis incorporates proposed traffic mitigation measures that differ from the measures proposed in the Mitigation Reporting & Monitoring Program. Because the Addendum analyzed different mitigation measures than those that have been proposed, it's conclusion that the proposed mitigation measures will adequately address the landfill's impact on traffic simply has no basis.

- c. Project Location & Existing Conditions (2005) 1
 - i. Figure 1: Vicinity Map
 - ii. Figure 2: Study Intersection Locations
 - iii. The following geometries are shown in Figures 3-8. The intersection volumes and level of service summaries for the first five intersections are shown on Table 1.
 - iv. Roxford St. & Encinitas/I-5 NB Off-Ramp
 - 1. Current geometry shown on Figure 3.
 - a. NB approach: One exclusive left-turn lane, one shared through/left-turn lane and one shared through/right-turn lane.
 - EB approach: One exclusive left-turn lane, one through lane and one shared through/right-turn lane.
 - SB approach: One dedicated left turn lane and one combination left-turn/through/right-turn lane.
 - d. WB approach: One exclusive left-turn lane, one through lane and one shared through/right-turn lane.
 - 2. Total intersection volume is currently 2,596 vehicles in the AM peak hour and 3,089 vehicles in the PM peak hour.
 - 3. Currently operates at Level of Service (LOS) "C" in the AM peak hour and LOS "C" in the PM peak hour.

¹ Based on Turning Movement Counts and LOS/ V/C Assessments performed by Minagar and Associates, Inc. in May 2005.

v. San Fernando Rd. & Balboa Rd.

- 1. Current geometry shown on Figure 4.
 - a. NB approach: One exclusive left-turn lane, two through lanes.
 - b. EB approach: One exclusive left turn lane, one shared left-turn/right-turn lane.
 - c. SB approach: One through lane, one shared through/right-turn lane.
- 2. Total intersection volume is currently 3,657 vehicles in the AM peak hour and 4,006 vehicles in the PM peak hour.
- Currently operates at LOS "F" in the AM and PM peak hours, which is considered failing according to LADOT Traffic Study Policies (2002).

vi. San Fernando Rd. & I-5 SB off-ramp

- 1. Current geometry shown on Figure 5.
 - a. NB approach: Two through lanes.
 - b. EB approach: One shared left-turn/right-turn lane, one exclusive right-turn lane.
 - c. SB approach: Two through lanes.
- Total intersection volume is currently 3,153 vehicles in the AM peak hour and 4,184 vehicles in the PM peak hour.
- Currently operates at LOS "E" in the AM peak hour and LOS "F" in the PM peak hour, which are considered poor and failing, respectively, according to LADOT Traffic Study Policies (2002).

vii. San Fernando Rd. & Sunshine Canyon (main entrance)

- 1. Current geometry shown on Figure 6.
 - a. NB approach: One exclusive left-turn lane, two through lanes.
 - b. EB approach: One exclusive left-turn lane, one exclusive right-turn lane.
 - c. SB approach: One through lane, one shared through/right-turn lane.
- 2. Total intersection volume is currently 3,567 vehicles in the AM peak hour and 4,047 vehicles in the PM peak hour.

- Currently operates at LOS "F" in both the AM and PM peak hours. This is considered failing according to LADOT Traffic Study Policies.
- viii. San Fernando Rd. & Sierra Hwy.
 - 1. Current geometry shown on Figure 7.
 - a. NB approach: One through lane, one exclusive right-turn lane.
 - b. SB approach: Two through lanes, one exclusive left-turn lane.
 - c. WB approach: One exclusive left turn lane, one shared left-turn/right-turn lane.
 - 2. Total intersection volume is currently 2,366 vehicles in the AM peak hour and 3,124 vehicles in the PM peak hour.
 - Currently operates at LOS "D" in the AM peak hour. In the PM peak hour, this intersection operates at LOS "F", which is considered failing by LADOT.
- ix. Roxford St. & I-5 SB ramps
 - 1. Current geometry shown on Figure 8.
 - a. NB approach: NONE (I-5 SB on-ramp)
 - b. EB approach: One shared through/right-turn lane.
 - c. SB approach: one shared left-turn/through lane and one shared through/right-turn lane.
 - d. WB approach: One through lane, one exclusive left-turn lane.
- II. Discrépancies and Inadequacies within and among DEIR, DSEIR & Addendum to FEIR/FSEIR (referred to throughout as the Addendum) (70 items)
 - a. Growth Factor Assumptions (5 items)
 - i. Based on the Southern California Association of Governments (SCAG) computer model for overall growth in Southern California for the 2004 Regional Transportation Plan, the projected annual growth rate for the area in which Sunshine Canyon Landfill is located was 3.3% per year between 1997 and 2000. The DSEIR assumption of 1% per year (DSEIR p.4-336) is wholly inconsistent with the SCAG projections.
 - ii. Based on the same SCAG computer model results from 2004, the annual growth rate for the same area was 2.77% per year

- between 2000 and 2005. The Addendum to the FEIR/FSEIR assumption of 1.1% per year (Addendum p.3-66) is also inconsistent with these projections.
- iii. In the Draft Environmental Impact Report (1993), the statement that a growth factor of 6% (p. 192) was assumed for 1988 to 1998 was not clear in specifying whether this percentage was a yearly growth rate to be compounded over ten years or a total growth rate.
- iv. In the Draft Subsequent Environmental Report (1997), the assumption of a growth factor of 1% per year (page 4-336) has not been justified or substantiated.
- v. In the Addendum to the FEIR & FSEIR (2004), the assumption of a growth factor of 1.1% per year (page 3-66) has not been justified or substantiated. Tables 3.3-3 and 3.3-4 of the same document show that the average annual growth is 4.43% in the AM peak hour and 1.13% in the PM peak hour for the time period between 1992 (when the DSEIR counts were taken) and 2002 (when the Addendum counts were taken). The average of these tabulations would be 2.78% per year.
- b. Traffic Forecasts and Volumes (51 items)
 - A comparison of 1998 existing plus growth factor forecasts from the DEIR (1993, Appendix E) and DSEIR (1997, Figure 4.13-12 and 4.13-13) found the following discrepancies in traffic volumes (36 items):
 - 1. At the intersection of San Fernando Rd. & Sepulveda Blvd., the volume for the northbound through movement on San Fernando Rd. during the AM peak hour is drastically higher in the DEIR (97 vehicles per hour) than in the DSEIR (63 VPH).
 - 2. At the intersection of San Fernando Rd. & Sepulveda Blvd., the volume for the left turn movement from Sepulveda Blvd. onto northbound San Fernando Rd. during the AM peak hour is much higher in the DEIR (70 VPH) than in the DSEIR (30 VPH).
 - 3. At the intersection of San Fernando Rd. & Sepulveda Blvd., the volume for the right turn movement from Sepulveda Blvd. onto southbound San Fernando Rd.

- during the AM peak hour is much higher in the DEIR (16 VPH) than in the DSEIR (4 VPH).
- At the intersection of San Fernando Rd. & Sepulveda Blvd., the volume for the northbound left turn movement onto Sepulveda Blvd. during the PM peak hour is much higher in the DEIR (19 VPH) than in the DSEIR (1 VPH).
- 5. At the intersection of San Fernando Rd. & Sepulveda Blvd., the volume for the southbound through movement on San Fernando Rd. during the PM peak hour is much higher in the DEIR (161 VPH) than in the DSEIR (111 VPH).
- 6. At the intersection of San Fernando Rd. & Sepulveda Blvd., the volume for the southbound right turn movement onto Sepulveda Blvd. during the PM peak hour is much higher in the DEIR (149 VPH) than in the DSEIR (68 VPH).
- 7. At the intersection of San Fernando Rd. & Sepulveda Blvd., the volume for the left turn movement from Sepulveda Blvd. on to San Fernando Rd. during the PM peak hour is much higher in the DEIR (142 VPH) than in the DSEIR (84 VPH).
- 8. At the intersection of San Fernando Rd. and the site driveway, the volume for the northbound through movement on San Fernando Rd. during the AM peak hour is drastically higher in the DEIR (491 VPH) than in the DSEIR (410 VPH).
- At the intersection of San Fernando Rd. and the site driveway, the volume for the southbound through movement on San Fernando Rd. during the PM peak hour is much higher in the DEIR (811 VPH) than in the DSEIR (679 VPH).
- 10. At the intersection of San Fernando Rd. and Balboa Rd., the volume for the northbound left movement from San Fernando Rd. onto Balboa Rd. during the AM peak hour is much higher in the DEIR (50 VPH) than in the DSEIR (19 VPH).

- 11. At the intersection of San Fernando Rd. and Balboa Rd., the volume for the northbound through movement on San Fernando Rd. during the AM peak hour is much higher in the DEIR (120 VPH) than in the DSEIR (61 VPH).
- 12. At the intersection of San Fernando Rd. and Balboa Rd., the volume for the southbound through movement on San Fernando Rd. during the AM peak hour is much higher in the DEIR (1130 VPH) than in the DSEIR (1028 VPH), a difference of 102 vehicles.
- 13. At the intersection of San Fernando Rd. and Balboa Rd., the volume for the right turn movement from Balboa Rd. onto San Fernando Rd. during the AM peak hour is much higher in the DEIR (142 VPH) than in the DSEIR (95 VPH).
- 14. At the intersection of San Fernando Rd. and Balboa Rd., the volume for the northbound left turn movement from San Fernando Rd. onto Balboa Rd. during the PM peak hour is much higher in the DEIR (92 VPH) than in the DSEIR (64 VPH).
- 15. At the intersection of San Fernando Rd. and Balboa Rd., the volume for the northbound through movement on San Fernando Rd. during the PM peak hour is much higher in the DEIR (416 VPH) than in the DSEIR (338 VPH).
- 16. At the intersection of San Fernando Rd. and Balboa Rd., the volume for the southbound through movement on San Fernando Rd. during the PM peak hour is much higher in the DEIR (193 VPH) than in the DSEIR (106 VPH).
- 17. At the intersection of San Fernando Rd. and Balboa Rd., the volume for the southbound right movement from San Fernando Rd. onto Balboa Rd. during the PM peak hour is much higher in the DEIR (702 VPH) than in the DSEIR (558 VPH), a difference of 144 vehicles.
- 18. At the intersection of San Fernando Rd. and the I-5 offramp, the volume for the northbound through movement on San Fernando Rd. during the AM peak

- hour is much higher in the DEIR (497 VPH) than in the DSEIR (410 VPH).
- 19. At the intersection of San Fernando Rd. and the I-5 offramp, the volume for the southbound through movement on San Fernando Rd. during the AM peak hour is much higher in the DEIR (962 VPH) than in the DSEIR (641 VPH), a difference of 321 vehicles.
- 20. At the intersection of San Fernando Rd. and the I-5 offramp, the volume for the northbound through movement on San Fernando Rd. during the PM peak hour is drastically higher in the DSEIR (1717 VPH) than in the DEIR (204 VPH), a difference of 1,513 vehicles.
- 21. At the intersection of San Fernando Rd. and the I-5 offramp, the volume for the eastbound right turn movement onto San Fernando Rd. during the PM peak hours is much higher in the DEIR (602 VPH) than in the DSEIR (468 VPH), a difference of 134 vehicles.
- 22. At the intersection of San Fernando Rd. and Roxford St., the volume for the southbound left turn movement during the AM peak hour is much higher in the DEIR (102 VPH) than in the DSEIR (80 VPH).
- 23. At the intersection of San Fernando Rd. and Roxford St., the volume for the southbound right turn movement during the AM peak hour is much higher in the DEIR (57 VPH) than in the DSEIR (23 VPH).
- 24. At the intersection of San Fernando Rd. and Roxford St., the volume for the eastbound through movement during the AM peak hour is much higher in the DEIR (456 VPH) than in the DSEIR (259 VPH), a difference of 197 vehicles.
- 25. At the intersection of San Fernando Rd. and Roxford St., the volume for the west bound through movement during the AM peak hour is much higher in the DEIR (82 VPH) than in the DSEIR (45 VPH).
- 26. At the intersection of San Fernando Rd. and Roxford St., the volume for the northbound left movement in the PM peak hour is much higher in the DEIR (250 VPH)

- than in the DSEIR (21 VPH), a difference of 229 vehicles.
- 27. At the intersection of San Fernando Rd. and Roxford St., the volume for the eastbound through movement during the PM peak hour is much higher in the DEIR (405 VPH) than in the DSEIR (125 VPH), a difference of 280 vehicles.
- 28. At the intersection of San Fernando Rd. and Roxford St., the volume for the eastbound right turn movement during the PM peak hour is much higher in the DEIR (134 VPH) than in the DSEIR (16 VPH), a difference of 118 vehicles.
- 29. At the intersection of San Fernando Rd. and Roxford St., the volume for the westbound through movement during the PM peak hour is much higher in the DEIR (330 VPH) than in the DSEIR (193 VPH), a difference of 137 vehicles.
- 30. At the intersection of San Fernando Rd. and Roxford St., the volume for the westbound right turn movement during the PM Peak hour is much higher in the DEIR (80 VPH) than in the DSEIR (60 VPH).
- 31. At the intersection of Foothill Blvd, and Yarnell St., the volume for the westbound through movement during the AM peak hour is much higher in the DEIR (223 VPH) than in the DSEIR (135 VPH).
- 32. At the intersection of Foothill Blvd. and Yarnell St., the volume for the westbound right turn movement during the AM peak hour is much higher in the DEIR (230 VPH) than in the DSEIR (192 VPH).
- 33. At the intersection of Foothill Blvd. and Yamell St., the volume for the eastbound left turn movement during the PM peak hour is much higher in the DEIR (124 VPH) than in the DSEIR (83 VPH).
- 34. At the intersection of Foothill Blvd. and Yarnell St., the volume for the eastbound through movement during the PM peak hour is much higher in the DEIR (239 VPH) than in the DSEIR (132 VPH), a difference of 107 vehicles.

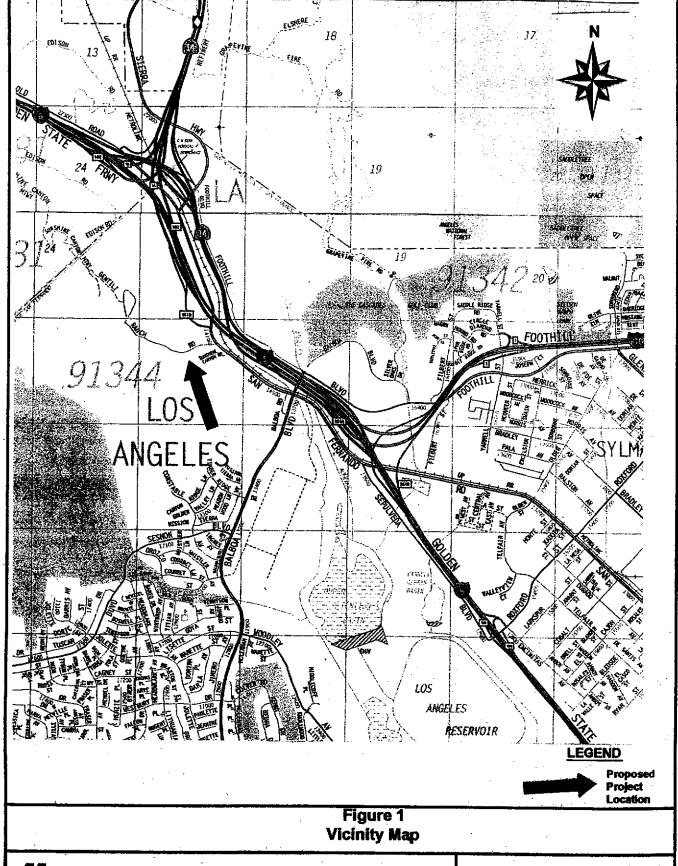
- 35. At the intersection of Foothill Blvd. and Yarnell St., the volume for the westbound through movement during the PM peak hour is much higher in the DEIR (156 VPH) than in the DSEIR (110 VPH).
- ii. The Existing 1995 AM Peak-Hour Traffic Volumes (DSEIR Figure 4.13-3) and the Existing 2002 AM Peak Hour Traffic Volumes (Addendum FEIR Exhibit 5) were compared for reasonable baseline conditions. Southern California is known for its constant growth, and it is expected that over the course of seven years, traffic volumes will gradually increase. The following lists discrepancies that are not reasonably explained (9 items):
 - At the intersection of San Fernando Rd. and the I-5 offramp, the DSEIR counted 622 vehicles to make the right turn movement onto southbound San Fernando. The Addendum FEIR (which will now be referred to as the Addendum) counted 490 vehicles, an inexplicable reduction of 132 vehicles.
 - 2. At the intersection of San Fernando Rd. and the main project entrance driveway, the DSEIR counted 398 vehicles following the northbound through movement on San Fernando Rd. The Addendum counted 340 vehicles.
 - At the intersection of San Fernando Rd. and Balboa Rd., the DSEIR counted 350 vehicles making the right turn movement from Balboa Rd. onto northbound San Fernando Rd. The Addendum counted 281 vehicles.
 - 4. At the intersection of San Fernando Rd. and Sepulveda Blvd., the DSEIR counted 740 vehicles making the right turn movement from San Fernando Rd. onto Sepulveda Blvd. The Addendum counted 577 vehicles making the same movement, an inexplicable reduction of 163 vehicles.
 - At the intersection of Roxford St. and the I-5 SB offramp, the DSEIR counted 188 vehicles making the left turn movement off the off-ramp. The Addendum counted 149 vehicles making the same movement.

- At the intersection of Yarnell St. and the I-210 EB offramp, the DSEIR counts 164 vehicles making the right turn movement off the off-ramp onto southbound Yarnell St. The Addendum counts 124 vehicles making the same movement.
- 4. At the intersection of Yarnell St. and Foothill Blvd., the DSEIR counts 147 vehicles making the southbound left turn movement from Yarnell St. onto eastbound Foothill Blvd. The Addendum counts 125 vehicles making the same movement.
- 5. At the intersection of Yarnell St. and Foothill Blvd., the DSEIR counts 107 vehicles making the westbound through movement on Foothill Blvd. The Addendum counts 82 vehicles making the same movement.
- At the intersection of Foothill Blvd. and Sierra Hwy., the DSEIR counts 737 vehicles making the northbound through movement on Sierra Hwy. The Addendum counts 306 vehicles making the same movement, an inexplicable reduction of 431 vehicles.
- 7. At the intersection of San Fernando Rd. and Sierra Hwy. the DSEIR counts 1180 vehicles making the northbound right turn movement from San Fernando Rd. onto Sierra Hwy. The Addendum only counts 995 vehicles making the same movement, an inexplicable reduction of 185 vehicles.
- iv. In the Addendum, the PM peak hour volume on Table #11 at Roxford St. and I-5 NB Off-Ramp has been reported as 2,561. According to the traffic counts included in the appendix of the same document, the count should be 2,410.
- c. Trip Generation and Distribution (1 item)
 - i. The trip distribution differs between the DEIR and DSEIR. The DEIR allocates 58% of trips to originate east of the 1-5, and 30% from the south. The DSEIR estimates 68% of trips will originate east of the I-5 and 20% from the south. The Addendum to the FEIR/FSEIR assumes a distribution of 12% coming from the north on San Fernando Rd., and the remaining 88% coming from the south on San Fernando Rd. These inconsistencies are never justified.

- d. Intersection Capacity Analysis (9 items)
 - i. The following items refer to Table 12 Supplemental Peak Hour Intersection Capacity Analysis Summary (Addendum to FEIR/FSEIR – 2004) and corresponding Critical Movement Analysis worksheets. Both can be found in Appendix B "CMA/LOS Calculation Sheets." (5 items)
 - 1. San Fernando Rd. at Balboa Rd. The Existing 2002 PM peak hour LOS is noted as "D" in Table 12, which conflicts with the worksheet's finding of LOS "C".
 - 2. San Fernando Rd. at Balboa Rd. The mitigation measures analyzed in the CMA scenario "2004 with mitigation" are inconsistent with those proposed in the Mitigation Reporting and Monitoring Program (MRMP) No. 137. The MRMP No. 137 proposed the addition of a northbound left-turn lane, shared through/left-turn lane and shared through/right-turn lane. The CMA worksheet analyzed a scenario in which the westbound approach would be restriped to convert a westbound through lane to a shared westbound through/left-turn lane, which would improve the LOS during the PM peak hour from "F" to "E."
 - San Fernando Rd. at I-5 SB Off-Ramp The CMA analyzed a 2004 with Mitigation scenario that added a new eastbound left turn lane. However, this intersection was not considered to be significantly impacted and no mitigation measures for this intersection have been listed in the MRMP.
 - 4. San Fernando Rd. at Sunshine Canyon The mitigation measures proposed in the MRMP No.141 are inconsistent with the CMA worksheet. Specifically, the restriping of the northbound approach to consist of one through lane and one left turn lane is omitted from the worksheet, and the installation of an eastbound rightturn/northbound left-turn overlap is analyzed as a mitigation measure on the CMA worksheet.
 - Roxford St. at I-5 SB Off-Ramp The mitigation measure analyzed in the CMA worksheet is not consistent with the measures set forth in MRMP No. 136. The CMA worksheet analyzes the addition of a second southbound left turn lane, while the MRMP No.

136 proposed restriping the westbound approach to consist of dual left-turn lanes and one through lane.

- ii. The following items refer to Exhibit 2 of the Addendum "Existing Roadway Conditions and Intersection Controls" in comparison to the CMA worksheets in the Appendix. (3 items)
 - San Fernando Rd. at Sunshine Canyon Exhibit 2 shows this intersection to be signalized, but the CMA worksheet has analyzed it as an unsignalized intersection.
 - Roxford St. at I-5 SB Off-Ramp Exhibit 2 shows this
 intersection to be unsignalized, but the CMA worksheet
 has analyzed it as being signalized with a 2-phase
 signal system.
 - San Fernando Rd. at I-5 SB Off-Ramp Exhibit 2 shows this intersection to be unsignalized, but the CMA worksheet has analyzed it as being signalized with a 2phase signal system.
- iii. The CMA worksheets in Appendix B of the Addendum fail to properly indicate use of the Planning or Operational analyses for LOS assessment of existing 2002 and projected 2004 scenarios. It is unknown which analysis was used for each scenario; therefore an equivalent calculation could not be made.
- e. Mitigation Measures and Implementation Refer to Figure 9 Intersection Geometry Comparison (3 items)
 - i. San Fernando Rd. at Sunshine Canyon The mitigation measure proposed in February 1999 that called for the restriping of San Fernando Rd.'s northbound approach to consist of one through lane and one left-turn lane has not been implemented to date.
 - ii. San Fernando Rd. at Sierra Hwy. The mitigation measure proposed in February 1999 that called for the restriping of the northbound approach to consist of one combination through/right-turn lane and one dedicated right turn lane has not been implemented to date.
 - iii. Roxford St. at I-5 SB Off-Ramp The mitigation measure proposed in February 1999 that called for the restriping of the



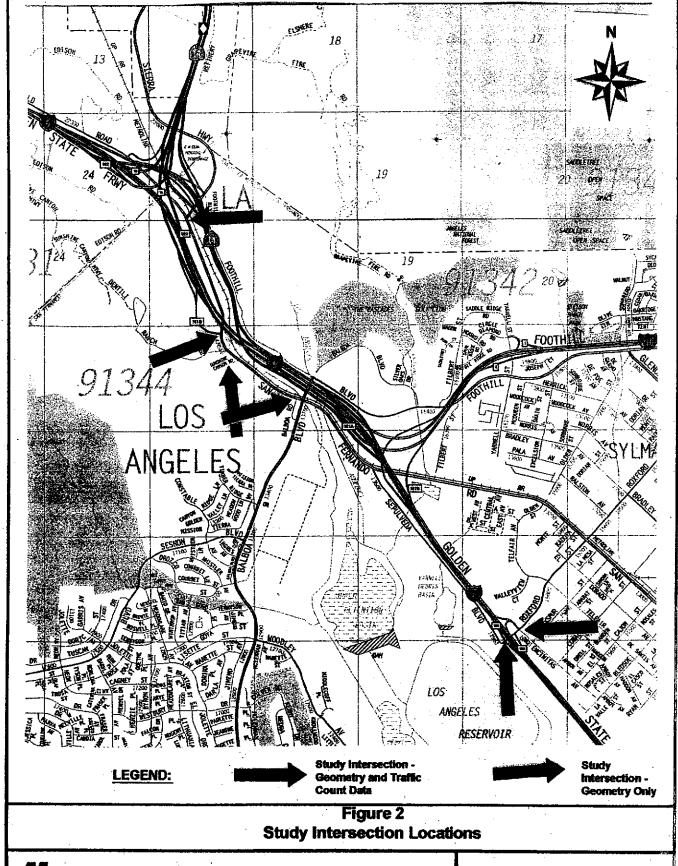
MINAGAR & ASSOCIATES, INC.

ITS-TRAFFIC ENGINEERING-TRANSPORTATION PLANNING-CIVIL M19662 MACARTHUR BLVD, SUITE 435, AIRPORT BUSINESS CENTER IRVINE, CA 92612



Sunshine Canyon Landfill Traffic Assessment

Altshuler, Berzon, Nussbaum, Rubin & Demain



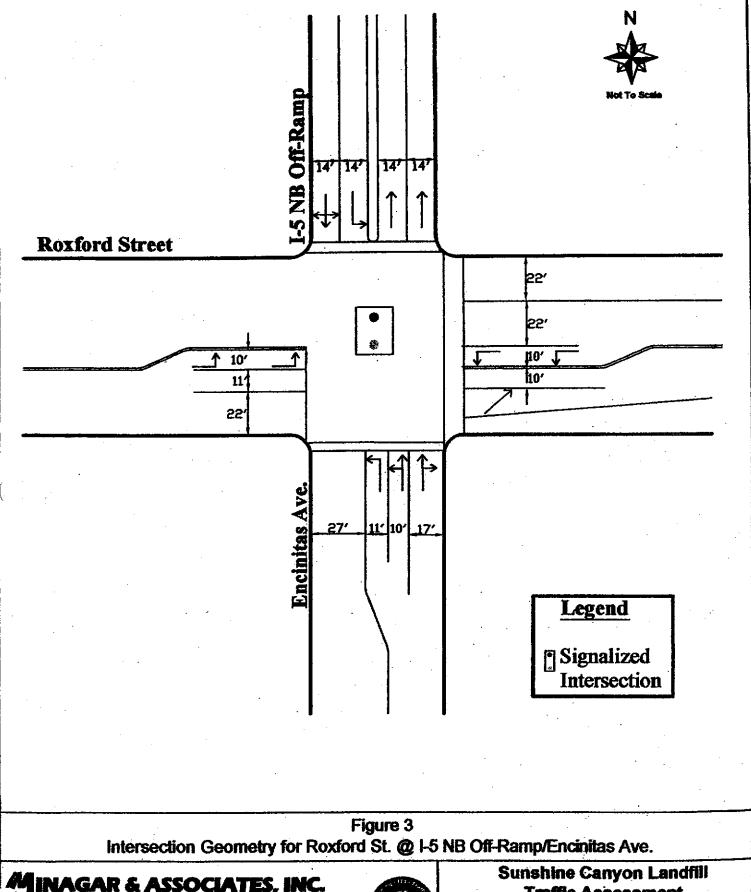
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Sunshine Canyon Landfill Traffic Assessment

Altshuler, Berzon, Nussbaum, Rubin & Demain

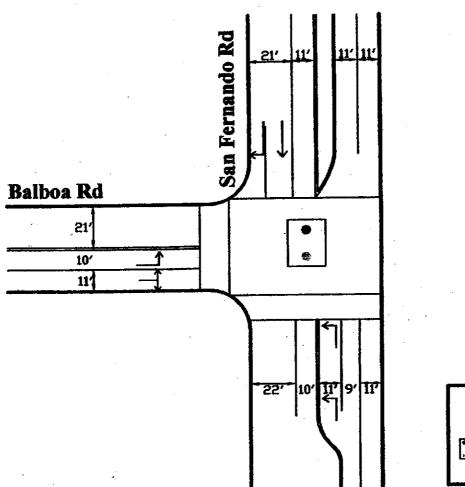


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Irvine, CA 92612

Sunshine Canyon Landfil
Traffic Assessment
Altshuler Berzon, Nussbaum,
Rubin & Demain





Legend

Signalized Intersection

Figure 4
Intersection Geometry for Balboa Rd. @ San Fernando Rd.

MINAGAR & ASSOCIATES, INC.

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Sunshine Canyon Landfill
Traffic Assessment
Altshuler Berzon, Nussbaum,
Rubin & Demain

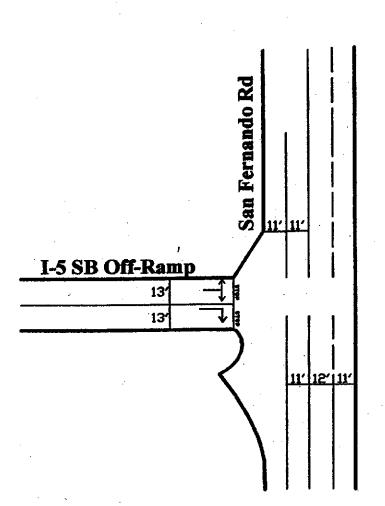




Figure 5
Intersection Geometry for I-5 SB Off-Ramp @ San Fernando Rd-

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18662 MacArthur Blvd., Suite 435, AIRPORT BUSINESS CENTER
Irvine, CA 92612



Sunshine Canyon Landfill Traffic Assessment

Altshuler Berzon, Nussbaum, Rubin & Demain

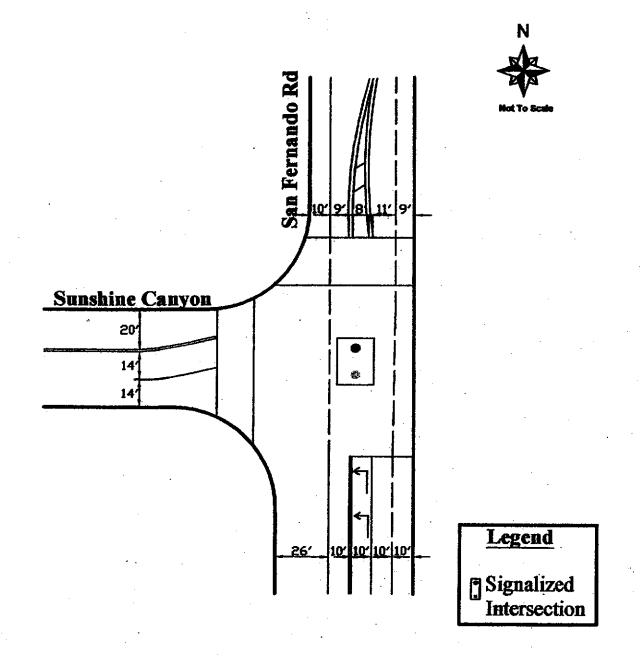


Figure 6 Intersection Geometry for Sunshine Canyon @ San Fernando Rd.

MINAGAR & ASSOCIATES, INC.

ITS-TRAFFIC ENGINEERING-TRANSPORTATION PLANNING-CIVE.
18662 HocArthur Business Center
Trans. CA 92612



Sunshine Canyon Landfill Traffic Assessment

Altshuler Berzon, Nussbaum, Rubin & Demain

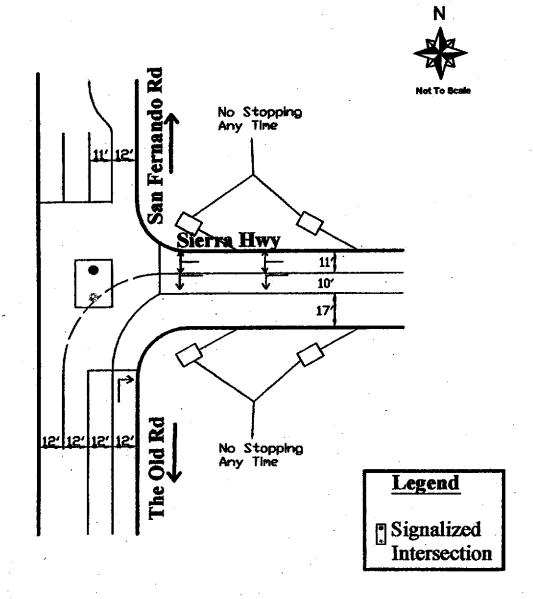


Figure 7

Intersection Geometry for Sierra Hwy. @ San Fernando Rd./The Old Rd.

MINAGAR & ASSOCIATES, INC.

ATS-TRAFFIC ENGINEERING-TRANSPORTATION PLANNING-CIVIL 18662 MICARTHUR BIVID, SUITE 435, ARPORT BUSINESS CENTER Trains, CA 92612



Sunshine Canyon Landfill Traffic Assessment

Altshuler Berzon, Nussbaum, Rubin & Demain

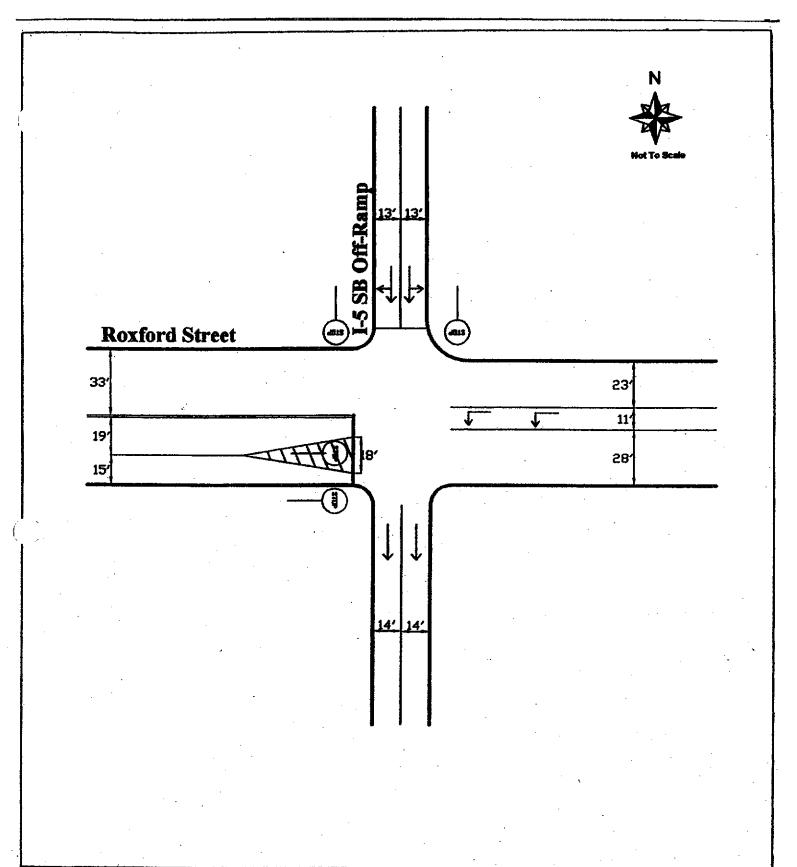


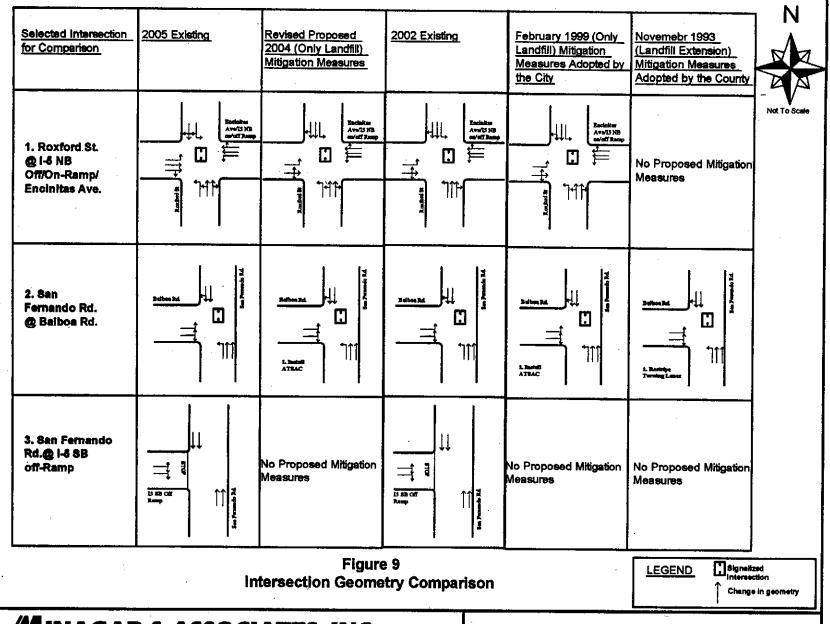
Figure 8
Intersection Geometry for Roxford St. @ I-5 SB Off-Ramp

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Sunshine Canyon Landfill
Traffic Assessment
Altshuler, Berzon, Nussbaum,
Rubin & Demain



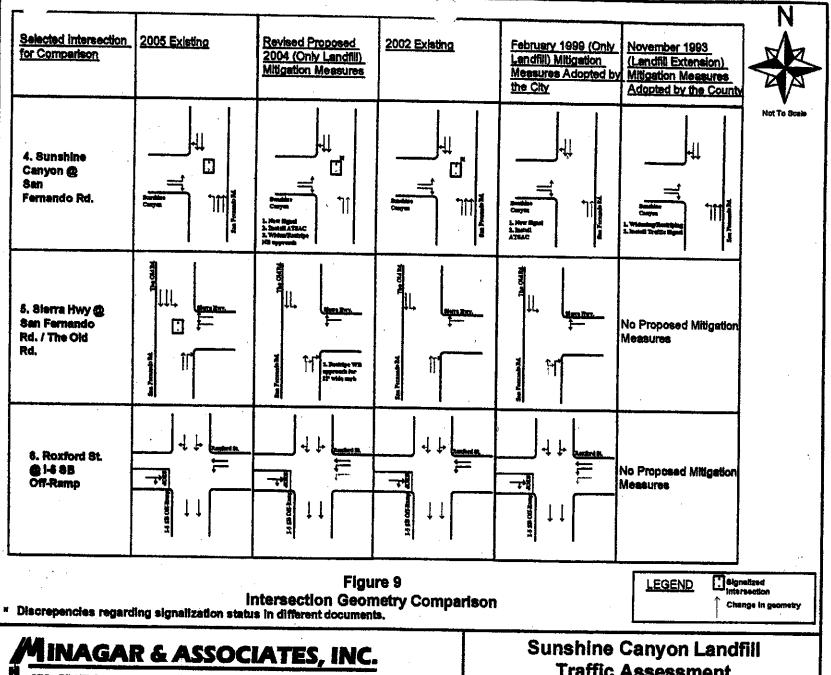
MINAGAR & ASSOCIATES, INC.

ITS-TRAFFIC ENGINEERING-TRANSPORTATION PLANNING-CIVIL 18662 MACARTHUR BLVD, SUITE 435, AIRPORT BUSINESS CENTER IRVINE, CA 92612



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westbound approach to include two dedicated left-turn lanes and one right-turn lane has not been implemented to date.

- III. Comparison with Existing Conditions (7 items)
 - a. Level of Service Analyses (3 items)
 - i. The 2004 LLG's with County/City Landfill Project Traffic Volumes in Passenger Car Equivalents (PCEs) was estimated for 2005 volumes using the growth factor used in the Addendum FEIR/FSEIR. The volumes were then analyzed using Critical Movement Analysis, per the original documents. The following inconsistencies were found when comparing the estimated conditions to existing conditions. The comparison is also shown on Table 1 – 2005 AM/PM Peak Hour LOS & V/C Comparison.
 - San Fernando Rd. & I-5 SB Off-Ramp The LOS estimated by the data provided in the Addendum reflects a PM peak hour LOS of "B." Current traffic conditions as of May 2005 show that the intersection currently operates at an LOS "F."
 - 2. San Fernando Rd. & Sunshine Canyon The LOS estimated by the data provided in the Addendum reflects a PM peak hour LOS of "A." Current traffic data reflects an LOS "F" operating condition.
 - 3. San Fernando Rd. & Sierra Hwy. The LOS estimated by the data provided in the Addendum reflects a PM peak hour LOS of "C." Current traffic data reflects an LOS "F" operating condition.
 - b. Traffic Volumes (4 items)
 - i. The 2004 LLG's with County/City Landfill Project Traffic Volumes in Passenger Car Equivalents (PCEs) from the Addendum to FEIR/FSEIR were projected to current 2005 volumes using the 1.1% ambient growth factor specified in the Addendum. The following projected volumes were found to be much lower than existing volumes taken in May 2005 by Minagar & Associates, Inc., which show that the Addendum projections underestimated in their projections. The comparison is also shown on Table 2 AM/PM Peak Hour Volume Comparison.

<u>Table 1</u> 2005 AM/PM Peak Hour LOS & V/C Comparison Sunshine Canyon Landfill

Key Intersection	Time Period	2002 L.L	G's Existing Condition	Traffic	2005 LLG	s's Estimate Condition	d Traffic		A's Existing Condition	Traffic
		Volumes	V/C Ratio	LOS	Volumes	V/C Ratio	LOS	Volumes	V/C Ratio	LOS
1. Roxford St. @ Encinitas/I-6	AM	2843	0.975	E	3214	1.21	F	2596	0.76	Ċ
NB Off-Ramp	PM	2410	0.704	D	3164	1.01	F	3089	0.76	C
2. San Fernando Rd. @ Balboa	AM	3326	1.342	F	3623	1.3	F	3657	1.28	F
Rd.	PM	2536	1.233	F	2812	1.32	F	4006	2.12	F
3. San Fernando Rd. @ I-5 SB	AM.	2866	0.894	D	3216	89.0	E	3153	0.95	Ë
Off-Ramp	PM	2336	0.739	С	2800	0.87	В	4184	1.05	I F
4. San Fernando Rd. @	AM	2913	1.072	F	3027	0.93	E	3567	1.14	F
Sunshine Canyon.	PM	2358	0.69	В	2465	0.59	Α	4047	1.4	F
5. San Fernando Rd. @ Sierra	AM	2249	1.514	F	2443	0.81	D	2366	0.73	Ð
Hwy.	PM	2133	0.945	E	2264	0.79	С	3124	1.35	F

Assumptions:

- 1. Maximum Sum of Critical Volumes (Intersection Capacity): 2 Phases =1500, 3 Phases =1425, 4+Phases =1375, Unsignalized =1200.
- 2. For Dual Turn Lanes, 55% of Volume is Assigned to Heavier Lane.
- 3. For One Exclusive and One Optional Turn Lane, 70% of Volume is Assigned to Exclusive lane.
- 4. Right Turns On Red From Exclusive Lanes = 50% of Overlapping Left Turn.

LEGEND :-

LOS: Level of Service

V/C: Volume Over Capacity Ratio

<u>Table 2</u>

<u>AM/PM Peak Hour Volume Comparison</u>

<u>Sunshine Canyon Landfil</u>

Selected Key Intersections	Time Period	2002 Existing LLG's Traffic Volumes ¹	2004 LLG's Ambient Growth Traffic Volumes	2004 LLG's Cumulative Projects Traffic Volumes ²	2005 LLG's Estimated Traffic Volumes ³	2005 M&A Inc. Existing Traffic Volumes ⁴
1. Roxford St. @ Encinitas / I-5 NB Off-Ramp	AM	2843	2906		3214	2596
	PM	. 2410	2617	3130	3164	
	AM	3326	3399	3584	3623	3657
2. San Fernando Rd. @ Balboa Rd.	PM	2536	2592	2781	2812	
	AM	2866	2929		3216	3153
3. San Fernando Rd. @ I-6 SB Off-Ramp	PM	2336	2387	2770	2800	
	AM	2913	2977	2994	3027	3567
4. San Fernando Rd. @ Sunshine Canyon.	PM	2358	2410		2465	
	AM	2249			2443	
5. San Fernando Rd. @ Sierra Hwy.	PM	2133	2180		2264	

LEGEND	
	1
	Lower Volumes Compared to Existing 2005 Traffic Volumes

1. Existing Intersection Traffic Counts were Conducted in June 2002 by City Traffic Counters. Existing Traffic Volumes Include Traffic Generated by a 6800 Ton Per Day Landfill Facility.

2. Projected 2004 Traffic Volumes Estimated Utilizing Existing 2002 Traffic, 1.1% Ambient Growth Factor, and Traffic from Updated List of Related Projects. Existing County Landfill Traffic Volumes excluded from the Traffic Volume Forecasts,

3. 2004 Curnulative Project Traffic Volumes Plus 1.1% Ambient Growth Factor.

4. Most Current Field counts (May 2005) by Minagar & Associates, inc.



- San Fernando Rd. @ Balboa Rd. In the PM peak hour, the estimated projection would be 2,942 vehicles per hour. This is drastically lower than actual counts, which reflect a PM peak hour volume of 4,006 vehicles (a difference of 1,064 vehicles).
- 2. San Fernando Rd. @ I-5 SB Off-Ramp In the PM peak hour, the estimated projection would be 2,835 vehicles per hour. This is drastically lower than actual counts, which reflect a PM peak hour volume of 4,184 vehicles (a difference of 1,349 vehicles).
- San Fernando Rd. @ Sunshine Canyon (driveway) In the PM peak hour, the estimated projection would be 2,629 vehicles per hour. This is drastically lower than actual counts, which reflect a PM peak hour volume of 4,047 vehicles (a difference of 1,418 vehicles).
- 4. San Fernando Rd. @ Sierra Hwy. In the PM peak hour, the estimated projection would be 2,294 vehicles per hour. This is drastically lower than actual counts which reflect a PM peak hour volume of 3,124 vehicles (a difference of 830 vehicles).

IV. Conclusion

As set forth in detail above, observed traffic volumes at key intersections affected by the Sunshine Canyon Landfill are already significantly worse than the Addendum assumes. This is in large part because the growth rate projections relied on in the Addendum simply do not accurately reflect the traffic growth rate in the Sunshine Canyon area as shown by the existing traffic volumes in May 2005. The County should require further study of the landfill's traffic impacts based on current observed traffic volumes & more accurate projections of traffic growth.

Because existing traffic volumes are significantly higher than expected, the Addendum's conclusions that any impacts of the Sunshine Canyon Landfill have been adequately addressed should be revisited. At a minimum, the County should require further analysis of the proposed mitigation measures' effect on existing traffic, not on traffic projections we now know to be grossly understated. Moreover, the County should also require further analysis of the actual proposed mitigation measures at the intersections of issue because the Addendum frequently misstated

FINAL Sunshine Canyon Landfill Traffic Assessment

and therefore could not have accurately analyzed the planned traffic mitigation scheme.

APPENDIX A

Turning Movement Counts Conducted by Minagar & Associates, Inc.



MINAGAR & ASSOCIATES, INC.

Irvine, CA 92612 (949) 727-3399

File Name: Roxford and Encinitas_5N merge Site Code: 00000006 Start Date: 05/31/2005

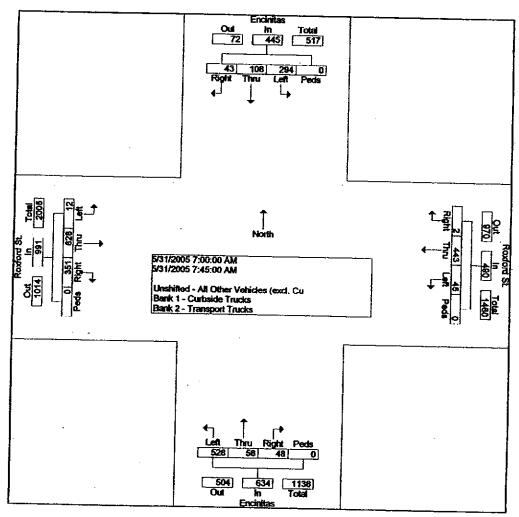
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Irvine, CA 92612 (949) 727-3399

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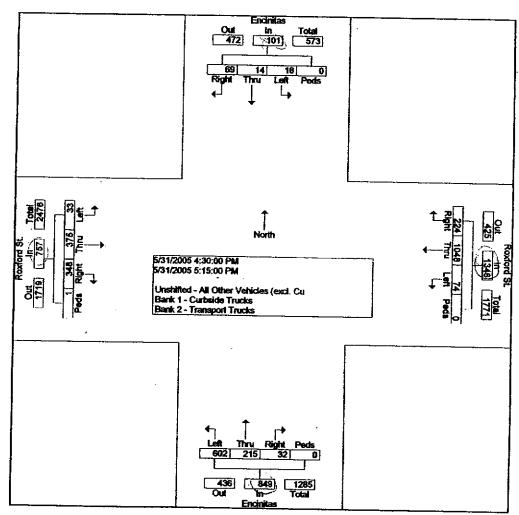


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Groups Printed- Bank 1 - Curbside Trucks

File Name: Roxford and Encinitas_5N merge Site Code: 00000006

Start Date : 05/31/2005

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File Name: Roxford and Encinitas_5N merge Site Code: 00000006

Start Date : 05/31/2005

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Irvine, CA 92612 (949) 727-3399

File Name: San Fernando and Balbo

Site Code : 00000004 Start Date : 05/25/2005

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File Name: San Fernando and Balbo

Site Code : 00000004 Start Date : 05/25/2005

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Page No : 2

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			Grou	os Prin	ted- Uns	hifted -	All Oil	her Vel	sicles (es	rel Cu -	Donk					_Pag	e No	: 2				
			Fernan rom No	UV KIL				Balbo rom E	a.	ML Cu-	Dauk	San 1	Fernand	do Rd.	Bank 2 -	Transp		Balbo			ı	
Start Time	Righ t	Thru	Left	Peds	App. Total	Righ			Peds	App. Total	Righ	Thru	rom So Left	Peds	Арр.	Righ	Thru	rom W	Peds	App.	Int.	
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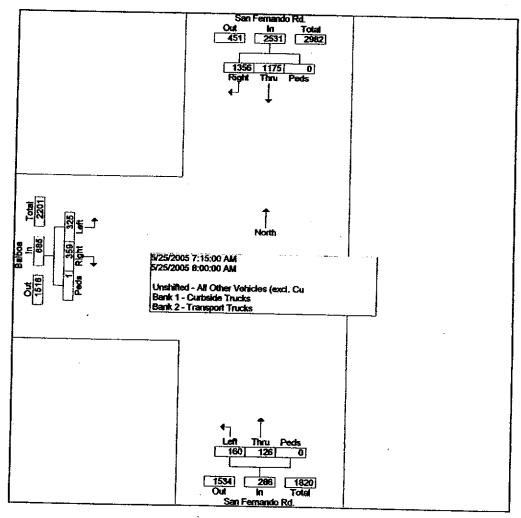
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File Name: San Fernando and Balbo

Site Code : 00000004 Start Date : 05/25/2005

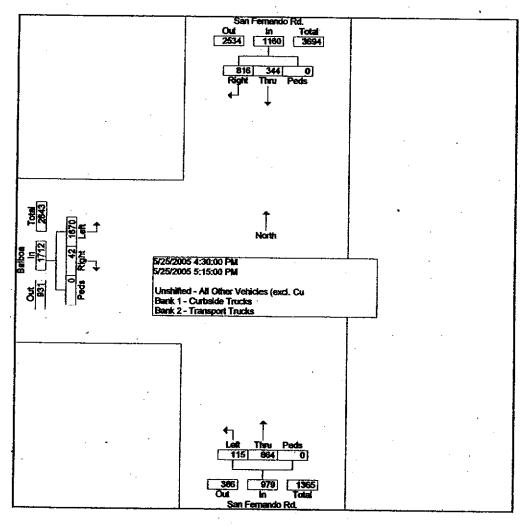
	Righ		Fernan rom No		r			Balbo From E	_				Fernan rom So		 -		F	Balbo rom W	_]
Start Time	t	Thru	Left		App. Total	Righ t	Thru	Left	Peds	App. Total	Righ	Thru	Left	Peds	App. Total		Theru		Peds	Арр.	_ ln
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Volume Peak Factor	305	311	0	0	616	0	0	0	0	0	0	31	38	0	69	127	1	113	0	241	92
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File Name: San Fernando and Balbo Site Code: 00000004

Start Date : 05/25/2005

Start Time	San Fernando Rd. From North					Balboa From East					San Fernando Rd. From South					Balboa From West					
	Righ t	Thru	Left		App. Total	Righ	Thru	Left	Peds	App. Total	Righ	Thru	Left	Peds	App. Total	Righ	Thru	Left	Peds	App. Total	Int. Total
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Percent 04:45	70.3	29.6	1.0	0.0		0.0	0.0	0.0	0.0		0.0	88.3	11.7	0.0		2.5	0.1	97.5	0.0		
Volume	223	113	0	0	336	0	0	0	0	0	0	216	23	0	239	7	0	437	0	444	1019
Peak Factor																					0.945
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MINAUAN & ASSOCIATIOS, MIC. 18662 MacArthur Blvd., Suite 435 Irvine, CA 92612

(949) 727-3399

File Name: San Fernando and Balbo

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File Name: San Fernando and Balbo Site Code: 00000004

Start Date : 05/25/2005

		F	Fernan rom No	do R.d. orth	<u>.</u>		I	Balbo rom E					Fernan rom So				F	Balbo rom W			
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05:15 PM	199	55	0	0	254	0	0	Ö	Ō	ō	ō	201	40	ŏ	241	9	0	399	0	408	903
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Total %	34.1	17.4	0.0	0.0	51.5	0.0	0.0	0.0	0.0	0.0	0.0	12.9	3.9	0.0	16.8	4.8	0.1	26.7	0.0	31.7	

File Name: San Fernando and Balbo

Site Code : 00000004 Start Date : 05/25/2005

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File Name: San Fernando and Balbo Site Code: 00000004

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File Name: San Fernando and 5S of

Site Code : 00000006 Start Date : 05/26/2005

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	07:15 AM	0	556	0	0	556	0	0	0	0	0	0	97	0	0	97	148	4	1	0	153	806
	07:30 AM	0	513	0	0	513	0	0	0	0	0	0	99	2	9	101	77	0	0	0	77	691
	07:45 AM	0	556	. 0	0	556	0	0	Û	0	0	0	122	0	. 0	122	165	0	2	0	167	845
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	10:30 AM 10:45 AM	0	66 117	0	0	66	0	0	-0	0	0	1	96	0	0	97	69	0	2	0	71	234
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	01:15 PM	0	117	-0	0	117	· O	0	0	0	0	0	156	0	ō	156	101	ŏ	ŏ	ŏ	101	374
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	Total	0	467	1	0	468	2	0	O	1	3	0	599	0	0	599	382	2	3	0	387	1457
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	Total	0	706	0	0	706	0	0	0	0	0	0	2932	0	C	2932	496	. 0	1	0	497	4135
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(pprch %	0.0	100.	0.0	0.0		66.7	0.0	0.0	33.3			99.9	0.1	0.0	i	98.9	0.2	0.9	0.0		
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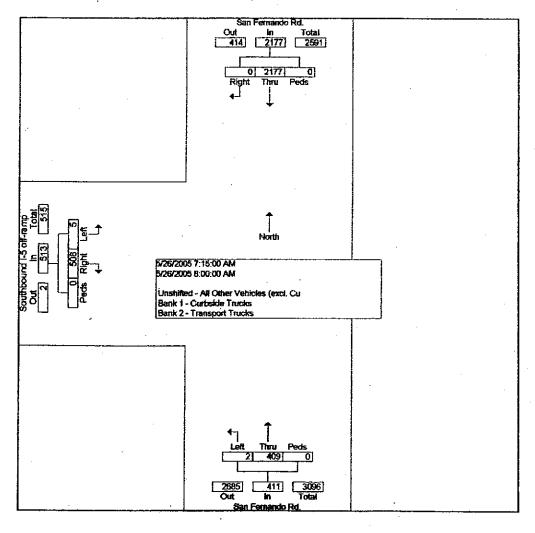
MINAGAR & ASSOCIATES, INC. -18662 MacArthur Blvd., Suite 435

Irvine, CA 92612 (949) 727-3399

File Name: San Fernando and 5S of

Site Code : 00000006 Start Date : 05/26/2005

			Fernanc						olf-ran	ip.			Fernanc		_	S			off-ran	ıp	
		, <u>r</u>	rom No	מחצ	, .			rom E	ast		<u></u>	<u></u> _	rom So	uth			F	rom W	est		<u> </u>
Start Time	Righ t	Thru	Left		App. Total	Righ t	Thru	Left	Peds	App. Total	Righ t	Thru	Left	Peds	App. Total	Righ t	Thru	Left	Peds	App. Total	int. Total
Peak Hour Fro	m 07:0	0 AM 1	o 11:45	AM -	Peak 1 o	f I															
Intersection	07:15	AM				l					1										Ī
Volume	0	2177	0	0	2177	0	0	0	0	0	0	409	2	0	411	508	4	5	0	517	3105
Percent	0.0	100. 0	0.0	0.0	:	0.0	0.0	0.0	0.0		0.0	99.5	0.5	0.0		98.3	0.8	1.0	0.0		
07:45 Volume	0	556	0	0	556	0	0	0	0	0	0	122	0	0	122	165	0	2	0	167	845
	07:15	AM				6:45:0	0 AM				07:45	AM				07:45 .	AM				0.919
Volume Peak Factor	0	556	0	0	556 0.979	.0	0	0	0	0	0	122	0	0	122 0.842	165	0	2	0	167 0.774	



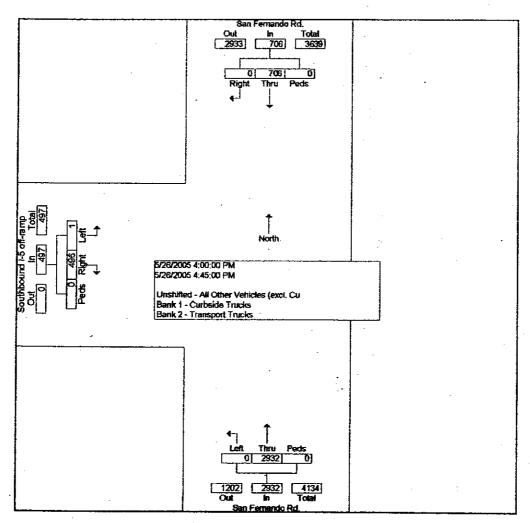
MINAGAR & ASSOCIATES, INC. 18662 MacArthur Blvd., Suite 435 Irvine, CA 92612

(949) 727-3399

File Name: San Fernando and 5S ofi

Site Code : 00000006 Start Date : 05/26/2005

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Start Time	Righ t	Thru	Left	Peds	App. Total	Righ t	Thru	Left	Peds	App. Total	Righ t	Thru	Left	Peds	App. Total	Righ t	Thru	Left	Peds	App. Total	Int. Total
Peak Hour Fro	m 12:0	O PM to	04:45	PM - I	cak 1 of	1													··		
Intersection					İ	i	•			;	ĺ										ĺ
Volume	0	706	0	.0	706	0	0	0	0	0	0	2932	0	0	2932	496	0	ī	0	497	4135
Percent	0.0	100. 0	0.0	0.0		0.0,	0.0	0.0	0.0		0.0	100. 0	0.0	0.0		99.8	0.0	0.2	0.0		
04:45 Volume	. 0	172	0	0	172	0	0	0	0	0	0	900	0	0	900	153	0	0	0	153	1225
Peak Factor										-						ĺ					0.844
High Int.	04:30	РM							-		04:45	PM				04:15	PM				0.014
Volume	0	230	0	0	230	0	0	0	0	0	0	900	0	0	900	165	0	1	0	166	1
Peak Factor					0.767										0.814					0.748	{



File Name: San Fernando and 5S of

Site Code : 00000006 Start Date : 05/26/2005

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Start Time	i cig	Thru	Left	Pods	App.	Righ	Thru	Loft	Peds	App. Total	Rig	h Thru	Left	Peds	App. Total	Righ	Thru	Left	Peds	App.	Int.
Factor	1.0	0 1.0	1.0	1.0		1.0	1.0	1.0	1.0	2014	1.	0 1.0	1.0	1.0	1 (Maj	1.0	1.0	1.0	1.0	Total	Tota!
07.00 AM		0 403	0	0	403	0	0	0	0	0		0 83	0	0	83	97	0	1	0	98	584
07:15 AM		551	0	. 0	551	0	0	0	0	0	}	0 93	Ō	0	93	148	4	ì	ŏ	153	797
07:30 AM	(0	0	504	0	0	0	0	0	1	92	2	0	94	77	Ó	Ô	· ŏ	77	675
07:45 AM			0.	0	550	0	0	0	0	0		811 0	0	0	118	165	o	2	ō	167	835
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08:15 AM	0	410	0	0	410	ō	0	ő	ő	Ö			0	0	88 67	118	0	2	0	120	758
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08:45 AM	0		0	. 0	196	0	0	0	0	0			Ō	ō	87	82	Ö	ŏ	ő	82	365
Total	0	1215	0	0	1215	0	0	0	0	0	-	250	0	0	250	299	0	2	0	301	1766
09:00 AM	0	174	0	0	174		^	^					٠.	_		,					
09:15 AM	0		0	0	98	0	. 0	0	0	0			3	0	88	131	0	0	0	131	393
09:30 AM	. 0		ŏ	ŏ	95	ő	ō	0	0	0	2		0	0	108	121	0	0	0	121	327
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10:15 AM 10:30 AM	0		0	0	80	0	0	0	0	0	-0		0	0	93	87	0	0	0	87	260
10:45 AM	0	~2	0	0	62	0	0	0	0	0	1	93	0	0	94	69	0	. 2	0	.71	227
Total	. 0		- 0	0	327	- 0	0	0	0	0	0		0	0	99	80	0	2	0	82	292
		24,	U	U	321	U	U	0	0	0 }	1	374	0	0	375	338	0	5	0	343	1045
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										•					•		• ,	•	•	1	330
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Total	0	196	0	0	196	0	0	0	0	ō	0	267	-0	o ·	267	200	0	<u>i</u>	0	109 202	333 665
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01:45 PM	ő	116	1	Ö	117	0 2	0	0	0	0	0	113	0	0	113	91	1	1	0	93	307
Total	0	445	i	- 0	446	2	- 0	0	1	3.	<u>0</u>	145 573	0	0	145	89	<u>· 1</u>	2	0	92	357
		:	-	•	***	•	J	·	1 .	21	U	2/3	U	0	573	382	2	3	0 .	387	1409
02:00 PM 02:15 PM	0	160	0	0	160	0	0	0	0	0	Q	199	1	0	200	92	0	2	0	94	454
02:30 PM	0	188	0	0	188	0	0	0	. 0	0	0	276	0	Ð	276	116	1	. 0	Ö	117	581
02:30 PM	ŏ	134 122	0 -	0	134	0	. 0	0	0	0	0	295	0	0	295	98	0	. 0	0	98	527
Total	0	604	-	0	122 604	0	0	. 0	0	0	0	341	. 0	0	341	109	0	1	0	110	573
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03:00 PM	0	144	Û	0	144	0	0	0	0	0 1	0	389	0	0	389	108	0	2	0	110	643
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1000	v	136	0	0	738	0	0	0	0	0	0	2092	. 0	0	2092	498	0	6	0	504	3334
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File Name: San Fernando and 5S of Site Code: 00000006

Start Date : 05/26/2005

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MINAGAR & ASSOCIATES, INC. 18662 MacArthur Blvd., Suite 435 Irvine CA 92612

Irvine, CA 92612 (949) 727-3399

File Name: San Fernando and 5S off

Site Code : 00000006 Start Date : 05/26/2005

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MINAGAR & ASSOCIATES, INC. 18662 MacArthur Blvd., Suite 435

Irvine, CA 92612 (949) 727-3399

File Name : Sunshine Canyon and San Fernand Site Code : 00000004 Start Date : 05/24/2005

Ornune:	Printed	Rank 2 -	Transport	Tracks

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MINAGAR & ASSOCIATES, INC. 18662 MacArthur Blvd., Suite 435

Irvine, CA 92612 (949) 727-3399

File Name: Sunshine Canyon and San Fernanck

Site Code : 00000004 : Start Date : 05/24/2005

Page No : 1

Groups Printed-Unshifted - All Other Vehicles (excl. Cu - Bank 1 - Curbside Trucks - Bank 2 - Transport Trucks

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	Total	19	183	Q	0	1851	0	0	0	0	0	0	311	56	. 0	367	30	0	17	0	47	2265
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	09:00 AM	9	173	0	0	182	7	0	0	0	7 1	0	85	35	0	120	17	. 0	9	0	26	335
	09:15 AM	14	202	ŏ	ŏ	216	ó	Õ	ŏ	Õ	ó	ő	105	18	Õ	123	16	Ö	5	Ö	21	360
	09:30 AM	12	237	ŏ	ŏ	249	ŏ	ŏ	ŏ	ŏ	ŏ	ŏ	99	21	0	120	26	Ö	5	ŏ	31	400
	09:45 AM	9	184	Ō	Ö	193	ŏ	Ŏ	ō	ō	ō	ō	79	25	ō	104	16	ŏ	11	ō	27	324
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	10:00 AM	9	202	0	0	211	0	0	0	0	0	0	69	22	0	91	17	0	7	Q	24	326
	10:15 AM	6	192	1	0	199	0	0	0	.0	0	0	86	17	0	103	18	0	2	0	. 20	322
	10:30 AM	7	181	0	0	188	0	0	0	0	0	0	81	25	0	106	14	0	11	0	25	319
-	10:45 AM	<u>9</u> 31	175		0	184	0	0	<u> </u>	0	0	0	106	42	0	148	16	0	5	0	21	353
	Total	31	750		0	782	0	0	0	0	0	0	342	106	0	448	65	0	25	0	90	1320
1	00 AM	8	128	0	0	136	0	0	0	0	0 1	0	72	15	0	87	16	0	4	0	20	243
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	12:30 PM	8	219	0	0	227	0	0	0	0	0	.0	99	28	0	127	18	0	9	0	27	381
-	12:45 PM	9	162 654	0	0	171	. 0	. 0	0	0	0	0	99	27	0	126	21	3	5	0	29	326
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	01:00 PM	7	178	0	0	185	0	0	0	0	0	0	103	34	0	137	27	6	11	0	38	360
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	02:00 PM	3	220	0	0	223	0	0	0	. 0	0	0	140	32	0	172	18	0	7	0	25	420
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	02:30 PM	9	261	0	0.	270	0	0	0	0	0	0	212	9	0	221	25	0	6	0	31	522
_	02:45 PM	- 6	227	0	0	233	0	0	0	0	0	0	267	14	0	281	12	0	5	0	17	531
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_	04:45 PM	0	281	0	0	281	0	0	0	0	0	0	626	2	0	628	7	0	1	6	8	917
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MINAGAR & ASSOCIATES, INC. 18662 MacArthur Blvd., Suite 435

Irvine, CA 92612 (949) 727-3399

File Name: Sunshine Canyon and San Fernande

Site Code : 00000004 Start Date : 05/24/2005

<i>i</i> :			Urou	ps run	ica- Uns	mined -	VII OII	uct Vot	ncies (e	XCL CIL-	Bank .	ı - Ciet	isiae Ti	rucks -	Bank 2 -	i musp	iort Tru	cks			
			Fernan			Sun		•	Rd/Dri	vcway			Fanna			Suns		•	Rd/Dri	reway	
<u> </u>	<u> </u>		rom No	XVIII.		<u>l </u>		From E	AST	· .		r	rom So	MITTI ,			F	rom W	est		
Start Time	Righ t	Thru	Left	Peds	App. Total	Righ t	Thru	Left	Peds	App. Total	Righ 1	Thru	Left	Peds	App. Total	Righ t	Thru	Left	Peds	App. Total	int. Totai
Factor	1.0	1.0	1.0	1.0		1.0	1.0	1.0	1.0		1.0	1.0	1.0	1.0	,	1.0	1.0	1.0	1.0		
05:00 PM	3	257	0	0	260	0	0	0	0	0	0	671	2	0	673	12	1	3	0	16	949
05:15 PM	0	280	0	0	280	0	0	0	0	0	0	663	1	0	664	16	0	2	0	18	962
Grand Total	255	113 55	1	0	11611	7	0	0	0	7	0	82 5	643	0	8899	610	6	178	0	794	21311
Approh %	2.2	97.8	0.0	0.0		100. 0	0.0	0.0	0.0		0.0	92.8	7.2	0.0		76.8	0.8	22.4	0.0	:	
Total %	1.2	53.3	0.0	0.0	54.5	0.0	0.0	0.0	0.0	0.0	0.0	38.7	3.0	0.0	41.8	2.9	0.0	8.0	0.0	3.7	

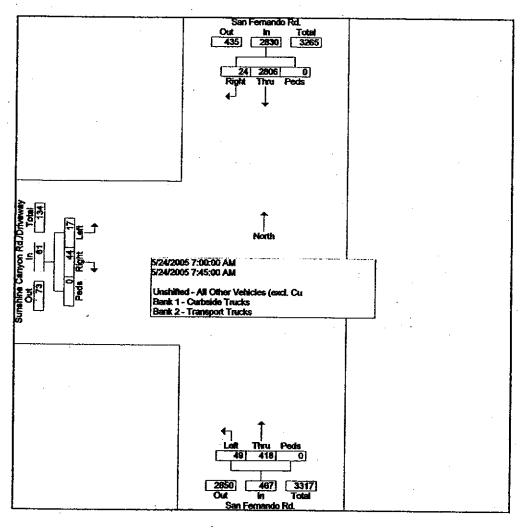
MINAGAR & ASSOCIATES, INC. 18662 MacArthur Blvd., Suite 435

Irvine, CA 92612 (949) 727-3399

File Name : Sunshine Canyon and San Fernand Site Code : 00000004

Start Date : 05/24/2005

			Fernan rom No			Sun		azyon l From E	Rd/Driv est	reway			Fernan rom So			Suns		enyon i rom W	Rd./Driv	/eway	
Start Time	į t	Thru	Left		App. Total	l t	Thru	Left	Peds	App. Total	Righ	Thru	Left	Peds	App. Total	Righ	Thru	Left	Peds	App. Total	Int. Total
Peak Hour Fro	om 07:0	MA 0	lo 11:4:	5 AM -	Peak 1 o	ж1										·	1	<u> </u>			11700
Intersection	07:00	AM				1					Į.					l					ı
Volume	24	280 6	0	0	2830	0	0	0	0	0	0	418	49	0	467	44	0	17	0	61	3358
Percent	0.8	99.2	0.0	0.0		0.0	0.0	0.0	0.0		0.0	89.5	10.5	0.0		72.1	0.0	27.9	0.0		
07:00 Vo lume	6	720	0	0	726	0	0	0	0	0	0	Ш	9	0	120	13	0	6	0	19	865
Peak Factor															į						0.971
High fat	07:00	AM				6:45:0	MA 0				07:30	AM				07:15	AM				
Volume	6	720	0	0	726	0	0	0	0	0	0	111	14	0	125	18	0	2	6	20	}
Peak Factor					0.975									_	0.934		•	~	•	0.762	

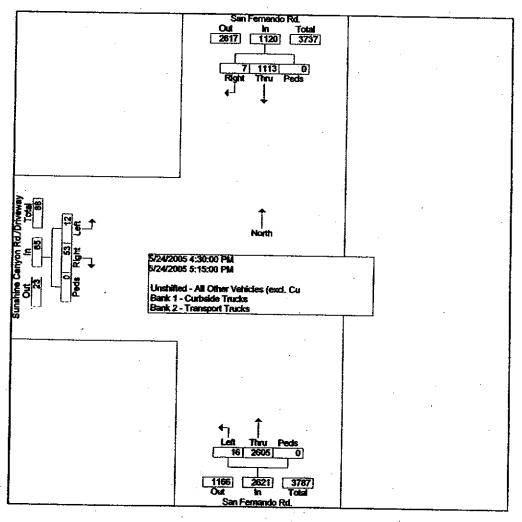


MINAGAR & ASSOCIATES, INC. 18662 MacArthur Blvd., Suite 435

Irvine, CA 92612 (949) 727-3399 File Name: Sunshine Canyon and San Fernand

Site Code : 00000004 Start Date : 05/24/2005

	Righ		Fernan rom No			<u> </u>		anyon Tom E	RdL/Driv ast	veway			Fernan rom So			Sums		inyon I rom W	Rd./Driv	cway]
Start Time	ť	Thru	Left	Peds	App. Total	Righ	Thre	Left	Peds	App. Total	Righ	Thru	Left	Peds	App. Total	Righ	Thru	Left	Peds	App.	Int
eak Hour Fro	m 12:0	0 PM t	o 05:1.	5 PM -	Peak I o	f i				**	L		<u> </u>	<u> </u>	4 7000					_Total	Tota
Intersection	04:30	PM				i i					i					t					
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Percent 04:30	0.6	99.4	0.0	0.0		0.0	0.0	0.0	0.0		0.0	99.4	0.6	0.0		79.1	3.0	17.9	0.0	σ,	300
Volume Peak Factor	4	295	0	.0	299	0	0	0	0	0	0	645	11	0	656	18	1	6	0	25	980
	04:30	PM 295	•	•	200	_	_	_			05:00					04:30	PM				0.971
Peak Factor	•	273	0	0	299 0.936	0	0	, 0	0	0	0	671	2	0	673 0.974	18	1	6	0	25 0.670	



MINAGAR & ASSOCIATES, INC. 18662 MacArthur Blvd., Suite 435

Irvine, CA 92612 (949) 727-3399

File Name: Sunshine Canyon and San Fernanc Site Code: 00000004 Start Date: 05/24/2005

	<u> </u>	г-	C	E	- 		, <u></u>	Groups	Printe	d- Unst	ified - A	M Othe			d. Cu	age 140	, :1					
			F	Fernan rom No			Sum		anyon ! From E	Rd/Driv	CWRY	1		Fernan			Sum			₹d./Driv	CWRY	7
	Start Time	Rigi	Thru	Left	Peds	App.	Righ	Thru	Left	T	App.	Righ	Thru	rom So		Арр.	Righ	Γ	rom W		App.	Int.
	Factor	1.0	1.0	1.0	1.0	Total	1.0	1.0	1.0		Total	t	1	Left	<u> </u>	Total	t	Thru	Left	Peds	Total	Total
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	07:15 AM	1		0	0	702	0	Ö	Õ	Ŏ.	ő	ŏ	90	4	0	94	0 2	0	2 0	0	2	
	07:30 AM 07:45 AM	1	•	0	0	711	0	0	0	0	0	0	110	4	ō	114	ō	0	0	0	2 0	
			700	0	0	675	0	0	0_	0	0	0	105	4	0	109	0	0	Q	Ŏ	ŏ	1
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	00.00.43.4	_														ŧ	İ				•	3272
	08:00 AM 08:15 AM	2 2	622 570	0	0	624	0	0	0	0	0.	0	85	2	0	87	2	0	. 0	. 0	2	713
	08:30 AM	õ	182	0	0	572 182	0	0	0	0	0	0	118	6	0	124	2	0	1	0	3	
	08:45 AM	1	458	0	ō	459	Ö	Ö	. 0	. 0	0	0	30 78	0 3	. 0	30	0	0	0	0	0	
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			2	•	•	10,	v	v	U	U	V	0	311	11	0	322	5	0	1	O	6	2165
	09:00 AM	5	173	0	0	178 [0	0	0	0	o l				_	·						1
	09:15 AM	7	200	Ŏ	ō	207	0	ŏ	0	0	o l	0	85 105	14 2	0	99 107	6 1	0	3	0	9	286
	09:30 AM	6	236	0	0	242	ē.	0	ō	ō	ő	0	98	4	0	107	1	0	0	0	1	315
	09:45 AM Total	<u>5</u>	184 793	-0	0	189	0	0	0	0	0	0	79	6	0	85	2	ŏ	3	0	i 5	345 279
	1 OLAL	23	193	U	0	816	0	0	0	0	0	0	367	26	0	393	10	0	6	0	16	1225
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{	:00 AM	. 0	128	0	0	128	0	0	0	0	0	0	72	0	0	72	. 1	0	0	0		301
,	1:15 AM 11:30 AM	0 2	130 144	0	0	130	0	0	0	0	0	6	82	4	ō	86	5	0	Ö	0	1	201 221
	11:45 AM	1	164	0	0	146 165	0	0 0	0	0	0	0	84	2	0	86	3	0	0	0	3	235
	Total	3	566	0	0.	569	0	0	0	0	0	0	85 323	2	0	331	<u>3</u> 12	0	1	0	4	256
	12.00 m./			_				٠,	-	•	• 1	•	J2J	•		331	12	U	I	0	13	913
	12:00 PM 12:15 PM	0 1	63 210	0	0	63	0	0	0	0	0	0	21	0	0	21	0	0	0	0	0 1	84
	12:30 PM	2	219	0	0	211 221	0	0	0	0	0	0	136	4	0	140	2	0	0	0	2	353
	12:45 PM	4	162	0	Õ	166	Õ	Ö	0	0	ő	0	98 97	3 3	0	101 100	7 6	0	2	0	9	331
	Total	7	654	0	0	661	0	0	0	0	0	0	352	10		362	15	3_	<u>3</u>	0	12 23	<u>278</u> 1046
	01:00 PM	1	177	0	0	170 [•			-		U	2.0	1040
	01:15 PM	Ō	28	ŏ	0	178 28	0	0	0	0	0	0	102 12	4	0	106	7	0	2	0	9	293
	01:30 PM	0	196	0	0	196	Õ	ŏ	ŏ	. O	ŏ	0	172	1 5	0	13 177	0 2	0	0	0	0	41
-	01:45 PM Total	3	181	0	0_	183	0	0	0.	0	0	Ö	141	6	ŏ	147	4	0	0	0	. 3	376 334
	I CRAIL	3	582	0	0	585	0	0	0	0	0	0	427	16	0	443	13	0	3	0	16	1044
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-	Total	8	227 926	0	0	934	0	0	0	0	0		266	3	0_	269	4	0	3	ō	7	505
		•	720	•	v	934	v	U	G.	0	0	0	759	10	0	769	18	0	12	0	30	1733
	03:00 PM	1	257	0	0	258	0	0	0	0	0	0	284	ì	0	285	4	0	i	0	e i	548
•	03:15 PM 03:30 PM	I	287	0	0	288	0	. 0	0	0	0		462	ŝ	ŏ	465	9.	0	1	0	10	763
	03:30 PM 03:45 PM	0	281 66	0	0	281 66	0	0	0	0	0		491	2	0	493	2	Ö	2	ŏ	4	778
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	: UM	2	891	0	0	893	0	0	0	0	0	0	137 6	6	.0	1382	15.	0	4	0	19	2294
	^4:00 PM	2	177				_	_			. 5					ı					ı	
(15 PM		177 249	0	0	179 251	0	0	0	0	0		388	4	0	392	3	0	0	0	3	574
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	Total	8	100	0	0	1008	0	0	0 -	0	0		222	<u> </u>		2226	<u></u>	<u> </u>	<u> </u>	۰	-2	2240

File Name: Sunshine Canyon and San Fernand Site Code: 00000004

Start Date : 05/24/2005

							Group:	: Printe	d- Unsi	rifted - A	All Othe	r Vehic	des (ex	d Cu							
	Ye in		Fernan rom No	do Rd. orth		Suns	hine C	anyon Tom E	Rd/Dri	veway		San F	Fernan rom So	do Rd.		Some		myon i rom W	Rd/Driv	cway	
Start Time	Righ t	Thru	Left	Peds	App. Total	Righ t	Thru	Left	Peds	App. Total	Righ	Thru	Left	Peds	App. Total	Righ	Thru		Peds	App.	Int.
Factor	<u> </u>	1.0	1.0	1.0		1.0	1.0	1.0	1.0		1.0	1.0	1.0	1.0	1044	1.0		10		Total	Total
05:00 PM	2	257	0	0	259	0	0	<u></u>				671		1.0	/50	1.0	1.0	1.0	1.0		
05:15 PM	0	280	. 0	0	280	o	ō	ŏ	ŏ		0	663	1	0	673 664	11	1	3	0	12	944
Grand Total	72	113 36	1.	0	11409	0	0	0	0	0	0	822	123	0	8343	131	0 4	50	0	13 185	957 19937
Appreh %	0.6	99.4	0.0	0.0		0.0	0.0	0.0	0.0		0.0	98.5	1.5	0.0	j	70.8	2.2	27.0		100	19937
Total %	0.4	56.9	0.0	0.0	57.2	0.0	0.0	0.0	0.0	0.0	0.0	41.2	0.6	0.0	41.8	0.7	0.0	0.3	0.0 0.0	0.9	

MINAGAR & ASSOCIATES, INC. 18662 MacArthur Blvd., Suite 435 Irvine, CA 92612

(949).727-3399

File Name: Sunshine Canyon and San Fernand

Site Code : 00000004 Start Date : 05/24/2005

i								Groun	s Printe	I Dank			T 1	P	age No	: 1					
` 		Sa	Fernar	do Rd.		Sum	shine Č	anvon	Rd/Driv	PERMINE 3- DISERNE	3 - Cu	roside .	Reme	ndo Rd.		I e					i
ļ			From N	orth				From E	ast	-Ciray			From S			SUME	SMADE C	anyon From W	EdJDm ***	cway	
Start Time	Rig	h Thur	Left	Peds	Арр.	Righ	Thru	Left	Peds	Арр.	Righ	1	T	7	Арр.	Righ		T	Т	Арр.	Int
Facto	r 1.0	0.1		<u>. </u>	Total	t		1		Total	t	Theu	Lef	Peds	Total	t	Thra	Left	Peds	Total	Total
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File Name: San Fernando and Sierra Hv Site Code: 00000003

Start Date : 05/23/2005

	f		Groups I	Printed-	- Unshi	fied - A	li Other	Vehic	les (exc	i. Carb	side A: T	raneno	rt) _ R=	- 1 - 4	^arheid	Pi Touch	age No	: 1				
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MINAGAR & ASSOCIATES, INC. 18662 MacArthur Blvd., Suite 435 Irvine, CA 92612

(949) 727-3399

File Name: San Fernando and Sierra Hv

Site Code : 00000003 Start Date : 05/23/2005

Page No : 2

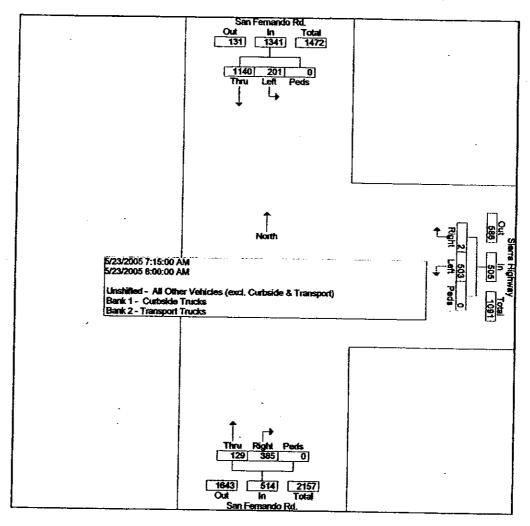
Groups Printed- Unshifted - All Other Vehicles (excl. Curbside & Transport) - Bank 1 - Curbside Trucks - Bank 2 - Transport)

1		San	Fernan	do Rd.			Sic	cra Hig	hway		I		Fernan		C ITBOILS	- Dank		ma Hig			·
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Factor	1.0	1.0	1.0	1.0		1.0	1.0	1.0	1.0		1.0	1.0	1.0	1.0		1.0	1.0	1.0	0.1	LUCIE	LOCAL
05:00 PM	O O	51	10	0	61	7	0	24	0	31	530	221	1.0	^	751	1.0	1.0	1.0	ا ۱۰۰۰		
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Total %	0.0	21.3	4.0	0.0	25.2	1.0	0.0	13.7	0.0	14.7	41.7	18.3	0.0	0.0	60.0	0.1	0.0	0.0	0.0	0.1	

File Name: San Fernando and Sierra Hv

Site Code : 00000003 Start Date : 05/23/2005

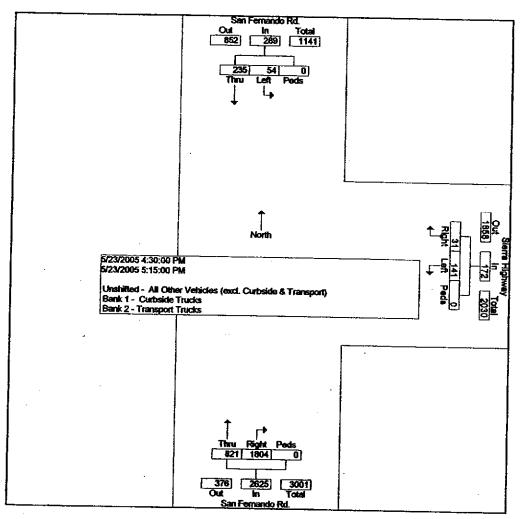
·		F	Fernan rom No		,		1	rra Hig From E	•				Fernan rom So					ra Hig rom W	_		
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Peak Hour Fr	om 07:6	MA 00	to 11:4:	5 AM -	Peak 1	of 1			<u> </u>		-						1		ــــــــــــــــــــــــــــــــــــــ	1 (MAII	Tota
Intersection	07:15	AM				i					ì					ì					
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Volume	0	332	50	0	382	1	0	136	0	137	107	31	0	0	138	0	0	0	0	0	65
Peak Factor High Int. Volume	07:45 0	AM 332	50	0	382	08:00 1	AM 0	155	a		07:30 116		0	٠	160	6:45:0	0 AM				0.898
Volume Peak Factor	0	332	50	0		1		155	0	156 0.809	116	44	0	0	160 0.803	6:45:0	UAM				



File Name: San Fernando and Sierra Hw

Site Code : 00000003 Start Date : 05/23/2005

	Righ		Fernan rom No					rra Hig From E					Fernan rom So					ra Hig rom W		- 	
Start Time	t	Thru	Left		App. Total		Thru	Left	Peds	App. Total		Thre	Left	Peds	App. Total	Righ	Thru	Left	Peds	App.	Int.
cak Hour Fro	om 12:0	0 PM t	o 05:15	PM -	Pcak 1 o	fi			<u></u>				L	ــــــــــــــــــــــــــــــــــــــ	100		l		L	Total	Total
Intersection	04:30	PM				Ī					1					i				ı	ı
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Percent 05:00	0.0	81.3	18.7	0.0		17.9	0.6	81.5	0.0		68.7	31.3	0.0	0.0		0.0	0.0	0.0	0.0		500,
Volume Peak Factor	0	51	10	0	61	7	0	24	0	31	530	221	0	0	751	a	0	0	0	0	843
High Int.						04:30	PM				05:00	РМ									0.915
Volume Peak Factor	0	66	26	0	92 0.785	13	0	40	0	53 0.816	530	221	0	0	751 0.874						



MINAGAR & ASSOCIATES, INC. 18662 MacArthur Blvd., Suite 435

Irvine, CA 92612 (949) 727-3399 File Name: San Fernando and Sierra Hw

Site Code : 00000003 Start Date : 05/23/2005

Page No : 1

Groups Printed- Unshifted - All Other Vehicles (excl. Curbside & Transport)

\ 		San	Fernan	do Rd.	Gr	oups Pr	MICO- Sic	Joshub ma Hig	cd - Al hway	Other	Vehicle		Curbsi Fernan		ausport)		Cia	ra Higi	h		
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07:00 AM	0	260	40	0	300	0	0	65	Ō	65	92	19	0	0	111	0	0	0	0	0	476
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07:45 AM	0	332	50	0	382	1	0	135	0	136	107	31	0	0	138	0	0	0	Ō	ō	656
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08:00 AM 08:15 AM	0	220 171	16 19	0	236	1	0	155	0	156	97	31	0	0	128	0	0	0	0	0	520
08:30 AM	Ö	88	2	0	190 90	6 2	0	145	0	151	63	31	0	0	94	0	0	0	Ð	0	435
08:45 AM	ŏ	10	2	0	12	0	0	112 16	0	114	43	16	0	0	59	9	0	0	0	9	272
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09:15 AM	ő	47	4	Ō	51	4	0	77 38	0	81 42	86 87	21 21	0	0	107	0	0	0	0	0	267
09:30 AM	ō	25	10	ŏ	35	9	Ö	31	0	40	77	18	0	0	108 95	0	0	0	0	0	201
09:45 AM	0	25	4	ŏ	29	ģ	ŏ	36	ő	45	65	28	Ö	0	93	0	0	0	0	0	170
Total	0	173	21	0	194	26	0	182	0	208	315	88	0	0	403	0	0	0	0	0	167 805
10:00 AM	0	45	13	0	58	1	0	27	0	28	43	24	0	0	67	0	0	0	0	0	153
10:15 AM 10:30 AM	0	48 16	2	0	50	2	1	31	0	34	36	31	0	0	67	0	0	0	0	0	151
IO:45 AM	Ö	16	4 0	0	20	1	0	11 25	0	12	17	19	0	0	36	0	0	0	0	0	68
Total	0	125	19	0	144	5	1	94	0	26 100	26 122	9 83	0	0	35 205	0	0	0	0	0	77 449
11:00 AM	0	20	6	0	26	5	0	27	0	32	81	18	0	0	99	0	0	0	0	o I	157
15 AM	0	37	4	0	41	6	0	39	0	45	75	26	0	Ō	101	ō	ŏ	Õ	Õ	ŏ	187
` ≥30 AM	0	47	17	0	64	6	1	53	0	60	49	50	0	0	99	0	0	0	ō	ŏ	223
11:45 AM Total	0	32 136	10 37	<u>0</u>	42	0	0	23	0	23	75	24	0	0	99	0	0	0	0	0	164
12:00 PM	-			_	173	17	1	142	0	160	280	118	0	0	398	Ö	0	0	0	0	731
12:00 PM 12:15 PM	0	37 39	5	0	42	4	0	25	0	29	71	22	0	0	93	0	0	0	0	0	164
12:30 PM	Q	30	12 0	0	51 30	4	0	40	0	44	89	42	0	0	131	0	0	0	0	0	226
12:45 PM	Ô	31	6	0	37	3 6	0	43 36	0	46 42	73 90	51 2 9	0	0	124	0	0	0	0	0	200
Total	0	137	23	0	160	17	0	144	0	161	323	144	0	0	119 467	0	0	0	0	0	198 788
01:00 PM	0	42	6	. 0	48	I	0	22	0	23	58	36	0	0	94	0	0	0	0	01	165
01:15 PM	0	28	10	0	38	2	0	31	0	33	96	43	0	Ö	139	ŏ	ŏ	Õ	ŏ	o	210
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MINAGAR & ASSOCIATES, INC. 18662 MacArthur Blvd., Suite 435 Irvine, CA 92612

(949) 727-3399

File Name: San Fernando and Sierra Hw.

Site Code : 00000003 Start Date : 05/23/2005

Groups Printed- Unshifted -	All Other Vehicles	(excl. Curbside & Transport)
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Factor	1.0	1.0	1.0	1.0		1.0	1.0	1.0	1.0		1.0	1.0	1.0	1.0		1.0	1.0	1.0	1.0	1000	TOUR
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Total %	0.0	21.3	4.0	0.0	25.3	1.0	0.0	13.5	0.0	14.5	41.8	18.3	0.0	0.0	60.1	0.1	0.0	0.0	0.0	0.1	

MINAGAR & ASSOCIATES, INC. 18662 MacArthur Blvd., Suite 435

Irvine, CA 92612 (949) 727-3399 File Name: San Fernando and Sierra Hw.

Site Code : 00000003 Start Date : 05/23/2005

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0.0	0.0	0.0	0.0	0.0	0.0	28.6	0.0	0.0	14.3	14.3	57.1	0.0	42.9	0.0	14.3	14.3	0.0	14.3	0.0	0.0	1 Otal %
		0 0.0 0.0	0.0 0.0	0.0 0.0	0 0.0 0.0	28.6	0.0 0.0	0.0 0.0	1 50.0 14.3	i 50.0 14.3		0.0	3 75.0 42.9	0.0	1 25.0 14.3		0 0.0 0.0	100.	0.0 0.0	0.0 0.0	Grand Total Appreh % Total %

File Name: San Fernando and Sierra Hw.

Site Code : 00000003 Start Date : 05/23/2005

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nd Total	0	13	0	0	13	1	0	34	0	35	20		•		!	_	•	-	•		
pprch %	0.0	100.	0.0	0.0	~	2.9	-	بدر 97.1	0.0	1	-	8	0	0	28	0	0	0	. 0	0	76
Total %		0 17.1	0.0	0.0	17.1	•					71.4	28.6	0.0	0.0		0.0	0.0	0.0	0.0		
	J.U	-7.1	U.U	U.U	17.1	1.3	0.0	44.7	0.0	46.1	26.3	10.5	0.0	0.0	36.8	0.0	0.0	0.0	0.0	0.0	

APPENDIX B

LOS & V/C Assessments

Conducted by Minagar & Associates, Inc.



Roxford @ Encinitas 2005 LLG AM

DIRECTION	VOLUME		LANES	6	OPPOSIN AND PCE		LANE VOLUME	CRITICAL VOLUMES
Northbound	Left	18	Left Thr-Lft	1	18	18	18	0
	Through	780	Through		1158	1158	1158	
	Right	378	Thr-Rt Right CODE	0 0 1		0	378	1158
Westbound	Left	450	Left Thr-Lft	1	450	450	450	450
	Through	147	Through Thr-Rt	1	180	180	90	0
	Right	33	Right CODE	0		0	33	U
Southbound	Left	52	Left Thr-Lft	1 1	249	0	26	26
	Through	796	Through Thr-Rt	0 1	868	1117	372	0 ·
	Right	72	Right CODE	0		0	72	U
Eastbound	Left	301	Left Thr-Lft	1 0	301	301	301	0
	Through	145	Through Thr-Rt	1 1	1 8 8	188	94	94
	Right	43	Right CODE	0 1		0	43	
							TOTAL	1728
			3	PHAS	ES	CAI	PACITY	1425
-		·	····		:		V/C	1.21
APPROACH V	OLUMES							
Northbound	in Out	1176 1289		S	outhbound	In Ot	ıt	920 1114
Westbound	in Out	630 575		E	astbound	In Ou	ıt	489 237

Roxford @ Encinitas 2005 LLG PM

DIRECTION	VOLUME		LANES		OPPOSIN AND PCE		LANE VOLUME	CRITICAL VOLUMES
Northbound	Left	49	Left	1	49	49	49	0
	Through	524	Thr-Lft Through	0	889	889	889	
	Right	365	Thr-Rt Right CODE	0 0 1		0	365	889
Westbound	Left	474	Left Thr-Lft	1 0	474	474	474	474
	Through	179	Through Thr-Rt	1	215	215	108	. 0
	Right	36	Right CODE	0 2		0	36	•
Southbound	Left	46	Left Thr-Lft	1	158	0	23	23
	Through	1068		0	1399	1557	519	0
	Right	331	Right CODE	0 1	·	0	331	
Eastbound	L.eft	27	Left Thr-Lft	1 0	27	27	27	0
	Through	10	Through Thr-Rt	1 1	69	69	35	59
	Right	59	Right CODE	0 1		0	59	
							TOTAL	1445
	•		3	PHA	SES	CA	PACITY	1425
							V/C	1.01
APPROACH V	OLUMES							
Northbound	In Out	938 1601			Southbound		n Put	1445 587
Westbound	in Out	689 421			Eastbound	lr C) Put	. 96 559

SanFernando @ BaiboaBlvd 2005 LLG AM .

					OPPOSIN		LANE	CRITICAL
DIRECTION	VOLUME		LANES		AND PCE	VOLUME	VOLUME	VOLUMES
Northbound	Left	306	Left Thr-Lft	1 0	306	306	306	306
·	Through	0	Through Thr-Rt	1 0	239	239	239	. 0
	Right	239	Right CODE	0 1		0	239	
Westbound	Left	84	Left Thr-Lft	1 0	84	84	84	84
	Through	145	Through Thr-Rt	2 0	145	145	73	0
	Right	0	Right CODE	0 1	•	0	0	
Southbound	Left	0	Left Thr-Lft	0 0	0	0	0	0
	Through	0	Through Thr-Rt	0 0	0	0	0	0
	Right	0	Right CODE	0		0	0	
Eastbound	Left	0	Left Thr-Lft	0	0	0	0	0
	Through	1286	Through Thr-Rt	1	2851	2851	1426	1565
•	Right	1565	Right CODE	0		0	1565	
							TOTAL	1955
1			2	PHA	SES	C	APACITY	1500
-				******			V/C	1.30
APPROACH \	/OLUMES				-		·	
Northbound	In Out	545 1649			Southbound		In Out	0
Westbound	In Out	229 1525	•		Eastbound		ln Out	2851 451

SanFernando @ BalboaBlvd 2005 LLG PM .

DIRECTION	VOLUME		LANES		OPPOSIN AND PCE		LANE VOLUME	CRITICAL VOLUMES
Northbound	Left	1335	Left	1	1335	1335	1335	1335
			Thr-Lft	0	4.0	4.5	40	
	Through	0	Through	1	48	48	48	0
	Right	48	Thr-Rt Right	0	•	0	48	Ū
	- Agric	40	CODE	1		•		
Westbound	Left	83	Left	1	83	83	83	83
-			Thr-Lft	0	-1-	546	050	
	Through	515	Through Thr-Rt	2 0	515	515	258	0
	Right	0	Right	0		0	0	J
	, agin	Ū	CODE	1		_	_	
Southbound	Left	0	Left	0	0	0	0	0
	-	_	Thr-Lft	0	•	^	^	
	Through	0	Through Thr-Rt	0	0	0	0	0
	Right	0	Right	0		0	0	· ·
		_	CODE	0		_		
Eastbound	Left	0	Left	0	0	. 0	0	0
	Theoret	000	Thr-Lft	0	802	802	401	
	Through	238	Through Thr-Rt	1	602	002	401	564
	Right	564	Right	ò		. 0	564	•
	· ·		CODE	1				
							TOTAL	1982
			. 2	PH/	ASES	C	APACITY	1500
•	٠						V/C	1.32

APPROACH '	VOLUMES		•					
Northbound	In Out	1383 647			Southboun		In Out	0
	Out	047					Vut	U
Westbound	in Out	598			Eastbound		In .	802
	Out	286					Out	1850

Sunshine @ SanFernando 2005 LLG AM .

DIRECTION	VOLUME		LANES	ı	OPPOSIN AND PCE		LANE VOLUME	CRITICAL VOLUMES
Northbound	Left	59	Left	1	59	59	59	59
			Thr-Lft	0				
	Through	354	Through	2	354	354	177	•
	Right	0	Thr-Rt Right	0 0		0	0	0
		·	CODE	1		·	· ·	
Westbound	Left	0	Left	0	0	0	0	0
			Thr-Lft	0				
	Through	0	Through	0	0	0	0	•
•	Right	0	Thr-Rt Right	0		0	0	0
	Ngiit	U	CODE	0		U	U	-
Southbound	Left	0	Left	0	0	0	0	0
			Thr-Lft	0				
	Through	2539	Through Thr-Rt	1	2552	2552	1276	1276
	Right	13	Right	0		0	13	
			CODE	1				•
Eastbound	Left	4	Left	0	4	0	4	0
•	Thereselve	^	Thr-Lft	0	00			
	Through	0	Through Thr-Rt	. 1	62	66	66	66
	Right	62	Right	0		0	62	,
			CODE	1				
							TOTAL	1401
			2	PHA	SES	CA	APACITY	1500
	•						V/C	0.93
								
APPROACH V	OLUMES							
Northbound	In Out	413 2601			Southbound		n Out	2552 358
Westbound	in Out	0	÷		Eastbound	li C	n Out	66 72

Sunshine @ SanFernando 2005 LLG PM .

DIRECTION	VOLUME		LANES		OPPOSIN AND PCE		LANE VOLUME	CRITICAL VOLUMES
Northbound	Left	12	Left Thr-Lft	1 0	12	12	12	0
	Through	1705	Through Thr-Rt	. 2	1705	1705	853	853
	Right	0	Right CODE	0		0	0	033
Westbound	Left	0	Left Thr-Lft	0	0	0	0	0
	Through	0	Through Thr-Rt	0	0	0	0	0
	Right	0	Right CODE	0		0	0	J
Southbound	Left	0	Left Thr-Lft	0	0	0	0	0
	Through	712	Through Thr-Rt	1	716	716	358	0
	Right	4		0		0	4	Ü
Eastbound	Left	14	Left Thr-Lft	0	14	0	14	. 0
	Through	0	Through Thr-Rt	1	20	34	34	34
	Right	20	Right CODE	0	·	0	20	
							TOTAL	887
		•	2	PHA	SES	C/	APACITY	1500
***************************************	···						V/C	0.59
APPROACH \	/OLUMES	 -	.					
Northbound	in Out	1717 732			Southbound		n Out	716 1719
Westbound	In Out	0			Eastbound		n Out	34 16

Sierra @ SanFernando 2005 LLG AM

DIRECTION	VOLUME		LANES		OPPOSIN		LANE	CRITICAL VOLUMES
	VOLUINE.		C41C0		AILD I OL	TOLOINE	TOLONIE	VOLUMEO
Northbound	Left	0	Left	0	0	0	0	0
	Through	440	Thr-Lft	0	205	440	4.40	
	Through	149	Through Thr-Rt	· 1	385	149	149	0 -
	Right	236	Right	1		236	236	U
	-		CODE	1				
Westbound	Left	475	Left	1	475	475	475	476
VVCStDQUIIQ	FEIL	4/3	Thr-Lft	Ö	4/3	4/3	4/3	475
	Through	0	Through	1	7	7	7	
			Thr-Rt	0				0
	Right	7	Right CODE	0		0	7	
			CODE	1				
Southbound	Left	58	Left	1	- 58	58	58	0
			Thr-Lft	0				
	Through	1493	Through Thr-Rt	2	1493	1493	747	747
•	Right	0	Right	0		0	0	747
			CODE	1		•	· ·	
Eastbound	Left	0	Left	0	0	0	0	•
Lastovaria	LOIL	U	Thr-Lft	0	U.	U	U	0
	Through	0	Through	0	0	0	0	
		, _	Thr-Rt	0		_		0
	Right	0	Right CODE	0		0	0	
			CODE	U				
•							TOTAL	1222
			2	PHA	SES	C	APACITY	1500
•					•		V/C	0.81
								 •
APPROACH V	OLUMES						~~~~~	
Northbound	ln ·	385			Southbound	1 1	n .	1551
	Out	1968			~ ~ ~ ~ ~ ~ ~ ~ ~ ~ ~ ~ ~ ~ ~ ~ ~ ~		Dut	156
Westbound	In	482			Eastbound		n ·	. 0
•	Out	294					 Out	Ö

Sierra @ SanFernando 2005 LLG PM

DIRECTION	VOLUME		LANES		OPPOSIN AND PCE	TOTAL VOLUME	LANE VOLUME	CRITICAL VOLUMES
Northbound	Left	0	Left	0	0	0	0	0
	Through	850	Thr-Lft Through	0	1907	850	850	
	_		Thr-Rt	0		4057	4057	1057
	Right	1057	Right CODE	1		1057	1057	
Westbound	Left	96	Left	1	96	96	96	96
	Through	0	Thr-Lft Through Thr-Rt	0 1 0	16	16	16	0
	Right	16	Right CODE	0		0	16	J
Southbound	Left	36	Left Thr-Lft	1 0	36	36	36	36
	Through	211	Through Thr-Rt	2	211	211	106	0
·	Right	0	Right CODE	0 1		0	0	
Eastbound	Left	0	Left Thr-Lft	0	0	0	0	0
	Through	0	Through Thr-Rt	0	0	0	0	Ó
·	Right	0	Right CODE	0 0		0	. 0	
						•	TOTAL	1189
			2	PHA	SES	c	APACITY	1500
. 	-					·	V/C	0.79
APPROACH	OLUMES							
Northbound	In Out	1907 307			Southboun		in Out	247 866
Westbound	In Out	112 1093			Eastbound		In Out	0

APPENDIX C Photos and Photo Logs



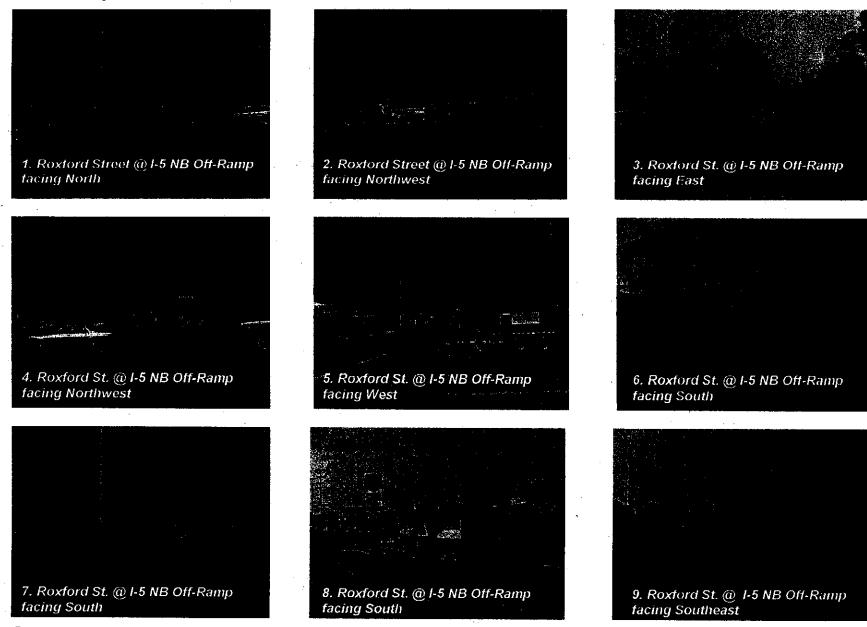
Photo Index

Photo No.	Description
1	Roxford St. @ I-5 NB Off-Ramp – Facing North
2	Roxford St. @ I-5 NB Off-Ramp - Facing Northwest
3	Roxford St. @ I-5 NB Off-Ramp - Facing Rost
4	Roxford St. @ I-5 NB Off-Ramp - Facing Northwest
5	Roxford St. @ I-5 NB Off-Ramp - Facing West
6	Roxford St. @ I-5 NB Off-Ramp – Facing South
7	Roxford St. @ I-5 NB Off-Ramp - Facing South
8	Roxford St. @ I-5 NB Off-Ramp – Facing South
9	Roxford St. @ I-5 NB Off-Ramp - Facing Southeast
10	Roxford St. @ I-5 NB Off-Ramp – Facing South
11	Roxford St. @ I-5 NB Off-Ramp - Facing Southwest
12	Roxford St. @ I-5 NB Off-Ramp – Facing East
13	Roxford St. @ I-5 NB Off-Ramp – Facing East
14	Roxford St. @ I-5 NB Off-Ramp - Facing Northeast
15	Balboa Rd. @ San Fernando Rd. – Facing North
16	Balboa Rd. @ San Fernando Rd Facing North
17	Balboa Rd. @ San Fernando Rd Facing Northwest
18	Balboa Rd. @ San Fernando Rd. – Facing West
19	Balboa Rd. @ San Fernando Rd. – Facing South
20	Balboa Rd. @ San Fernando Rd Facing North
21	Balboa Rd. @ San Fernando Rd Facing South
22	Balboa Rd. @ San Fernando Rd Facing East
23	Balboa Rd. @ San Fernando Rd Facing East
24	Balboa Rd. @ San Fernando Rd Facing Northeast
25	Balboa Rd. @ San Fernando Rd Facing Northeast
26	I-5 SB Off-Ramp @ San Fernando Rd. – Facing South
27	I-5 SB Off-Ramp @ San Fernando Rd. – Facing North
28	I-5 SB Off-Ramp @ San Fernando Rd. – Facing West
29	I-5 SB Off-Ramp @ San Fernando Rd. – Facing South
30	I-5 SB Off-Ramp @ San Fernando Rd. – Facing South
31	I-5 SB Off-Ramp @ San Fernando Rd Facing Southeast
32	I-5 SB Off-Ramp @ San Fernando Rd. – Facing North
33	Sunshine Canyon @ San Fernando Rd. – Facing South
34	Sunshine Canyon @ San Fernando Rd. – Facing South
35	Sunshine Canyon @ San Fernando Rd Facing South
36	Sunshine Canyon @ San Fernando Rd. – Facing South
37	Sunshine Canyon @ San Fernando Rd. – Facing West
38 39	Sunshine Canyon @ San Fernando Rd. – Facing West
	Sunshine Canyon @ San Fernando Rd. – Facing West
40 41	Sunshine Canyon @ San Fernando Rd. – Facing Northwest
42	Sunshine Canyon @ San Fernando Rd. – Facing North
42	Sunshine Canyon @ San Fernando Rd. – Facing South
43	Sunshine Canyon @ San Fernando Rd. – Facing South
44 45	Sunshine Canyon @ San Fernando Rd. – Facing Southeast
40	Sunshine Canyon @ San Fernando Rd. – Facing West

MINAGAR & ASSOCIATES, INC.

Photo Index

Photo	
No.	Description
46	Sunshine Canyon @ San Fernando Rd Facing East
47	Sunshine Canyon @ San Fernando Rd Facing East
48	Sunshine Canyon @ San Fernando Rd Facing South
49	Sunshine Canyon @ San Fernando Rd Facing North
50	Sierra Hwy. @ San Fernando Rd./The Old Rd Facing West
51	Sierra Hwy. @ San Fernando Rd./The Old Rd Facing West
52	Sierra Hwy. @ San Fernando Rd./The Old Rd. – Facing West
53	Sierra Hwy. @ San Fernando Rd./The Old Rd. – Facing North
54	Sierra Hwy. @ San Fernando Rd./The Old Rd Facing South
55	Sierra Hwy. @ San Fernando Rd./The Old Rd Facing Southeast
56	Sierra Hwy. @ San Fernando Rd./The Old Rd. – Facing South
57	Sierra Hwy. @ San Fernando Rd./The Old Rd. – Facing Northeast
58	Sierra Hwy. @ San Fernando Rd./The Old Rd Facing Northeast
59	Sierra Hwy. @ San Fernando Rd./The Old Rd. – Facing North
60	Sierra Hwy. @ San Femando Rd./The Old Rd. – Facing East
61	Roxford St. @ I-5 SB Off-Ramp – Facing West
62	Roxford St. @ I-5 SB Off-Ramp Facing North
63	Roxford St. @ I-5 SB Off-Ramp – Facing West
64	Roxford St. @ I-5 SB Off-Ramp – Facing Northwest
65	Roxford St. @ I-5 SB Off-Ramp - Facing East
66	Roxford St. @ I-5 SB Off-Ramp - Facing Southeast
67	Roxford St. @ I-5 SB Off-Ramp - Facing East
68	Roxford St. @ I-5 SB Off-Ramp - Facing Northeast
69	Roxford St. @ I-5 SB Off-Ramp – Facing Northeast
70	Roxford St. @ I-5 SB Off-Ramp – Facing South
71	Roxford St. @ I-5 SB Off-Ramp – Facing North
72	Roxford St. @ I-5 SB Off-Ramp – Facing South
73	Roxford St. @ I-5 SB Off-Ramp - Facing South
74	Roxford St. @ I-5 SB Off-Ramp – Facing South
75	Roxford St. @ I-5 SB Off-Ramp - Facing North
76	Roxford St. @ I-5 SB Off-Ramp – Facing South
77	Roxford St. @ I-5 SB Off-Ramp – Facing South
78	Roxford St. @ I-5 SB Off-Ramp – Facing South



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July 28, 2005 Page 1 of 9



MINAGAR & ASSOCIATES, INC.

July 28, 2005 Page 2 of 9



MINAGAR & ASSOCIATES, INC.

July 28, 2005 Page 3 of 9



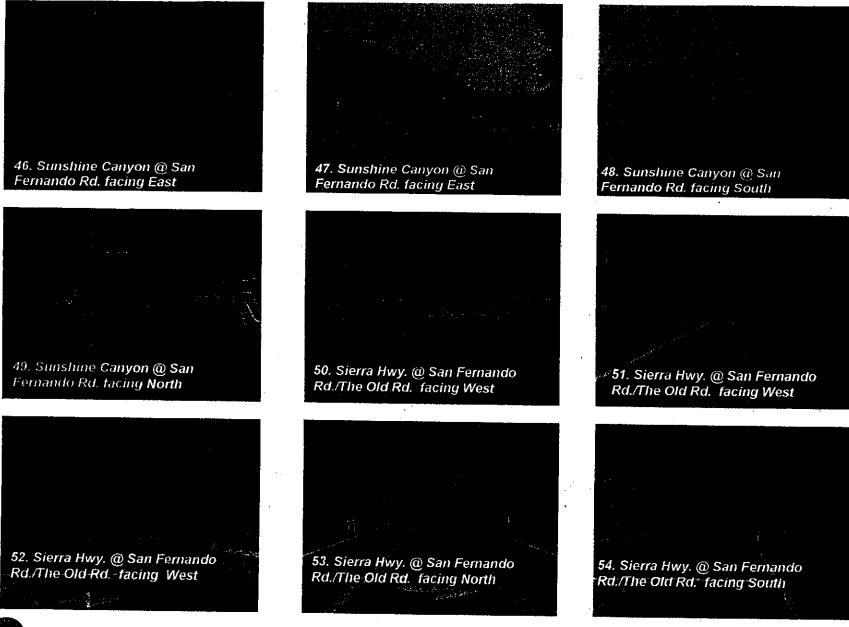
MINAGAR & ASSOCIATES, INC.

Altshuler, Berzon, Nussbaum, Rubin & Demain

July 28, 2005 Page 4 of 9



July 28, 2005 Page 5 of 9



MINAGAR & ASSOCIATES, INC.

July 28, 2005 Page 6 of 9



MINAGAR & ASSOCIATES, INC.

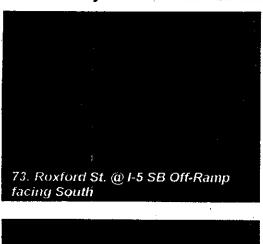
Altshuler, Berzon, Nussbaum, Rubin & Demain

July 28, 2005 Page 7 of 9

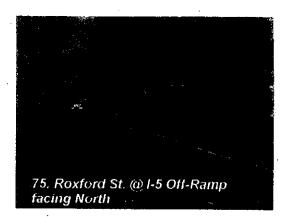


MINAGAR & ASSOCIATES, INC.

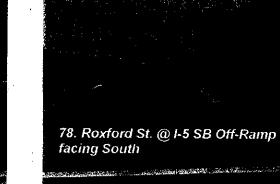
July 28, 2005 Page 8 of 9







77. Roxford St. @ I-5 SB Off-Ramp

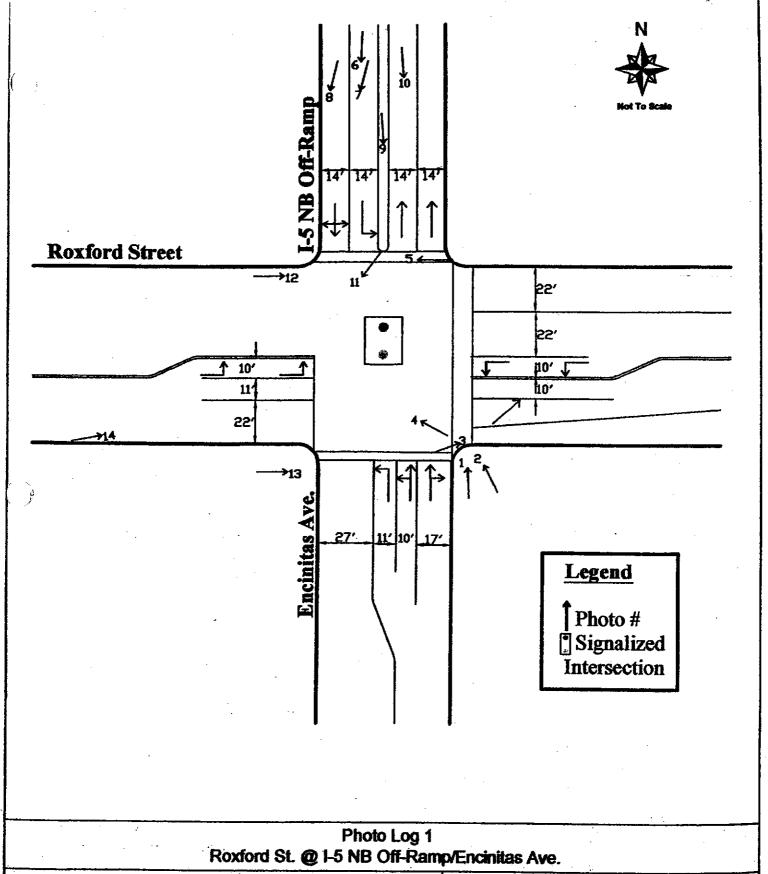


76. Roxford St. @ I-5 SB Off-Ramp facing South



facing South





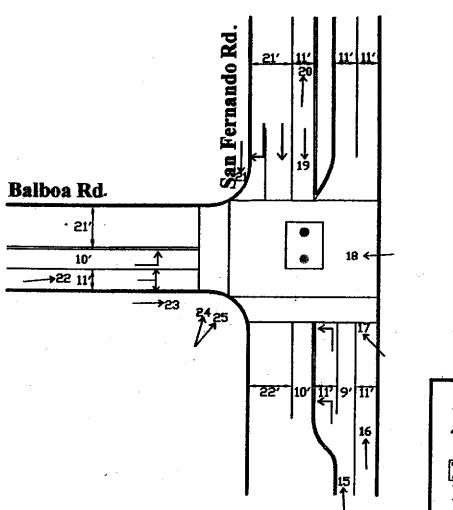
MINAGAR & ASSOCIATES, INC.

/S-TRAFFIC ENGINEERING-TRANSPORTATION PLANNING-CIVIL 18662 Hacarthur Rival, Suite 435, AIRPORT BUSINESS CENTER Irvine, CA 92612



Sunshine Canyon Landfill Traffic Assessment Altshuler Berzon, Nussbaum, Rubin & Demain





Legend

Photo #

Signalized Intersection

Photo Log 2
Balboa Rd. @ San Fernando Rd.

MINAGAR & ASSOCIATES, INC.

TS-TRAFFIC ENGINEERING-TRANSPORTATION PLANNING-CIVIL.
19662 MacArthur Rvd., Suite 435, AIRPORT BUSINESS CENTER
Invine, CA 92612



Sunshine Canyon Landfili Traffic Assessment Altshuler Berzon, Nussbaum,

Rubin & Demain

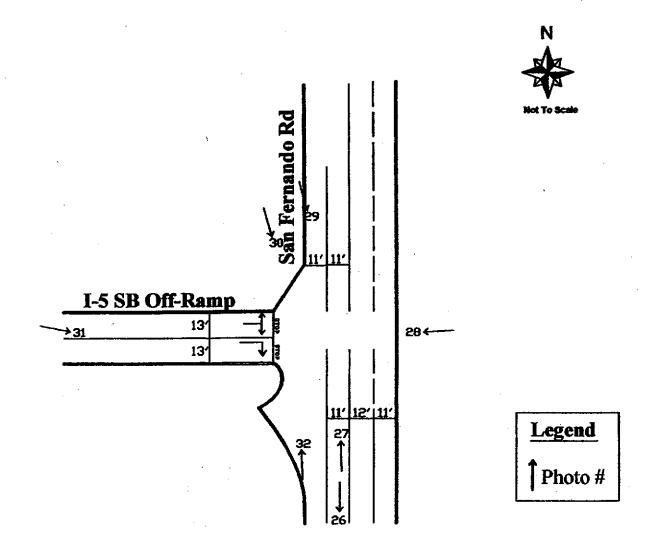


Photo Log 3 I-5 SB Off-Ramp @ San Femando Rd

MINAGAR & ASSOCIATES, INC.

175-TRAFFIC ENGINEERING-TRANSPORTATION PLANKING-CIVIL 18662 MacAnthur MVd., Suite 435, AIRPORT BUSINESS CENTER Trades CA 92612



Sunshine Canyon Landfill Traffic Assessment

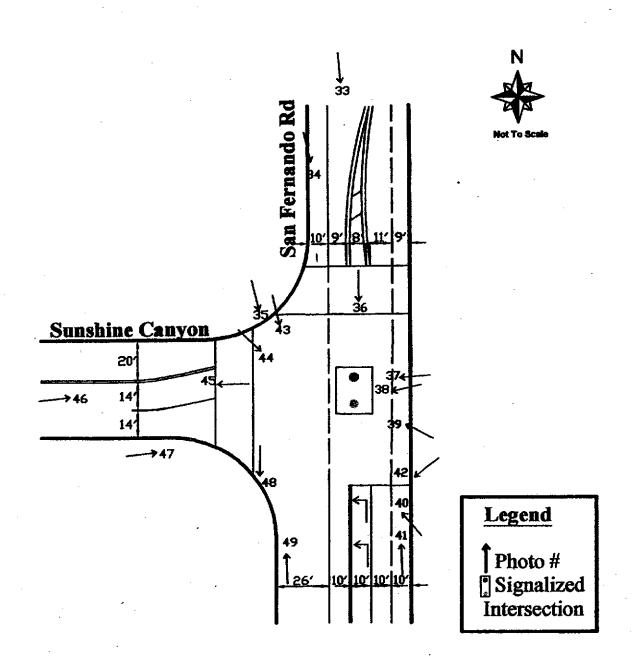


Photo Log 4
Sunshine Canyon @ San Fernando Rd.

MINAGAR & ASSOCIATES, INC.

113-TRAFFIC ENGINEERING-TRANSPORTATION PLANDING-CIVIL 18662 MacArthur Blvd., Suite 435, AIRPORT BUSINESS CENTER Irvine, CA 92612



Sunshine Canyon Landfill Traffic Assessment

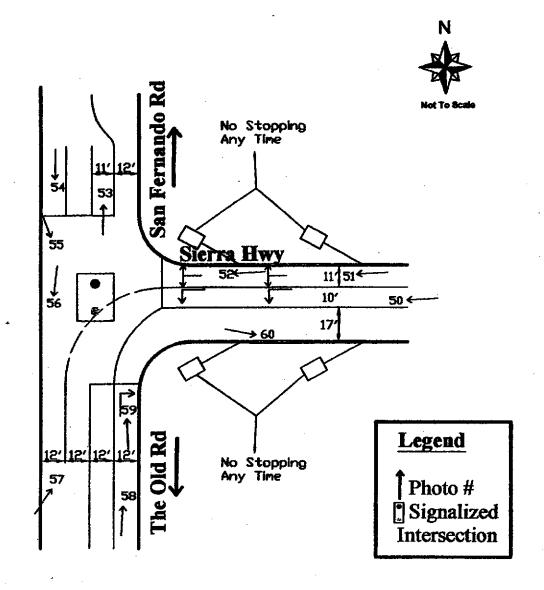


Photo Log 5
Sierra Hwy. @ San Fernando Rd./The Old Rd.

MINAGAR & ASSOCIATES, INC.

AS-TRAFFIC ENGINEERING-TRANSPORTATION PLANNING-CIVE 18662 McCarthur Bivil, Suite 435, AMPORT BUSINESS CENTER Irvine, CA 92612



Sunshine Canyon Landfill Traffic Assessment

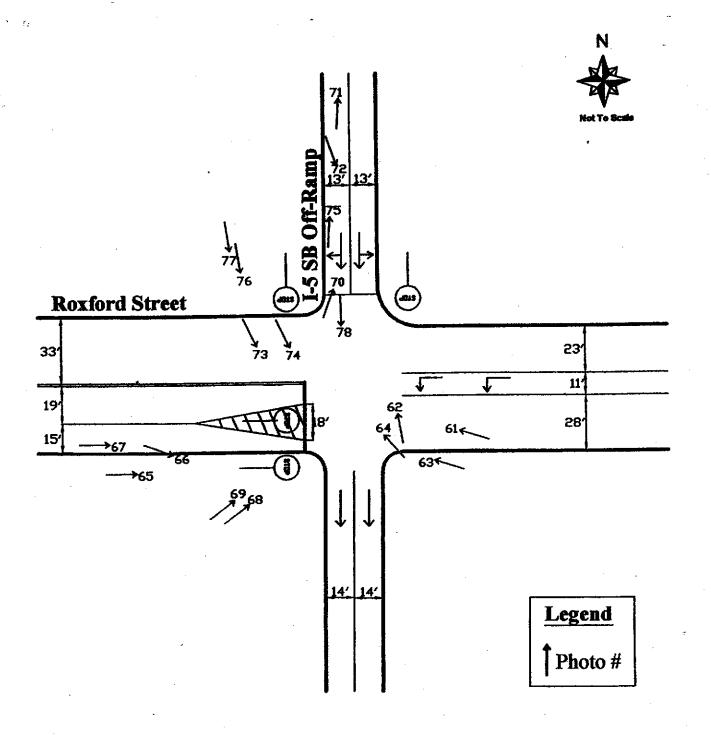


Photo Log 6 Roxford St. @ I-5 SB Off-Ramp



Sunshine Canyon Landfill

Traffic Assessment
Altshuler, Berzon, Nussbaum, Rubin & Demain

NVC EXHIBIT

B1



THOMAS L. CARTHWAITE, M.D. Director of Hasish Services and Chief Medical Officer

JONATHAN E. FIELDING, M.D., M.P.H. Director of Public Health and Hashib Officer

Environmental Health
ARTURO AGUIRRE, R.B.H.S., M.A.
Director of Environmental Health

Buraau of Environmental Protection Ken Murray, Chief Solid Waste Management Program/L.A. County LEA 5456 Commerce Drive Boldwie Park, California 91766-1423 TEL (626) 430-5540 · FAX (626) 813-3022 www.lapubliohenith.org/sh



NOARS OF SUPSIVISIONS Clorin Malina Res District

Yearna Bruthmaile Serice Seami Distint

Zey Yaruslavde; Third District

Don Kuubo

Michael B. Antorovici Filh Chain

FACSIMILE COVER SHEET

DATE 10/05/05
TO: Wayde Hunter
SUBJECT: FREEdom OF Information Act Request
FAX NUMBER: (8/8) 368- 58/8
OF PAGES TO BE FAXED: 16 with cover
COMMENTS:
Ma. Human:
I am sending you the documented communications
THAT involved the Approval of CED failings for
ADC at Sunshine Cyn., And the application AND
Arenmooming cover letter from the openator (BFI)
I pont nowe any documentation or conversations
I pont nowe any documentation or conversations involving the approval.
FROM THE DESK OF: KEN MURRAY (626) 430- 5550
OUR FAX NUMBER IS: (626) 813-3022



THOMAS L. GARTHWAITE, M.D. Director of Health Services and Chief Medical Officer

JONATHAN E. FIELDING, M.D., M.P.H. Director of Public Health and Health Officer

Environmental Health ARTURO AGUIRRE, R.E.H.S., M.A. Director of Environmental Health

Bureau of Environmental Protection Solid Waste Management Program/L.A. County LEA 5830 Commerce Drive Boldwin Park, California 91704-1423 TEL (626) 436-5540 - FAX (626) 813-3022 www.lapablishealth.com/eb

August 12, 2005

Frank Kiesler General Manager Browning-Ferris Industries 14747 San Fernando Road Sylmar, CA 91342-1091

Dear Mr. Kiesler,

REPORT OF DISPOSAL SITE INFORMATION (RDSI) AMENDMENT APPLICATION, SUNSHINE CANYON LANDFILL COUNTY EXTENSION SWFP#19-AA-0853

The Solid Waste Management Program has accepted an amendment to the Report of Disposal Site Information (RDSI) for the subject facility. The amendment package was re-submitted to our office on August 3, 2005 and includes a RDSI amendment application and pages titled "ALTERNATIVE DAILY COVER(S)". This office has reviewed the facility operator's Alternative Daily Cover(s) procedures as described in the amendment package and has determined the following.

- 1. The amendment is consistent with Environmental Impact Report, State Clearing-house No. 897120, approved by the Los Angeles Board of Supervisors on November 30, 1993 for the subject property.
- 2. The amendment is acceptable and consistent with State Minimum Standards and Financial Assurances and Operating Liability criteria required by Title 27 of the California Code of Regulations.
- 3. The amendment is consistent with the terms and conditions of the current SWFP for the subject property.



ROARD OF SUPERYBORS

Clarks Maline Feet District

Yvenne Brefinvaite Burke Serent District

Key Yeroslavsky Third Distint

Pon Knabe Fourth Olivia

Michael D. Antonovicis RN. District Mr. Frank Kiesler August 12, 2005 Page 2

The use of processed Construction and Demolition (C&D) materials has been added as an approved Alternative Daily Cover (ADC) so long as it complies with the requirements as set forth in Title 27 California Code of Regulations (CCR) Section 20680-Daily Cover and Section 20690(9)-Alternative Daily Cover.

If it is determined by the Enforcement Agency (EA) that the use of ADC is not meeting the requirements of these sections, enforcement action may include, but not limited to the suspension of ADC as daily cover pursuant to 27CCR Section 20690(a)(4).

If you have any questions, please contact me at (818) 833-6523

Vervetruly yours.

Jerry Villalobos

Environmental Health Specialist IV

C: William Marciniak, CIWMB file: SWMP

Sent By: LA COUNT ENVIR- APPLICATION FOR SOLID WAS CMANS \$1-77 (Rev. \$40)	ONMENTAL HEALTH ;626 81 BTE FACILITY PERMIT/WASTE	3 3022; 5 JIBCHARGE REQUIREN	Oct'05 10:48AN; Job 740 NENIS);Page 4/16
NOTE: This form has been developed for m	uitiple uses. It is the transmittel elect for d r definitions of terms and for opiniologing this			
FOR OFFICIAL USE DNLY		The second secon	and contact manual.	
PWIS MANBER:	Flung FBS:	RECEIPT NUMBER	DATE RECEIVED:	
19-14-0852			8-3-2005	
DATE ACCEPTED:	CATE REJECTED:	ACCEPTANCE DATE OF		
19-44-0853 PATE ALGOSTIED: 8-12-2005	8/12/05	ANCOMPLETE APPLICATION: DATE DUE:		
Fet 1. GENERAL INFORMATION				
A. ENFORCEMENT AGENCY:		B. COUNTY:		
County of Los Angeles Department	of Health Services	Los Angelss		· · · · · · · · · · · · · · · · · · ·
1. New SWIP and/or wors	¢.	4. PERMIT REVIEW		
2. REVISION OF SWEP STUDIOT WORS		X S. AMENDMENT OF APPL	LICATERN	
S. EXEMPTION and/or WAIVER		E. RHIROWOUTD AMEN		
		T KANAGAGAID ANIBAL		· · · · · · · · · · · · · · · · · · ·
Port 2. FACILITY DESCRIPTION A. NAME OF FACILITY:				
Sunshine Conyon Senitory Landfill B. LOCATION OF FACILITY: 1. PHYSICAL ADDRESS OR LOCATION AND ZIP CO.				
14747 San Fernando Road, Sylmar 2. LATRIUSE AND LONGRIUDE:	, CA 91342-1091			
LAT 34 19 45 LONG 118 30 30				
3. LEGAL DESCRIPTION OF PERMITTED BOUNDAR	Y BY SECTION, TOWNSHIP, RANCE, BASE, AND N	ERIDIAN, IF SURVEYED:		
,				
Section 23, 24, 25, 26, T3N, R189 C. TYPE OF ACTIVITY: (Check applicable by		mbar 2601-011-010, Tra	ect 10422, Lot 9	
X 1 DISPOSAL	8. TRANSFORMATION	5. OTHER (describe):		
a. TYPE: Municiple Solid Weste	a. Irostarumino (Kas	E DE OTHER MARKEDOX	+***	
2. COMPOSTING	4. TRANSFER/PROCESSING PAGUTY			
a. TYPE:	C) CHECK HERE IF RECYCLABLE MATE	ERIALS ARE RECOVERSO PRIOR TO 1	TRANSFERAPROCESSANC.	
D. CONFORMANCE FINDING INFORMATION	(CIWMP):			
X 1, FACILITY IS IDENTIFIED IN ICHECK ORBI:				
X STING ELBNISHT	DATE OF DO	CUMENT 21-600-54		PAGE /30
MONDISPOSAL FACIL				PAGE /
_	ED IN SITING ELEMENT OR NONDISPOSAL PACILITY			
E. TYPE OF PERMITTED WASTES TO BE R	ECEIVED: (Check applicable boxes):			
1. AGRICULTURAL	X 6. CONSTRUCTION/DEMOLITION	11. JOUIOS		
2. ASSESTOS CI Frigible Ci Non-friedre	7, CONTAMENATED SOILS	12. MIXED/MUNICIPAL SO	LOWASTE	
3. ASH	E. DEAD ANIMALS	13. SENACE SLUDGE		
4. AUTO SHREDDER	X 9. HADUSTRIAL	14. TIRES		
	X 10. INERT	15.07HER (describe):		
X S. COMPOSTABLE MATERIAL (describe):	Green waste			······································

Sent By: LA COUNT ENVIRON	MENTAL HEALTH ;626	8 813 3022; 5 Oct'05 10:48AM; Job 740; Page 5/16
1. DESIGN Idescribes:		
X 2, OPERATION (describe):	Processed Construction and	Demoition Wastes and Material for Alternative Daily Cover
3. OWNER, OPERATOR, ADDRESS, AND/OR FACE	LITY NAME CHANCE (describe):	
A, CTHER idescrib #:		
B. FACILITY INFORMATION:		
1. INFORMATION APPLICABLE TO ALL FACIL	ITICS:	
R. PEAK DAILY TONNAGE OR CUBIC Y ARDS	9,000 TPD	
1) DISPOSAL/TRANSER (unit)	8,800 TPD	
2) OTHER (unit)	2,400 TPD	
b. DAILY DESIGN TONHAGE (TPD)	17,600	
c. FACILITY SIZE (some)	542	
d. PEAK TRAFFIC VOLUME PER DAY (vpd)	5,565 (2,782.5 inbound/2782	.6 aubound)
B. DAYS AND HOURS OF OPERATION	Mon-Sat 8 AM - 6 PM	
. Additional info, required for compo	STING FACILITIES ONLY:	
a. BITE STORAGE CAPACITY (ou you)	Not Applicable	
, ADDITIONAL INFORMATION REQUIRED FOR	LANDFILLE ONLY:	
s. AVERAGE DAILY TONNAGE (TPD)	6,000 / 38,000	
s. SITE CAPACITY CURRENTLY PERMITTED (Airepace) (cu yds)	24,670,000
:. SITE CAPACITY PROPOSED (Alimpace) (cu y	da)	24,870,000
1. SIYE CAPACITY USED TO DATE (Airspace) (ou y de)	18,775,000
. SITE CAPACITY REMAINING (Airspace) (ou y	de)	6,095,000
. DATE OF CAPACITY INFORMATION (D419) (See Instructions):	1/12/2005
LAST PHYSICAL SITE SURVEY (Date)	Aug-05	
. ESTIMATED CLOSUFFE DATE (month and year	er)	January 2009 based on anti-closted lower tonnage after City Opening
. DISPOSAL FOOT PRINT (scree)	129.3	
SITE CAPACITY PLANNED (cu y d4)	24,870,000	
. 1. (I) IN-PLACE WASTE DENSITY (top of week	its per ou ya of wasta)	
AND (II) WASTE-TO-COVER RATIO (Entimeted)	(v:v)	
OR 2. AIRSPACE UT ILIZATION FACTOR (torts of	waste per ou yel of landfill alrepsce)	0.65
ert 4. SOURCE OF WATER SUPPLY (Chack applicable boxes)	
A. MUNICIPAL OR UTILITY SERVICE:		Power III N. Bope St. Los Angeles, CA 90030
B. HONDUAL Wells:	Matropolitas Water District; 709 Alam	nods St. Los Augules, CA 90011
]C. SURFACE SUPPLY:		
1. NAME OF STREAM, LAK	e, etc. :	
2. TYPE OF WATER RIGHTS	4	
	MARARIAN	APPROPRIATION
3. STATE PERMIT OR LICE	NSE NUMBER , IF APPLICABLE:	

Sent By: LA COUNT ENVIRONMENTAL HEALTH ;626	813 3022;	5 Oct'05 10:49AN	l; Job 740;Page 6/16	
I, CHECK BOX(85) IF ENVIRONMENTAL DOCUMENT WAS OR WILL BE PREPARED FOR THE	IS PROJECT AND PROVIDE THE STAT	e Clearunghouse number is	CHA:	
X ENVIRONMENTAL SUPACT REPORT (SER) SCHIF	49071210			
NEGATIVE DECLARATION INDIAGTIGATED NEGATIVE DECLARA	ATION (MND) SCH#			
ADDENDUNG TO (Identify anvironmental decument		в СНи		
. IF ENVIRONMENTAL DOCUMENTIS) WAS NOT PREPARED, PLEASE PROVIDE THE FOLLO	WING INFORMATION:			
CATEGORICAL/STATUTORY EXEMPTION (CE/SE)				
EXEMPTION TYPE	GLICE	LINE #		
Part 6. LIST OF ATTACHMENTS (Fill in the date for each docume	nt checked)			
REQUIRED WITH ALL APPLICATION SUBMITTALS:				
CREVITO RFI 8/18/1881 (Original)		X ENVIRONMENTAL DOCU	MENT(5):	
Chie MES 12 (5) 2/19/91; respective		x BIR 11/30/1993		
C LOCATION MAP 1/12/2005		Q MND/ND		
MITIGATION MONITORING IMPLEMENTATION SCHEOVUE		CI EXSMPTION		
		□ ADDENDUM		
. ADDITIONAL REQUIRED COCUMENTS FOR LANDFILLS ONLY:				
OPERATING LIABILITY PHANCIAL MECHANISM Board # PECODOM83201 8/1/2005	X FINANCIAL RESPONSIE	ILITY DOCUMENTATION	Sond No. 104258401 7/19/2005	
CLOSUREIPOST CLOSURE MAINTENANCE PLAN	X LANOFILL CAPACITY S	/RYSY RESULTS trop Instruction	ris) see attached.	
O PREJMINARY 3/21/2001	_		August, 2005	
. IF APPLICABLE:		 	4	
REPORT OF WASTE DISCHARGE	DEFT. OF HEALTH SERV	ACES PERINT		
CONTRACT AGREEMENTS	SWAT (All and water)			
STORMWATER PERMIT APPLICATION	WETLANDS PERMITS			
NPDES FERMIT APPLICATION	VERIFICATION OF FIRE	DISTRICT COMPLIANCE		
]отнек				
art 7. OWNER INFORMATION (For disposal site, if operator is different fro	m land owner, ettech beee or off	ner egraentent)		
PARTNERSHIP	X CORPGRATION	GOVERNMENT AGEN	CY	
FRICE SI BE DOIN		THE TRY IT A		
oursing Faints industries of California, Inc.	······································	95-2772G10 TELEFHONE /:		
XXRESS, CITY, STATE, ZIP 1747 San Permando Road, Sylmar CA, 91342		618-633-6500		
		FAX #:		
		e18-635-862-5484		
		E-MAIL ADDRESS:		
		pater chung@awir	n.com.	
		CONTACT PERSON (Princ	Namel:	
		Peter Chung		

Part B. OPERATOR INFORMA	ATION (For disposal site, if operator is different from land owner,	5 Oct '05 10:50AM; Job 740; Page 7/16
TYPE OF SUSMESS:	PARTNERSHIP X CORPC	RATION COVENMENT ACENCY
FACILITY OPERATORS		SSN OR TAX ID f:
Hisme);		
arowning Ferris industries of California	ı, inc.	95-277 301 0
ADDRESS, CITY, STATE, ZIP		TELEPHONE #:
14747 San Fernando Road, Sylmar CA,	₽13 <i>Q</i>	9-19-4816-46500
		FAX 6: 818-855-567-5484
		\$10 003-347-3405
		E-MAIL ADDRESS
		patar.chung@awio.com
		CONTACT PERSON (Print Rame):
		Peter Chung
ADDRESS WHERE LEGAL NOTICE MAY SE	conten-	1 100
MUNICIPALITY CONTRACTOR INC.		
Part 9. SIGNATURE BLOCK		
Owner:	F	*
~ ~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~	the information I provided for this application and for any ettechni	ents in true and accurate to the best of my knowledge and balls?. I am aware
that the operator intends to operate operate operator fell to meet applicable requi-	a aniid waate faniity at the site apacified above pursuant to this ap	plication and understand that I may be responsible for the afte should the
SIGNATURE (LAND DWYNER OR AGENTI:	AMO	
PRINTED NAME:	J.M.C	
	J.M.C	
PRINTED NAME:		
PRINTED NAME: Frank Klester		DATE: 8-7-2005
PRINTED NAME: Frank Klesier Title: Ceneral Manage Operator:		DATE: 8-3-2005
PRINTED NAME: Frank Klesier Title: Ceneral Manage Operator:		DATE: 8-3-2005
PRINTED NAME: Frank Klesier TITLE: Ceneral Manage Operator: Loerlify under penetty of perjury that	the Information contained in this application and all attachments a	DATE: 8-3-2005
PRINTED NAME: Frank Klesier Title: Ceneral Manage Operator:	the Information contained in this application and all attachments a	DATE: 8-3-2005
PRINTED NAME: Frank Klesier TITLE: Ceneral Manage Operator: Loerlify under penetty of perjury that	the Information contained in this application and all attachments a	DATE: $8-J-2005$ To true and accurate to the best of my knowledge and ballet.
PRINTED NAME: Frank Klester TITLE: Central Manage Operator: Loorthy under penetty of perjury that SIGNATURE FACILITY OPERATOR OR AGE	the Information contained in this application and all attachments a	DATE: $8-J-2005$ To true and accurate to the best of my knowledge and ballet.

Pert 10. OTHER (Attach additional sheets to explain any responses that need clarification).

· Sent By: LA COUNT ENVIRONMENTAL HEALTH ;626 813 3022;

5 Oct'05 10:50AM; Job 740; Page 8/16

From:

Kenneth Murray

To:

Fishheadg@aol.com

Date:

7/18/05 7:10AM

Subject:

Meeting to discuss ADC at Sunahine Cyri

I got your email regarding meeting to disucss ADC. We can meet in my office, and I also wouldn't mind coming out there to meet. Whatever you like works for me.

Ken

From:

<Fishheadg@agl.com>

To:

<kmurray@ladhs.org>

Date:

7/13/05 10:06AM

Subject:

L.A. City ADC Ordinance

Here as the ordinance. I did a copy and paste method.

Gerry

File Number 03-0978 Last Changed Date 09/08/2003 Title sunshine canyon landfill (DUMP) / CONSTRUCTION AND DEMOLITION DEBRIS Initiated by Bernson Mover 2003 / Padilla Subject Motion - in order to protect the environment and surrounding communities, the State of California requires landfill operators to cover their lifts each day with a material that prevents trash from being carried out of the area by winds or runoff water from rains. In most cases operators will use earth which has been excavated from the immediate area or tipped by haulers as their daily cover. However, sunshine canyon landfill (The Dump) has submitted a permit to the Environmental Affairs Department to allow for a scope of operation at Unit 2. This change, if approved by the Environmental Affairs Department (EAD), would allow the Dump to accept Construction and Demolition debris and to be able to use some of these materials as Daily Cover.

The State advises that other municipalities have restricted their local Dumps from using materials deemed unacceptable as Daily Cover and the City of Los Angeles has the same ability and responsibility as other local municipalities to protect its neighborhoods.

NOW THEREFORE MOVE that the City of Los Angeles, Environmental Affairs Department, in any permit it issues to the Dump, prohibit the use of:

Contaminated soil

Cement kiln dust materials

Dredge spoils

*Deleted (Bernson - Miscikowski)

Foundry sands

Processed exploration waste

Production waste

Construction and demolition waste

Shredded tires

Foem

*Deleted (Miscikowski - Bernson)

as acceptable Daily Cover materials.

FURTHER MOVE that the permit should state that, in addition to the Citizens Advisory Committee, the Granada Hills North Neighborhood Council and other interested groups be notified of all operational changes proposed for the landfill that were not full analyzed in the Supplemental environmental Impact Report, and that the affected community be given an adequate opportunity to comment and to request hearings and California Environmental Quality Act findings. FURTHER MOVE that the City of Los Angeles urge the County Public Works Department to also restrict these materials from being used in the portion of the Dump which is within the County area of Los Angeles.

Council District 4 Date Received 5-13-2003 File History 5-13-03 - This

day's Council session 5-13-03 - File to Calendar Clerk for placement on next available Council

agenda 5-20-03 - CONTINUED TO May 27, 2003

5-27-03 - Motion ADOPTED *AS AMENDED

5-28-03 - Motion RECONSIDERED and RE-ADOPTED *AS AMENDED 6-9-03 - File in files

From:

"Marciniak, William" <wmarcini@CIWMB.ca.gov>

To:

"Hambieton, Suzanne" <shamblet@ClWMB.ca.gov>, "Gerardo Villalobos"

<gvillalobos@ladhs.org>, <Fishheadg@sol.com>

Date:

7/15/05 2:36PM

Subject:

ADC Appeal suggestions for NVC

Suzanne, during the meeting yesterday at Sunshine Canyon Landfill the North Valley Coalition indicated that they wented to file an appeal. This appeal would be to 1) stop the landfill from taking C&D ADC tailings; and 2) confront the LEA when and if they approve the RDSI amendment to allow the tailings to be accepted. I believe in order to do this the appeal would first begin as an action which I hightlighed in red below in the section PRC section 44307. The NVC would need begin by following the directions which are identified below in PRC section 44310(a)(1). I also included PRC section 45350 below which describes the procedures for the appeal to the Board, if the NVC is unhappy with the hearing panel decision then the appeal to the Board can take place.

Gerry, I am sending this to Suzanne who is off today but she will probably either respond on Monday or forward it to legal for comment in which case it may be longer before we get a response to you. You may want to take this as is to you Chief and see what he thinks.

44307. From the date of issuance of a permit that imposes conditions that are inappropriate, as contended by the applicant, or after the taking of any enforcement action pursuant to Part 5 (commencing with Section 45000) by the enforcement agency, the enforcement agency shall hold a hearing, if requested to do so, by the person subject to the action. The enforcement agency shall also hold a hearing upon a petition to the enforcement agency from any person requesting the enforcement agency to review an alleged failure of the agency to act as required by law or regulation. A hearing shall be held in accordance with the procedures specified in Section 44310.

- 44308. (a) All hearings conducted pursuant to this chapter by the enforcement agency shall be conducted by a hearing officer appointed pursuant to subdivision (d) or a hearing panel appointed pursuant to either of the following procedures:
- (1) The governing body may appoint three of its members as the hearing panel.
- (2) The chairperson of the governing body may appoint an independent hearing panel consisting of three members.
- (b) (1) If an independent hearing panel is appointed pursuant to paragraph (2) of subdivision (a), not more than one member of the governing body shall serve on the hearing panel.
- (2) Members of the independent hearing panel shall be selected for their legal, administrative, or technical abilities in areas relating to solid weste management.
- (3) At least one member of the Independent hearing panel shall be a technical expert with knowledge of solid waste management methods and technology.
- (4) At least one member of the independent hearing panel shall be a representative of the public at large.
- (5) A member of an independent hearing panel shall serve for a term of four years, and may not serve more than two consecutive

terms.

- (6) If a member of an independent hearing panel does not complete the member's term, the chairperson of the governing body shall appoint a replacement to serve out the remainder of the unexpired term.
- (c) Members of the hearing panel may receive per diem and necessary expenses while conducting the hearing.
- (d) The governing body of an enforcement agency may appoint a hearing officer only if the governing body has adopted procedures for making that appointment and has adopted qualifications that the hearing officer is required to meet.
- 44310. All hearings conducted pursuant to this chapter shall be based on the following procedures:
- (a) (1) The hearing shall be initiated by the filing of a written request for a hearing with a statement of the issues.
- (A) If the hearing request is made by the person subject to the action, the request shall be made within 15 days from the date that person is notified, in writing, of the enforcement agency's intent to act in the manner specified.
- (B) If the hearing request is made by a person alleging that the enforcement agency failed to act as required by law or regulation pursuant to Section 44307, the person shall file a request for a hearing within 30 days from the date the person discovered or reasonably should have discovered, the facts on which the allegation is based.
- (2) The enforcement agency shall, within 15 days from the date of receipt of a request for a hearing, provide written notice to the person filing the request notifying the person of the date, time, and place of the hearing.
- (3) If that person falls to request a hearing or to timely file a statement of issues, the enforcement agency may take the proposed action without a hearing or may, at its discretion, proceed with a hearing before taking the proposed action.
- (4) The enforcement agency shall file its written response to the statement of issues filed by the person requesting the hearing with the hearing panel or the hearing officer, and provide a copy to the person requesting the hearing, not less than 15 days prior to the date of the hearing.
- (b) The hearing shall be held no later than 30 days after receiving the request for a hearing on the merits of the issues presented, in accordance with the procedures specified in Article 10 (commencing with Section 11445.10) of Chapter 4.5 of Part 1 of Division 3 of Title 2 of the Government Code.
- (c) Within five days from the conclusion of the hearing, the hearing panel or hearing officer shall issue its decision. The decision shall become effective as provided in Section 45017.
- 45030. (a) A party to a hearing held pursuant to Chapter 4 (commencing with Section 44300) of Part 4 may appeal to the board to review the written decision of the hearing panel or hearing officer or to review the petitioner's request in the instance of a failure of a hearing panel or hearing officer to render a decision or consider the request for review, or a determination by the governing body not

to direct the hearing panel or hearing officer to hold a public hearing, under the following circumstances:

- (1) Within 10 days from the date of issuance of a written decision by a hearing penel or hearing officer.
- (2) If no decision is issued, within 45 days from the date a request for a hearing was received by the enforcement agency for which there was a fallure of a hearing panel or hearing officer to render a decision or consider a petitioner's request pursuant to Section 44310.
- (b) An appellant shall commence an appeal to the board by filing a written request for a hearing together with a brief summery statement of the legal and factual basis for the appeal.
- (c) Within five days from the date the board receives the request for a hearing, the board shall schedule a hearing on the appeal and notify the appellant and all other parties to the underlying proceeding of the date of the board hearing.
- (d) The board shall hear the appeal within 60 days from the date the board received the request for the appeal.
- (e) The board shall conduct the hearing on the appeal in accordance with the procedures specified in Article 10 (commencing with Section 11445.10) of Chapter 4.5 of Part 1 of the Government Code.
- 45031. Within 30 days from the date that an appeal is filed with the board, the board may do any of the following:
- (a) Determine not to hear the appeal if the appellant fails to raise substantial issues.
- (b) Determine not to hear the appeal if the appellant failed to participate in the administrative hearing before the hearing panel, except that the board shall hear the appeal if the appellant shows good cause for the appellant's failure to appear.
- (c) Determine to accept the appeal and to decide the matter on the basis of the record before the hearing panel, or based on written arguments submitted by the parties, or both.
- (d) Determine to accept the appeal and hold a hearing, within 60 days, unless all parties stipulate to extending the hearing date.
- 45032. (a) In the board's hearing on the appeal, the evidence before the board shall consist of the record before the hearing panel or hearing officer, relevant facts as to any actions or inactions not subject to review by a hearing panel or hearing officer, the record before the local enforcement agency, written and oral arguments submitted by the parties, and any other relevant evidence that, in the judgment of the board, should be considered to effectuate and implement the policies of this division.
- (b) The board may only overturn an enforcement action, and any administrative civil penalty, by a local enforcement agency if it finds, based on substantial evidence, that the action was inconsistent with this division. If the board overturns the decision of the local enforcement agency, the hearing panel, or the hearing officer, or finds that the enforcement agency has failed to act as required, the board may do both of the following:
- (1) Direct that the appropriate action be taken by the local enforcement agency.
- (2) If the local enforcement agency falls to act by the date specified by the board, take the appropriate action itself.

45033. A failure to appeal to the hearing panel, the hearing officer, or the board for review, or the refusal of the local enforcement agency, a hearing panel, the hearing officer, or the board to hear an appeal does not preclude a person from filing an action with the superior court to contest any action or inaction of the local enforcement agency or the board.

From:

<Fishheadg@aol.com> <kmurray@ladhs.org>

To: Date:

9/28/05 9:40AM

Subject:

Re: 10/11/05 SWF Hearing Board - Sunshine Cyn Landfill

Ken.,

I have an updated one that was submitted with the application for the 5 year permit review, but recently submitted one is not the one the are perating under. As for the other docs, it seems that, you have them.

As for Wades FOIA letter, there were no e-mails that were sent biween BFI and myself. However i do have docs(ie: lea advisories) that I can provide. I will gather them and get them to you.

In a message dated 9/27/2005 9:46:13 AM Pacific Standard Time, kmumay@ladhs.org writes:

Gerry:

If you get the other edition of this email that I sent you, disregard it.

I made copies of all of these documents requested in the attached email by Mike Mohajer. The RDSI in our file room is the "Report of Disposal Site Information, Proposed Sunshine Carryon Sanitary Landfill Extension Site, August 16, 1991*

PER THE INTERFER YEAR HAVE A PROCESSIVE OF OUR RIGHT BURIES IN THE FAILER.

Thanks...

Ken

Return-path: <mikemohajer@yahoo.com>

Received: from mail3.ladha.org

([66:127.146.57])

by dhsia2; Mon, 26 Sep 2005 21:55:25 -0700

Received: from smtp011.mail.yahoo.com ([216.136.173.31]) by mail3.ladhs.org with SMTP; 26 Sep 2005 21:59:21 -0700

X_SBRS: 5.0

X-HAT: Sender Group <Unknown>, Policy \$ACCEPTED applied.

X-BrightmaliFiltered: true

X-Brightmail-Tracker: AAAAAA==

X-ironPort-AV: ="3.97,147,1125903600";

d="gif1477scan'147,208,217,147"; a="52840233:sNHT47099476"

DomainKey-Signature: a=rsa-sha1; q=dns; c=nofws;

s=s1024; d=yahoo.com;

h=Received:From:To:Cc:Subject:Date:Message-ID:MIME-Version:Content-Type:X-Prlo

rity:X-MSMail-Priority:X-Mailer:Importance:X-MimeOLE:Disposition-Notification-

To:

b=N6AAbuF28ftIX7qnbUhS0iFgW5cwOSwtzjTMBwz/M6xTrUU0doJgEv8oDaYVX0wvGk21Kp7JyHC1 YbQpowbMvGeTF345vsxM5i09TbP5NiBQw6iLylLFGOZ+IY0Szfn3qfnn5LXwar1hydcePfjNjnRdCYz 2YP0bMRpWhz1rJrhA= ;

Received: from unknown (HELO MMohajer) (mikemohajer@68.68.48.95 with login)

by smtp011.mail.yahoo.com with SMTP; 27 Sep 2005 04:53:30 -0000

From: "Mike Mohajer" <mikemohajer@yahoo.com>

To: "Ken Murray" kmurray@ladhs.org Co: "Pete Oda" <pode@ladhs.org</p>
"Cathy Castro" cacastro@ladhs.org,

"Grace Chang" <gchang@counsel.co.la.ca.us>, "Mark Yanai" <Myanai@counsel.co.la.ca.us>

Subject: 10/11/05 SWF Hearing Board - Sunshine Cyn Landfill

Date: Mon, 26 Sep 2005 21:53:42 -0700

Message-ID: <FGENJMFGEOHNOJPFFCHFMEKKEDAA.mikemohajer@yahoo.com>

MIME-Version: 1.0

Content-Type: multipart/related;

boundary="---=_NextPart_000_0002_01C5C2E4.C2D30AF0"

X-Priority: 1 (Highest) X-MSMail-Priority: High

X-Mailer: Microsoft Outlook IMO, Build 9.0.2416 (9.0.2910.0)

Importance: High

X-MimeOLE: Produced By Microsoft MimeOLE V6.00.2900.2180

Disposition-Notification-To: "Mike Mohajer" <mikemohajer@yahoo.com>

HI Kon.

In re to the subject matter, I would appreciate in receiving a copy of the following documents at your earliest.

- 1. A copy of the facility current SWF Permit
- 2. A copy of the Finding of Conformance granted to the facility by the LA County Solid Waste Mgmt Committee/IWM Task Force
- 3. A copy of the facility current CUP granted by the County Board of Supervisors/Regional Planning Commission
 - 4. A copy of the facility current RDSI

In addition, I would like to have the definition of the "Construction and Disposal Tailing Waste and Materials" for the records. Thanks, Mike

MIKE MOHAJER
mikemohajer@yahoo.com (mailto:mikemohajer@yahoo.com)

NVC EXHIBIT 183

CERTIFIED COPY

APPEAL HEARING FOR APPROVAL OF THE USE OF CONSTRUCTION

AND DEMOLITION MATERIAL AS ALTERNATIVE DAILY COVER AT

THE SUNSHINE CANYON LANDFILL

5050 COMMERCE DRIVE, ROOM 120
BALDWIN PARK, CALIFORNIA 91706

TUESDAY, OCTOBER 11, 2005 9:00 A.M.

Reported By:

Amber Dawn Castaneda, RPR, CRR CSR No. 7640



2

- 3 M. MICHAEL MOHAJER, P.E., COMMISSIONER
- 4 LESLIE N. BITTENSON, COMMISSIONER
- 5 MARGARET CLARK, COUNCILWOMAN
- 6 GRACE CHANG, DEPUTY COUNTY COUNSEL
- 7 MARK T. YANAI, PRINCIPAL DEPUTY COUNTY COUNSEL
- 8 ANNE ZILIAK, NORTH VALLEY COALITION
- 9 MARY EDWARDS, NORTH VALLEY COALITION
- 10 WAYDE ANTHONY HUNTER, NORTH VALLEY COALITION
- 11 KAREN TAYLOR, PARALEGAL
- 12 KEN MURRAY, CHIEF ENVIRONMENTAL HEALTH SPECIALIST
- 13 STAN UYEHARA, ENVIRONMENTAL HEALTH SPECIALIST IV
- 14 DAVID EDWARDS, BFI
- 15 FREDERICK W. PFAEFFLE, SENIOR DEPUTY COUNTY COUNSEL
- 16 FRANK KIESLER, BFI
- 17 SHARON F. RUBALCAVA, ESQ.
- 18 GERARDO VILLALOBOS, ENVIRONMENTAL HEALTH SPECIALIST IV
- 19 WILLIAM MARCINIAK, INTEGRATED WASTE MANAGEMENT SPECIALIST
- 20 PETE OOLA, ENVIRONMENTAL HEALTH SPECIALIST
- 21 CATHY CASTRO, L.A. COUNTY SECRETARY

22

23

24

25

- TUESDAY, OCTOBER 11, 2005
- 2 BALDWIN PARK, CALIFORNIA
- 3 9:30 A.M.

4

- 5 MR. MOHAJER: Okay. I'm going to call the
- 6 meeting to order. It's 9:30 in the morning.
- 7 My name is Mike Mohajer. I'm chairman of
- 8 the Solid Waste Facility here in the county of
- 9 Los Angeles.
- 10 I'm going to be conducting the oath for
- 11 anyone that would like to provide comments on this
- 12 matter before us.
- So if you would raise your hand, for those
- 14 of you that want to.
- Do you swear or affirm to state the truth,
- 16 the whole truth and nothing but the truth, so help
- 17 you God.
- 18 ATTENDEES: Yes. Yes. Yes.
- 19 MR. PFAEFFLE: Sorry, Mr. Chairman. We
- 20 need to have Gerry also.
- MR. MOHAJER: Okay. Gerry, if you would
- 22 raise your hand. I'm conducting the swear.
- 23 Do you swear or affirm to state the truth,
- 24 the whole truth and nothing but the truth, so help
- 25 you God?

- 1 MR. VILLALOBOS: I do.
- MR. MOHAJER: Thank you.
- For the purpose of the court recorder, I
- 4 would like to go around the table. If everybody
- 5 would introduce themselves.
- And would you like them to also mention
- 7 their name every time they talk?
- 8 THE REPORTER: Yes.
- 9 MR. MOHAJER: Okay. So we have to make
- 10 sure every time you're speaking I would recognize
- 11 you and you mention your name. So we'll do it fast.
- 12 MS. CLARK: I'm Margaret Clark. I'm
- 13 councilwoman in Rosemead and member of the Solid
- 14 Waste Hearing Panel.
- 15 MR. YANAI: I'm Mark Yanai with the county
- 16 Counsel's office.
- 17 MS. ZILIAK: I'm Ann Ziliak. I'm a member
- 18 of the North Valley Coalition and I am chair of the
- 19 Planning and Land Use Committee for your Local
- 20 Neighborhood Council.
- MS. EDWARDS: I'm Mary Edwards. Just a
- 22 neighbor.
- MR. HUNTER: Wayde Hunter, president of the
- 24 North Valley Coalition.
- 25 MR. MARCINIAK: William Marciniak with the

- 1 Waste Board.
- MR. UYEHARA: Stan Uyehara, Los Angeles
- 3 county LEA.
- 4 MR. MURRAY: Ken Murray, Los Angeles county
- 5 LEA.
- 6 MR. VILLALOBOS: Gerardo Villalobos,
- 7 Los Angeles county LEA.
- 8 MR. PFAEFFLE: Fred Pfaeffle with the
- 9 county Counsel's office, counsel for the LEA.
- 10 MR. EDWARDS: Dave Edwards with BFI.
- 11 MS. RUBALCAVA: Sharon Rubalcava with
- 12 Weston Benshoof law firm and I'm representing BFI.
- 13 MR. KIESLER: Frank Kiesler, BFI.
- MR. BITTENSON: Les Bittenson, member of
- 15 the Solid Waste Facilities Hearing Panel.
- MR. MOHAJER: Before -- there are a couple
- 17 of housecleaning items. What we decide to do that
- 18 since we don't have a print agenda, we're going to
- 19 have the North Valley present their case and BFI
- 20 would go second, then LEA, and then after that we
- 21 will open up to the board and everybody else.
- 22 That's one item.
- 23 Also, for the record, I have -- on
- 24 September 26th I had asked Mr. Ken Murray of the
- 25 L.A. county LEA to provide me with a copy of the

- 1 following: A copy of the facility current solid
- 2 waste permit, a copy of the finding of conformance
- 3 granted to the facility by the L.A. county Solid
- 4 Waste Management Committee, Integrated Waste
- 5 Management Task Force, a copy of the facility
- 6 current CUP granted by the County Board of
- 7 Supervisor/Regional Planning Commission, a copy of
- 8 the facility current RDSI.
- 9 In addition, I had indicated that I would
- 10 like to have some definition of the code
- 11 construction and disposal tailing waste and
- 12 materials for the records. I have not received that
- 13 definitions.
- In addition, I have contacted the L.A.
- 15 county Department of Public Works. I had requested
- 16 them to provide me with a table identifying the
- 17 amount of materials that was reported by BFI as a
- 18 part of their disposal reporting system, the amount
- 19 of materials used for beneficial use at the facility
- 20 as well as alternative daily covers. And for the
- 21 calendar year 2004 as well as calendar year 2005.
- 22 So for 2005 I have received information only for the
- 23 first and the second quarter of 2005.
- 24 So the question that I have to our board
- 25 counsel, does this one needs to be provided to

- 1 everybody as well?
- 2 MR. YANAI: I mean, we could make copies if
- 3 anybody would like to get it at the end of the
- 4 hearing.
- 5 MR. MOHAJER: And then also this morning we
- 6 have received a folder that was provided to us. I
- 7 discussed it with our counsel. And needless to say,
- 8 we just got it, so we haven't read it and we are not
- 9 in a position to really discuss it, unless BFI wants
- 10 to discuss it, that would be fine.
- 11 All right. So having said that, then I
- 12 would like to move forward with the Mr. Hunter.
- MR. HUNTER: Yes. Thank you.
- 14 My name is Wayde Hunter. I'm the president
- 15 of the North Valley Coalition and the person filing
- 16 the appeal on behalf of our organization.
- I would just like to start off, I would
- 18 like to put Mary Edwards up first. We have a couple
- 19 of things, little housekeeping we would like to take
- 20 care of, if we could, first, and some comments she
- 21 would like to make and then I'll speak from there.
- Thank you.
- 23 MS. EDWARDS: I'm Mary Edwards. I get to
- 24 be the bad guy. I needed to ask Les Bittenson, who
- 25 I've known for years because he was employed by BFI

- 1 for a continuing period when we were working on
- 2 things like incinerators and things of that nature,
- 3 and I wanted to find out if he could really be
- 4 objective on this panel because I know he was --
- 5 when we met before, though he's a very charming and
- 6 lovely man, we were definitely -- he was definitely
- 7 representing BFI in all of these, in these hearings.
- 8 And so I just wanted to see if he feels like he can
- 9 be objective. I know, I'm hoping that times have
- 10 changed and that you have converted to our side, but
- 11 beyond that, you know, I just, that was one of the
- 12 things that I would ask to do.
- 13 And then I want to go on from there to -- I
- 14 want to go on from there just as a resident and in a
- 15 very low-key way to tell you about our concerns.
- 16 For a very long time I've had the concern
- 17 that when you say something is -- doesn't meet a
- 18 level of significance, what happens is that people
- 19 make decisions that were never analyzed and the
- 20 public never got a chance to look at. They never
- 21 get a chance to -- when you put a facility on to
- 22 process green waste, they never get a chance to
- 23 know, is it open wind rose? What is it within this?
- 24 What is it that we're going to feel the impacts of?
- 25 Was there -- was there a 24-hour period when they

- 1 would have to cover? All of these kinds of things.
- Because it isn't -- and this one wasn't,
- 3 this kind of ADC was not -- was not in any of the
- 4 EIRs.
- What happens is the people surrounding a
- 6 landfill. And all landfills are different. They
- 7 have different climate conditions. They are just
- 8 different in the location. Some are very remote and
- 9 some are right next to homes. But there should be
- 10 some process. Rather than having someone by
- 11 fiancee, well, we were told this by BFI at our
- 12 meetings, it's on the list, so it's approved.
- Well, does that mean it's approved for
- 14 every place anytime? Because some of these things
- 15 certainly carry many more hazards and others. And
- 16 there needs to be a process that people look at
- 17 when -- I feel that these things are -- definitely
- 18 meet a certain threshold that goes beyond of
- 19 significance in this area.
- 20 And now, when we're talking about asbestos,
- 21 I think that this really struck home because so many
- 22 of us, Wayde's house, my house when they were
- 23 demolished had considerable amounts. We had to go
- 24 through asbestos treatment because of the ceilings,
- 25 the everything, taping, the wallboard, everything in

- 1 our homes had to have asbestos inspection. So we
- 2 know the construction material by its very nature
- 3 contained it and we know if it's friable it can be
- 4 windborne and then also experientially we know that
- 5 we are in a wind tunnel.
- 6 So this sent up a red flag. And we thought
- 7 right from the beginning that when the State had
- 8 noticed and came in on their inspection notice and
- 9 what they said was that this was not in the RDSIs,
- 10 that this was not in their current and that that
- 11 should be modified. But what happened was that we
- 12 continued to use it before -- it continued to be
- 13 used before the application was ever made to or
- 14 approved to -- for this particular. So that,
- 15 basically, it was just at the discretion of the LEA
- 16 to allow it to keep coming in and coming in and
- 17 coming in until finally the application after we
- 18 had, you know, said what's happened, have they ever
- 19 applied for it. And the application should have
- 20 been made, then you should start. They should have
- 21 withdrawn it until the time that it had been applied
- 22 for and officially approved. And at that point in
- 23 time was logical time to have started to use it
- 24 after it had been approved. But at that point no
- 25 one really knew what the application was even going

- 1 to contain.
- Now, I have read the application and I know
- 3 most of it comes from -- most of the components of
- 4 the daily cover are coming from the Falcon Transfer
- 5 Station, which is a BFI affiliate. And we wanted to
- 6 be sure that, you know, the application just didn't
- 7 open that up to -- even though they have some
- 8 protocols for testing.
- 9 Does the application open that to all
- 10 C & Ds? I mean, it didn't say that it restricted
- 11 it. I don't see anyplace in the world that it
- 12 restricts it from coming, C & D from coming from
- 13 other places. And even though it says that it's
- 14 going to be -- these certain materials, then it is
- 15 left to two load checks a day and then if you read
- 16 further in the instruction it says the only way you
- 17 can check for asbestos is microscopic. And it says
- 18 that in their training, that the only way, and only
- 19 is underlined, is by microscopic. You have to do a
- 20 real test to put it in because it could be contained
- 21 in these things.
- 22 It would be my hope that it -- with this
- 23 application that you would put the forbidden
- 24 materials, which they say are so common, on the list
- 25 of things that would not be -- could not enter. And

- 1 that would be, you know, there's a little picture of
- 2 a house in your materials that you got and the house
- 3 shows what's in the tiling and the flooring. If you
- 4 could restrict those materials and take it to just
- 5 something like wood chipping and things like that,
- 6 your probability of having problems down the line
- 7 with friability and winds would be greatly
- 8 diminished.
- 9 That would be my hope, that they could --
- 10 we could work out something that would do --
- 11 Also, I think there's a -- it's very
- 12 strange to me that now that they're going through
- 13 the county CUP process at this very time which will
- 14 mean that they will change to a joint technical
- 15 document in the near future and that will basically
- 16 administrate the way the landfill is run.
- And this is -- you know, we've had several
- 18 hearings now already. So it's down the road for the
- 19 new CUP which will have a new joint technical
- 20 document that will accompany it. So with that, you
- 21 would assume that this would be the proper place
- 22 because then they will be working with the city.
- Now, the city has restrictions that they
- 24 have been put on by ordinance from excepting
- 25 construction and demolition. So they have an

- 1 ordinance that restricts all kinds of other daily
- 2 covers also. So in order --
- 3 One of the purposes of that document was to
- 4 reconcile the city and the county so they could go
- 5 together as one unit. And you wouldn't be getting,
- 6 oh, this is forbidden here and that's okay here.
- 7 So it seems premature while this is going
- 8 on not to approve something that may be really
- 9 problematic in the future. So it would -- it would
- 10 seem that the logical thing to do would be to put it
- 11 up to the joint technical document to come together
- 12 on something and the restrictions that would be
- 13 applicable down the line. So it -- there are so
- 14 many things going on with this that it's going to be
- 15 kind of confusing, but I do think that we -- as just
- 16 for everything, we need a procedure that will allow
- 17 the public some participation when things are really
- 18 changing the nature of the operation and that these
- 19 things should be site specific rather than just
- 20 general, you know, you can't just look at a list
- 21 from something from the State and say --
- 22 Because when I call the State and I ask
- 23 them, I say, "What kind of things did you do."
- They said, "We leave that up to the LEA to
- 25 test, you know, to test."

- 1 I said, "Is there asbestos in that?"
- They said, "We leave that up to the LEA to
- 3 find out."
- 4 So, basically, they don't have any real
- 5 background testing, according to Scott Walker at the
- 6 Waste Board. They have no background testing on
- 7 these things. They approved them, but they don't
- 8 have a lot of specifics about what they include.
- 9 So it's -- somebody needs to be looking at
- 10 exactly what these things include and also the kind
- 11 of vigorous testing program that would go on at some
- 12 place like Falcon that was doing it so that it's not
- 13 just load check which could, as they said, asbestos
- 14 can't be seen, it has to be tested for
- 15 microscopically. So you need -- there needs to be
- 16 other protocol.
- 17 So I am just leaving it in your good
- 18 judgment to try to find something that will satisfy
- 19 our concerns, because I think all of us are
- 20 concerned because we know it's a windy area, we know
- in the past we've breathed the dust coming from the
- 22 landfill and we know that it's unrevegetated. And
- 23 so we really want to be sure that we're not
- 24 breathing something that could cause pain and death.
- Well, Wayde.

- 1 MR. HUNTER: Thank you.
- 2 I have copies for each of the
- 3 commissioners.
- 4 MR. MOHAJER: What I would like to do with
- 5 our counsel, I would like to make it all become part
- 6 of the record.
- 7 MS. CHANG: This is Grace Chang with county
- 8 Counsel. We can mark them as exhibits, number them
- 9 however you want.
- 10 MR. MOHAJER: All right. I'm sorry. We're
- 11 just going to take five minutes so I can discuss
- 12 over here before you come.
- So let's go ahead and conduct our -- this
- 14 is Grace Chang from L.A. county Counsel. And I'm
- 15 trying to find --
- 16 Do I have to swear you also?
- MS. CHANG: Well, I'm not going to offer
- 18 testimony, but I would be happy to take the oath
- 19 when the court reporter comes back.
- 20 MS. TAYLOR: Pete may also need to be sworn
- 21 in. He wasn't here for the swearing in process.
- 22 MS. CHANG: The court reporter has left.
- 23 THE REPORTER: I'm right here.
- 24 MS. CHANG: I thought it was the lady
- 25 sitting in the corner. I'm sorry.

- 1 MS. TAYLOR: That was Catalina.
- 2 MR. MOHAJER: Do you swear or affirm to
- 3 state the truth, the whole truth and nothing but the
- 4 truth, so help you God?
- 5 MS. CHANG: I do.
- 6 MR. OOLA: I do.
- 7 MR. YANAI: Would you like to take a
- 8 ten-minute recess, five-minute recess then?
- 9 MR. MOHAJER: Yeah. I would like to do
- 10 that so I can discuss with our own counsel, board
- 11 counsel. So we're going to go off the record for
- 12 ten minutes.
- MS. CHANG: Okay. That's fine.
- 14 (Recess taken from 9:48 a.m.
- 15 to 10:05 a.m.)
- MS. CHANG: Back on the record.
- 17 Okay. Before we continue, I wanted to mark
- 18 a few exhibits for the record. We've talked about
- 19 several documents this morning.
- 20 First of all, I would like to mark as
- 21 Coalition Exhibit 1 a package that was submitted to
- 22 all parties this morning entitled Solid Waste -
- 23 Facilities Hearing Board October 11, 2005, North
- 24 Valley Coalition Appeal and Response to
- 25 Documentation.

- 1 I would like to mark as BFI Exhibit 1 a
- 2 binder that was submitted to all parties this
- 3 morning with the label Appeal Hearing for Approval
- 4 of the Use of Construction and Demolition Material
- 5 as ADC at Sunshine Canyon Landfill.
- I would like to Mark as LEA Exhibit 1 an
- 7 agenda package, which I believe all parties have a
- 8 copy of, entitled Solid Waste Facilities Hearing
- 9 Board October 11, 2005 Agenda.
- 10 And then there were some exhibits that
- 11 Chairman Mohajer disclosed this morning -- documents
- 12 rather that he requested from the LEA and the
- 13 Department of Public Works which for his information
- 14 purposes and for the information of the other panel
- 15 members let's mark them as the first document is a
- 16 copy of the facility current Solid Waste Facility
- 17 permit. Rather a copy of the current facility Solid
- 18 Waste Facility permit. Let's mark that as Hearing
- 19 Panel Exhibit 1.
- 20 And then as Hearing Panel Exhibit 2, a copy
- 21 of the finding of conformance granted to the
- 22 facility by the L.A. county Solid Waste Management
- 23 Committee/Integrated Waste Management Task Force.
- And then as Hearing Panel Exhibit 3, a copy
- of the current facility CUP granted by the county

- 1 Board of Supervisors/Regional Planning Commission.
- 2 Then as Hearing Panel Exhibit 4, a copy of
- 3 the current facility RDSI.
- 4 And then as Hearing Panel Exhibit 5
- 5 something that Chairman Mohajer asked me to add to
- 6 the record is a document of proposed revisions to
- 7 the RDSI.
- 8 And then as Hearing Panel Exhibit No. 6, a
- 9 double-sided single-page document provided by the
- 10 Department of Public Works entitled Historical
- 11 Disposal Summary Reports Beneficial Use Report by
- 12 Facility for Sunshine Canyon Landfill and they are
- 13 for the entire calendar year of 2004 and the first
- 14 half of calendar year 2005.
- MR. MOHAJER: I would like to add
- 16 additional exhibits and that would be the Facility
- 17 Waste Plan Conformance Agreement, Waste Plan
- 18 Conformance Agreement.
- 19 MS. CHANG: So that will be Hearing Panel
- 20 Exhibit No. 7.
- 21 MR. MOHAJER: Okay. So Mr. Hunter, we are
- 22 back to you.
- MS. RUBALCAVA: One point of order. I
- 24 don't think we have seen Hearing Panel Exhibit 5.
- 25 That one is not something that's familiar to me.

- MS. CHANG: That's the proposed revisions
- 2 to the RDSI.
- 3 MR. MOHAJER: Right.
- 4 MS. CHANG: Karen, can you help us?
- 5 These are yours, Chairman Mohajer.
- 6 Thank you.
- 7 MR. MOHAJER: Okay. You will be provided
- 8 with a copy before the end of today.
- 9 Mr. Murray, would you be able to provide
- 10 all parties with a copy of the RDSI as well as the
- 11 proposed revision to the RDSI?
- 12 MR. MURRAY: I can do the RDSI. I don't
- 13 know about the proposed.
- 14 Do we have a copy of that?
- MR. VILLALOBOS: Not here.
- MR. MOHAJER: For the record, I was
- 17 provided, we provided when we marked.
- MR. MURRAY: I provided you with a couple
- 19 of pages.
- MR. MOHAJER: Right. This is the document.
- MR. MURRAY: Yeah.
- MR. MOHAJER: It's a proposed revision.
- 23 Right. It's a --
- 24 MR. MURRAY: Okay. Yes. We do have that.
- 25 I've just been told.

- 1 MR. MOHAJER: So let me go. It's five
- 2 pages. The first one is page 15, dated June 2005.
- 3 Then page 16, page 16.1, page 16.2 and page 16.3
- 4 small A. They all are dated June 2005.
- 5 MS. EDWARDS: Could I ask a question?
- 6 How is -- what is the process for -- that
- 7 that would go through the revisions for the RDSI? I
- 8 mean, what -- how do they get approved, the
- 9 revisions?
- 10 MR. MOHAJER: Well, we'll have the LEA
- 11 respond to that.
- MS. EDWARDS: How do they get approved, the
- 13 revisions?
- MR. MOHAJER: After we get finished, we'll
- 15 go through.
- 16 MS. EDWARDS: I just wondered what happens.
- 17 MR. MOHAJER: So Mr. Hunter, it's all
- 18 yours.
- MR. HUNTER: Okay. Thanks very much.
- 20 I would just like to be on the record that
- 21 the black binder that was supplied by Solid Waste
- 22 Hearing Facilities Hearing Board, October 11 Agenda,
- 23 that the copies of the information that contained
- 24 therein that I am referenced either as a cc or as
- 25 the person receiving, I received none of those

- 1 documents that are listed in this.
- 2 I did talk to Mr. Murray regarding this
- 3 issue that I not received any. The only thing that
- 4 I ever received was the initial announcement of a
- 5 hearing thing, which was then subsequently
- 6 cancelled. And I only actually found out that
- 7 information when I received it within this agenda
- 8 itself. So nothing in here did I ever receive
- 9 personally.
- 10 Okay. That was my housekeeping.
- 11 What I had done was go through this
- 12 document because this is basically all I had.
- 13 Again, yes, we had filed an appeal. And I just
- 14 looked at the information that was supplied by DOHS.
- 15 And I went in section one, so I just took it by
- 16 sections.
- 17 And in the first section Gerry Villalobos
- 18 writing to Peter Chong, there's a letter in there
- 19 that noted at the time that BFI's application was
- 20 being rejected, you know, for the errors that's
- 21 noted.
- 22 And one of the questions that, you know,
- 23 arises at least to us on page two under part three
- 24 facility information, DOHS states that construction
- 25 of demolition debris is not identified in the

- 1 California Code of Regulations, Title 27, 20690 as
- 2 approved ADC. And I just wondered how that was
- 3 resolved. Because if it wasn't, then why are we
- 4 here sort of thing? But so there was a question to
- 5 DOHS.
- 6 We found on that that DOHS did not catch
- 7 all of the errors that they had noted in this
- 8 particular letter and there were other errors that
- 9 the NVC had found. And we had in an amended
- 10 application, the Solid Waste Facility, state and
- 11 supplied under a foyer, which we had supplied to Ken
- 12 on page four through six being -- sorry. Four of 16
- 13 through seven of 16 under the title Additional
- 14 Information Released Under Freedom of the
- 15 Information Act, we had made some comments
- 16 specifically of the items that we were talking
- 17 about.
- 18 So if you were to turn to page five of this
- 19 document that I handed you, you see we have a title
- 20 of Additional Information Released Under Freedom
- 21 Information Act. And there we go under and we
- 22 specify some of those questions as to the numbers
- 23 used.
- 24 For instance, on that copy of that
- 25 information that was released to us under the foyer,

- 1 five of 16 repeat daily tonnage of 9,000 tons per
- 2 day is given. Well, as far as we know, it was 6,600
- 3 tons per day. And even if you make an allowance for
- 4 inerts, that is still too high.
- 5 We've got another number sitting in that
- 6 same document, says daily design tonnage of 17,800
- 7 tons per day also appears to be incorrect. And, you
- 8 know, the basis of these numbers appear to come from
- 9 a 1989 EIR and a mega landfill for 215 million tons
- 10 which involved the land filling not only in the
- 11 county but in the city of Los Angeles. And this
- 12 information does not appear to take into
- 13 consideration the current permits which they are
- 14 operating under.
- 15 Site capacity proposed, used to date and
- 16 remaining capacity is also specious. We believe
- 17 that BFI totally misrepresents the capacity. The
- 18 disposal footprint of 129.3 acres is also incorrect
- 19 and the NVC has an Exhibit CC1 attached to this
- 20 document.
- MS. RUBALCAVA: Excuse me, Mr. Mohajer.
- This appeal is for an approval by the LEA
- 23 to use C & D material as alternative daily cover.
- 24 This does not seem to be -- the information he's
- 25 going into does not seem to be relevant to that

- 1 determination.
- MR. HUNTER: May I argue my own case?
- 3 We're giving this information because this
- 4 goes to the application. The application on which
- 5 they go and say, we want to do this contains the
- 6 information that it is incorrect. So how does
- 7 anybody even assess whether or not that they should
- 8 be -- what their entitlements are, if you don't even
- 9 have the correct information to file?
- 10 As a matter of fact, DOHS was the first one
- 11 to pick up and say, "Hey guys, your application is
- 12 incorrect. You need to correct it."
- 13 I'm merely pointing out that they didn't
- 14 even find all of the errors that were on that
- 15 application. So the subsequent application, which
- 16 you ended up approving, is incorrect. It still
- 17 contains errors.
- 18 MR. PFAEFFLE: I do want to interpose an
- 19 objection.
- 20 MR. MOHAJER: You need to mention your
- 21 name.
- MR. PFAEFFLE: Fred Pfaeffle, counsel for
- 23 the LEA.
- I would like to interpose an objection,
- 25 also.

- 1 I agree with Ms. Rubalcava in that this
- 2 issue is beyond the scope of this hearing and it was
- 3 not properly noticed in the materials that were
- 4 sent.
- 5 MS. CHANG: If I can just have one second
- 6 to confer.
- 7 MR. MOHAJER: Right.
- 8 (Recess taken from 10:18 a.m.
- 9 to 10:18 a.m.)
- 10 MR. MOHAJER: So the objection by BFI and
- 11 LEA was noted for the record.
- 12 So Mr. Hunter, you can continue.
- 13 MR. HUNTER: Okay. If you look at
- 14 Exhibit CC1 in the North Valley Coalition, again,
- 15 what we want to point out is that these are not
- 16 things that haven't been raised before. Only that
- 17 these things are well-known. So turning to CC1 --
- 18 MS. CLARK: What's CC1?
- 19 MR. BITTENSON: What is CC1?
- 20 MR. HUNTER: Yes. On the back of mine
- 21 there is exhibits and there's an Exhibit CC1. It's
- 22 up near the very back. As a matter of fact, the
- 23 last. It's number, page number 11. It's the last
- 24 three pages.
- 25 Basically, in this particular document what

- 1 I was trying to refer to is the landfill airspace
- 2 calculations, et cetera, are all incorrect, as far
- 3 as we're concerned.
- BFI, if you want to read into this thing,
- 5 is basing it on 129.3 acres and not the 215-acre
- 6 approved footprint. They have a 215-acre approved
- 7 footprint, therefore, for us, the capacities and
- 8 · things that are reflected in the particular
- 9 statement that you're looking at and what they were
- 10 filing we believe to be incorrect. You know,
- 11 it's -- we're not talking 17 million tons anymore.
- 12 We're talking 24 million tons. And for some reason
- 13 they've taken this particular acreage out. And this
- 14 was comments that were submitted to the Biannual
- Monitoring Board 2003/2004.
- 16 MS. RUBALCAVA: I would like to object
- 17 again on grounds of relevance. It has nothing to do
- 18 with the appeal before you.
- MR. MOHAJER: So noted.
- 20 MR. PFAEFFLE: I second that.
- 21 MS. EDWARDS: Can I interject?
- 22 I think that what we're seeing here is the
- 23 fact that this packet was sent to us. And what we
- 24 do is, as neighbors and human beings, is to look at
- 25 each thing that is presented to us. And this was

- 1 sent to us by the LEA and we -- so we went page by
- 2 page and found things that were inconsistent. And
- 3 I -- so it seemed relevant that we point out that
- 4 possibly there was, at best, a little bit of
- 5 sloppiness going into the application could be
- 6 tidied up. Because that was one of the first things
- 7 in our packet. So this is the way we proceeded. It
- 8 was not with a Machiavellian intent to just go back
- 9 and pull up other stuff. It was just what we did in
- 10 response to a packet that we got.
- 11 MS. RUBALCAVA: We don't even know if this
- 12 is the packet that led to the amendment to the RDSI
- 13 in question.
- 14 MR. HUNTER: Okay. Well, I won't belabor
- 15 that anymore. I mean, I was just trying to point
- 16 you to the fact and what I tried to do is back it up
- 17 with some documentation to say that yes, we saw a
- 18 problem with what was there. The LEA saw the same
- 19 problems and they thought that they had corrected
- 20 all those problems. And I'm saying that they didn't
- 21 catch those problems. And so we've submitted
- 22 additional documentation to support that.
- 23 If we go to the next letter, item one,
- 24 finding the amendments consistent with the EIR and a
- 25 state clearing house 897120 approved November 30,

- 1 1993, is not valid. Construction and demolition
- 2 tailings were not discussed or analyzed in the
- 3 referenced EIR.
- 4 Okay. So we're going back to this letter
- 5 of Gerry, to Frank Kiesler dated August 12th, 2005.
- 6 And in item three of that same letter the
- 7 finding that the amendment is consistent with the
- 8 terms and conditions of the current SWFP is not
- 9 valid. The SWFP has no provisions for this type of
- 10 ADC. There is no analysis and it only speaks of
- 11 green waste that can be taken in the future. So
- 12 that was for section one.
- Moving to section three, DOHS, Ken Murray
- 14 the Solid Waste Facilities Hearing Board dated
- 15 September 21, 2005. The DOHS indicated that the LEA
- 16 also found that the State approved ADC did not rise
- 17 to the level significance that would require the
- 18 approval process and we don't believe that that's
- 19 factual.
- The ADC can have a very significant impact
- 21 on the environment without benefit of any
- 22 procedures, protocols or analysis environmental
- 23 document and without any public input.
- So, again, that's our position.
- 25 Moving to section five of the agenda. And

- 1 this is supplied by BFI, Frank Kiesler, general
- 2 manager. He supplied GB 100/G 102-37 dust abatement
- 3 program dated July 15, 1998.
- And on page 30 of that document, number one
- 5 says, quote, "The final fill slopes will be-
- 6 concurrently reclaimed and revegetated and lists of
- 7 detail."
- And on page 30, number two says, quote, "A
- 9 temporary vegetative cover will be established on
- 10 all slopes and other areas that are to remain
- 11 inactive for a period of longer than 180 days."
- 12 MS. RUBALCAVA: I would like to renew my
- 13 objection that this has nothing to do with the
- 14 approval of ADC of C & D tailings as alternative
- 15 daily cover.
- 16 MR. MOHAJER: Objection by BFI is noted for
- 17 the record.
- 18 MR. HUNTER: Okay. If I could at least
- 19 respond to these things.
- The reason that we're doing this is this is
- 21 documentation that is submitted. And as part of
- 22 this submission, they are submitting -- when it goes
- 23 to the windy conditions and things that exist in the
- 24 area and the dust created by the diesel combined
- 25 with, you know, the potential for the asbestos,

- 1 these are the things that, again, the community has
- 2 concerns about.
- 3 And again, this was submitted to say, well,
- 4 yes, there's windy conditions over here, but don't
- 5 worry, guys, we've got it all taken care of because
- 6 we're revegetating the landfill, so there's no
- 7 problems with the dust and stuff like that. We're
- 8 doing dust suppression.
- 9 We're saying, well, okay, you're making
- 10 these comments, so, therefore, we're addressing
- 11 those issues and saying, wait, this is nice, it
- 12 looks nice in writing, but in reality what we see as
- 13 a community doesn't happen. Okay?
- 14 Again, you know, so this is why we're
- 15 addressing them.
- 16 But based on that, we say that the final
- 17 fill slopes are not done. BFI avoids final
- 18 elevations on the county side.
- 19 The NVC is submitting comments to the
- 20 proposed new county CUP on pages nine and ten. I
- 21 attached that in NVC Exhibit AA, NVC Final -
- 22 Regional Planning Hearing January 12th, 2005.
- 23 Because I wanted you to see that they're saying this
- 24 great stuff and we've been commenting on this that,
- 25 hey, it's not happening. And so I've put that

- 1 information in there so you could see that.
- Past DOHS inspector Rich Lang expressed
- 3 concerns that other inter rim areas could not be
- 4 successfully revegetated. His concern was sometimes
- 5 the interim revegetation, you know, if you don't
- 6 seed it -- if you seed it down at the wrong time of
- 7 year, it's too hot, it doesn't grow. There's
- 8 problems.
- 9 The BFI has problems doing interim
- 10 revegetation on this landfill. And again, you know,
- 11 for the record, it's located in Newhall/Saugus Pass
- 12 and, basically, it's a wind tunnel. There's two
- 13 passes of the transverse ranges. One of them is the
- 14 Newhall/Saugus Pass. So we get about five months of
- 15 horrific winds coming through there, again the
- 16 Santa Anas and things like that. Winds from -- the
- 17 air moves from the upper desert down into the
- 18 Los Angeles Basin. So we have winds even on 100
- 19 degree day, you can sit there and watch the top of
- 20 the palm trees are moving. You know, the air is
- 21 always flowing backwards and forwards between the
- 22 interior valleys and the Los Angeles.
- 23 So, you know, for us, the revegetation was
- 24 a very important thing to help keep the dust down
- 25 and something that was not happening.

- 1 And Richard, as is said and pointed out
- 2 that it wasn't working very well, in his opinion.
- Also, if you want to look at the cut slopes
- 4 outside the landfill waste brim. BFI has been
- 5 unable to revegetate these.
- And the NVC has also submitted comments to
- 7 the new county CUP pages nine and ten. You can also
- 8 look and see what those comments were that have
- 9 already been submitted again to the new county CUP,
- 10 because we're having problems with what these guys
- 11 are doing.
- 12 Gerry Villalobos has been informed by the
- 13 NVC as recently as September 2005 that he needs to
- 14 keep up with the grid monitoring of areas that are
- 15 to remain inactive for a period of longer than 180
- 16 days.
- Now, Richard Lang was very good about
- 18 keeping this up-to-date and I personally am
- 19 concerned that this is not happening. We haven't
- 20 seen an update for quite some time as to what the
- 21 status is. Because we feel this is one of the
- 22 methods by which the LEA can ensure that BFI is
- 23 doing what they're supposed to do.
- 24 And I have a late 2004 aerial and I'm going
- 25 to talk about the -- up here. And here is the

- 1 landfill sitting up here. I talk about the
- 2 vegetative state. All of these areas up here,
- 3 there's no vegetation on these cuts up here
- 4 especially. They can't do anything about them.
- 5 They're not being done. So we're saying not just
- 6 the landfill itself inner rim, also these slopes up
- 7 here, there's nothing on them and it's been years.
- Again, we're also looking, you know, again
- 9 this is the pass comes through this area right in
- 10 through the 14 and the 5 and that's where our winds
- 11 are blowing. It's predominantly to the south most
- 12 of the year bringing it over the residential area
- 13 and also carrying it over the water supplies for
- 14 Los Angeles, out of the Los Angeles Reservoir.
- That area actually, the processing and --
- 16 is for about 17 to 19 million people. This is water
- 17 storage but they also do the MWD and everything up
- 18 there. So we think that water supplies, you know,
- 19 potentially impacted by anything that's carried off
- 20 of the landfill as well. But that's the area.
- 21 So those are not revegetated at all. Great
- 22 concern to us and we have made numerous comments
- 23 under the new CUP that's being proposed.
- 24 All right. Page 30, number four, it says
- 25 the working faces will be kept contained in two to

- 1 three acres and if practical during high wind
- 2 periods will be confined to areas with minimal wind
- 3 exposure.
- If the new county CUP is approved, then the
- 5 working face could go up to ten acres. So we're
- 6 talking right now about small and this is what
- 7 they're submitting to you. But if the new county
- 8 CUP goes through, it could go to ten acres. And
- 9 again, we've submitted comments. It's on attachment
- 10 NVC Exhibit AA that we submitted to the Regional
- 11 Planning Hearing on January 12th. Okay.
- When the wind blows over 40 miles an
- 13 hour -- and I put this in because I thought it was
- 14 interesting -- BFI can tell because the trap on the
- 15 water tank located right next to the office and it
- 16 bangs them flaps, so they know it's 40 miles an hour
- 17 when that thing starts making noise. You know, 40
- 18 mile an hour winds are pretty extreme. And again,
- 19 our problem comes as also they don't have the
- 20 ability necessarily to forecast when these things
- 21 are going to happen. So even if you have some stack
- 22 to the side or cover something up, up comes the
- 23 wind, you know, what can you do about it? You can't
- 24 run out. You can't water it down. You know, you're
- 25 in trouble.

- 1 But there is an anaphometer that was
- 2 located on the old city dump and it was observed by
- 3 the South Coast Air Quality Management personnel.
- 4 Okay. It was holding steady at 100 miles an hour,
- 5 an estimated gusting to 125.
- 6 Do you realize it's gale force winds? Gale
- 7 force winds that we get through that pass.
- 8 And to be honest with you, this is a
- 9 personal observation, I think it's a joke when I
- 10 listen to the winds gusting 25 to 30 miles an hour
- 11 below the canyons. I'm losing 24 foot of fence
- 12 blowing away because they howl. You know, I tell
- 13 them, yeah, there's houses going by me. The winds
- 14 are so terrific.
- As a matter of fact, all of the vegetation
- 16 in that area is predominantly bent over to the
- 17 south. You can actually go down there and see for
- 18 yourself. The winds of the Newhall/Saugus Pass.
- 19 The winds are so bad in this particular area where
- 20 the landfill is located.
- 21 The city does not permit C & D and the NVC
- 22 has submitted comments to the new county CUP on page
- 23 seven, condition number 19C, and that's included in
- 24 our Exhibit A.
- 25 MS. RUBALCAVA: I have to object again.

- 1 This is concerning approval concerning the county
- 2 landfill not the city landfill.
- 3 MR. HUNTER: Well --
- 4 MR. MOHAJER: What I would like to say is
- 5 that your objection is noted but Mr. Hunter, if you
- 6 would --
- 7 MR. HUNTER: Well, I can address that.
- Again, we go to the fact that BFI is in the
- 9 process with the county of asking for a new
- 10 conditional use permit which ostensibly they claim
- 11 is going to make it like the city operation, but it
- 12 doesn't. And here they are taking in something that
- 13 they know that the city has already said, "We're not
- 14 going to allow construction and demolition waste."
- So what we're saying is, you know, this is
- 16 incorrect. They shouldn't have even done it in the
- 17 first place. Yeah. They let it in. They didn't
- 18 apply and their Solid Waste Facility permit was not
- 19 current and they shouldn't have done it without
- 20 applying for it first. And when they were found,
- 21 they should have just dropped it and let it go and
- 22 just waited. Because if they go to a combined under
- 23 the joint powers agreement and they come to a
- 24 combined city landfill, they're not going to be
- 25 allowed to do it anyway.

- So why are you out there now making
- 2 application to the county ostensibly to make it look
- 3 like the city and yet you're doing things like this?
- 4 And this was the point that I was trying to
- 5 make and why I've raised the issue. Because if the
- 6 city and the county combine, it should be banned
- 7 under the most restrictive conditions, which would
- 8 be the city conditions.
- 9 MR. PFAEFFLE: I would like to interject an
- 10 objection. Also the new CUP, if there is one, will
- 11 require a new Solid Waste Facilities permit, which
- 12 will obviate the whole discussion. Plus, whatever
- 13 the city decides is really irrelevant with regard to
- 14 what the current Solid Waste Facilities' permit on
- 15 the county side should or should not provide. Just
- 16 for the record.
- 17 MR. MOHAJER: All right. Thank you.
- MS. EDWARDS: Would that Solid Waste
- 19 Facilities permit been be for a joint operation or
- 20 for just the county?
- 21 MR. PFAEFFLE: It would be --
- 22 MR. MOHAJER: Can I --
- MR. PFAEFFLE: That's a discussion for
- 24 another day.
- MS. EDWARDS: I can't ask that question

- 1 human being to human being?
- 2 MR. MOHAJER: I'm trying to have some
- 3 order.
- 4 MR. HUNTER: Chairman, I'm sorry. But
- 5 again, in trying to make the point in the nexus with
- 6 what we're talking about, you've got these people
- 7 saying one thing to another body, making a claim
- 8 that this is what they are trying to do in
- 9 submitting documentation when they're fully aware of
- 10 what is available in the city and yet they're
- 11 ignoring these things.
- 12 If I gave you a copy of our complete
- 13 submission, we go into areas where they cherry
- 14 picked conditions and stuff like that. They omitted
- 15 stuff. This is our point. We're over here now.
- 16 They're fully aware that C & D is not
- 17 permitted in the city and yet they are trying to
- 18 combine the landfill and, you know, county Counsel,
- 19 you know, notwithstanding his comments about it, it
- 20 does matter. Because if any point along the way and
- 21 things are changed and something gets in, we may be
- 22 in a position of we get them -- can get the most
- 23 restrictive when the two entities come together. If
- 24 these are weakened on the county side, then our
- 25 choice is between a weakened county and maybe a

- 1 stronger city. As opposed to if we had a strong
- 2 county, which we believe that we had in the first
- 3 place on the old CUP, okay. So we had a strong old
- 4 CUP and a strong city landfill, hey, we get the best
- 5 of those conditions. But if we weaken this one over
- 6 here on the county side, yes, the public is being
- 7 shafted. Okay? And this is what this goes to.
- 8 And we have submitted legal on this
- 9 particular item, okay, with the county CUP.
- 10 So I find a nexus with what is going on
- 11 over there and what they're doing here. So -- and
- 12 this is all that I tried to bring out in these
- 13 comments that I have supplied.
- Now, I mean, if you're prepared, I'm
- 15 prepared to go through all of these, you know, as
- 16 supplied by Frank Kiesler, general manager with the
- 17 hazardous waste exclusion program. And it was an
- 18 excerpt from Falcon Transfer.
- MR. MOHAJER: Mr. Hunter, if I could
- 20 interrupt. We would be able to read this. If
- 21 you -- you know, if there is anything else that you
- 22 would like to state.
- MR. HUNTER: Well, at this point, and, you
- 24 know, forgive me, I didn't know exactly what you
- 25 wanted to do, if you were prepared at this point, if

- 1 you wanted to make some decisions or something like
- 2 that.
- MR. MOHAJER: We are not going to make a
- 4 decision today.
- 5 MR. HUNTER: This is for the record. I did
- 6 submit this. And usually we, you know, again, not
- 7 knowing what your procedure was and how formal you
- 8 were, a lot of times we were asked to make a
- 9 submission, you know, one week before so that, you
- 10 know, the board can have an opportunity to read
- 11 something before we go. In this particular
- 12 instance, we were not. It was kind of like we
- 13 didn't know what to expect here. Okay? And so we
- 14 came with prepared as BFI did because, you know, I'm
- 15 seeing their documentation coming now.
- 16 If you're prepared to continue this so that
- 17 you have an opportunity to read these things and
- 18 then we have an opportunity to respond to what BFI
- 19 has said and have another hearing, then I would be
- 20 prepared not to --
- 21 MR. MOHAJER: Okay.
- MR. HUNTER: Because these are important.
- MR. MOHAJER: Sir, answering your questions
- 24 for the record, I'm not prepared to make a decision
- 25 today. I'm talking on my behalf. Because I can't

- 1 read stuff and make a decision while I'm speaking.
- 2 So you would know that and I would assume other
- 3 board members feel the same way.
- 4 MS. CLARK: I agree.
- 5 MR. MOHAJER: So any other things that you
- 6 need to indicate?
- 7 MR. HUNTER: Okay. Well, then, I will sort
- 8 of try to summarize it and with the understanding
- 9 that you will not make a decision today, that you
- 10 will take this under advisement and --
- Okay. But, basically, in talking, you
- 12 know, we have some questions about, you know, the
- 13 material that was actually going to Falcon, for
- 14 instance, where it was located. We looked at what
- 15 they were taking. We also looked at actually even
- 16 the homes, for instance, that were being demo'ed in
- 17 the area. Okay? And what we found was that the
- 18 potential for asbestos contamination in their own
- 19 waste stream is extremely high. And so that was,
- 20 you know, the next item that I had.
- 21 Also, one of the things that they had also
- 22 submitted, two load checks a day at Falcon. We
- 23 said, you know, that's hardly enough, as far as
- 24 we're concerned, in order to ensure that asbestos is
- 25 not getting into the waste stream.

- 1 The other really big concern is that Falcon
- 2 Transfer is a BFI subsidiary and there's no
- 3 incentive for BFI to monitor those loads when they
- 4 arrive at the landfill. And I -- you know, like,
- 5 for instance, even BFI is the one that supplied the
- 6 documentation for Falcon, which I thought, you know,
- 7 that is a little bit strange myself, but they did
- 8 it. But this is how tight they are together.
- 9 The fact that, you know -- I don't know. I
- 10 think the case can be made that BFI has accepted
- 11 C & D tailings without notifying the county and
- 12 would have continued had they not been caught by the
- 13 State inspectors.
- 14 Falcon Transfer is the same company that
- 15 dumped untreated red bag medical waste at Sunshine
- 16 for many months and it was only caught after the
- 17 county inspector found them.
- 18 And Mr. Villalobos has also ordered a
- 19 contaminated loads at C & D that he's discovered
- 20 there put into the landfill and not used as ADC.
- 21 So again, BFI was never in the forefront of
- 22 bringing any, any of these examples to the attention
- 23 of the authorities.
- In other words, it was, you know, the LEA,
- 25 the State that found out that they were doing

- 1 something wrong. And so given these kind of
- 2 situations, why would the county expect BFI to
- 3 monitor this?
- Okay. Now, we've talked about -- and I did
- 5 talk to Ken Murray regarding some information. One
- 6 of the arguments is well, you know, Falcon has a
- 7 program where they guarantee they don't have
- 8 asbestos.
- 9 Well, you know, I looked at their program
- 10 and I go, come on. You know, I'm an intelligent
- 11 person. I can't tell asbestos. I lived in a house
- 12 that had asbestos and I had no idea and neither did
- 13 my neighbors. And that was the point that we were
- 14 bringing. We looked at their training program.
- And almost right out of the very beginning
- 16 they say, you can't tell asbestos unless you look at
- 17 it under a microscope. They give all of this
- 18 training, but you really can't tell.
- 19 And there's nowhere in their procedures do
- 20 they have anything where they actually do a
- 21 microscopic inspection of anything. So all of these
- 22 finds that are coming out of that process and that
- 23 are on there that are going in with the waste that's
- 24 coming over, they don't take it and analyze it and
- 25 look at it and say, "You know what, it is free,

- therefore it's okay."
- 2 So they're just taking it on, well, we've
- 3 got a training program and, et cetera, and we
- 4 quarantee it doesn't. Well, you know, good luck.
- 5 Because I don't put my kind of faith in people like
- 6 that and the people that are receiving it I don't
- 7 believe can be trusted to monitor the fact that if
- 8 the loads were bad that they're going to point this
- 9 out.
- 10 Again, you know, a lot of other issues that
- 11 we had. And, again, I will conclude, basically, as
- far as we're concerned, you know, 27 CCI 20690
- 13 paragraph A and B, our point is that the burden that
- 14 the ADC can do what it's supposed to do should be on
- 15 BFI, you know, to -- that it does not present a
- 16 threat to human health and the environment. And
- 17 this is the kind of testing, you know, because you
- 18 do have to comply with A. Okay. And we realize
- 19 that, you know, B is in there and it's kind of one
- 20 of these things you can kind of flip around on. We
- 21 believe that it's incumbent upon -- I'm sorry. Oh,
- 22 I'm sorry.
- MS. RUBALCAVA: That was absolutely
- 24 clearing my throat. Nothing more.
- MR. HUNTER: I sometimes make little sounds

- 1 when people are talking. I wasn't sure if that was
- 2 a disbelief sound she was hearing. I wanted to give
- 3 an opportunity. I'm sorry.
- 4 Again, we believe they still have to comply
- 5 with subdivision A of that thing. And BFI has not
- 6 shown that this ADC doesn't pose a threat to human
- 7 health and the environment in this specific, site
- 8 specific case. Again, this may be fine for some
- 9 remote site landfill sitting out in the middle of
- 10 the desert. They're not subjected to the conditions
- 11 that we are. But where we live in its proximity to
- 12 an urban area and we're, you know, in the prevailing
- 13 winds and the winds are excessive in this area, we
- 14 believe that this requires, you know, a much closer
- 15 review of rather than just go out there and cherry
- 16 picking some off of some State-approved list of
- 17 alternate daily covers and then giving them the
- 18 blessing to do this. There has to be a
- 19 site-specific analysis. There has to be testing
- 20 done.
- 21 The other thing that is a real concern was
- 22 that when you approve this and their argument is,
- 23 well, Falcon has these things. When you approve
- 24 them to accept this, this is not limiting just to
- 25 Falcon Transfer. This then opens it up to all other

- 1 companies. Other companies do not have programs,
- 2 the same sort of programs. You don't have the same
- 3 sort of guarantee.
- So therefore, we're saying you can't say
- 5 this is good because Falcon is the guy, Transfer is
- 6 the guys that are doing this. It opens it up to
- 7 everybody.
- 8 So anyway, we believe that it's not an
- 9 appropriate alternative daily cover given the
- 10 potential for contamination of the C & D combined
- 11 with the effects of the dust and the diesel traffic
- 12 and the windy nature of the site which can carry
- 13 pollutants and pose a threat to human health and the
- 14 environment.
- Thank you.
- MR. MOHAJER: Just one question to
- 17 summarizing, basically.
- 18 I was looking at your August 20th letter.
- 19 So would you rephrase specifically the last
- 20 conclusion you read?
- 21 Are you --
- 22 What are you asking this board to do? Very
- 23 specifically. In making it in one sentence. I
- 24 don't want to go with a paragraph and that sort of
- 25 thing.

- I'm very serious. I just want to know.
- 2 Because I read this letter too. I read that.
- 3 You have asked for the hearing. So what
- 4 specifically Coalition is asking this board?
- 5 MS. EDWARDS: I get to answer this one.
- I believe that we're having to trust this
- 7 board to make a decision, looking at the evidence
- 8 that we have presented today, to trust this board to
- 9 put in every measure that will protect us from
- 10 something that could be a potentially lethal
- 11 environment.
- 12 Also, I would like to have the board look
- 13 at the procedures that go into approving these ADCs
- 14 so the public can become more involved and they can
- 15 make site-specific recommendations rather than just
- 16 taking something from the list in Sacramento.
- 17 MR. MOHAJER: So --
- 18 MR. HUNTER: In short form would be to
- 19 reverse. In other words, to reverse the approval as
- 20 given by the DOHS and deny the use of this
- 21 particular alternate daily cover.
- 22 MR. MOHAJER: So repeating, because, see, I
- 23 was getting confused that you're okay with the ADC
- 24 as long as certain procedure takes place. But
- 25 that's not the question Mr. Hunter mentioned that

- 1 the -- you are asking the hearing board to
- 2 disapprove the use of C & D as ADC at this facility.
- MS. EDWARDS: I think that, basically, what
- 4 it comes down to, certainly in this particular case,
- 5 the disapproval would be good because of the fact
- 6 that the city and that have problems with what is
- 7 going to go forward is a joint operation.
- But conversely, I think that it goes to the
- 9 greater issue of how we protect people from and make
- 10 site-specific decisions and how we can involve
- 11 people in procedures that are never, have never been
- 12 analyzed at any stage of the EIR process for all of
- 13 these ADCs so that we can set a general tone that
- 14 people feel comfortable when one of these is
- 15 approved, that it will take their particular needs
- 16 into consideration and they will have some input
- 17 into the procedure rather than having it declared by
- 18 fee at as to be under a level of significance.
- 19. I think this is the greater picture that we
- 20 hope for for the county and yet specifically we are
- 21 very concerned about this individual case. And
- 22 anything you would do to modify it would be, you
- 23 know, like looking at this little house and
- 24 forbidding all of these kinds of things would be
- 25 great.

- But we have to put our lives and fortunes
- 2 in the hands of the committees like this and ask you
- 3 to please just use your best judgment.
- 4 MR. MOHAJER: Thank you very much.
- 5 So the next one is BFI.
- 6 MS. RUBALCAVA: BFI. Thank you.
- 7 Well, like Mr. Hunter, this proceeding was
- 8 new to me too. And, evidently, it's new to the
- 9 board.
- 10 It looks like these types of hearings have
- 11 just gone into effect in the beginning of this year.
- 12 So I didn't quite know either what to do and how to
- 13 prepare for it. So what I did was I've gone back
- 14 and looked at the procedures that are put forth for
- 15 approval of these sorts of actions and the
- 16 procedures for your hearings and I've fashioned my
- 17 arguments along those lines.
- 18 I would like to just start though to
- 19 respond to Mr. Mohajer's question to the North
- 20 Valley Coalition when you asked them, "What would
- 21 you like us to do?" I think if you look at that,
- 22 the question and look at what they're telling you,
- 23 what they're asking you to do is ignore the
- 24 procedures that have been established by the State
- 25 for the use of alternative daily cover and for the

- 1 ways in which alternative daily cover is used,
- 2 approved for use at an individual landfill.
- 3 You know that the Integrated Waste Board
- 4 has adopted regulations that call for, encourage
- 5 alternative daily cover as part of meeting the
- 6 AB 939 mandates. They have gone through notice and
- 7 public comment rule-making to adopt the regulation
- 8 that Mr. Hunter mentions, 20690, that looked into
- 9 different types of materials and determine that
- 10 certain types would be suitable for use as ADC.
- 11 The public had the opportunity to comment
- 12 on those and they adopted a regulation that says if
- 13 you are one of the listed types of ADC then what the
- 14 operator does is apply for authorization to use that
- 15 material and it's approved by the LEA. They have
- 16 not provided for a second public notice or public
- 17 hearing process for that.
- 18 So you're really being asked here by the
- 19 North Valley Coalition to graft on a whole new
- 20 procedure to that set of regulations that's already
- 21 been adopted.
- Now, I wanted to go back and start by
- 23 giving you a little bit of a background of what this
- 24 particular material is and how we got to this place.
- 25 Falcon did approach the landfill at one

- 1 point with certain types of processing material,
- 2 processed material that they were using at their
- 3 facility or creating at their facility and they
- 4 asked Sunshine Canyon if they would be willing to
- 5 use it as alternative daily cover. A load of that
- 6 material was brought to the landfill for inspection
- 7 by the then LEA Richard Lang. He looked at the
- 8 material and thought that it fit within the
- 9 definition of green waste material and on that basis
- 10 asked BFI to amend the RDSI to allow the use of that
- 11 material as ADC. And upon approval of that
- 12 amendment to the RDSI, the material started to come
- 13 to the site. So and it --
- MS. CLARK: Can we interrupt?
- MS. RUBALCAVA: Yes. Please do.
- MS. CLARK: Did you say it was C & D that
- 17 was, he was saying green waste?
- MS. RUBALCAVA: The materials that we're
- 19 talking about when he looked at them, he thought
- 20 they fit within the definition of green waste.
- 21 MS. CLARK: And was there C & D in there?
- MS. RUBALCAVA: Actually, it comes from
- 23 storm drain catch basin debris.
- 24 MS. CLARK: Okay.
- MS. RUBALCAVA: You know how they clean out

- 1 all of that and then they processed all of that and
- 2 brought that to the landfill. He felt that it fit
- 3 within that definition.
- 4 Okay. And so on that basis, BFI filed the
- 5 amendment to the RDSI. It was approved and the
- 6 material started coming to the landfill in 2003.
- 7 MR. MOHAJER: What was the date on that?
- 8 MS. RUBALCAVA: That was, if you look in
- 9 your --
- 10 MR. BITTENSON: 2003.
- 11 MS. RUBALCAVA: -- notebook it's tab A and
- 12 that was approved June 3rd, 2003.
- 13 I've tried to provide support for the
- 14 things that I'm telling you so you have documents to
- 15 look at.
- 16 MR. MOHAJER: Well, all right.
- MR. BITTENSON: It's 2003.
- MR. MOHAJER: All right.
- 19 MS. RUBALCAVA: Now, subsequently, a
- 20 different inspector also doing an inspection at
- 21 Falcon determined that Falcon was calling it C & D
- 22 but BFI was calling it green material at Sunshine
- 23 Canyon. And so to be consistent, the inspector
- 24 suggested that it would be appropriate to amend the
- 25 RDSI to now refer to it as C & D but it was the same

- 1 material.
- 2 MS. CLARK: Why would Falcon call it C & D
- 3 if it was just out of the storm drain?
- 4 MS. RUBALCAVA: I don't know the answer to
- 5 that. Perhaps Frank, do you know that?
- 6 MR. KIESLER: I believe over time when the
- 7 process was initiated, they were -- it was debris
- 8 basin cleanout they were processing and over time
- 9 they expanded it to include C & D but that wasn't
- 10 reported to the landfill that they were changing
- 11 their process.
- MS. CLARK: It wasn't what?
- MR. KIESLER: It wasn't reported to the
- 14 landfill.
- MS. CLARK: So they added C & D in with the
- 16 storm drain debris?
- 17 MR. KIESLER: Correct. Correct.
- MS. CLARK: Okay.
- MS. RUBALCAVA: So at that point we, the
- 20 landfill was requested to apply for an amendment to
- 21 the RDSI, which they did. And then that was
- 22 approved in 2005. And that's the appeal that we
- 23 have before you today. And that approval letter is
- 24 in tab B of the information that I provided.
- Now, in terms of filing this particular

- 1 appeal, if you look at the letter filed by the North
- 2 Valley Coalition, it is very limited. It is the
- 3 appeal of this August 2005 decision.
- 4 And so when I looked at the procedures that
- 5 need to be followed, and they're set out in Public
- 6 Resources Code Section 44300 through 310 and
- 7 Mr. Hunter cites those procedures, so we know he's
- 8 looked at them too, it really says a number of
- 9 things.
- 10 MR. MOHAJER: One exception. Mr. Hunter
- 11 has referred to it as a Title 27 but it should be
- 12 Public Resources Code, just for the record.
- 13 MS. RUBALCAVA: Thank you.
- 14 So we assume he's aware of those procedures
- 15 too.
- And one of the things is that an appeal of
- 17 a decision must be filed within 30 days from the
- 18 date the person discovered or reasonably should have
- 19 discovered the facts on which the allegation is
- 20 based. And that's found in Section 4310, 44310
- 21 (A-1) and (A-1 B).
- Now, what I've told you is that BFI has
- 23 been using this material since June of 2003 and that
- 24 was pursuant to an approved amendment to the RDSI.
- 25 We have evidence and it's, I think, undisputed that

- 1 the North Valley Coalition has been well aware of
- 2 the use of this material dating far back, you know,
- 3 into this year.
- 4 If you look at tab C you will see that
- 5 there is -- there are the minutes of the Sunshine
- 6 Canyon Community Advisory Committee. That's for the
- 7 county landfill of which Mr. Hunter is a member.
- 8 And if you'll look kind of midway down
- 9 there's a little box around one of the notes. The
- 10 LEA is reporting on the joint State and local
- 11 inspection of the facility on April 2nd and that it
- 12 was during that facility inspection that the issue
- of what we should -- what should -- this material
- 14 should be called should be called green waste or
- 15 C & D. That issue was brought to BFI's attention at
- 16 that April 2nd inspection.
- 17 So on May 12th the community is informed of
- 18 that particular decision and it's discussed and they
- 19 asked for a full report by whoever they referred to
- 20 as the head LEA.
- 21 The next tab is the next Community Advisory
- 22 Committee Meeting and this is set for July 14th.
- 23 They meet every two months.
- 24 Is that correct, Frank?
- MR. KIESLER: Uh-huh.

- 1 MS. RUBALCAVA: Yeah. Every two months.
- 2 And again, these Community Advisory
- 3 Committee Meetings were set up at the request of the
- 4 North Valley Coalition and others so that they could
- 5 have a voice in operational issues concerning the
- 6 landfill once it became open. So it is intended to
- 7 provide them with a forum to raise concerns such as
- 8 those that they've raised here before and they have
- 9 raised all of the concerns probably that we've heard
- 10 today both at community advisory committee and in
- 11 the well over 60 public hearings that we've had on
- 12 the county landfill, the city landfill and now the
- 13 joint landfill together.
- 14 So those issues were discussed. On
- 15 July 14th a report was made. So they were aware of
- 16 these particular materials.
- 17 So I would submit first that this appeal is
- 18 not timely, because they've been aware of the use of
- 19 these materials for well over 30 days and so I don't
- 20 believe it meets the requirements for an appeal on
- 21 that ground.
- 22 Secondly, when you look at the procedures
- 23 for an appeal, they are required to file a statement
- 24 of issues. Well, we have a very short letter that
- 25 just says we don't like C & D because it might

- 1 contain asbestos and that asbestos might find its
- 2 way into the community which is located a mile away
- 3 from the county landfill. But there is no evidence
- 4 that supports any of that. And Mr. Hunter hasn't
- 5 been able to give you any evidence that either there
- 6 is asbestos in the particular materials that they're
- 7 getting or that it will find its way into the
- 8 community. It's just speculation. And that's all
- 9 we're hearing.
- 10 The other thing is the -- an appeal is
- 11 supposed to tell you how it is that either -- that
- 12 the LEA failed to comply with the requirements of
- 13 state law. So it should be saying, you know, this
- 14 doesn't comply with this section of the Public
- 15 Resources Code or it doesn't comply with a
- 16 regulation to which you're bound to follow, you
- 17 know, of the Title 27 or Title 14 and here is how it
- 18 doesn't comply. There's nothing in that appeal.
- 19 I mean, all we know is that -- and they
- 20 even admit that we have an approved amendment to the
- 21 RDSI. So I submit to you that the process has
- 22 worked just as it's intended to do by the State. We
- 23 have a system whereby when a change is made at a
- 24 landfill, an amendment is required to the RDSI, the
- 25 LEA evaluates the amendment and then there's an

- 1 approval.
- 2 So I submit to you that they can't really
- 3 show how it is that this particular use of ADC
- 4 doesn't meet the requirements.
- If you look at 20690, it's very clear it
- 6 doesn't require a site specific demonstration for --
- 7 MS. CLARK: What is that? Look at what?
- 8 MS. RUBALCAVA: Title 27, Section 20690.
- 9 That is -- I'm sorry. I've been writing this brief
- 10 and I'm too familiar with this number now. That and
- 11 there's no reason why you should know that off the
- 12 top of your head. That is the State regulation
- 13 adopted by the Integrated Waste Management Board
- 14 that specifies what types of material can be used in
- 15 alternative daily cover and specifies the
- 16 performance standard which they must meet.
- 17 And when I talked about an adoption of a
- 18 regulation by the Integrated Waste Management Board
- 19 after public notice and comment and, frankly,
- 20 with -- after preparation of an environmental
- 21 document, because you know the State, whenever it
- 22 adopts a rule or regulation of general applicability
- 23 that has the potential to effect the environment, it
- 24 must go through CEQA too. So all of these
- 25 procedures have been followed.

- Now, so I think the bottom line is they
- 2 simply have failed to give you any facts upon which
- 3 to base a decision. They didn't come forward with a
- 4 statement of issues. Their appeal is not timely.
- 5 And they haven't cited to you anything that the LEA
- 6 did wrong here. And in fact, the LEA has followed
- 7 all of the appropriate procedures as has BFI.
- Now, I did want to talk about a couple of
- 9 things that Mr. Hunter mentioned. And one he says
- 10 is that when we get to the findings and order, what
- findings are required in order to amend the RDSI?
- 12 One is that the proposed change that the landfill is
- 13 going to make has to be consistent with any
- 14 certified CEQA document and the North Valley
- 15 Coalition says that there was no such discussion in
- 16 the EIR for the county landfill.
- 17 .I have included in my exhibits appendix six
- 18 from the draft EIR that was prepared for the county
- 19 landfill and this is called the Solid Waste Recovery
- 20 and Recycling Program. The interesting thing about
- 21 this particular program is it was developed in
- 22 response to community concerns to show that they
- 23 wanted more recycling.
- 24 North Valley Coalition and others were
- 25 arguing that they wanted to see a greater level of

- 1 recycling. And so this particular program was put
- 2 together, it was included in the EIR for the county
- 3 landfill and it goes into looking at what could be
- 4 done in terms of recycling of several categories of
- 5 waste.
- 6 They include yard waste, wood waste
- 7 inorganic material, which is described as
- 8 construction and demolition, and corrugated paper.
- 9 And those are analyzed in this appendix to the draft
- 10 EIR.
- They also looked at environmental issues.
- 12 They also looked at air quality, odors, traffic,
- 13 noise and talked about the environmental impacts in
- 14 connection with the overall approval of the
- 15 landfill.
- So yes, there is a certified CEQA document
- 17 for the county landfill and certified I believe in
- 18 1993. It was challenged by the North Valley
- 19 Coalition. It went all the way up, I believe this
- 20 one went to the California Supreme Court and was
- 21 upheld.
- 22 So we have a certified EIR that actually
- 23 discusses these recycled uses. It also discusses
- 24 the fact that they would be used as part of daily
- 25 operations and cover is described in there.

- 1 It doesn't use the term alternative daily
- 2 cover because ADC didn't exist at that time. But
- 3 it's clearly talking about using these processed
- 4 materials as soil amendments for cover. So it
- 5 clearly discusses exactly what is happening here.
- 6 It just doesn't use the terminology.
- 7 So in terms of the first finding that the
- 8 LEA was required to make here, that it is consistent
- 9 with the certified CEQA document, the truth is it
- 10 is. It's also consistent with the CEQA document
- 11 that was prepared for the -- when the rules were
- 12 adopted, the Section 27 20690, the State regulation
- 13 for alternative detail cover. The potential adverse
- 14 impacts of that rule-making were looked at in a CEQA
- 15 document.
- 16 I believe Mr. Pfaeffle has something that
- 17 he might will share with you.
- Also, it's consistent with our land use
- 19 permit.
- 20 I included our CUP in my materials too.
- 21 It's in tab G. There is a condition 10 J. In other
- 22 words, the county requires us, requires BFI to
- 23 utilize waste materials received and processed at
- 24 the landfill, such as shredded green waste as a
- 25 supplement to daily intermediate and final cover to

- 1 the extent deemed technically feasible and
- 2 acceptable by regulatory agencies. Again, these
- 3 were conditions that were put into our CUP to make
- 4 us do exactly what we're doing here. So that's in
- 5 the CUP.
- The proposed change is consistent with the
- 7 State minimum standards. I've talked about that a
- 8 couple of times already. But the State minimum
- 9 standards for alternative daily cover are found at
- 10 27 CCR 20690. And the procedure is just the
- 11 procedure we follow. You make an amendment to the
- 12 RDSI. It's approved. You institute the change.
- 13 And also, it does not conflict with any
- 14 term or condition of the Solid Waste Facilities
- 15 permit.
- Mr. Hunter says, "Well, it's not allowed.
- 17 This the Solid Waste Facilities permit." But
- 18 Mr. Mohajer especially knows that your direction on
- 19 Solid Waste Facility permits are not to make them
- 20 terribly specific but to provide general overviews.
- 21 There's a direction in the State regulations to that
- 22 effect. So there's nothing in the Solid Waster
- 23 Facility permit that conflicts with this use and
- 24 that's why an amendment to the RDSI was appropriate
- 25 and why there's no need to amend the Solid Waste

- 1 Facilities permit.
- 2 So in conclusion, I don't think they
- 3 followed the proper procedures for this appeal and I
- 4 don't think they provided any facts for you to reach
- 5 any different decision than the LEA did.
- 6 Thank you.
- 7 MR. MOHAJER: All right. Thank you.
- 8 I would like to take about five minutes
- 9 break.
- 10 Is that okay with you?
- 11 THE REPORTER: Sure.
- 12 (Recess taken from 11:05 a.m.
- 13 to 11:24 a.m.)
- MR. MOHAJER: Okay. We are going to go
- 15 back on the record. It's 11:25.
- Mr. Hunter.
- MR. HUNTER: Yes. I would like a chance to
- 18 address some of the issues.
- MR. MOHAJER: Yes, you will, after we go
- 20 around, because the last part of the deal. I --
- MR. HUNTER: Thanks.
- 22 MR. MOHAJER: The next item is the LEA.
- MR. PFAEFFLE: Mr. Chairman, are we going
- 24 to give an opportunity to the North Valley Coalition
- 25 to respond to BFI before we --

- 1 MR. MOHAJER: Yes. Later on.
- 2 MR. PFAEFFLE: Afterwards?
- 3 MR. MOHAJER: Right.
- I would like to go around based on what we
- 5 discussed.
- 6 MR. PFAEFFLE: Okay. My name is Fred
- 7 Pfaeffle. I represent the LEA and I just want to
- 8 pick up on a few points that BFI has raised in its
- 9 presentation and then I have some questions that I
- 10 think might be dispositive and might be very helpful
- 11 to this panel in reaching a decision.
- 12 In particular, I'm very interested in what
- 13 BFI's statement was that the appeal is not timely
- 14 under 44310 B.
- 15 Under 44310 B of the Public Resources Code
- 16 it is stated that the -- if the hearing request is
- 17 made by a person alleging that the enforcement
- 18 agency failed to act as required by law or
- 19 regulation or pursuant to Section 44307 of the
- 20 Public Resources Code, the person shall file a
- 21 request for a hearing within 30 days from the date
- 22 the person discovered or reasonably should have
- 23 discovered the facts on which the allegation is
- 24 based.
- 25 So it seems to me if the North Valley

- 1 Coalition or its representatives discovered or
- 2 reasonably should have discovered the facts on which
- 3 their allegations are based for this hearing prior
- 4 to -- I'm looking at the August 20th, 2005 letter of
- 5 the North Valley Coalition, so that would place it
- 6 on or about July 20th, 2005. And this appeal should
- 7 be found untimely is my thinking at this point.
- 8 Now, I'm looking at --
- 9 MR. MOHAJER: This appeal should be found
- 10 untimely?
- 11 MR. PFAEFFLE: Untimely. And therefore, it
- 12 should not be considered.
- And I'm looking at the packet that the
- 14 North Valley Coalition submitted to this hearing
- 15 board and attached to it are some e-mails that were
- 16 provided -- there is an e-mail from Mr. Villalobos,
- 17 who is here today who could confirm that, in fact,
- 18 he sent it on that date.
- 19 I'm sorry. From Mr. Bill Marciniak of the
- 20 California Integrated Waste Management Board who is
- 21 here today provided to Suzanne Hamilton.
- 22 Correct?
- 23 And it provides the exact procedures for
- 24 the appeal that we have here today. It suggests
- 25 that there was some communications to

- 1 representatives of the North Valley Coalition as
- 2 early as July 15th, 2005. And I'm also looking at a
- 3 document that was submitted by BFI. And I
- 4 apologize. I don't remember what exhibit the black
- 5 binder --
- 6 MS. TAYLOR: It's BFI Exhibit 1.
- 7 MR. PFAEFFLE: BFI Exhibit 1 for BFI and
- 8 I'm looking at tab D, as in dog, where there is --
- 9 there are minutes of a meeting held on July 14th,
- 10 2005, where there are specific discussions with --
- 11 that are documented or purport to be documented in
- 12 these minutes with Mr. Wayde Hunter, who is present
- 13 here today, that specifically discuss the appeal.
- 14 So if I'm looking at these documents, I
- 15 don't know, perhaps we can ask Mr. Hunter what his
- 16 mind set and understanding is of when -- of what
- 17 facts he knew at the time to see if, in fact, they
- 18 should have -- whether the use of the ADC that is
- 19 being appealed here today was, in fact, discovered
- 20 or reasonably should have been discovered as early
- 21 as the 14th of July of 2005 but perhaps before that.
- MR. MOHAJER: Well, let me ask you a
- 23 question, Mr. Pfaeffle. There is a letter from the
- 24 LEA to Mr. Fesler dated August 12th, 2005, which
- 25 formally approved the use of ADC in this package, in

- 1 the agenda package, tab one. The letter is dated
- 2 August 12, 2005, and the North Valley Coalition is
- 3 dated August 20, 2005, which is within eight days.
- 4 MR. PFAEFFLE: Well, yes.
- 5 MR. MOHAJER: So are you raising the issue
- 6 on the basis that North Valley -- that the coalition
- 7 should have known?
- 8 MR. PFAEFFLE: I'm reading the language of
- 9 the statute, so I am raising that issue.
- 10 MR. MOHAJER: Right.
- 11 Okay. Thank you.
- MR. PFAEFFLE: So am I permitted to ask a
- 13 question of Mr. Hunter?
- MR. MOHAJER: Yes.
- MR. PFAEFFLE: Mr. Hunter, were you present
- 16 at a meeting on July 14th, 2005, that is evidenced
- 17 by the minutes shown on Exhibit -- excuse me, on tab
- 18 B, Exhibit 1?
- 19 MR. HUNTER: Tab, we're talking about
- 20 BFI's?
- 21 MR. PFAEFFLE: BFI. Correct.
- MS. EDWARDS: I was there also.
- MR. HUNTER: Yes.
- 24 MR. PFAEFFLE: Have you had a chance to
- 25 read the minutes?

- 1 MR. HUNTER: Yes.
- 2 MR. PFAEFFLE: Is there anything contained
- 3 on tab D of Exhibit 1 that you found to be
- 4 incorrect? It's not reflected at what occurred at
- 5 that meeting.
- 6 MR. HUNTER: No. That's -- although the
- 7 minutes are not perfect, there's also the C & D
- 8 notation in here is not on the original minutes that
- 9 we received as members of that board. This is an
- 10 insert by somebody from BFI.
- MS. EDWARDS: Subsequently.
- MR. HUNTER: Subsequently.
- By the way, I'm just saying, these are the
- 14 minutes of the meeting, but this is an amendment to
- 15 that which is not present before. Of the C & D.
- 16 Mary was questioning what was happening
- 17 with the different materials, exactly what somebody
- 18 inserted C & D.
- 19 MR. PFAEFFLE: There is a statement on page
- 20 two of that, those minutes that states, "Gerry
- 21 Villalobos stated you would have to file an appeal
- 22 through the proper channels and he would notify
- 23 Wayde Hunter as to how too file the appeal."
- 24 Is --
- MR. HUNTER: Correct.

- 1 MR. PFAEFFLE: Is that correct?
- 2 MR. HUNTER: That's correct.
- 3 MR. PFAEFFLE: So did you know as of that
- 4 date that you needed to file an appeal for the use
- 5 of alternative daily cover?
- 6 MR. HUNTER: It was not the use of. If you
- 7 go back -- and this is what I wanted to address with
- 8 BFI's statement by their attorney. I was very
- 9 specific about what I said. Okay.
- 10 We first learned that the LEA had given us
- 11 approval on August 17th as a result of a call. In
- 12 other words, you can't appeal something that hasn't
- 13 happened. It was not the use of the, it was the
- 14 approval, the subsequent approval.
- 15 We spent many months prior to that trying
- 16 to get the LEA to stop the use of that material
- 17 until such time as the RDSI had been amended and
- 18 approved. Okay? We went through that. They only
- 19 ended up stopping it a week or so before you finally
- 20 approved it.
- Okay? But we weren't told that it had been
- 22 approved. We had no knowledge of that. No
- 23 notification.
- Only by virtue of a call that was made on
- 25 August 17th, 2005, did we find out that there had

- 1 been a prior approval, okay, by DOHS. So you can't
- 2 approve something that you don't know has been
- 3 approved. Plus, we had spent months just trying to
- 4 get these guys to stop using the stuff until it came
- 5 up.
- Now, there is no public process for, okay,
- 7 participation for the public in that decision. So
- 8 what was I going to do? You can't go up and say,
- 9 we're already saying "Don't use it, Don't do it,
- 10 Don't go through" --
- 11 MR. MOHAJER: Mr. Hunter, I understand and
- 12 I just want to also go on that basis that official
- 13 notification of approval based on this, the writing,
- 14 was August the 12th to BFI. You appealed the
- 15 decision on August the 20th.
- Mr. Pfaeffle, for the record, stated that
- 17 you should have known. And you indicated, well, you
- 18 could not file an appeal because there was no --
- 19 MR. HUNTER: Decision.
- MR. MOHAJER: Thank you.
- 21 MR. HUNTER: I'm sorry. I should have said
- 22 that much better.
- 23 MR. PFAEFFLE: Actually, my position is
- 24 that there was a decision as he admitted where he
- 25 tried to or the North Valley Coalition attempted to,

- 1 as Mr. Hunter states, force the -- or persuade, I
- 2 think that's what he meant, the LEA to force the BFI
- 3 to stop the use for a number of months prior to the
- 4 formal approval. And my position is that under
- 5 44310 B of the Public Resources Code that makes the
- 6 appeal untimely.
- 7 MR. MOHAJER: Okay. But let me play a
- 8 double role. Now, the use of ADC -- I mean C & D as
- 9 ADC was not approved. The regulation were not
- 10 adopted until July 23rd of 2005. But BFI, at least
- 11 the document is submitted, were using the C & D and
- 12 that's the reason why the Waste Board has cited, at
- 13 least indicated to BFI in their letter, it's not the
- 14 correct one, that the permit that you need to get
- 15 approval for use of C & D as an alternative daily
- 16 cover. So this is at least playing, as I said,
- 17 playing a double role. So you may want to consider
- 18 that part also as an overall picture.
- MR. HUNTER: Yeah. Again, how can you
- 20 appeal something or respond to something that hasn't
- 21 occurred?
- There is a process going on. We had to
- 23 wait at some point.
- And again, I want to point out, you did
- 25 this on the 12th, but we still weren't notified, we

- 1 were not informed by DOHS. And Gerry knew this was
- 2 a great interest to us. It was only by a call on
- 3 the 17th that we found out that it even occurred.
- As soon as we found out, then we filed it.
- 5 It took us a couple of days to get the stuff
- 6 together. I had to get the information from Gerry.
- 7 He actually supplied the code that I was supposed to
- 8 go under. That information was supplied by DOHS.
- 9 Because again, they were supposed to give us
- 10 information on how to file an appeal. These people
- 11 are doing it. We wanted it stopped. DOHS didn't
- 12 stop it. Okay. And they're saying that they need
- 13 to get approval.
- Okay. So we waited until the process was
- 15 approved and then we said, "Okay. Now we can come
- 16 in."
- Because as I said, there's no way for the
- 18 public to participate in that process prior to that
- 19 point in time. This was strictly between the
- 20 landfill operator, the State and you as the LEA.
- 21 There is no part that allows us to come in and say,
- 22 we were just jumping up and down saying we think you
- 23 guys ought to stop doing this because it isn't right
- 24 and they don't have it in their solid wastes
- 25 facilities permit.

- 1 At the point it was approved, then we could
- 2 now get into the process and say, okay, we are now
- 3 allowed to file.
- This is when we found out on the 17th that
- 5 you had approved this on the 12th. And we
- 6 subsequently filed the appeal on the 20th.
- 7 MR. MOHAJER: I just want to make one
- 8 correction. I referred to the date of adopted the
- 9 regulation. I said July 23rd, 2005. It's
- 10 July 23rd, 2004. For the record.
- 11 Go ahead, Mr. Pfaeffle.
- MR. PFAEFFLE: I just want to point out the
- 13 language of the minutes were the North Valley
- 14 Coalition is told specifically on the 14th -- July
- 15 14th, 2005, that they would have to file an appeal.
- 16 And it wasn't filed until after 30 days following
- 17 that date.
- I think under the 44310 B language there
- 19 needs to be a serious consideration whether it was
- 20 timely filed and we feel it was not.
- MR. MOHAJER: Okay. Thank you.
- MS. CLARK: In the same minutes it says,
- 23 July 14th, it says -- the question was if the
- 24 application had been submitted to the county and
- 25 Gerry Villalobos said the application had been

- 1 submitted and had not yet been approved.
- 2 So I'm confused now.
- MR. PFAEFFLE: Well, the language of the
- 4 Public Resources Code does not say it's 30 days from
- 5 the approval. It goes beyond that and it says 30
- 6 days from the date the person discovered or
- 7 reasonably should have discovered the facts on which
- 8 the allegation is based.
- 9 The facts on which the allegation is based
- 10 were clear before the 30 days. That to me is
- 11 evident based on the evidence that's on the record.
- 12 If they have to wait for the approval,
- 13 that's not what the language of the statute says.
- MS. CLARK: So they could have filed it
- 15 several months ago, you're saying, even though it
- 16 wasn't approved?
- Why would you file an appeal if something
- 18 wasn't approved?
- 19 MR. PFAEFFLE: They on as early as this
- 20 date, based on these minutes, it was clear that they
- 21 were told they had to file an appeal.
- MS. CLARK: Where does it say that?
- 23 MR. PFAEFFLE: It's on page two of tab D of
- 24 Exhibit 1, the ninth full paragraph where
- 25 Mr. Villalobos stated you would have to file an

- 1 appeal through the proper channels.
- 2 MS. RUBALCAVA: They were alleging that the
- 3 material was being used without approval at that
- 4 time. And they were told to appeal that decision,
- 5 that they were aware of the facts and that's what
- 6 the statute says.
- 7 MR. HUNTER: That is an incorrect
- 8 statement.
- 9 MR. MOHAJER: Okay. So --
- 10 MS. RUBALCAVA: What about it is untrue?
- MR. HUNTER: That was not what was
- 12 expressed to us at that particular meeting. You're
- 13 placing a -- this is not a court reporter notes.
- 14 Okay. This is just basic summaries of things that
- 15 happened. Okay? And you know you're placing a lot
- 16 in the wording.
- The discussion was that this material was
- 18 being used. We had all talked about it. We were
- 19 trying to get DOHS to stop it. They said they had
- 20 an application in and that if we wanted it in, we
- 21 would have to appeal it. Okay? They were in for
- 22 approval. That's exactly what they talk about:
- So when we found out it was approved, we
- 24 appealed. And we didn't find out until the 17th and
- 25 not through notification. Nobody told us. We just

- 1 found out by accident. That was what was explained
- 2 to us.
- 3 Gerry is the one that supplied the, as I
- 4 said, the Public Resource Code to us, et cetera. He
- 5 was the one that gave us the information. But you
- 6 can't do it before there's something happening. And
- 7 that thing that you're talking about is not that
- 8 conversation, the way that you characterized it did
- 9 not happen that way.
- 10 MS. RUBALCAVA: So your concern initially
- 11 was that they were not, they hadn't gotten proper
- 12 approval pursuant to the regulations. And once they
- 13 got proper approval, then you're appealing the use
- 14 of it. Because it's the use that's bothering you
- 15 all along and it's the use you've known about for a
- 16 long time.
- 17 MR. HUNTER: That's correct. I agree.
- MS. RUBALCAVA: And that's the agreement
- 19 Mr. Pfaeffle is making.
- 20 MR. HUNTER: But again, we were working
- 21 with DOHS. We didn't know that it was going to be
- 22 approved. We didn't know what was going to happen.
- 23 And then when it was, then we reasonably
- 24 said, okay, we'll file the appeal. We have an
- 25 issue.

- 1 MS. RUBALCAVA: So your issue was never a
- 2 procedure wasn't followed.
- MR. MOHAJER: Excuse me. I would like to
- 4 have some order.
- 5 And so before we go further, Mr. Bittenson
- 6 has a question also. But before Mr. Bittenson asks
- 7 the questions, for the record, the question was
- 8 raised by Ms. Edwards as to whether Mr. Bittenson
- 9 can make a decision. I don't know exact wording
- 10 that was used, so I would leave that one to
- 11 Mr. Bittenson to respond.
- 12 Also, for the record, I have been involved
- 13 with the Sunshine Canyon Landfill, this particular
- 14 landfill, since 1983 and I continue to be involved
- 15 with the issue even to this day and not as -- at the
- 16 same capacity, but speaking for myself, the decision
- 17 I'm going to be making is going to be based on the
- 18 facts and also based on what has happened and what
- 19 is provided to us.
- 20 MR. BITTENSON: Mary, in response to your
- 21 question can I be objective? Absolutely, I can be.
- MS. EDWARDS: Good.
- MR. BITTENSON: Even go back to the
- 24 articles that I wrote to the news about some of the
- 25 things that were going on, including the

- 1 recommendation if they found an alternative to the
- 2 disposal, use it and don't use Sunshine anymore.
- I have no connection with them. I haven't
- 4 had for ten years. It's been almost ten years since
- 5 I retired from them.
- 6 MS. EDWARDS: We've been through so much
- 7 together in all of those years.
- 8 MR. BITTENSON: The -- there's some
- 9 confusion in my mind.
- 10 In your appeal it is my understanding that
- 11 you are appealing the approval of the use of C & D
- 12 residuals as ADC.
- 13
 Is that correct?
- MS. EDWARDS: Yes.
- MR. BITTENSON: Okay. The appeal was
- 16 issued. The appeal was issued on the 12th of
- 17 August. Excuse me. A permit was issued on the 12th
- 18 of August. Approval. Your request came out on the
- 19 20th. I think that's within the period of time for
- 20 the issue that you have brought before us. Not any
- 21 issue that you might have had with the LEA as to
- 22 whether or not there was knowledge of a problem in
- 23 your eyes that they were accepting something and
- 24 didn't. That time may have passed. But I don't
- 25 think that that's what's before us. Because that's

- 1 an LEA issue in adherence to permits. What's before
- 2 us is whether or not their decision to approve this
- 3 was proper and in accordance to the regulations that
- 4 are out there for them to operate with.
- 5 Have I properly defined what you're asking
- 6 for?
- 7 MS. EDWARDS: Absolutely.
- 8 We're dealing with a public here that
- 9 doesn't have the access to all of the many codes and
- 10 regulations. We're trying to, you know -- but,
- 11 basically, you have framed that very well.
- MR. BITTENSON: Okay. Okay. That's all I
- 13 had as a question.
- MS. CLARK: I have some questions.
- 15 Okay. I need some clarification again from
- 16 what is your name again?
- 17 MR. KIESLER: Frank Kiesler.
- 18 MS. CLARK: Frank. Okay.
- 19 You said that originally you were using the
- 20 storm drain debris residuals and that was considered
- 21 green waste. And then you added C & D but didn't
- 22 inform the Waste Board or whoever, the -- you used
- 23 the word -- I think you used the word --
- MR. KIESLER: Falcon. The processor who
- 25 when they initially started their process, they were

- 1 processing the debris basin material which -- and
- 2 that was material that was brought up and as a load
- 3 to show to the LEA inspector at the time Richard
- 4 Lang. So, you know, what do you think? What is
- 5 this material? He looked at it and he determined
- 6 that the material was consistent with the definition
- 7 of green waste.
- 8 MS. CLARK: Right.
- 9 MR. KIESLER: And at that point he advised
- 10 us that if we wanted to use it as ADC we would have
- 11 to in our RDSI amend, which we did, and that was
- 12 subsequently approved after which we began utilizing
- 13 the material. Sometime after that Falcon permitted
- 14 their -- unbeknownst to us, permitted their process
- 15 as a C & D processing line.
- MS. CLARK: They permitted? What do you
- 17 mean?
- 18 MR. KIESLER: They modified their permit
- 19 and categorized it as a C & D processing.
- 20 MS. CLARK: Modified the permit with who?
- 21 MR. KIESLER: At Falcon with their LEA. I
- 22 believe Falcon is in the city of Los Angeles, so
- 23 with the LEA who issued their facility permit they
- 24 modified that permit, that LEA to represent that
- 25 process as a C & D processing facility.

- MS. CLARK: And do you know when that
- 2 happened?
- MR. KIESLER: I believe it was sometime in
- 4 2004.
- 5 MS. CLARK: Okay. Now, because I'm looking
- 6 at this historical summary report for the Sunshine
- 7 Canyon and it says it's updated July 15th, 2005.
- 8 MR. KIESLER: Are you looking at the --
- 9 MS. CLARK: Well, for 2004 and they're both
- 10 the same. They're prepared the same time.
- 11 MR. KIESLER: Okay.
- MS. CLARK: 2004 you look under ADC and
- 13 C & D and it has zeroes for all of the quarters and
- 14 the total.
- MR. KIESLER: In green waste it has. And
- 16 that at the top of that --
- MS. CLARK: Wait. I don't understand that.
- 18 Explain this to me. Why does it say zeroes
- 19 for C & D?
- MR. KIESLER: Well, the point I was trying
- 21 to make is that that facility changed their process
- 22 and didn't report it to us.
- MS. CLARK: Okay. But you turn over to
- 24 2005 and it's the same also.
- 25 MR. KIESLER: That would -- that needs to

- be corrected.
- MS. CLARK: Well, but that implies to me --
- 3 now, I'm just coming in kind of new on this process,
- 4 but you're saying that they should have known and
- 5 they didn't apply in time and things like that, and
- 6 then but a chart here says if -- I mean, if the
- 7 public was looking at this to see if this tells what
- 8 is being disposed of and they see zeroes, I mean,
- 9 you can say it needs to be updated, but to base
- 10 their appeal, that they didn't appeal on time, that
- 11 they should have known and they should have done it
- 12 sooner when here is a document that says it's not
- 13 being used.
- MR. KIESLER: Well, first I would have to
- 15 look at the source information to see how this was
- 16 provided, but then -- I guess it doesn't change the
- 17 fact that there were CAC meetings in which that very
- issue was discussed and they were fully aware of
- 19 that.
- MR. MOHAJER: Okay. This is a -- the
- 21 source of this document is a disposal reporting
- 22 system.
- MR. KIESLER: I understand.
- MR. MOHAJER: According to the State of
- 25 California Area Waste Management Board Regulation,

- 1 the same regulation that we are trying to make a
- 2 decision and this appeal exactly the same
- 3 information, the same body of law and regulations
- 4 and at least the information it is provided over
- 5 here that goes to the Waste Board, to the county, to
- 6 the individual cities that they have to substantiate
- 7 their 50 percent waste reduction mandate based on
- 8 this record that BFI have submitted to the county is
- 9 incorrect and so I can maybe say that it has
- 10 impacted all jurisdictions that they have -- I can't
- 11 substantiate that, but based on this, all
- 12 jurisdictions that have submitted materials to
- 13 Sunshine Canyon for use as alternative daily cover,
- 14 they're not getting the correct information.
- MS. RUBALCAVA: I would point out on this,
- 16 we're talking about the first two quarters of 2005.
- 17 And those, that was being done pursuant to the
- 18 amendment to the RDSI that was categorizing this
- 19 material as green waste. So it wouldn't start
- 20 showing up until the approval for C & D which
- 21 occurred on August 12th.
- 22 MR. MOHAJER: But there are records in this
- 23 information over here that shows that quote/unquote
- 24 C & D was being used before. So, you know, it's
- 25 something that BFI has to -- at least one of the

- 1 items that I will be asking to clarify as to so
- 2 everybody would be on the same base.
- And I don't know whether this is going to
- 4 cause any changes to the reporting system that the
- 5 cities submit to the State as a part of their 50
- 6 percent AB 939 waste reduction mandates. I don't
- 7 know.
- But the importance, the correctness of the
- 9 data, especially these days, under \$10,000 penalty
- 10 to the cities becomes pretty important. So I was
- 11 not going to be raising the issue, but this is a --
- 12 at least that's why I wanted to look and see the
- 13 data comes out from the permittee to all agencies is
- 14 uniform and not different, presented differently.
- 15 MS. CLARK: And I had one other question.
- 16 I don't know where I -- it is in the document, but
- in your definition of C & D you had concrete,
- 18 asphalt and one other thing. And I'm not sure where
- 19 that was. And to me that's different than a
- 20 building, a house that has all this potential
- 21 asbestos in it. So I'm very concerned about the
- 22 definition of C & D.
- 23 And I suppose that's in statute, but I'm
- 24 very disturbed by the fact that if asbestos is not
- 25 detectable except under a microscope, which your

- 1 regulations, your training manual states, how can
- 2 you say that the material from a house is safe going
- 3 to this, now that you have crumbled it all up, I
- 4 guess, to make it? That's what you do, I guess. Do
- 5 you crush it?
- 6 MR. KIESLER: No. The facility doesn't
- 7 do --
- 8 MS. CLARK: Okay. How does it get to --
- 9 MR. KIESLER: To answer your question about
- 10 how the material, how asbestos is prevented is first
- 11 of all, a contractor doing demolition in a house has
- 12 to verify that the asbestos is not in the materials.
- MS. CLARK: Oh, goodness. I'm sorry.
- A contractor tearing down the walls is
- 15 going to know?
- MR. KIESLER: They're legally obligated to
- 17 know.
- MS. ZILIAK: They don't know.
- 19 MR. KIESLER: Correct me if I'm wrong.
- There's a law that requires them to
- 21 determine it.
- MS. CLARK: Yeah. So --
- 23 MR. KIESLER: So that's the basis of why
- 24 material wouldn't get to us is because there's a
- 25 body of law and requirements as the housing material

- is handled, identified, handled and mitigated prior
- 2 to nonasbestos material being transported to this
- 3 facility for processing.
- 4 MS. CLARK: So you're putting the onus on
- 5 the contractors rather than on your Falcon?
- 6 MR. KIESLER: It's consistent with
- 7 hazardous waste regulations as well in that the
- 8 generator is the party for identifying and ensuring
- 9 the material is properly categorized and properly
- 10 managed.
- MS. CLARK: So your mandate is for workers
- 12 at Falcon to -- in case some sneak through?
- 13 MR. KIESLER: It's another layer of
- 14 protection. We train people to look for materials
- 15 that might be asbestos-containing and that's
- 16 another -- it's a layered approach on how to protect
- 17 employees, the public and then also to ensure the
- 18 facilities are in compliance. The generator is
- 19 responsible, has responsibilities.
- MS. CLARK: So how do you define C & D
- 21 then?
- MR. KIESLER: By the Title 27 Regulation.
- MS. RUBALCAVA: It's defined. There's a
- 24 defined term in the regulation.
- MS. CLARK: I'm sure there is.

- 1 So you're, basically, saying that none of
- 2 this house thing, this little diagram of the house,
- 3 none of that is getting into your ADC?
- 4 MS. RUBALCAVA: The Integrated Waste
- 5 Management Board has defined C & D material in their
- 6 regulations and they have determined that C & D
- 7 materials are acceptable as alternative daily cover.
- 8 They are looking at their, the system that's in
- 9 place that Mr. Kiesler mentioned which starts with,
- 10 you know, permits for the removal of
- 11 asbestos-containing material, puts requirements on
- 12 contractors that requires load screening, that
- 13 requires training of people.
- MS. CLARK: Now, who is screening the load?
- 15 The contractor or Falcon?
- MS. RUBALCAVA: At its next place where
- 17 it's taken. If it's going to a transfer station,
- there are procedures in place and that's what
- 19 Mr. Kiesler was talking about, to train the
- 20 employees to check for hazardous materials and
- 21 remove them from the waste load. They're not
- 22 supposed to be there in the first place. There are
- 23 contractual arrangements that say you're not
- 24 supposed to bring asbestos-containing material here.
- 25 There's special regulations, special landfills for

- 1 that.
- MS. CLARK: Uh-huh.
- MS. RUBALCAVA: But people realize it does
- 4 come in, so it's inspected. When they see things
- 5 that are likely to contain asbestos-containing
- 6 material, they're removed. They don't need to look
- 7 at them under a microscope because they're culled
- 8 from what's in the station and removed.
- 9 Okay. Also at the landfill when they're
- 10 taking direct deposits, I mean, they're also trained
- 11 there to look for the material.
- But it is a system and it's a system that's
- 13 been established by the Integrated Waste Management
- 14 Board and local jurisdictions to try to prevent to
- 15 the greatest extent possible this material from
- 16 getting there.
- 17 And again, the integrative board has
- 18 considered the fact that yes, there's a potential
- 19 for things like this to be in C & D but they've
- 20 determined when they adopted a regulation that said
- 21 C & D material can be used as alternative daily
- 22 cover that they don't believe it poses a significant
- 23 environmental impact.
- The system, you can't look at one piece and
- 25 say, well, you know, because my neighbor threw away

- 1 a piece of linoleum tile with mastic on the back of
- 2 it that, you know, vast plumes of asbestos are going
- 3 to get into the air. I mean, we're talking about a
- 4 system of a number of places where they are trying
- 5 to keep it out of the way stream.
- 6 MR. MOHAJER: Let me just jump.
- 7 You indicated well, you can't just look at
- 8 only one piece to come up to some asbestos gets in
- 9 the facility or not.
- 10 Can -- would you maintain the same position
- 11 when it comes to looking at the appeal for the ADC
- 12 using the C & D and ADC, just look at only one
- 13 section of the regulation and not look at the
- 14 overall picture?
- 15 MS. RUBALCAVA: I looked at the regulations
- 16 for the appeal procedures as a whole.
- MR. MOHAJER: Okay.
- 18 MS. RUBALCAVA: Because they relate to --
- MR. MOHAJER: So you looked at the broader
- 20 picture rather than those two specific sections?
- MS. RUBALCAVA: Are you talking about the
- 22 appeal procedures, Mr. Mohajer, or are you talking
- 23 about the ADC?
- MR. MOHAJER: I'm just talking in general,
- 25 the same response that you had to Ms. Clark that you

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MS. CHANG: I assume the LEA. I don't know
1
2
    what the arrangements are.
3
             MS. RUBALCAVA: Yeah.
             MR. MOHAJER: So if we are finished with
4
5
     that, we can adjourn.
 6
              MS. CHANG: We're adjourning this session,
7
    but not the hearing.
             MR. BITTENSON: Right. Thank you.
 8
 9
             MR. MOHAJER: To the next one. Thank you
10
     all.
11
                  (Whereupon, the proceedings
12
                   concluded at 1:31 p.m.)
13
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1	REPORTER'S CERTIFICATE
2	
3	STATE OF CALIFORNIA)
4) ss. County OF SAN BERNARDINO)
5	
6	I, AMBER DAWN CASTANEDA, RPR, CRR, a
7	Certified Shorthand Reporter within and for the
8	county of San Bernardino, State of California, do
9	hereby certify:
10	That the said transcript of proceedings was
11	taken down by me in shorthand at the time and place
12	therein stated and was thereafter reduced to print
13	by Computer-Aided Transcription under my direction;
14	I further certify that I am not of counsel
15	or attorney for any of the parties hereto or in any
16	way interested in the event of this cause and that I
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18	Dated this 24th day of October, 2005.
19	amber Dawn Castarida
20	amber Davin Car
21	AMBER DAWN CASTANEDA, RPR, CRR, CSR No. 7640
22	
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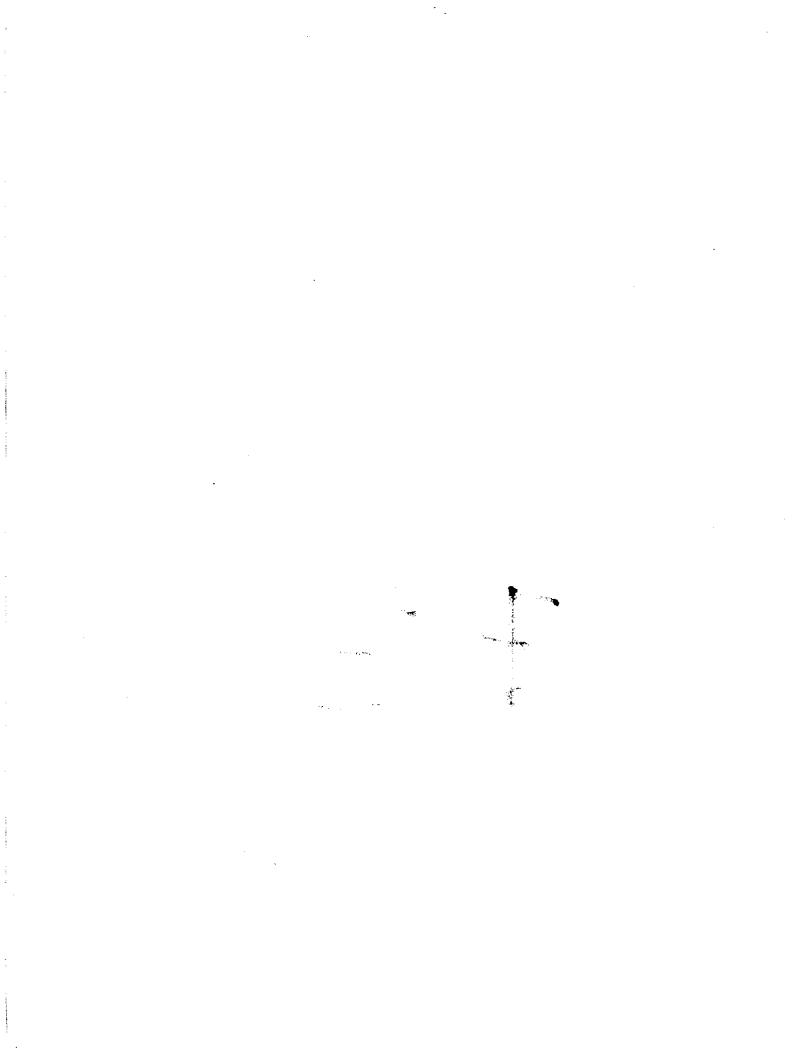
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NVC EXHIBIT



LOS ANGELES COUNTY SOLID WASTE FACILITIES HEARING BOARD

APPEAL HEARING FOR APPROVAL OF THE USE OF CONSTRUCTION
AND DEMOLITION MATERIAL AS ALTERNATIVE DAILY COVER AT
THE SUNSHINE CANYON LANDFILL

5050 COMMERCE DRIVE, ROOM 120
BALDWIN PARK, CALIFORNIA 91706

TUESDAY, OCTOBER 11, 2005 9:00 A.M.

Reported By:

Amber Dawn Castaneda, RPR, CRR

CSR No. 7640

1 APPEARANCES 1 MR. VILLALOBOS: 1 do. 2 MR. MOHAJER: Thank you. M. MICHAEL MOHAJER, P.E., COMMISSIONER 3 For the purpose of the court recorder, I LESLIE N. BITTENSON, COMMISSIONER 4 would like to go around the table. If everybody MARGARET CLARK, COUNCILWOMAN 5 would introduce themselves. 6 GRACE CHANG, DEPUTY COUNTY COUNSEL 6 And would you like them to also mention MARK T. YANAI, PRINCIPAL DEPUTY COUNTY COUNSEL 7 their name every time they talk? ANNE ZILIAK, NORTH VALLEY COALITION 8 THE REPORTER: Yes. MARY EDWARDS, NORTH VALLEY COALITION 9 MR. MOHAJER: Okay. So we have to make WAYDE ANTHONY HUNTER, NORTH VALLEY COALITION sure every time you're speaking I would recognize 10 KAREN TAYLOR, PARALEGAL 11 you and you mention your name. So we'll do it fast. 12 KEN MURRAY, CHIEF ENVIRONMENTAL HEALTH SPECIALIST 12 MS. CLARK: I'm Margaret Clark. I'm 13 STAN UYEHARA, ENVIRONMENTAL HEALTH SPECIALIST IV 13 councilwoman in Rosemead and member of the Solid DAVID EDWARDS, BFI 14 Waste Hearing Panel. FREDERICK W. PFAEFFLE, SENIOR DEPUTY COUNTY COUNSEL 15 15 MR. YANAI: I'm Mark Yanai with the county 16 FRANK KIESLER, BFI 16 Counsel's office. SHARON F. RUBALCAVA, ESQ. 17 MS. ZILIAK: I'm Ann Ziliak. I'm a member GERARDO VILLALOBOS, ENVIRONMENTAL HEALTH SPECIALIST IV 18 18 of the North Valley Coalition and I am chair of the 19 WILLIAM MARCINIAK, INTEGRATED WASTE MANAGEMENT SPECIALIST 19 Planning and Land Use Committee for your Local 20 PETE OOLA, ENVIRONMENTAL HEALTH SPECIALIST 20 Neighborhood Council. CATHY CASTRO, L.A. COUNTY SECRETARY 21 21 MS. EDWARDS: I'm Mary Edwards. Just a 22 22 neighbor. 23 23 MR. HUNTER: Wayde Hunter, president of the 24 24 North Valley Coalition. 25 25 MR. MARCINIAK: William Marciniak with the 2 1 TUESDAY, OCTOBER 11, 2005 Waste Board. 1 2 BALDWIN PARK, CALIFORNIA 2 3 .9:30 A.M. 3 county LEA. 4 4 5 MR. MOHAJER: Okay. I'm going to call the 5 LEA. 6 6

meeting to order. It's 9:30 in the morning.

My name is Mike Mohajer. I'm chairman of the Solid Waste Facility here in the county of Los Angeles.

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I'm going to be conducting the oath for anyone that would like to provide comments on this matter before us.

So if you would raise your hand, for those of you that want to.

Do you swear or affirm to state the truth, the whole truth and nothing but the truth, so help you God.

ATTENDEES: Yes. Yes. Yes.

MR. PFAEFFLE: Sorry, Mr. Chairman. We need to have Gerry also.

MR. MOHAJER: Okay. Gerry, if you would raise your hand. I'm conducting the swear.

Do you swear or affirm to state the truth, the whole truth and nothing but the truth, so help you God?

MR. UYEHARA: Stan Uyehara, Los Angeles

MR. MURRAY: Ken Murray, Los Angeles county

MR. VILLALOBOS: Gerardo Villalobos, Los Angeles county LEA.

MR. PFAEFFLE: Fred Pfaeffle with the county Counsel's office, counsel for the LEA.

MR. EDWARDS: Dave Edwards with BFI. MS. RUBALCAVA: Sharon Rubalcava with Weston Benshoof law firm and I'm representing BFI.

MR. KIESLER: Frank Kiesler, BFI.

MR. BITTENSON: Les Bittenson, member of the Solid Waste Facilities Hearing Panel.

MR. MOHAJER: Before -- there are a couple of housecleaning items. What we decide to do that since we don't have a print agenda, we're going to have the North Valley present their case and BFI would go second, then LEA, and then after that we will open up to the board and everybody else. That's one item.

Also, for the record, I have -- on September 26th I had asked Mr. Ken Murray of the L.A. county LEA to provide me with a copy of the

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following: A copy of the facility current solid 2 waste permit, a copy of the finding of conformance 3 granted to the facility by the L.A. county Solid 4 Waste Management Committee, Integrated Waste 5 Management Task Force, a copy of the facility 6 current CUP granted by the County Board of 7 Supervisor/Regional Planning Commission, a copy of 8 the facility current RDSI.

In addition, I had indicated that I would like to have some definition of the code construction and disposal tailing waste and materials for the records. I have not received that definitions.

In addition, I have contacted the L.A. county Department of Public Works. I had requested them to provide me with a table identifying the amount of materials that was reported by BFI as a part of their disposal reporting system, the amount of materials used for beneficial use at the facility as well as alternative daily covers. And for the calendar year 2004 as well as calendar year 2005. So for 2005 I have received information only for the first and the second quarter of 2005.

So the question that I have to our board counsel, does this one needs to be provided to

1 for a continuing period when we were working on 2 things like incinerators and things of that nature,

3 and I wanted to find out if he could really be

4 objective on this panel because I know he was --5 when we met before, though he's a very charming and

6 lovely man, we were definitely -- he was definitely

7 representing BFI in all of these, in these hearings. 8 And so I just wanted to see if he feels like he can

be objective. I know, I'm hoping that times have changed and that you have converted to our side, but

11 beyond that, you know, I just, that was one of the 12 things that I would ask to do.

And then I want to go on from there to - I want to go on from there just as a resident and in a very low-key way to tell you about our concerns.

For a very long time I've had the concern that when you say something is -- doesn't meet a level of significance, what happens is that people make decisions that were never analyzed and the public never got a chance to look at. They never get a chance to -- when you put a facility on to process green waste, they never get a chance to know, is it open wind rose? What is it within this? What is it that we're going to feel the impacts of? Was there - was there a 24-hour period when they

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MR. YANAI: I mean, we could make copies if anybody would like to get it at the end of the hearing.

MR. MOHAJER: And then also this morning we have received a folder that was provided to us. I discussed it with our counsel. And needless to say, we just got it, so we haven't read it and we are not in a position to really discuss it, unless BFI wants to discuss it, that would be fine.

All right. So having said that, then I would like to move forward with the Mr. Hunter.

MR. HUNTER: Yes. Thank you.

My name is Wayde Hunter. I'm the president of the North Valley Coalition and the person filing the appeal on behalf of our organization.

I would just like to start off, I would like to put Mary Edwards up first. We have a couple of things, little housekeeping we would like to take care of, if we could, first, and some comments she would like to make and then I'll speak from there.

Thank you.

MS. EDWARDS: I'm Mary Edwards. I get to be the bad guy. I needed to ask Les Bittenson, who I've known for years because he was employed by BFI would have to cover? All of these kinds of things. Because it isn't - and this one wasn't, this kind of ADC was not - was not in any of the

EIRs.

What happens is the people surrounding a landfill. And all landfills are different. They have different climate conditions. They are just different in the location. Some are very remote and some are right next to homes. But there should be some process. Rather than having someone by fiancee, well, we were told this by BFI at our meetings, it's on the list, so it's approved.

Well, does that mean it's approved for every place anytime? Because some of these things certainly carry many more hazards and others. And there needs to be a process that people look at when -- I feel that these things are -- definitely meet a certain threshold that goes beyond of significance in this area.

And now, when we're talking about asbestos, I think that this really struck home because so many of us, Wayde's house, my house when they were demolished had considerable amounts. We had to go through asbestos treatment because of the ceilings, the everything, taping, the wallboard, everything in

our homes had to have asbestos inspection. So we know the construction material by its very nature contained it and we know if it's friable it can be windborne and then also experientially we know that we are in a wind tunnel.

So this sent up a red flag. And we thought right from the beginning that when the State had noticed and came in on their inspection notice and what they said was that this was not in the RDSIs, that this was not in their current and that that should be modified. But what happened was that we continued to use it before -- it continued to be used before the application was ever made to or approved to -- for this particular. So that, basically, it was just at the discretion of the LEA to allow it to keep coming in and coming in and coming in until finally the application after we had, you know, said what's happened, have they ever applied for it. And the application should have been made, then you should start. They should have withdrawn it until the time that it had been applied for and officially approved. And at that point in time was logical time to have started to use it after it had been approved. But at that point no one really knew what the application was even going

that would be, you know, there's a little picture of a house in your materials that you got and the house shows what's in the tiling and the flooring. If you could restrict those materials and take it to just something like wood chipping and things like that, your probability of having problems down the line with friability and winds would be greatly diminished.

That would be my hope, that they could — we could work out something that would do —

Also, I think there's a — it's very strange to me that now that they're going through the county CUP process at this very time which will mean that they will change to a joint technical document in the near future and that will basically administrate the way the landfill is run.

And this is — you know, we've had several hearings now already. So it's down the road for the new CUP which will have a new joint technical document that will accompany it. So with that, you would assume that this would be the proper place because then they will be working with the city.

Now, the city has restrictions that they have been put on by ordinance from excepting construction and demolition. So they have an

to contain.

Now, I have read the application and I know most of it comes from — most of the components of the daily cover are coming from the Falcon Transfer Station, which is a BFI affiliate. And we wanted to be sure that, you know, the application just didn't open that up to — even though they have some protocols for testing.

Does the application open that to all C & Ds? I mean, it didn't say that it restricted it. I don't see anyplace in the world that it restricts it from coming, C & D from coming from other places. And even though it says that it's going to be — these certain materials, then it is left to two load checks a day and then if you read further in the instruction it says the only way you can check for asbestos is microscopic. And it says that in their training, that the only way, and only is underlined, is by microscopic. You have to do a real test to put it in because it could be contained in these things.

It would be my hope that it — with this application that you would put the forbidden materials, which they say are so common, on the list of things that would not be — could not enter. And

ordinance that restricts all kinds of other daily covers also. So in order —

One of the purposes of that document was to reconcile the city and the county so they could go together as one unit. And you wouldn't be getting, oh, this is forbidden here and that's okay here.

So it seems premature while this is going on not to approve something that may be really problematic in the future. So it would — it would seem that the logical thing to do would be to put it up to the joint technical document to come together on something and the restrictions that would be applicable down the line. So it — there are so many things going on with this that it's going to be kind of confusing, but I do think that we — as just for everything, we need a procedure that will allow the public some participation when things are really changing the nature of the operation and that these things should be site specific rather than just general, you know, you can't just look at a list from something from the State and say —

Because when I call the State and I ask them, I say, "What kind of things did you do."

They said, "We leave that up to the LEA to test, you know, to test."

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I said, "Is there asbestos in that?" They said, "We leave that up to the LEA to find out."

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So, basically, they don't have any real background testing, according to Scott Walker at the Waste Board. They have no background testing on these things. They approved them, but they don't have a lot of specifics about what they include.

So it's - somebody needs to be looking at exactly what these things include and also the kind of vigorous testing program that would go on at some place like Falcon that was doing it so that it's not just load check which could, as they said, asbestos can't be seen, it has to be tested for microscopically. So you need - there needs to be other protocol.

17 So I am just leaving it in your good judgment to try to find something that will satisfy 18 19 our concerns, because I think all of us are 20 concerned because we know it's a windy area, we know 21 in the past we've breathed the dust coming from the 22 landfill and we know that it's unrevegetated. And 23 so we really want to be sure that we're not 24 breathing something that could cause pain and death. 25

MS. TAYLOR: That was Catalina.

MR. MOHAJER: Do you swear or affirm to state the truth, the whole truth and nothing but the truth, so help you God?

> MS. CHANG: I do. MR. OOLA: I do.

MR. YANAI: Would you like to take a ten-minute recess, five-minute recess then?

MR. MOHAJER: Yeah. I would like to do that so I can discuss with our own counsel, board counsel. So we're going to go off the record for ten minutes.

MS. CHANG: Okay. That's fine. (Recess taken from 9:48 a.m.

to 10:05 a.m.)

MS. CHANG: Back on the record.

Okay. Before we continue, I wanted to mark a few exhibits for the record. We've talked about several documents this morning.

First of all, I would like to mark as Coalition Exhibit 1 a package that was submitted to all parties this morning entitled Solid Waste Facilities Hearing Board October 11, 2005, North Valley Coalition Appeal and Response to Documentation.

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MR. HUNTER: Thank you.

I have copies for each of the commissioners.

Well, Wayde.

MR. MOHAJER: What I would like to do with our counsel, I would like to make it all become part of the record.

MS. CHANG: This is Grace Chang with county Counsel. We can mark them as exhibits, number them however you want.

MR. MOHAJER: All right, I'm sorry. We're just going to take five minutes so I can discuss over here before you come.

So let's go ahead and conduct our -- this is Grace Chang from L.A. county Counsel. And I'm trying to find --

Do I have to swear you also?-

MS. CHANG: Well, I'm not going to offer testimony, but I would be happy to take the oath when the court reporter comes back.

MS. TAYLOR: Pete may also need to be sworn in. He wasn't here for the swearing in process.

MS. CHANG: The court reporter has left.

THE REPORTER: I'm right here.

24 MS. CHANG: I thought it was the lady 25 sitting in the corner. I'm sorry.

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I would like to mark as BFI Exhibit 1 a binder that was submitted to all parties this morning with the label Appeal Hearing for Approval of the Use of Construction and Demolition Material as ADC at Sunshine Canyon Landfill.

I would like to Mark as LEA Exhibit 1 an agenda package, which I believe all parties have a copy of, entitled Solid Waste Facilities Hearing Board October 11, 2005 Agenda.

And then there were some exhibits that Chairman Mohajer disclosed this morning - documents rather that he requested from the LEA and the Department of Public Works which for his information purposes and for the information of the other panel members let's mark them as the first document is a copy of the facility current Solid Waste Facility permit. Rather a copy of the current facility Solid Waste Facility permit. Let's mark that as Hearing Panel Exhibit 1.

And then as Hearing Panel Exhibit 2, a copy of the finding of conformance granted to the facility by the L.A. county Solid Waste Management Committee/Integrated Waste Management Task Force.

And then as Hearing Panel Exhibit 3, a copy of the current facility CUP granted by the county

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Board of Supervisors/Regional Planning Commission. 1 2 Then as Hearing Panel Exhibit 4, a copy of 3 the current facility RDSI. 4 And then as Hearing Panel Exhibit 5 something that Chairman Mohajer asked me to add to 5 the record is a document of proposed revisions to 6 7 the RDSI. 8 And then as Hearing Panel Exhibit No. 6, a double-sided single-page document provided by the 9 10

Department of Public Works entitled Historical Disposal Summary Reports Beneficial Use Report by Facility for Sunshine Canyon Landfill and they are for the entire calendar year of 2004 and the first half of calendar year 2005.

MR. MOHAJER: I would like to add additional exhibits and that would be the Facility Waste Plan Conformance Agreement, Waste Plan Conformance Agreement.

MS. CHANG: So that will be Hearing Panel Exhibit No. 7.

MR. MOHAJER: Okay. So Mr. Hunter, we are back to you.

MS. RUBALCAVA: One point of order. I don't think we have seen Hearing Panel Exhibit 5. That one is not something that's familiar to me.

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3 Then page 16, page 16.1, page 16.2 and page 16.3 4 small A. They all are dated June 2005. 5 MS. EDWARDS: Could I ask a question? 6 How is -- what is the process for -- that 7 that would go through the revisions for the RDSI? I mean, what -- how do they get approved, the 8 9 revisions? 10 MR. MOHAJER: Well, we'll have the LEA 11 respond to that. MS. EDWARDS: How do they get approved, the 12 13 revisions? 14 MR. MOHAJER: After we get finished, we'll 15 go through. MS. EDWARDS: I just wondered what happens. 16 17 MR. MOHAJER: So Mr. Hunter, it's all 18 yours. 19 MR. HUNTER: Okay. Thanks very much. 20 I would just like to be on the record that the black binder that was supplied by Solid Waste 21

Hearing Facilities Hearing Board, October 11 Agenda,

that the copies of the information that contained

therein that I am referenced either as a cc or as

the person receiving, I received none of those

MR. MOHAJER: So let me go. It's five

pages. The first one is page 15, dated June 2005.

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         MS. CHANG: That's the proposed revisions
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   to the RDSI.
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MR. MOHAJER: Right.

MS. CHANG: Karen, can you help us?

These are yours, Chairman Mohajer.

6 Thank you. 7

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MR. MOHAJER: Okay. You will be provided with a copy before the end of today.

Mr. Murray, would you be able to provide all parties with a copy of the RDSI as well as the proposed revision to the RDSI?

MR. MURRAY: I can do the RDSI. I don't know about the proposed.

Do we have a copy of that?

MR. VILLALOBOS: Not here.

MR. MOHAJER: For the record, I was provided, we provided when we marked.

MR. MURRAY: I provided you with a couple of pages.

MR. MOHAJER: Right. This is the document. MR. MURRAY: Yeah.

MR. MOHAJER: It's a proposed revision.

23 Right. It's a --

MR. MURRAY: Okay. Yes. We do have that. I've just been told.

documents that are listed in this.

I did talk to Mr. Murray regarding this issue that I not received any. The only thing that I ever received was the initial announcement of a hearing thing, which was then subsequently cancelled. And I only actually found out that information when I received it within this agenda itself. So nothing in here did I ever receive personally.

Okay. That was my housekeeping. What I had done was go through this document because this is basically all I had. Again, yes, we had filed an appeal. And I just looked at the information that was supplied by DOHS. And I went in section one, so I just took it by sections.

And in the first section Gerry Villalobos writing to Peter Chong, there's a letter in there that noted at the time that BFI's application was being rejected, you know, for the errors that's noted.

And one of the questions that, you know, arises at least to us on page two under part three facility information, DOHS states that construction of demolition debris is not identified in the

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California Code of Regulations, Title 27, 20690 as approved ADC. And I just wondered how that was resolved. Because if it wasn't, then why are we here sort of thing? But so there was a question to DOHS.

We found on that that DOHS did not catch all of the errors that they had noted in this particular letter and there were other errors that the NVC had found. And we had in an amended application, the Solid Waste Facility, state and supplied under a foyer, which we had supplied to Ken on page four through six being -- sorry. Four of 16 through seven of 16 under the title Additional Information Released Under Freedom of the Information Act, we had made some comments specifically of the items that we were talking about.

So if you were to turn to page five of this document that I handed you, you see we have a title of Additional Information Released Under Freedom Information Act. And there we go under and we specify some of those questions as to the numbers used.

For instance, on that copy of that information that was released to us under the foyer,

determination.

MR. HUNTER: May I argue my own case?
We're giving this information because this
goes to the application. The application on which
they go and say, we want to do this contains the
information that it is incorrect. So how does
anybody even assess whether or not that they should
be -- what their entitlements are, if you don't even
have the correct information to file?

As a matter of fact, DOHS was the first one to pick up and say, "Hey guys, your application is incorrect. You need to correct it."

I'm merely pointing out that they didn't even find all of the errors that were on that application. So the subsequent application, which you ended up approving, is incorrect. It still contains errors.

MR. PFAEFFLE: I do want to interpose an objection.

MR. MOHAJER: You need to mention your name.

MR. PFAEFFLE: Fred Pfaeffle, counsel for the LEA.

I would like to interpose an objection, also.

five of 16 repeat daily tonnage of 9,000 tons per day is given. Well, as far as we know, it was 6,600 tons per day. And even if you make an allowance for inerts, that is still too high.

We've got another number sitting in that same document, says daily design tonnage of 17,800 tons per day also appears to be incorrect. And, you know, the basis of these numbers appear to come from a 1989 EIR and a mega landfill for 215 million tons which involved the land filling not only in the county but in the city of Los Angeles. And this information does not appear to take into consideration the current permits which they are operating under.

Site capacity proposed, used to date and remaining capacity is also specious. We believe that BFI totally misrepresents the capacity. The disposal footprint of 129.3 acres is also incorrect and the NVC has an Exhibit CC1 attached to this document.

MS. RUBALCAVA: Excuse me, Mr. Mohajer.
This appeal is for an approval by the LEA
to use C & D material as alternative daily cover.
This does not seem to be -- the information he's
going into does not seem to be relevant to that

I agree with Ms. Rubalcava in that this issue is beyond the scope of this hearing and it was not properly noticed in the materials that were sent.

MS. CHANG: If I can just have one second to confer.

MR. MOHAJER: Right. (Recess taken from 10:18 a.m. to 10:18 a.m.)

MR. MOHAJER: So the objection by BFI and LEA was noted for the record.

So Mr. Hunter, you can continue.

MR. HUNTER: Okay. If you look at Exhibit CC1 in the North Valley Coalition, again, what we want to point out is that these are not things that haven't been raised before. Only that these things are well-known. So turning to CC1 —

MS. CLARK: What's CC1?

MR. BITTENSON: What is CC1?
MR. HUNTER: Yes. On the back of mine
there is exhibits and there's an Exhibit CC1. It's
up near the very back. As a matter of fact, the

last. It's number, page number 11. It's the lastthree pages.

Basically, in this particular document what

I was trying to refer to is the landfill airspace calculations, et cetera, are all incorrect, as far as we're concerned.

BFI, if you want to read into this thing, is basing it on 129.3 acres and not the 215-acre approved footprint. They have a 215-acre approved footprint, therefore, for us, the capacities and things that are reflected in the particular statement that you're looking at and what they were filing we believe to be incorrect. You know, it's — we're not talking 17 million tons anymore. We're talking 24 million tons. And for some reason they've taken this particular acreage out. And this was comments that were submitted to the Biannual Monitoring Board 2003/2004.

MS. RUBALCAVA: I would like to object again on grounds of relevance. It has nothing to do with the appeal before you.

MR. MOHAJER: So noted.

MR. PFAEFFLE: I second that.

MS. EDWARDS: Can I interject?

I think that what we're seeing here is the fact that this packet was sent to us. And what we do is, as neighbors and human beings, is to look at each thing that is presented to us. And this was

1993, is not valid. Construction and demolition tailings were not discussed or analyzed in the referenced EIR.

Okay. So we're going back to this letter of Gerry, to Frank Kiesler dated August 12th, 2005.

And in item three of that same letter the finding that the amendment is consistent with the terms and conditions of the current SWFP is not valid. The SWFP has no provisions for this type of ADC. There is no analysis and it only speaks of green waste that can be taken in the future. So that was for section one.

Moving to section three, DOHS, Ken Murray the Solid Waste Facilities Hearing Board dated September 21, 2005. The DOHS indicated that the LEA also found that the State approved ADC did not rise to the level significance that would require the approval process and we don't believe that that's factual.

The ADC can have a very significant impact on the environment without benefit of any procedures, protocols or analysis environmental document and without any public input.

So, again, that's our position.Moving to section five of the section

Moving to section five of the agenda. And

sent to us by the LEA and we — so we went page by page and found things that were inconsistent. And I — so it seemed relevant that we point out that possibly there was, at best, a little bit of sloppiness going into the application could be tidied up. Because that was one of the first things in our packet. So this is the way we proceeded. It was not with a Machiavellian intent to just go back and pull up other stuff. It was just what we did in response to a packet that we got.

MS. RUBALCAVA: We don't even know if this is the packet that led to the amendment to the RDSI in question.

MR. HUNTER: Okay. Well, I won't belabor that anymore. I mean, I was just trying to point you to the fact and what I tried to do is back it up with some documentation to say that yes, we saw a problem with what was there. The LEA saw the same problems and they thought that they had corrected all those problems. And I'm saying that they didn't catch those problems. And so we've submitted additional documentation to support that.

If we go to the next letter, item one, finding the amendments consistent with the EIR and a state clearing house 897120 approved November 30,

this is supplied by BFI, Frank Kiesler, general
 manager. He supplied GB 100/G 102-37 dust abatement
 program dated July 15, 1998.

And on page 30 of that document, number one says, quote, "The final fill slopes will be concurrently reclaimed and revegetated and lists of detail."

And on page 30, number two says, quote, "A temporary vegetative cover will be established on all slopes and other areas that are to remain inactive for a period of longer than 180 days."

MS. RUBALCAVA: I would like to renew my objection that this has nothing to do with the approval of ADC of C & D tailings as alternative daily cover.

MR. MOHAJER: Objection by BFI is noted for the record.

MR. HUNTER: Okay. If I could at least respond to these things.

The reason that we're doing this is this is documentation that is submitted. And as part of this submission, they are submitting -- when it goes to the windy conditions and things that exist in the area and the dust created by the diesel combined with, you know, the potential for the asbestos,

these are the things that, again, the community has concerns about.

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And again, this was submitted to say, well, yes, there's windy conditions over here, but don't worry, guys, we've got it all taken care of because we're revegetating the landfill, so there's no problems with the dust and stuff like that. We're doing dust suppression.

We're saying, well, okay, you're making these comments, so, therefore, we're addressing those issues and saying, wait, this is nice, it looks nice in writing, but in reality what we see as a community doesn't happen. Okay?

Again, you know, so this is why we're addressing them.

But based on that, we say that the final fill slopes are not done. BFI avoids final elevations on the county side.

The NVC is submitting comments to the proposed new county CUP on pages nine and ten. I attached that in NVC Exhibit AA, NVC Final -Regional Planning Hearing January 12th, 2005. Because I wanted you to see that they're saying this great stuff and we've been commenting on this that, hey, it's not happening. And so I've put that

And Richard, as is said and pointed out that it wasn't working very well, in his opinion.

Also, if you want to look at the cut slopes outside the landfill waste brim. BFI has been unable to revegetate these.

And the NVC has also submitted comments to the new county CUP pages nine and ten. You can also look and see what those comments were that have already been submitted again to the new county CUP, because we're having problems with what these guys are doing.

Gerry Villalobos has been informed by the NVC as recently as September 2005 that he needs to keep up with the grid monitoring of areas that are to remain inactive for a period of longer than 180 days.

Now, Richard Lang was very good about keeping this up-to-date and I personally am concerned that this is not happening. We haven't seen an update for quite some time as to what the status is. Because we feel this is one of the methods by which the LEA can ensure that BFI is doing what they're supposed to do.

And I have a late 2004 aerial and I'm going to talk about the -- up here. And here is the

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information in there so you could see that.

Past DOHS inspector Rich Lang expressed concerns that other inter rim areas could not be successfully revegetated. His concern was sometimes the interim revegetation, you know, if you don't seed it -- if you seed it down at the wrong time of year, it's too hot, it doesn't grow. There's problems.

The BFI has problems doing interim revegetation on this landfill. And again, you know, for the record, it's located in Newhall/Saugus Pass and, basically, it's a wind tunnel. There's two passes of the transverse ranges. One of them is the Newhall/Saugus Pass. So we get about five months of horrific winds coming through there, again the Santa Anas and things like that. Winds from -- the air moves from the upper desert down into the Los Angeles Basin. So we have winds even on 100 degree day, you can sit there and watch the top of the palm trees are moving. You know, the air is always flowing backwards and forwards between the interior valleys and the Los Angeles.

So, you know, for us, the revegetation was a very important thing to help keep the dust down and something that was not happening.

landfill sitting up here. I talk about the

2 vegetative state. All of these areas up here, 3 there's no vegetation on these cuts up here

especially. They can't do anything about them.

They're not being done. So we're saying not just the landfill itself inner rim, also these slopes up

here, there's nothing on them and it's been years.

Again, we're also looking, you know, again this is the pass comes through this area right in through the 14 and the 5 and that's where our winds are blowing. It's predominantly to the south most of the year bringing it over the residential area and also carrying it over the water supplies for Los Angeles, out of the Los Angeles Reservoir.

That area actually, the processing and -is for about 17 to 19 million people. This is water storage but they also do the MWD and everything up there. So we think that water supplies, you know, potentially impacted by anything that's carried off of the landfill as well. But that's the area.

So those are not revegetated at all. Great concern to us and we have made numerous comments under the new CUP that's being proposed.

All right. Page 30, number four, it says the working faces will be kept contained in two to

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three acres and if practical during high wind periods will be confined to areas with minimal wind exposure.

If the new county CUP is approved, then the working face could go up to ten acres. So we're talking right now about small and this is what they're submitting to you. But if the new county CUP goes through, it could go to ten acres. And again, we've submitted comments. It's on attachment NVC Exhibit AA that we submitted to the Regional Planning Hearing on January 12th. Okay.

When the wind blows over 40 miles an hour — and I put this in because I thought it was interesting — BFI can tell because the trap on the water tank located right next to the office and it bangs them flaps, so they know it's 40 miles an hour when that thing starts making noise. You know, 40 mile an hour winds are pretty extreme. And again, our problem comes as also they don't have the ability necessarily to forecast when these things are going to happen. So even if you have some stack to the side or cover something up, up comes the wind, you know, what can you do about it? You can't run out. You can't water it down. You know, you're in trouble.

This is concerning approval concerning the county landfill not the city landfill.

MR. HUNTER: Well --

MR. MOHAJER: What I would like to say is that your objection is noted but Mr. Hunter, if you would --

MR. HUNTER: Well, I can address that.
Again, we go to the fact that BFI is in the process with the county of asking for a new conditional use permit which ostensibly they claim is going to make it like the city operation, but it doesn't. And here they are taking in something that they know that the city has already said, "We're not going to allow construction and demolition waste."

So what we're saying is, you know, this is incorrect. They shouldn't have even done it in the first place. Yeah. They let it in. They didn't apply and their Solid Waste Facility permit was not current and they shouldn't have done it without applying for it first. And when they were found, they should have just dropped it and let it go and just waited. Because if they go to a combined under the joint powers agreement and they come to a combined city landfill, they're not going to be allowed to do it anyway.

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But there is an anapnometer that was located on the old city dump and it was observed by the South Coast Air Quality Management personnel. Okay. It was holding steady at 100 miles an hour, an estimated gusting to 125.

Do you realize it's gale force winds? Gale force winds that we get through that pass.

And to be honest with you, this is a personal observation, I think it's a joke when I listen to the winds gusting 25 to 30 miles an hour below the canyons. I'm losing 24 foot of fence blowing away because they howl. You know, I tell them, yeah, there's houses going by me. The winds are so terrific.

As a matter of fact, all of the vegetation in that area is predominantly bent over to the south. You can actually go down there and see for yourself. The winds of the Newhall/Saugus Pass. The winds are so bad in this particular area where the landfill is located.

The city does not permit C & D and the NVC has submitted comments to the new county CUP on page seven, condition number 19C, and that's included in our Exhibit A.

MS. RUBALCAVA: I have to object again.

So why are you out there now making application to the county ostensibly to make it look like the city and yet you're doing things like this?

And this was the point that I was trying to make and why I've raised the issue. Because if the city and the county combine, it should be banned under the most restrictive conditions, which would be the city conditions.

MR. PFAEFFLE: I would like to interject an objection. Also the new CUP, if there is one, will require a new Solid Waste Facilities permit, which will obviate the whole discussion. Plus, whatever the city decides is really irrelevant with regard to what the current Solid Waste Facilities' permit on the county side should or should not provide. Just for the record.

MR. MOHAJER: All right. Thank you.
MS. EDWARDS: Would that Solid Waste
Facilities permit been be for a joint operation or
for just the county?

MR. PFAEFFLE: It would be --

MR. MOHAJER: Can I --

MR. PFAEFFLE: That's a discussion for another day.

MS. EDWARDS: I can't ask that question

human being to human being?

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MR. MOHAJER: I'm trying to have some order.

MR. HUNTER: Chairman, I'm sorry. But again, in trying to make the point in the nexus with what we're talking about, you've got these people saying one thing to another body, making a claim that this is what they are trying to do in submitting documentation when they're fully aware of what is available in the city and yet they're ignoring these things.

If I gave you a copy of our complete submission, we go into areas where they cherry picked conditions and stuff like that. They omitted stuff. This is our point. We're over here now.

They're fully aware that C & D is not permitted in the city and yet they are trying to combiné the landfill and, you know, county Counsel, you know, notwithstanding his comments about it, it does matter. Because if any point along the way and things are changed and something gets in, we may be in a position of we get them -- can get the most restrictive when the two entities come together. If these are weakened on the county side, then our choice is between a weakened county and maybe a

you wanted to make some decisions or something like that.

MR. MOHAJER: We are not going to make a decision today.

MR. HUNTER: This is for the record. I did submit this. And usually we, you know, again, not knowing what your procedure was and how formal you were, a lot of times we were asked to make a submission, you know, one week before so that, you know, the board can have an opportunity to read something before we go. In this particular instance, we were not. It was kind of like we didn't know what to expect here. Okay? And so we came with prepared as BFI did because, you know, I'm seeing their documentation coming now.

If you're prepared to continue this so that you have an opportunity to read these things and then we have an opportunity to respond to what BFI has said and have another hearing, then I would be prepared not to -

MR. MOHAJER: Okay.

MR. HUNTER: Because these are important. MR. MOHAJER: Sir, answering your questions for the record, I'm not prepared to make a decision

today. I'm talking on my behalf. Because I can't

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stronger city. As opposed to if we had a strong county, which we believe that we had in the first place on the old CUP, okay. So we had a strong old

CUP and a strong city landfill, hey, we get the best of those conditions. But if we weaken this one over here on the county side, yes, the public is being shafted. Okay? And this is what this goes to.

And we have submitted legal on this particular item, okay, with the county CUP.

So I find a nexus with what is going on over there and what they're doing here. So - and this is all that I tried to bring out in these comments that I have supplied.

Now, I mean, if you're prepared, I'm prepared to go through all of these, you know, as supplied by Frank Kiesler, general manager with the hazardous waste exclusion program. And it was an excerpt from Falcon Transfer.

MR. MOHAJER: Mr. Hunter, if I could interrupt. We would be able to read this. If you - you know, if there is anything else that you would like to state.

MR. HUNTER: Well, at this point, and, you know, forgive me, I didn't know exactly what you wanted to do, if you were prepared at this point, if read stuff and make a decision while I'm speaking. So you would know that and I would assume other board members feel the same way.

MS. CLARK: Lagree.

MR. MOHAJER: So any other things that you need to indicate?

MR. HUNTER: Okay. Well, then, I will sort of try to summarize it and with the understanding that you will not make a decision today, that you will take this under advisement and --

Okay. But, basically, in talking, you know, we have some questions about, you know, the material that was actually going to Falcon, for instance, where it was located. We looked at what they were taking. We also looked at actually even the homes, for instance, that were being demo'ed in the area. Okay? And what we found was that the potential for asbestos contamination in their own waste stream is extremely high. And so that was, you know, the next item that I had.

Also, one of the things that they had also submitted, two load checks a day at Falcon. We said, you know, that's hardly enough, as far as we're concerned, in order to ensure that asbestos is not getting into the waste stream.

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The other really big concern is that Falcon Transfer is a BFI subsidiary and there's no incentive for BFI to monitor those loads when they arrive at the landfill. And I — you know, like, for instance, even BFI is the one that supplied the documentation for Falcon, which I thought, you know, that is a little bit strange myself, but they did it. But this is how tight they are together.

The fact that, you know — I don't know. I think the case can be made that BFI has accepted C & D tailings without notifying the county and would have continued had they not been caught by the State inspectors.

Falcon Transfer is the same company that dumped untreated red bag medical waste at Sunshine for many months and it was only caught after the county inspector found them.

And Mr. Villalobos has also ordered a contaminated loads at C & D that he's discovered there put into the landfill and not used as ADC.

So again, BFI was never in the forefront of bringing any, any of these examples to the attention of the authorities.

In other words, it was, you know, the LEA, the State that found out that they were doing

therefore it's okay."

So they're just taking it on, well, we've got a training program and, et cetera, and we guarantee it doesn't. Well, you know, good luck. Because I don't put my kind of faith in people like that and the people that are receiving it I don't believe can be trusted to monitor the fact that if the loads were bad that they're going to point this out.

Again, you know, a lot of other issues that we had. And, again, I will conclude, basically, as far as we're concerned, you know, 27 CCI 20690 paragraph A and B, our point is that the burden that the ADC can do what it's supposed to do should be on BFI, you know, to -- that it does not present a threat to human health and the environment. And this is the kind of testing, you know, because you do have to comply with A. Okay. And we realize that, you know, B is in there and it's kind of one of these things you can kind of flip around on. We believe that it's incumbent upon -- I'm sorry. Oh, I'm sorry.

MS. RUBALCAVA: That was absolutely clearing my throat. Nothing more.

MR. HUNTER: I sometimes make little sounds

something wrong. And so given these kind of situations, why would the county expect BFI to monitor this?

Okay. Now, we've talked about — and I did talk to Ken Murray regarding some information. One of the arguments is well, you know, Falcon has a program where they guarantee they don't have asbestos.

Well, you know, I looked at their program and I go, come on. You know, I'm an intelligent person. I can't tell asbestos. I lived in a house that had asbestos and I had no idea and neither did my neighbors. And that was the point that we were bringing. We looked at their training program.

And almost right out of the very beginning they say, you can't tell asbestos unless you look at it under a microscope. They give all of this training, but you really can't tell.

And there's nowhere in their procedures do they have anything where they actually do a microscopic inspection of anything. So all of these finds that are coming out of that process and that are on there that are going in with the waste that's coming over, they don't take it and analyze it and look at it and say, "You know what, it is free."

when people are talking. I wasn't sure if that was a disbelief sound she was hearing. I wanted to give an opportunity. I'm sorry.

Again, we believe they still have to comply with subdivision A of that thing. And BFI has not shown that this ADC doesn't pose a threat to human health and the environment in this specific, site specific case. Again, this may be fine for some remote site landfill sitting out in the middle of the desert. They're not subjected to the conditions that we are. But where we live in its proximity to an urban area and we're, you know, in the prevailing winds and the winds are excessive in this area, we believe that this requires, you know, a much closer review of rather than just go out there and cherry picking some off of some State-approved list of alternate daily covers and then giving them the blessing to do this. There has to be a site-specific analysis. There has to be testing done.

The other thing that is a real concern was that when you approve this and their argument is, well, Falcon has these things. When you approve them to accept this, this is not limiting just to Falcon Transfer. This then opens it up to all other

companies. Other companies do not have programs, the same sort of programs. You don't have the same sort of guarantee.

So therefore, we're saying you can't say this is good because Falcon is the guy, Transfer is the guys that are doing this. It opens it up to everybody.

So anyway, we believe that it's not an appropriate alternative daily cover given the potential for contamination of the C & D combined with the effects of the dust and the diesel traffic and the windy nature of the site which can carry pollutants and pose a threat to human health and the environment.

Thank you.

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MR. MOHAJER: Just one question to summarizing, basically.

I was looking at your August 20th letter. So would you rephrase specifically the last conclusion you read?

Are you -

What are you asking this board to do? Very specifically. In making it in one sentence. I don't want to go with a paragraph and that sort of thing.

the -- you are asking the hearing board to disapprove the use of C & D as ADC at this facility.

MS. EDWARDS: I think that, basically, what it comes down to, certainly in this particular case. the disapproval would be good because of the fact that the city and that have problems with what is going to go forward is a joint operation.

But conversely, I think that it goes to the greater issue of how we protect people from and make site-specific decisions and how we can involve people in procedures that are never, have never been analyzed at any stage of the EIR process for all of these ADCs so that we can set a general tone that people feel comfortable when one of these is approved; that it will take their particular needs into consideration and they will have some input into the procedure rather than having it declared by fee at as to be under a level of significance.

I think this is the greater picture that we hope for for the county and yet specifically we are very concerned about this individual case. And anything you would do to modify it would be, you know, like looking at this little house and forbidding all of these kinds of things would be great.

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I'm very serious. I just want to know. Because I read this letter too. I read that.

You have asked for the hearing. So what specifically Coalition is asking this board?

MS. EDWARDS: I get to answer this one.

I believe that we're having to trust this board to make a decision, looking at the evidence that we have presented today, to trust this board to put in every measure that will protect us from something that could be a potentially lethal environment.

Also, I would like to have the board look at the procedures that go into approving these ADCs so the public can become more involved and they can make site-specific recommendations rather than just taking something from the list in Sacramento.

MR. MOHAJER: So -

MR. HUNTER: In short form would be to reverse. In other words, to reverse the approval as given by the DOHS and deny the use of this particular alternate daily cover.

MR. MOHAJER: So repeating, because, see, I was getting confused that you're okay with the ADC as long as certain procedure takes place. But that's not the question Mr. Hunter mentioned that

But we have to put our lives and fortunes in the hands of the committees like this and ask you to please just use your best judgment.

MR. MOHAJER: Thank you very much.

So the next one is BFI.

MS. RUBALCAVA: BFI. Thank you.

Well, like Mr. Hunter, this proceeding was new to me too. And, evidently, it's new to the board.

It looks like these types of hearings have just gone into effect in the beginning of this year. So I didn't quite know either what to do and how to prepare for it. So what I did was I've gone back and looked at the procedures that are put forth for approval of these sorts of actions and the procedures for your hearings and I've fashioned my arguments along those lines.

I would like to just start though to respond to Mr. Mohajer's quéstion to the North Valley Coalition when you asked them, "What would you like us to do?" I think if you look at that, the question and look at what they're telling you, what they're asking you to do is ignore the procedures that have been established by the State for the use of alternative daily cover and for the

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ways in which alternative daily cover is used, approved for use at an individual landfill.

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You know that the Integrated Waste Board has adopted regulations that call for, encourage alternative daily cover as part of meeting the AB 939 mandates. They have gone through notice and public comment rule-making to adopt the regulation that Mr. Hunter mentions, 20690, that looked into different types of materials and determine that certain types would be suitable for use as ADC.

The public had the opportunity to comment on those and they adopted a regulation that says if you are one of the listed types of ADC then what the operator does is apply for authorization to use that material and it's approved by the LEA. They have not provided for a second public notice or public hearing process for that.

So you're really being asked here by the North Valley Coalition to graft on a whole new procedure to that set of regulations that's already been adopted.

Now, I wanted to go back and start by giving you a little bit of a background of what this particular material is and how we got to this place.

Falcon did approach the landfill at one

1 all of that and then they processed all of that and 2 brought that to the landfill. He felt that it fit 3 within that definition. 4

Okay. And so on that basis, BFI filed the amendment to the RDSI. It was approved and the material started coming to the landfill in 2003.

7 MR. MOHAJER: What was the date on that? 8 MS. RUBALCAVA: That was, if you look in 9 your --

MR. BITTENSON: 2003.

MS. RUBALCAVA: -- notebook it's tab A and that was approved June 3rd, 2003.

13 I've tried to provide support for the things that I'm telling you so you have documents to 14 15 look at. 16

MR. MOHAJER: Well, all right. MR. BITTENSON: It's 2003.

18 MR. MOHAJER: All right.

19 MS. RUBALCAVA: Now, subsequently, a 20 different inspector also doing an inspection at 21 Falcon determined that Falcon was calling it C & D

22 but BFI was calling it green material at Sunshine

23 Canyon. And so to be consistent, the inspector 24

suggested that it would be appropriate to amend the 25

RDSI to now refer to it as C & D but it was the same

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point with certain types of processing material, processed material that they were using at their

3 facility or creating at their facility and they

4 asked Sunshine Canyon if they would be willing to 5

use it as alternative daily cover. A load of that 6 material was brought to the landfill for inspection

7 by the then LEA Richard Lang. He looked at the 8

material and thought that it fit within the

9 definition of green waste material and on that basis 10

asked BFI to amend the RDSI to allow the use of that 11 material as ADC. And upon approval of that

amendment to the RDSI, the material started to come 12 13 to the site. So and it --

MS. CLARK: Can we interrupt?

MS. RUBALCAVA: Yes. Please do.

MS. CLARK: Did you say it was C & D that was, he was saying green waste?

MS. RUBALCAVA: The materials that we're talking about when he looked at them, he thought they fit within the definition of green waste.

MS. CLARK: And was there C & D in there? MS. RUBALCAVA: Actually, it comes from storm drain catch basin debris.

MS. CLARK: Okay,

MS. RUBALCAVA: You know how they clean out

material.

MS. CLARK: Why would Falcon call it C & D if it was just out of the storm drain?

MS. RUBALCAVA: I don't know the answer to that. Perhaps Frank, do you know that?

MR. KIESLER: I believe over time when the process was initiated, they were -- it was debris basin cleanout they were processing and over time they expanded it to include C & D but that wasn't reported to the landfill that they were changing their process.

MS. CLARK: It wasn't what?

13 MR. KIESLER: It wasn't reported to the 14 landfill.

MS. CLARK: So they added C & D in with the storm drain debris?

MR. KIESLER: Correct. Correct.

18 MS. CLARK: Okay. 19

MS. RUBALCAVA: So at that point we, the landfill was requested to apply for an amendment to the RDSI, which they did. And then that was approved in 2005. And that's the appeal that we have before you today. And that approval letter is in tab B of the information that I provided.

Now, in terms of filing this particular

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appeal, if you look at the letter filed by the North Valley Coalition, it is very limited. It is the appeal of this August 2005 decision.

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And so when I looked at the procedures that need to be followed, and they're set out in Public Resources Code Section 44300 through 310 and Mr. Hunter cites those procedures, so we know he's looked at them too, it really says a number of things.

MR. MOHAJER: One exception. Mr. Hunter has referred to it as a Title 27 but it should be Public Resources Code, just for the record.

MS. RUBALCAVA: Thank you.

So we assume he's aware of those procedures 15 too.

And one of the things is that an appeal of a decision must be filed within 30 days from the date the person discovered or reasonably should have discovered the facts on which the allegation is based. And that's found in Section 4310, 44310 (A-1) and (A-1 B).

22 Now, what I've told you is that BFI has 23 been using this material since June of 2003 and that was pursuant to an approved amendment to the RDSI. 25

We have evidence and it's, I think, undisputed that

MS. RUBALCAVA: Yeah. Every two months.

And again, these Community Advisory Committee Meetings were set up at the request of the North Valley Coalition and others so that they could have a voice in operational issues concerning the landfill once it became open. So it is intended to provide them with a forum to raise concerns such as those that they've raised here before and they have raised all of the concerns probably that we've heard today both at community advisory committee and in the well over 60 public hearings that we've had on the county landfill, the city landfill and now the joint landfill together.

So those issues were discussed. On July 14th a report was made. So they were aware of these particular materials.

So I would submit first that this appeal is not timely, because they've been aware of the use of these materials for well over 30 days and so I don't believe it meets the requirements for an appeal on that ground.

Secondly, when you look at the procedures for an appeal, they are required to file a statement of issues. Well, we have a very short letter that just says we don't like C & D because it might

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the North Valley Coalition has been well aware of the use of this material dating far back, you know, into this year.

If you look at tab C you will see that there is - there are the minutes of the Sunshine Canyon Community Advisory Committee. That's for the county landfill of which Mr. Hunter is a member.

And if you'll look kind of midway down there's a little box around one of the notes. The LEA is reporting on the joint State and local inspection of the facility on April 2nd and that it was during that facility inspection that the issue of what we should -- what should -- this material should be called should be called green waste or C & D. That issue was brought to BFI's attention at that April 2nd inspection.

So on May 12th the community is informed of that particular decision and it's discussed and they asked for a full report by whoever they referred to as the head LEA.

The next tab is the next Community Advisory Committee Meeting and this is set for July 14th. They meet every two months.

> Is that correct, Frank? MR. KIESLER: Uh-huh.

contain asbestos and that asbestos might find its 1

2 way into the community which is located a mile away 3 from the county landfill. But there is no evidence

4 that supports any of that. And Mr. Hunter hasn't

5 been able to give you any evidence that either there

6 is asbestos in the particular materials that they're

7 getting or that it will find its way into the 8

community. It's just speculation. And that's all 9 we're hearing. 10

The other thing is the - an appeal is 11 supposed to tell you how it is that either -- that the LEA failed to comply with the requirements of

12 13 state law. So it should be saying, you know, this

14 doesn't comply with this section of the Public

15 Resources Code or it doesn't comply with a 16

regulation to which you're bound to follow, you 17

know, of the Title 27 or Title 14 and here is how it 18 doesn't comply. There's nothing in that appeal.

I mean, all we know is that - and they even admit that we have an approved amendment to the RDSI. So I submit to you that the process has worked just as it's intended to do by the State. We have a system whereby when a change is made at a

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landfill, an amendment is required to the RDSI, the 25

LEA evaluates the amendment and then there's an

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approval.

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So I submit to you that they can't really show how it is that this particular use of ADC doesn't meet the requirements.

If you look at 20690, it's very clear it doesn't require a site specific demonstration for --

MS. CLARK: What is that? Look at what? MS. RUBALCAVA: Title 27, Section 20690.

That is -- I'm sorry. I've been writing this brief and I'm too familiar with this number now. That and there's no reason why you should know that off the top of your head. That is the State regulation adopted by the Integrated Waste Management Board that specifies what types of material can be used in alternative daily cover and specifies the performance standard which they must meet.

And when I talked about an adoption of a regulation by the Integrated Waste Management Board after public notice and comment and, frankly, with - after preparation of an environmental document, because you know the State, whenever it adopts a rule or regulation of general applicability that has the potential to effect the environment, it must go through CEQA too. So all of these procedures have been followed.

recycling. And so this particular program was put together, it was included in the EIR for the county landfill and it goes into looking at what could be done in terms of recycling of several categories of waste.

They include yard waste, wood waste inorganic material, which is described as construction and demolition, and corrugated paper. And those are analyzed in this appendix to the draft EIR.

They also looked at environmental issues. They also looked at air quality, odors, traffic, noise and talked about the environmental impacts in connection with the overall approval of the landfill.

So yes, there is a certified CEQA document for the county landfill and certified I believe in 1993. It was challenged by the North Valley Coalition. It went all the way up, I believe this one went to the California Supreme Court and was upheld.

So we have a certified EIR that actually discusses these recycled uses. It also discusses the fact that they would be used as part of daily operations and cover is described in there.

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Now, so I think the bottom line is they simply have failed to give you any facts upon which to base a decision. They didn't come forward with a statement of issues. Their appeal is not timely. And they haven't cited to you anything that the LEA did wrong here. And in fact, the LEA has followed all of the appropriate procedures as has BFI.

Now, I did want to talk about a couple of things that Mr. Hunter mentioned. And one he says is that when we get to the findings and order, what findings are required in order to amend the RDSI? One is that the proposed change that the landfill is going to make has to be consistent with any certified CEQA document and the North Valley Coalition says that there was no such discussion in the EIR for the county landfill.

I have included in my exhibits appendix six from the draft EIR that was prepared for the county landfill and this is called the Solid Waste Recovery and Recycling Program. The interesting thing about this particular program is it was developed in response to community concerns to show that they wanted more recycling.

North Valley Coalition and others were arguing that they wanted to see a greater level of

800-826-0277

It doesn't use the term alternative daily cover because ADC didn't exist at that time. But it's clearly talking about using these processed materials as soil amendments for cover. So it clearly discusses exactly what is happening here. It just doesn't use the terminology.

So in terms of the first finding that the LEA was required to make here, that it is consistent with the certified CEQA document, the truth is it is. It's also consistent with the CEQA document that was prepared for the -- when the rules were adopted, the Section 27 20690, the State regulation for alternative detail cover. The potential adverse impacts of that rule-making were looked at in a CEQA document.

I believe Mr. Pfaeffle has something that he might will share with you.

Also, it's consistent with our land use permit.

I included our CUP in my materials too. It's in tab G. There is a condition 10 J. In other words, the county requires us, requires BFI to utilize waste materials received and processed at the landfill, such as shredded green waste as a supplement to daily intermediate and final cover to

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the extent deemed technically feasible and acceptable by regulatory agencies. Again, these were conditions that were put into our CUP to make us do exactly what we're doing here. So that's in the CUP.

The proposed change is consistent with the State minimum standards. I've talked about that a couple of times already. But the State minimum standards for alternative daily cover are found at 27 CCR 20690. And the procedure is just the procedure we follow. You make an amendment to the RDSI. It's approved. You institute the change.

And also, it does not conflict with any term or condition of the Solid Waste Facilities permit.

16 Mr. Hunter says, "Well, it's not allowed. 17 This the Solid Waste Facilities permit." But 18 Mr. Mohajer especially knows that your direction on 19 Solid Waste Facility permits are not to make them 20 terribly specific but to provide general overviews. 21 There's a direction in the State regulations to that

22 effect. So there's nothing in the Solid Waste

23 Facility permit that conflicts with this use and

24 that's why an amendment to the RDSI was appropriate 25

and why there's no need to amend the Solid Waste

MR. MOHAJER: Yes. Later on. MR. PFAEFFLE: Afterwards? MR. MOHAJER: Right.

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I would like to go around based on what we discussed.

MR. PFAEFFLE: Okay. My name is Fred Pfaeffle. I represent the LEA and I just want to pick up on a few points that BFI has raised in its presentation and then I have some questions that I think might be dispositive and might be very helpful to this panel in reaching a decision.

In particular, I'm very interested in what BFI's statement was that the appeal is not timely under 44310 B.

Under 44310 B of the Public Resources Codel it is stated that the - if the hearing request is made by a person alleging that the enforcement agency failed to act as required by law or regulation or pursuant to Section 44307 of the Public Resources Code, the person shall file a request for a hearing within 30 days from the date the person discovered or reasonably should have discovered the facts on which the allegation is based.

So it seems to me if the North Valley

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Facilities permit.

So in conclusion, I don't think they followed the proper procedures for this appeal and I don't think they provided any facts for you to reach any different decision than the LEA did.

Thank you.

MR. MOHAJER: All right. Thank you. I would like to take about five minutes

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10 Is that okay with you? 11 THE REPORTER: Sure.

(Recess taken from 11:05 a.m.

to 11:24 a.m.)

MR. MOHAJER: Okay. We are going to go back on the record. It's 11:25.

Mr. Hunter.

MR. HUNTER: Yes. I would like a chance to address some of the issues.

MR. MOHAJER: Yes, you will, after we go around, because the last part of the deal. 1-

MR. HUNTER: Thanks.

MR. MOHAJER: The next item is the LEA.

MR. PFAEFFLE: Mr. Chairman, are we going to give an opportunity to the North Valley Coalition to respond to BFI before we --

Coalition or its representatives discovered or 1 2

reasonably should have discovered the facts on which 3 their allegations are based for this hearing prior

4 to -- I'm looking at the August 20th, 2005 letter of 5

the North Valley Coalition, so that would place it

on or about July 20th, 2005. And this appeal should be found untimely is my thinking at this point.

Now, I'm looking at --

MR. MOHAJER: This appeal should be found untimely?

MR. PFAEFFLE: Untimely. And therefore, it should not be considered.

And I'm looking at the packet that the North Valley Coalition submitted to this hearing board and attached to it are some e-mails that were provided -- there is an e-mail from Mr. Villalobos, who is here today who could confirm that, in fact, he sent it on that date.

I'm sorry. From Mr. Bill Marciniak of the California Integrated Waste Management Board who is here today provided to Suzanne Hamilton.

Correct?

And it provides the exact procedures for the appeal that we have here today. It suggests that there was some communications to

representatives of the North Valley Coalition as early as July 15th, 2005. And I'm also looking at a document that was submitted by BFI. And I apologize. I don't remember what exhibit the black binder --MS. TAYLOR: It's BFI Exhibit 1

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MR. PFAEFFLE: BFI Exhibit 1 for BFI and I'm looking at tab D, as in dog, where there is -there are minutes of a meeting held on July 14th, 2005, where there are specific discussions with -that are documented or purport to be documented in these minutes with Mr. Wayde Hunter, who is present here today, that specifically discuss the appeal.

So if I'm looking at these documents, I don't know, perhaps we can ask Mr. Hunter what his mind set and understanding is of when - of what facts he knew at the time to see if, in fact, they should have -- whether the use of the ADC that is being appealed here today was, in fact, discovered or reasonably should have been discovered as early as the 14th of July of 2005 but perhaps before that.

MR. MOHAJER: Well, let me ask you a question, Mr. Pfaeffle. There is a letter from the LEA to Mr. Fesler dated August 12th, 2005, which formally approved the use of ADC in this package, in MR. HUNTER: Yes.

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MR. PFAEFFLE: Is there anything contained on tab D of Exhibit 1 that you found to be incorrect? It's not reflected at what occurred at that meeting.

MR. HUNTER: No. That's -- although the minutes are not perfect, there's also the C & D notation in here is not on the original minutes that we received as members of that board. This is an insert by somebody from BFI.

MS. EDWARDS: Subsequently,

MR. HUNTER: Subsequently.

By the way, I'm just saying, these are the minutes of the meeting, but this is an amendment to that which is not present before. Of the C & D.

Mary was questioning what was happening with the different materials, exactly what somebody inserted C & D.

MR. PFAEFFLE: There is a statement on page two of that, those minutes that states, "Gerry Villalobos stated you would have to file an appeal through the proper channels and he would notify Wayde Hunter as to how too file the appeal."

Is --

MR. HUNTER: Correct.

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the agenda package, tab one. The letter is dated
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    August 12, 2005, and the North Valley Coalition is
    dated August 20, 2005, which is within eight days.
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MR. PFAEFFLE: Well, yes.

MR. MOHAJER: So are you raising the issue on the basis that North Valley - that the coalition should have known?

MR. PFAEFFLE: I'm reading the language of the statute, so I am raising that issue.

MR. MOHAJER: Right.

Okay. Thank you.

MR. PFAEFFLE: So am I permitted to ask a question of Mr. Hunter?

MR. MOHAJER: Yes.

MR. PFAEFFLE: Mr. Hunter, were you present at a meeting on July 14th, 2005, that is evidenced by the minutes shown on Exhibit -- excuse me, on tab B, Exhibit 1?

19 MR. HUNTER: Tab, we're talking about 20 BFI's?

21 MR. PFAEFFLE: BFI. Correct.

MS. EDWARDS: I was there also.

23 MR. HUNTER: Yes.

24 MR. PFAEFFLE: Have you had a chance to 25 read the minutes?

1 MR. PFAEFFLE: Is that correct? 2

MR. HUNTER: That's correct.

MR. PFAEFFLE: So did you know as of that date that you needed to file an appeal for the use of alternative daily cover?

MR. HUNTER: It was not the use of. If you go back -- and this is what I wanted to address with BFI's statement by their attorney. I was very specific about what I said. Okay.

We first learned that the LEA had given us approval on August 17th as a result of a call. In other words, you can't appeal something that hasn't happened. It was not the use of the, it was the approval, the subsequent approval.

We spent many months prior to that trying to get the LEA to stop the use of that material until such time as the RDSI had been amended and approved. Okay? We went through that. They only ended up stopping it a week or so before you finally approved it.

Okay? But we weren't told that it had been approved. We had no knowledge of that. No notification.

Only by virtue of a call that was made on August 17th, 2005, did we find out that there had

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been a prior approval, okay, by DOHS. So you can't approve something that you don't know has been approved. Plus, we had spent months just trying to get these guys to stop using the stuff until it came up.

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Now, there is no public process for, okay, participation for the public in that decision. So what was I going to do? You can't go up and say, we're already saying "Don't use it, Don't do it, Don't go through" --

MR. MOHAJER: Mr. Hunter, I understand and I just want to also go on that basis that official notification of approval based on this, the writing, was August the 12th to BFI. You appealed the decision on August the 20th.

Mr. Pfaeffle, for the record, stated that you should have known. And you indicated, well, you could not file an appeal because there was no --

MR. HUNTER: Decision.

MR. MOHAJER: Thank you.

MR. HUNTER: I'm sorry. I should have said that much better.

MR. PFAEFFLE: Actually, my position is that there was a decision as he admitted where he tried to or the North Valley Coalition attempted to,

were not informed by DOHS. And Gerry knew this was a great interest to us. It was only by a call on the 17th that we found out that it even occurred.

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As soon as we found out, then we filed it. It took us a couple of days to get the stuff together. I had to get the information from Gerry. He actually supplied the code that I was supposed to go under. That information was supplied by DOHS. Because again, they were supposed to give us information on how to file an appeal. These people are doing it. We wanted it stopped. DOHS didn't stop it. Okay. And they're saying that they need to get approval.

Okay. So we waited until the process was approved and then we said, "Okay. Now we can come in."

Because as I said, there's no way for the public to participate in that process prior to that point in time. This was strictly between the landfill operator, the State and you as the LEA. There is no part that allows us to come in and say. we were just jumping up and down saying we think you guys ought to stop doing this because it isn't right and they don't have it in their solid wastes facilities permit.

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as Mr. Hunter states, force the -- or persuade, I think that's what he meant, the LEA to force the BFI to stop the use for a number of months prior to the formal approval. And my position is that under 44310 B of the Public Resources Code that makes the appeal untimely.

MR. MOHAJER: Okay. But let me play a double role. Now, the use of ADC - I mean C & D as ADC was not approved. The regulation were not adopted until July 23rd of 2005. But BFI, at least the document is submitted, were using the C & D and that's the reason why the Waste Board has cited, at least indicated to BFI in their letter, it's not the correct one, that the permit that you need to get approval for use of C & D as an alternative daily cover. So this is at least playing, as I said, 16 playing a double role. So you may want to consider that part also as an overall picture.

MR. HUNTER: Yeah. Again, how can you appeal something or respond to something that hasn't occurred?

There is a process going on. We had to wait at some point.

And again, I want to point out, you did this on the 12th, but we still weren't notified, we

At the point it was approved, then we could now get into the process and say, okay, we are now allowed to file.

This is when we found out on the 17th that you had approved this on the 12th. And we subsequently filed the appeal on the 20th.

MR. MOHAJER: I just want to make one correction. I referred to the date of adopted the regulation. I said July 23rd, 2005. It's July 23rd, 2004. For the record.

Go ahead, Mr. Pfaeffle.

MR. PFAEFFLE: I just want to point out the language of the minutes were the North Valley Coalition is told specifically on the 14th -- July 14th, 2005, that they would have to file an appeal. And it wasn't filed until after 30 days following that date.

I think under the 44310 B language there needs to be a serious consideration whether it was timely filed and we feel it was not.

MR. MOHAJER: Okay. Thank you. MS. CLARK: In the same minutes it says, July 14th, it says -- the question was if the application had been submitted to the county and Gerry Villalobos said the application had been

submitted and had not yet been approved. So I'm confused now.

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MR. PFAEFFLE: Well, the language of the Public Resources Code does not say it's 30 days from the approval. It goes beyond that and it says 30 days from the date the person discovered or reasonably should have discovered the facts on which the allegation is based.

The facts on which the allegation is based were clear before the 30 days. That to me is evident based on the evidence that's on the record.

If they have to wait for the approval, that's not what the language of the statute says.

MS. CLARK: So they could have filed it several months ago, you're saying, even though it wasn't approved?

Why would you file an appeal if something wasn't approved?

MR. PFAEFFLE: They on as early as this date, based on these minutes, it was clear that they were told they had to file an appeal.

MS. CLARK: Where does it say that?

MR. PFAEFFLE: It's on page two of tab D of

Exhibit 1, the ninth full paragraph where

Mr. Villalobos stated you would have to file an 25

found out by accident. That was what was explained to us.

Gerry is the one that supplied the, as I said, the Public Resource Code to us, et cetera. He was the one that gave us the information. But you can't do it before there's something happening. And that thing that you're talking about is not that conversation, the way that you characterized it did not happen that way.

MS. RUBALCAVA: So your concern initially was that they were not, they hadn't gotten proper approval pursuant to the regulations. And once they got proper approval, then you're appealing the use of it. Because it's the use that's bothering you all along and it's the use you've known about for a long time.

MR. HUNTER: That's correct. I agree. MS. RUBALCAVA: And that's the agreement Mr. Pfaeffle is making.

MR. HUNTER: But again, we were working with DOHS. We didn't know that it was going to be approved. We didn't know what was going to happen.

And then when it was, then we reasonably said, okay, we'll file the appeal. We have an issue.

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appeal through the proper channels.

MS. RUBALCAVA: They were alleging that the material was being used without approval at that time. And they were told to appeal that decision, that they were aware of the facts and that's what the statute says.

MR. HUNTER: That is an incorrect statement.

MR. MOHAJER: Okay. So -

MS. RUBALCAVA: What about it is untrue?

MR. HUNTER: That was not what was expressed to us at that particular meeting. You're placing a -- this is not a court reporter notes. Okay. This is just basic summaries of things that happened. Okay? And you know you're placing a lot in the wording.

The discussion was that this material was being used. We had all talked about it. We were trying to get DOHS to stop it. They said they had an application in and that if we wanted it in, we would have to appeal it. Okay? They were in for approval. That's exactly what they talk about.

So when we found out it was approved, we appealed. And we didn't find out until the 17th and not through notification. Nobody told us. We just

MS. RUBALCAVA: So your issue was never a procedure wasn't followed.

MR. MOHAJER: Excuse me. I would like to have some order.

And so before we go further, Mr. Bittenson has a question also. But before Mr. Bittenson asks the questions, for the record, the question was raised by Ms. Edwards as to whether Mr. Bittenson can make a decision. I don't know exact wording that was used, so I would leave that one to Mr. Bittenson to respond.

Also, for the record, I have been involved with the Sunshine Canyon Landfill, this particular landfill, since 1983 and I continue to be involved with the issue even to this day and not as - at the same capacity, but speaking for myself, the decision I'm going to be making is going to be based on the facts and also based on what has happened and what is provided to us.

MR. BITTENSON: Mary, in response to your question can I be objective? Absolutely, I can be.

MS. EDWARDS: Good.

MR. BITTENSON: Even go back to the articles that I wrote to the news about some of the things that were going on, including the

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recommendation if they found an alternative to the disposal, use it and don't use Sunshine anymore.

I have no connection with them. I haven't had for ten years. It's been almost ten years since I retired from them.

MS. EDWARDS: We've been through so much together in all of those years.

MR. BITTENSON: The -- there's some confusion in my mind.

In your appeal it is my understanding that you are appealing the approval of the use of C & D residuals as ADC.

Is that correct?

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MS. EDWARDS: Yes.

15 MR. BITTENSON: Okay. The appeal was 16 issued. The appeal was issued on the 12th of August. Excuse me. A permit was issued on the 12th 18 of August. Approval. Your request came out on the 19 20th. I think that's within the period of time for 20 the issue that you have brought before us. Not any issue that you might have had with the LEA as to

22 whether or not there was knowledge of a problem in 23 your eyes that they were accepting something and

24 didn't. That time may have passed. But I don't

think that that's what's before us. Because that's 25

processing the debris basin material which - and that was material that was brought up and as a load to show to the LEA inspector at the time Richard Lang. So, you know, what do you think? What is this material? He looked at it and he determined that the material was consistent with the definition of green waste.

MS. CLARK: Right.

MR. KIESLER: And at that point he advised us that if we wanted to use it as ADC we would have to in our RDSI amend, which we did, and that was subsequently approved after which we began utilizing the material. Sometime after that Falcon permitted their -- unbeknownst to us, permitted their process as a C & D processing line.

MS. CLARK: They permitted? What do you mean?

MR. KIESLER: They modified their permit and categorized it as a C & D processing.

MS. CLARK: Modified the permit with who? MR. KIESLER: At Falcon with their LEA. 1 believe Falcon is in the city of Los Angeles, so with the LEA who issued their facility permit they modified that permit, that LEA to represent that process as a C & D processing facility.

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an LEA issue in adherence to permits. What's before us is whether or not their decision to approve this was proper and in accordance to the regulations that are out there for them to operate with.

Have I properly defined what you're asking for?

MS. EDWARDS: Absolutely.

We're dealing with a public here that doesn't have the access to all of the many codes and regulations. We're trying to, you know -- but, basically, you have framed that very well.

MR. BITTENSON: Okay. Okay. That's all I had as a question.

MS. CLARK: I have some questions.

Okay. I need some clarification again from what is your name again?

MR. KIESLER: Frank Kiesler.

MS. CLARK: Frank, Okay,

You said that originally you were using the storm drain debris residuals and that was considered green waste. And then you added C & D but didn't inform the Waste Board or whoever, the -- you used the word -- I think you used the word --

MR. KIESLER: Falcon. The processor who when they initially started their process, they were

1 MS. CLARK: And do you know when that 2 happened? 3

MR. KIESLER: I believe it was sometime in 2004.

MS. CLARK: Okay. Now, because I'm looking at this historical summary report for the Sunshine Canyon and it says it's updated July 15th, 2005.

MR. KIESLER: Are you looking at the -MS. CLARK: Well, for 2004 and they're both the same. They're prepared the same time.

MR. KIESLER: Okav.

12 MS. CLARK: 2004 you look under ADC and 13 C & D and it has zeroes for all of the quarters and 14 the total.

MR. KIESLER: In green waste it has. And that at the top of that --

MS. CLARK: Wait. I don't understand that. Explain this to me. Why does it say zeroes for C & D?

MR. KIESLER: Well, the point I was trying to make is that that facility changed their process and didn't report it to us.

23 MS. CLARK: Okay. But you turn over to 24 2005 and it's the same also.

MR. KIESLER: That would -- that needs to

be corrected.

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2 MS. CLARK: Well, but that implies to me --3 now, I'm just coming in kind of new on this process, but you're saying that they should have known and 4 5 they didn't apply in time and things like that, and 6 then but a chart here says if -- I mean, if the 7 public was looking at this to see if this tells what is being disposed of and they see zeroes, I mean, 8 9 you can say it needs to be updated, but to base 10 their appeal, that they didn't appeal on time, that 11 they should have known and they should have done it sooner when here is a document that says it's not 12 13 being used.

MR. KIESLER: Well, first I would have to look at the source information to see how this was provided, but then -- I guess it doesn't change the fact that there were CAC meetings in which that very issue was discussed and they were fully aware of that.

MR. MOHAJER: Okay. This is a -- the source of this document is a disposal reporting system.

MR. KIESLER: I understand.

MR. MOHAJER: According to the State of California Area Waste Management Board Regulation, items that I will be asking to clarify as to so everybody would be on the same base.

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And I don't know whether this is going to cause any changes to the reporting system that the cities submit to the State as a part of their 50 percent AB 939 waste reduction mandates. I don't know.

But the importance, the correctness of the data, especially these days, under \$10,000 penalty to the cities becomes pretty important. So I was not going to be raising the issue, but this is a -at least that's why I wanted to look and see the data comes out from the permittee to all agencies is uniform and not different, presented differently.

MS. CLARK: And I had one other question. I don't know where I - it is in the document, but in your definition of C & D you had concrete, asphalt and one other thing. And I'm not sure where that was. And to me that's different than a building, a house that has all this potential asbestos in it. So I'm very concerned about the definition of C & D.

And I suppose that's in statute, but I'm very disturbed by the fact that if asbestos is not detectable except under a microscope, which your

the same regulation that we are trying to make a decision and this appeal exactly the same information, the same body of law and regulations and at least the information it is provided over here that goes to the Waste Board, to the county, to the individual cities that they have to substantiate their 50 percent waste reduction mandate based on this record that BFI have submitted to the county is incorrect and so I can maybe say that it has impacted all jurisdictions that they have - I can't substantiate that, but based on this, all jurisdictions that have submitted materials to Sunshine Canyon for use as alternative daily cover, they're not getting the correct information.

MS. RUBALCAVA: I would point out on this, we're talking about the first two quarters of 2005. And those, that was being done pursuant to the amendment to the RDSI that was categorizing this material as green waste. So it wouldn't start showing up until the approval for C & D which occurred on August 12th.

MR. MOHAJER: But there are records in this information over here that shows that quote/unquote C & D was being used before. So, you know, it's something that BFI has to -- at least one of the

1 regulations, your training manual states, how can 2 you say that the material from a house is safe going 3 to this, now that you have crumbled it all up, I guess, to make it? That's what you do, I guess. Do you crush it?

MR. KIESLER: No. The facility doesn't do -

MS. CLARK: Okay. How does it get to --MR. KIESLER: To answer your question about how the material, how asbestos is prevented is first of all, a contractor doing demolition in a house has to verify that the asbestos is not in the materials.

MS. CLARK: Oh, goodness. I'm sorry. A contractor tearing down the walls is going to know?

MR. KIESLER: They're legally obligated to know.

18 MS. ZILIAK: They don't know. 19 MR. KIESLER: Correct me if I'm wrong. 20 There's a law that requires them to 21 determine it.

MS. CLARK: Yeah, So --

MR. KIESLER: So that's the basis of why material wouldn't get to us is because there's a body of law and requirements as the housing material

is handled, identified, handled and mitigated prior to nonasbestos material being transported to this facility for processing.

MS. CLARK: So you're putting the onus on the contractors rather than on your Falcon?

MR. KIESLER: It's consistent with hazardous waste regulations as well in that the generator is the party for identifying and ensuring the material is properly categorized and properly managed.

MS. CLARK: So your mandate is for workers at Falcon to — in case some sneak through?

MR. KIESLER: It's another layer of protection. We train people to look for materials that might be asbestos-containing and that's another — it's a layered approach on how to protect employees, the public and then also to ensure the facilities are in compliance. The generator is responsible, has responsibilities.

MS. CLARK: So how do you define C & D then?

MR. KIESLER: By the Title 27 Regulation. MS. RUBALCAVA: It's defined. There's a defined term in the regulation.

MS. CLARK: I'm sure there is.

that.

MS. CLARK: Uh-huh.

MS. RUBALCAVA: But people realize it does come in, so it's inspected. When they see things that are likely to contain asbestos-containing material, they're removed. They don't need to look at them under a microscope because they're culled from what's in the station and removed.

Okay. Also at the landfill when they're taking direct deposits, I mean, they're also trained there to look for the material.

But it is a system and it's a system that's been established by the Integrated Waste Management Board and local jurisdictions to try to prevent to the greatest extent possible this material from getting there.

And again, the integrative board has considered the fact that yes, there's a potential for things like this to be in C & D but they've determined when they adopted a regulation that said C & D material can be used as alternative daily cover that they don't believe it poses a significant environmental impact.

The system, you can't look at one piece and say, well, you know, because my neighbor threw away

So you're, basically, saying that none of this house thing, this little diagram of the house, none of that is getting into your ADC?

MS. RUBALCAVA: The Integrated Waste
Management Board has defined C & D material in their
regulations and they have determined that C & D
materials are acceptable as alternative daily cover.
They are looking at their, the system that's in
place that Mr. Kiesler mentioned which starts with,
you know, permits for the removal of
asbestos-containing material, puts requirements on
contractors that requires load screening, that
requires training of people.

MS. CLARK: Now, who is screening the load? The contractor or Falcon?

MS. RUBALCAVA: At its next place where it's taken. If it's going to a transfer station, there are procedures in place and that's what Mr. Kiesler was talking about, to train the employees to check for hazardous materials and remove them from the waste load. They're not supposed to be there in the first place. There are contractual arrangements that say you're not supposed to bring asbestos-containing material here.

There's special regulations, special landfills for

800-826-0277

a piece of linoleum tile with mastic on the back of it that, you know, vast plumes of asbestos are going to get into the air. I mean, we're talking about a system of a number of places where they are trying to keep it out of the way stream.

MR. MOHAJER: Let me just jump.

You indicated well, you can't just look at only one piece to come up to some asbestos gets in the facility or not.

Can — would you maintain the same position when it comes to looking at the appeal for the ADC using the C & D and ADC, just look at only one section of the regulation and not look at the overall picture?

MS. RUBALCAVA: I looked at the regulations for the appeal procedures as a whole.

MR. MOHAJER: Okay.

MS. RUBALCAVA: Because they relate to --MR. MOHAJER: So you looked at the broader picture rather than those two specific sections?

MS. RUBALCAVA: Are you talking about the appeal procedures, Mr. Mohajer, or are you talking about the ADC?

MR. MOHAJER: I'm just talking in general, the same response that you had to Ms. Clark that you

have to look at the whole picture.

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MS. RUBALCAVA: I think we have to look at all of the requirements that apply.

MR. MOHAJER: So you feel comfortable that we also have to look at the whole picture as the decision we have to make over here for the use of C & D as alternative daily cover?

MS. RUBALCAVA: What picture do you think we're not looking at right now?

MR. MOHAJER: I don't know. That's we are going to, we are going to be asking questions and more, but I'm just going -- I want to look at the whole picture.

MS. CLARK: Go ahead.

MR. MOHAJER: Okay. I'm going to go back to Mr. Pfaeffle, the LEA.

MR. PFAEFFLE: Okay. Thank you. In sum, I still think that I want the board to consider what the legislature has said. I mean, I understand that it's very appealing to say the date the final approval was made, that's the date we're looking at, but that's not what the language of the statute says. I want the board to consider that.

And in the interest of time, before we go

percent. I think we shouldn't be here.

2 MR. MOHAJER: But as far as a decision, 3 what this board is going to make the decision is we 4 are going to consider everybody's comments, what has been submitted, what is in writing and we're going to render a decision. And the decision may be, well, we shouldn't -- the meeting should not have been called for. I don't know. But that's something that is not the time to consider right 10 now, but certainly for the record one of you -- your requests is that this body consider that the hearing should not have been called for and end it at that 13 level. That would be fine. That would be one of the alternatives that you are asking us to consider.

MS. CLARK: I would like some clarification.

17 In other words, when the coalition found 18 out they were using C & D, that's when they should 19 have appealed, the word appeal, to you or to DOHS or 20 to --

MR. PFAEFFLE: To this board. And it 22 was -- it was before the final approval was issued. 23 MS. CLARK: "This board" meaning us?

24 MR. PFAEFFLE: Yes. Yes. 25

Before the final approval - I'm just

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reading the language of the statute. MS. CLARK: Okay. I know. I know. I'm not killing the messenger here. It just sounds strange.

MR. PFAEFFLE: I understand. But I'm reading to you the language in the statute.

And it says - it doesn't say you have 30 days from the date of the final approval of decision. It says clearly when the person discovered or reasonably should have discovered the facts, that's when they should start acting.

> MS. CLARK: But they've acted. What do you mean by acted?

MR. PFAEFFLE: That's when they need to appeal. And they were specifically told on the 14th that they needed to appeal that decision formally. And they asked for the procedures. And the next, very next day they were provided those procedures. And in that e-mail where they were provided the procedures it was very clearly stated that 44310

20 21 applies, which has the 30 days and has this language 22 that I'm reading to you in the e-mail that shows

23 what they knew. Because this is what they were 24 provided and it's in the evidence.

MS. CLARK: So that's July 14th was the

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into exactly what the LEA did, and we're prepared to do that, and to have the inspector and the decision-makers tell you how they arrived at the decision, I mean, I want to focus on the ball. I mean, the question is: Did the LEA do

something improper here that needs to be subject to reversion by this board?

And I'm wondering at this point if there are - if in your minds there is a question as to whether the LEA did act improperly. Did the LEA do something wrong here that is subject to revision? Is there even a need for me to go into everything that was done at this point?

MR. MOHAJER: Well, I cannot answer that. The LEA has made a decision. It has called for the hearing. So that was something that LEA should have made a decision prior to coming asking for this hearing.

MR. PFAEFFLE: No. The LEA did not ask for the hearing.

MR. MOHAJER: But the LEA decided to call and make the arrangement for this hearing. That's why we are over here, Mr. Pfaeffle. Otherwise we would not be here.

MR. PFAEFFLE: Lagree with you 100

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e-mail. And then they should have appealed before August 15th or 14th?

MR. PFAEFFLE: They should have appealed immediately. Immediately.

MS. CLARK: Within 30 days?

MR. PFAEFFLE: Within 30 days. MS. CLARK: So they're, basically, five

days off?

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MR. PFAEFFLE: Whatever the legislature says. For whatever reason, they felt 30 days was appropriate and they missed the 30 days.

MR. HUNTER: Well, my question would be what was I going to appeal? There had been no decision. They made an application and they were going forward with the thing. Who am I going to appeal? Why would I appeal to this board? You hadn't even done anything. Neither had they. What action am I going to appeal? They made an application. They're supposed to --

You see, the key to this thing is there really should be a review based on those sections and titles and things that we're all talking about. There's supposed to be a process that really requires the LEA to look at this information, not just to allow them to cherry pick and use and that

the way the regs define the material and in my 2 researching of its approval that my decision and my judgment was inappropriate. It is possible that there was maybe a procedure that was incorrectly followed. However, the use of the material by the operator, the processing of that material, based on my review and research was all in accordance as indicated in state regulation.

MR. PFAEFFLE: So just to bypass the -- in order to be specific, the question is: What regulation did you apply in making your decision?

12 MR. VILLALOBOS: I applied the regulation 13 of 20690, Section 9 A through C.

MR. PFAEFFLE: So you're looking at Title 27, Section --

MR. VILLALOBOS: 20690.

17 MR. PFAEFFLE: - 20690 and subsection

18 little B and then 9 A, B and C?

19 MR. VILLALOBOS: Correct. 20

MR. PFAEFFLE: And those are on the exhibit 21 for the board's use.

22 MS. TAYLOR: LEA Exhibit 1.

MR. PFAEFFLE: LEA Exhibit 1. Exhibit

24 No. 7, tab Exhibit 7.

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MR. MOHAJER: Tab 7.

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was what our position was. And that is what they didn't do.

MR. MOHAJER: Mr. Hunter, I'm sorry for interruption, but we already heard Mr. Pfaeffle and your argument and we are going to be considering those. So let's move on to the next.

MR. PFAEFFLE: I would like to ask. We have Gerry Villalobos here, who is a representative of the LEA, and I would like to have him explain to this board what the LEA did with respect to this decision and how -- and I will tell you the conclusion in my mind is the LEA did, in fact, act properly and follow the requirement of Title 27, Section 20690, and I would like Mr. Villalobos to explain to this board how that was done with their permission.

Gerry.

MR. VILLALOBOS: First of all, as the site inspector for Sunshine Canyon Landfill - Gerry Villalobos. Sorry. -- the site inspector assigned to Sunshine Canyon Landfill, as an inspector assigned to that facility by the county of Los Angeles, it is my job to protect the public and the environment. My decision was based on that. I did not see that the use of the material

MR. PFAEFFLE: Page 639.

Did you follow the procedures for approval? Did you treat BFI any differently than you would do any other permittee in applying this section?

MR. VILLALOBOS: No.

MS. CLARK: What was that question again? I'm sorry.

MR. PFAEFFLE: I asked Mr. Villalobos if he applied the regulation evenhandedly. That is, did he treat BFI any differently than he would any other permittee when he applies the regulations under Title 27, and his answer was no.

MS. CLARK: Oh.

MR. PFAEFFLE: So in your opinion, the decision of the LEA was correct to approve alternative daily cover for this use?

MR. VILLALOBOS: That's correct.

MR. PFAEFFLE: Okay.

MR. VILLALOBOS: Also - Gerry Villalobos with the LEA again.

Of course, prior to approving an amendment to an RDSI, we are required to review Section 21665 of Title 27 which is a processing report of facility information amendments, and that is a new section as

indicated in this sheet that I have here. 1 bring it next time, we'll enter it into the record 2 MR. MOHAJER: Is that something that --2 then. 3 MR. BITTENSON: We don't have that, I don't 3 MR. HUNTER: Okay. I'll bring something. 4 think. 4 MR. MOHAJER: Please note that we are still 5 MR. VILLALOBOS: That one is not part of 5 on the record and --6 the record. 6 MS. CLARK: I have a question of 7 MR. MOHAJER: So that will be Exhibit --7 Mr. Hunter. 8 MR. VILLALOBOS: 21665. 8 Had there been any studies done of the 9 MS. ZILIAK: 21665. 9 reservoir of rim aerial deposition of anything might 10 No. He said we don't have it. That's the 10 be asbestos that you're referring to? process they go through to decide. 11 11 MR. HUNTER: Not that I'm aware of. MR. PFAEFFLE: Mr. Chairman, would you like 12 12 MS. ZILIAK: But you should know that that 13 us to make copies? 13 water is already filtered and it sits there and it's MR. MOHAJER: Yes. 14 14 only disinfected again before it leaves there. It's 15 MR. PFAEFFLE: Should we make copies for 15 not -- it doesn't go right back through the 16 everyone's use? 16 filtration process. 17 MR. MOHAJER: I don't see a reason. You 17 MR. HUNTER: When you turn on your faucet can give it after the meeting to everyone. But I 18 18 in the morning, what you're getting is what you see 19 just want to make that one as -19 there. 20 MS. CLARK: I want it now. 20 MS. ZILIAK: They're planning on covering 21 MR. MOHAJER: Well, Ms. Clark wants it now. 21 it, but that won't be for some time now. 22 So that's going to become Exhibit No. --22 MR. MOHAJER: Did the LEA ask for a break? 23 MS. TAYLOR: LEA No. 2. 23 Because they just went to make one copy. I see 24 MR. MOHAJER: LEA No. 2. 24 everybody has left the room, so --25 MS. CHANG: Mr. Hunter, I wanted to ask 25 MS. ZILIAK: It was a group copying. 98 1 you, are you going to leave this aerial photograph? 1 MS. CLARK: I wouldn't have asked if I knew 2 MR. HUNTER: No. 2 that was going to happen. 3 MS. ZILIAK: No. We need that. 3 MS. CHANG: Should we take a two-minute 4 MS. CHANG: Did you want to mark it as an 4 break? 5 exhibit? I guess we won't necessarily have it in 5 MS. CLARK: No. We'll never get back. 6 front of us for future reference. 6 MR. MOHAJER: Mrs. Clark has to leave. She 7 MS. ZILIAK: We can send them another 7 has another appointment. 8 picture. 8 9 MR. HUNTER: Yeah. I could --9 10 MS. ZILIAK: We have other pictures that we 10 left the room? 11 can send. 11 MS. EDWARDS: Send a smaller picture. 12 12 13 MR. HUNTER: Yeah. I'm trying to think of 13 that's on the table right now. 14 how I can handle it, if I can get it copied and 14 15 supply it. 15 me on the record? 16 MS. CHANG: It's likely that we're going to 16 17 have to continue this hearing and have another 17 session at some future point, so if you want to 18 18 19

bring a smaller. MR. HUNTER: I can actually -- the area of interest could actually be - could be copied and supplied. I don't need the entire thing. Because I was pointing to the area strictly in the area of the landfill, basically, making my point.

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MS. CHANG: If you wanted to do that and

For the record, the LEA personnel, they all knew that we were still on the record when you guys MS. CHANG: We didn't talk about anything substantive, but Mrs. Clark does have a question MR. PFAEFFLE: Did you say bad things about MS. CHANG: We tried to hold back. MS. CLARK: I asked the question of whether there were any studies done of any aerial deposition. in the L.A. reservoir of these asbestos finds or whatever. And the answer was to their knowledge

MR. PFAEFFLE: Ms. Clark, I do want to address the health and safety concerns. And we will get to that. Mr. Murray is here for that. So don't think that we're not going to address them. We're

there hadn't been studies.

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not done.

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MR. MOHAJER: So you would know, Ms. Clark has another meeting at 2:00, so I really --

MS. CLARK: I have to leave at 1:30 at least.

MR. MOHAJER: So we want to make sure that Ms. Clark gets the opportunity to ask all of her questions and know as much information as she can gather before her departure at 1:30.

Go ahead.

MR. PFAEFFLE: Do we resume?

MR. MOHAJER: Yes.

MR. PFAEFFLE: Mr. Villalobos, you were

talking about Section 21665 of Title 27.

MR. VILLALOBOS: Correct.

There are three steps to the approval of an RDSI amendment. And obviously, if the proposed change is consistent with all applicable and certified and/or adopted CEQA documents or has been determined by the LEA that the change would not create any adverse environmental impacts and is exempt from the requirements of CEQA.

That review was done. And to our review of it, there was not any conflict there.

Do we deem the proposed change item number

MR. MURRAY: Ken Murray with the LEA. When I reviewed the decision that Mr. Villalobos made — I'll just take you through the process. There were three things that I considered for protection of public health and safety.

The first is point of origin of this construction demolition material. Before you can demolish a building, you have to have a permit. Part of that permitting process is you have to have an asbestos inspection. A certified asbestos contractor comes in and inspects the building and they do take physical samples of any suspected materials, send it to a lab where it's looked at under a microscope and determine whether or not there's asbestos in there. I think that's important for the board to consider. At the point of origin most of the asbestos is removed before any demolition occurs, then the building is demolished.

The second thing I look at was if something were to pass through that process and get to the processing facility, I ask Mr. Villalobos, do they have a program in place to pull out any suspected material and do they have training? And I wanted a log. I wanted to know that they were current. And

two - and I'm sorry, I'm reading from 21665 AC 2.

If I deem the proposed change acceptable and consistent with, but not limited to, the statement of standards pursuant to chapter three of this subdivision or applicable minimum standards in title 14 and including financial assurances in operating liability criteria pursuant to chapter six of this subdivision, if applicable, which the facility and the amendment I felt in my review did fulfill and satisfy.

And item number three, the change did not conflict with the terms and the conditions in the current Solid Waste Facilities permit.

So based on these three steps, my decision to approve the use of ADC or the C & D for cover was made.

MR. PFAEFFLE: Mr. Villalobos, did the LEA -- and this is a question for the LEA in general, not necessarily for you -- take into account the health and safety effects of this decision when making the decision?

MR. VILLALOBOS: Yes, we did.

MR. PFAEFFLE: And who is prepared to address that issue?

MR. VILLALOBOS: Ken Murray will.

he provided me with those materials. They do have
training. They implement the program on a daily
basis.

The third thing I look at is if it gets past those first two processes and does get to the landfill, I can — I agree with the North Valley Coalition that it's a very windy area and I want to know how effective is their dust suppression program there if something were to get through those first two processes and be deposited at the landfill? Mr. Villalobos gave me a copy of that and we reviewed previous inspection reports to see if the dust suppression program was effective, if it had been noted as a violation, if it was a consistent problem or was it consistent compliance. And I determined that it was pretty consistent compliance.

So at those three levels of inspection programs and things that are going to prohibit the asbestos from getting to the lándfill in the first place combined with dust suppression at the landfill, I felt that there was a process in place that would protect the public health and safety.

MR. MOHAJER: Ms. Clark.

24 MS. CLARK: Yes.

You said that you asked them if they had

logs, kept logs of it. And did -- do you have written -- do they keep a log of this material that's taken out?

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MR. MURRAY: I was asking for training logs to see if they were trained. And routinely I ask for training logs and I also ask for the inspection, the inspection log, like what you're saying there. I didn't get copies of those. No.

MS. CLARK: What if material does get in there by mistake to the - what's the name of the processor?

> MR. PFAEFFLE: Falcon. MS. CLARK: Falcon. Okay.

Would they have logs of how much of that kind of material they rejected from their site and had to send it over to a hazardous waste?

MR. VILLALOBOS: I've been to the facility. I've seen their procedure, their method of when the material comes in, how it's processed through the waste stream, how it's sorted out and the end product of the material.

In reviewing their RFR, the report of facility information, RDSI as it's called now, I know these are a lot of acronyms, they're required to do so many load checks per day. But in reality,

bit. If they haven't pulled any out, that assumes that everything is clean loads coming in. And I find it hard to believe that the public keeps things separated and -- I mean, help me if I'm wrong.

Is there another way that this is getting separated out? Because I've seen people to put things out in their trash cans or out on the curb and it just gets taken away. What happens to that if it's --

10 Or my other question is if a person - I 11 mean, I'm on the city council and we try to enforce 12 the codes, but I know there are people that are 13 doing illegal operations over the weekends. They're 14 tearing down a room and they're putting up a new 15 room. And we only find it if somebody reports it, a neighbor or whatever. And if they take that load to 16 17 the landfill, what happens to it there? And what if 18 some of it - I mean a spotter, that's a little 19 disturbing to me that there's just a spotter. That if he sees the piece of roof, the ceiling tiles or 20 21 the floor tiles or whatever, he sees these things, 22 if that's at the bottom of the load, how is he going 23 to see it and what happens to it? MR. PFAEFFLE: Can I address that? 24 25

MS. CLARK: Sure.

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every single load that was coming in was being visually inspected by a spotter who is assigned to view the load, check it as it comes in.

If based on their training they determine that that is a suspect load and it contains asbestos, the operator indicates to me that the entire load is cordoned off. It's not just pulled from the load, but the entire load itself is put aside and is treated as an asbestos-contaminated load and dealt with accordingly. It does not go through for processing which later would -- once it's sorted and screened gets --

MS. CLARK: Wouldn't they keep a log of what they sent over to the hazardous waste landfill or wherever it goes from there if it wasn't --

MR. VILLALOBOS: They're required to keep logs, sure, of any special occurrences, of any hazardous waste loads of materials that are pulled from the waste stream or from their feeding stock, as they call it.

MS. CLARK: Have you seen any of those? MR. VILLALOBOS: I reviewed their logs when I was at the site and there was nothing to indicate that they had asbestos that was visibly identified.

MS. CLARK: Well, that disturbs me a little

MR. PFAEFFLE: Earlier Ms. Rubalcava mentioned that, in fact, that the State has looked at this procedure approving alternative daily cover of this type. It's in the regulations. And they, in fact, made that decision at the State level.

I don't think it's fair to ask the inspector. He doesn't have that sort of expertise.

That decision was made. There was public review. In fact, I would like to add as an exhibit. I'm not sure which next in order it is.

MS. TAYLOR: LEA No. 3.

MR. PFAEFFLE: There is an initial study in negative declaration, the paperwork -- I want to put it on the record -- was conducted for public review and comment on that decision.

MS. CLARK: Well, that's - I'm not blaming anybody or even citing these people specifically. I'm just asking a question.

What are the safeguards in those regulations that keep that from happening?

And I don't take much comfort from Sacramento regulations or regulators. I've been in this business too long. So that doesn't give me any comfort at all.

But I just wanted to know if your being in

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the business, if you know. What happens to the the phantom loads or the illegal non-contractor that's tearing down a room and tearing out the ceiling and the floor and just throwing it in his black trash can?

MR. VILLALOBOS: If you're asking me personally if I think that materials that shouldn't be going into class three solid waste landfills are throughout the state of California, I would have to say that they are. I think it's impossible to keep it all out.

The systems, as was discussed earlier, are in place for the purpose of preventing as much. if -- obviously, the goal is 100 percent of that material to be prohibited from going in these types of facilities and that's the best that we have and we -- that we rely on to make the decisions that I have made for the purpose of why we are here today.

19 MS. CLARK: Okay. I'm done.

MR. MOHAJER: Thank you.

MS. CLARK: Thank you.

MR. MOHAJER: If it's only a short one,

Mr. Hunter. Short one.

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MR. HUNTER: I just want to know. Could you verify when you were there that all of those

and things like that, that occur and they don't and they're not required and they don't have them.

And if this material is coming in and the source is constantly changing, it doesn't always come from the same place. My point would be unless there's accompanying paperwork with that dumpster saying that this material has indeed come from something, you absolutely have no way of knowing what is coming in there, regardless of what the rules and regulations may be.

And I don't believe that, as I said in the remodeling business, the general contractors ever go and -- it's too expensive to do, for one thing, plus they would never recognize the material. They wouldn't have like an asbestos abatement even before those materials were put in a dumpster and then sent off for, quote, recycling or landfill.

MR. MOHAJER: Okay, Mr. Hunter. MR. PFAEFFLE: Can I give my summation then?

Okay. The LEA is not here to take one side or the other. The LEA takes a large view. They protect health and safety and they make a reasonable decision based on the information that they have. The system is not set up to be perfect. It's

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loads - I'm looking at the refuse center and it's -- it says all kinds of things, It's a drop-off only. Could you determine that every load had actually -- was only -- was a full demolition and actually had gone through that process of having asbestos -- were there any paperwork accompanying each and every one of those dumpsters that came in or those roll-offs that the material was being delivered in?

In other words, was there any accompanying paperwork that indicated to the processor that this indeed had gone through full demolition and had gone 12 13 through the right paperwork?

MR. VILLALOBOS: That's not something that 15 I looked at. I looked at their procedures, which they have in place in their site information for hazardous materials screening, and the training that was provided to me, which is given to the facility personnel for the purpose of identifying loads that are suspect and have potentially, they have the potential for containing asbestos-laden materials.

MR. HUNTER: Because as much is being made to the fact that you need these permits and they've got to go through asbestos, if they're going to do a full demolition. But there's many things, remodels

impossible.

Regulation in this state is probably more than other states, but it is what it is and we live here and we want to keep our environment and we want to protect these good folks as best we can and within reason allow for the other needs of society, including the need for landfill. And so I submit to this panel that that's exactly what my client, the LEA, did in making this decision and I think it should be upheld.

MR. MOHAJER: Thank you. Any other comments from the LEA? Nothing. Okay.

What I would like to do is probably go around over here, some questions that we have and then we can go with it back to the rebuttal that has already been going on.

So having said that, Mr. Bittenson, it's all in your court.

MR. BITTENSON: It's all in my court. I think the definition of the issue before us is the request of the North Valley Coalition to reverse the decision for the acceptance of the construction C & D. I think we discussed that before and I believe they concur with that's their

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The LEA's position, if I'm -- if I can clearly define it, is that they have followed the procedures, are adhering to the existing regulations and have met those requirements.

Am I correct?

All right. I think that's the issue that's before us and that we have to sit down and discuss and come to a conclusion on.

MR. MOHAJER: That's all?

MR. BITTENSON: That's all.

MR. MOHAJER: Okay.

MR. BITTENSON: It's very simple.

MR. MOHAJER: All right. I have some questions. And there are a number of questions and some of them may not be -- we may not be able to respond with today.

I definitely would like to have a clear definition of what we mean by process C & D waste and C & D tailing waste. This verbiage is being used throughout all of the documents that was provided over here. And if we are using the definition of the C & D as provided in the State regs, then why all this, from my standpoint, common person flip-flopping? Because it's created -- at

agreement very specifically requires that an accounting of recyclable green waste and the filing of documents necessary for the acquisition of waste diversion credit for the county, and so on.

5 Now, I'm referring to this document because 6 the Solid Waste Facility permit that was issued very 7 specifically refers to the CUP that was considered 8 by the LEA to issue solvent-specific permits. CUP was one of the documents. So I'm going on the basis 9 10 that what both the operator has to comply. Very 11 clear their record of the material being used for recycling, including green waste. And unless it's 12 . 13 proven otherwise, this is a little double-sided page that I have that was not substantiate that. 14 15

Then my next question was over here. Just for my own information, if we are allowing the -- if C & D is already allowed as the use of C & D is allowed as an ADC, why does the RDSI needs to be revised?

20 MR. VILLALOBOS: C & D is prior to the approval of the C & D tailings as ADC was not specified in Sunshine Canyon's RDSI.

MR. MOHAJER: Okay.

MR. VILLALOBOS: And identified synthetic blankets and processed green material only.

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least creates confusion in my mind.

I already mentioned the Title 27 in your letter that it be PRC.

I have got to refer to some of my notes over here.

As a part of the requirement for the conditional use permit that was issued to BFI there is also a waste plan conformance agreement which was one of the exhibits. I don't know which exhibit number it was. This was the - I'm going to read it. That makes it easier.

This is condition two of that Waste Plan Conformance Agreement that very specifically says reduced volume of daily cover. And that means to reduce less soil and more alternative materials such as C & D, green waste and so on.

And very specifically, that C triple I says BFI shall pursue the use of alternative landfill covers other than green waste as permitted by the appropriate regulatory agencies, including but not limited to wood waste and synthetic cover materials.

Of the materials that have been provided to us this indicates that BFI is trying to pursue that according to this waste plan conformance agreement.

The Exhibit B of the waste conformance

1 MR. MOHAJER: Okay. So as it stands prior 2 to being, BFI being cited by the State board in April of 2005, because that's when the State cited BFI for failure to --

MR. VILLALOBOS: Identify the material in the RDSI.

MR. MOHAJER: Right.

Pursuant to Section of the Title 27, 21640 and 21600. Okay.

So that's the reason to you - so BFI and LEA trying to resolve a violation of existing solid waste without a permit?

MR. VILLALOBOS: That is correct. MR. MOHAJER: All right. BFI letter of 9-19-2005. In reference to dust abatement program the information from RDSI pages 29, 30 and 31 are not relevant to the issue in hand. That's my notes.

18 So I was very specifically looking to see if they

19 addressed the management of the use of C & D as an 20

ADC and I did not find any reference whatsoever. So 21 you are welcome to provide a response at least to my

22 concern. And I would like to have it in writing,

23 because it's going to come up as a part of the 24

record. I did not see it in the document. 25 And I document that I very specifically

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looked at the RDSI, the existing RDSI pages 29 through 31. No reference to the use of C & D as alternative daily and it's not mentioned in the proposed revision either.

Also, the next question I had, the hazardous waste exclusion program for the Falcon transferring station.

Now, Falcon Transfer Station, it's a solid waste transfer station in Bloomington area with 1,800 tons per day capacity which is owned by BFI.

The question that I have, the way the RDSI proposed revision reads and the materials that is submitted by BFI is BFI requesting that only C & D materials that comes from the Falcon Transfer Station to be used as alternative daily cover?

I -- the way I read the records, you were not asking that. You were going to be accepting C & D at this place somebody submitted as a use of daily cover, so when I hear from the LEA that they said that you inspected the Falcon daily transfer station and made those decisions of what I'm being indicated, well, but this is something, as I said, at least my concern that I need to have a response to it later on.

So your proposal is to accept C & D from

us know and LEA failed to do that, so -- which that to me, it's really not acceptable.

And you are a permitted facility. You have to comply with the laws and regulations. You were required to submit that, whether or not the LEA asked you to do it or not. That is part of your permit. So that was sort of a — bothered me.

And specifically, if you're looking for that language where the -- Ms. Hamilton is submitted, if you go on page two, the first part of review of the permit, that's when she speaks. This is tab six of the document. And it said that they -- the five years review was due November 9th, 2004. And the date of the letter is August 5th.

And so that is — so I'm — at least from my standpoint, I — everybody has to — I mean, we have to make sure we comply with the regulations and they — there are not enough inspectors to send around. It's a matter that when you get a permit, you're given a direction, you'll have to comply. Period. And that was not done, according to their letter from the Waste Board.

And they have -- so that was a citation in reference to the 272164.

And then you also were cited in reference

anywhere for use of ADC?

MR. KIESLER: From permitted facilities.

MR. MOHAJER: Solid Waste Facility, permitted Solid Waste Facilities.

MR. KIESLER: Correct.

MR. MOHAJER: So any accepting C & D from any solid waste – any facility that has – is operating under that Solid Waste Facility permit.

MR. KIESLER: Correct.

MR. MOHAJER: All right. And so my next question I was going to ask, did you -- so my question was -- it's not applicable anymore because you can't -- there's no limit of how much material you can bring in from Falcon.

Then moving on to the letter of – the letter of April 28th, '05, from the Waste Board. One of the items that I read in there, it says that the facility operator is required to review their Solid Waste Facility permit once every five years.

This is specifically when I was asking, looking at the overall picture and not specifically one section of the regulation.

Now, BFI was supposed to ask to submit the five years review and the comment that was made by the operator was that, well, LEA was supposed to let

to section titled 2721600, which was very
specifically indicated that you need to revise your
RDSI.

And then I have also in that inspection report of April 2005 the Waste Board has raised a couple of areas of concern and one of them was that litter control. And they said that's pursuant to Section 21830.

I mean, all we have a very restrict letter control is a part of CUP. They can't put a record. But as I said, I haven't been involved.

So they have cited litter control as one of the problem area. And they have ales cited the grading of fuel services pursuant to 20650, which I think that was one of the issues of vegetation that was raised by the coalition this morning.

Then I looked at the LEA inspection report of August 31st, 2005. If I could find it. And this is the last page reading the tab number six. And again, this is August 31st, 2005, which is a few days after the LEA approved the use of a C & D.

And on August 30, 2005, which is 18 days after the use of C & D was approved, it says several piles of construction demolition fines use as ADC was observed to be contaminated with litter. The

operator was advised subsequently to do blank, blank, blank. So that's one item.

And the paragraph, the statement above that, it says advise operator that construction and demolition waste when used as alternative daily cover shall be restricted to the minimum compacted thickness of six inches.

And so that was a concern that was listed in the LEA letter, I'm assuming, otherwise you would not have indicated that.

MR. VILLALOBOS: I put that in as a reinforcement to the operator so that there's no – nothing – there's no misunderstanding as to the use of the material and the fact that it needs to be applied as per the conditions in Title 27 as per the application.

MR. MOHAJER: But the expectation that they must know and comply, because that's what their permit is.

MR. VILLALOBOS: That's correct.

MR. MOHAJER: Okay. All right. Then I go, my next question is I go to the Solid Waste Facility permit. And I – let's see. Solid Waste Facility permit. This permit was first issued on

25 November 17, 1994, and it was reviewed again on

Force dated August 1991 which very specifically called again for submittal of data which of what I'm seeing over here you are not -- it does not appear that BFI is consistent with that.

Then Waste Plan Conformance Agreement, which I had made some reference with. And these were all conditions upon which the Solid Waste Facility permit was issued.

So I would assume, at least from our counsel, that these are the documents that the permittee has to make sure that in compliance at all times and were used as a basis for granting the Solid Waste Facility permit.

Upon the condition three on page ten of this permit says the operator shall notify the local enforcement agency of any proposed changes in the facility operation or design.

Remember, specifically, the change in the using the C & D as an ADC is a change. Is a change. Very clearly is a change.

It says the operator shall, underlined, shall notify the local enforcement agency. And apparently, based on the documents that we were provided in the agenda package, until I found out some other information this morning, the first time,

November '99 or thereabouts and then it was supposed to be reviewed on November of 2004.

By the way, what's the status of that?

MR. VILLALOBOS: We are currently in the review process of the permit.

MR. MOHAJER: So they have submitted? MR. VILLALOBOS: Yes.

MR. MOHAJER: Okay. Now, I'm looking at the findings under this Solid Waste Facility permit starting with the page six. You will not have it there.

MS. CLARK: Okay.

MR. MOHAJER: It says that the following documents condition the design and/or operation of the facility. Report of disposal site information RDSI dated August 16, 1991. Addendum one to the RDSI dated November 9, 1991.

And then I have since found out some additional amendment to the RDSI because some of the pages have different dates. Some of them '99, some of them are 2000, so they're all over the place.

Then the EIR that was certified in November 30, 1993, approximately 12 years ago. Then the finding of conformance by the L.A. county Solid Waste Committee, Integrated Waste Management Task at least the records is the April 5th of — April of 2005 that I read that they were using C & D, even though you did mention that it was mixed up between C & D being called by Falcon and green waste by inspector at BFI, the LEA inspector at BFI, but I thought green waste is only green waste, period, no mixing with anything else. Not I thought. As a matter of fact, I'm sure that's all it is. You cannot combine it.

So I'm basing all of my decision on this. These are important of what I'm going to get at later on. It has a very specifically requirement the soil cover has to be compacted. It mentioned again that operators shall collect data and report on waste material received, disposed and/or recycled diverted in a format which complies with the condition number 12 of the finding of conformance.

So these were all the requirements of some of the relevant information or requirement of the solid waste permit. And I'm not going to go over the task force that I had mentioned it several times.

And then moving to the actual CUP. This is I'm going to be raising the issue to the counsels. I hope I can find it.

On the CUP that is the facility is currently operating under condition 10 G. It 2 3 says -- I'm going to read it. It says, net tonnage shall not include clean dirt imported to the cover 4 materials. And so we're talking about that if a facility is allowed to receive up to a maximum of 6,600 tons per day. So we are saying that if any soil delivered to the facility, clean soil delivered to the facility will not be counted as a 6,600 tons. Waste process and put to a beneficial use. On the landfill or separated or otherwise diverted from the waste stream and exported from the landfill for the purpose of recycling in accord with blank, blank,

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So very specifically it says that if the -ould I borrow that, this page here? If the waste 'erials that is being used for beneficial use as fied in this page that you have from public or example, it says -- it says asphalt, that accepts in calendar year 2004 they received tons. That will not count as a part of tons. But it does not mention the C & D € to condition 10 J. The last bullet 22 23 24

It says, utilize waste material

RDSI that is currently under consideration, the 1 2 3

documents that was provided by the LEA to me and I guess it was prepared by BFI on page 163 A indicates

that they could use -- they could use up to 3,100 tons of C & D as an ADC per day. They could, based

on their calculations. So this becomes very critical issue. 9

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If the 6,600 is going to include the C & D as a daily cover, something that really I, at least for my perspective, if I'm going to make a decision on this case, I would like to know. Yes, it is. No, it is not. And the reason for that is that when the EIR was prepared for this facility at the time which I was a part of, we had considered the disposal a little bit over 17,000 tons a day. The traffic study that was conducted back then was based on the 1,700 tons per day.

MR. BITTENSON: 17,000.

MR. MOHAJER: However, the situation was changed.

And again, this is something that I can --I don't know whether it is appropriate or not for me to think that way, but going through the process of the new CUP for the city county landfill, the question was raised about the traffic study of that

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rocessed at the landfill such as waste as a supplement to daily nal cover to the extent deemed 6 le and acceptable by regulation 7

8 whe paragraph above it says, planperate the landfill in a manner incle amount of waste which can be the gilable approved volume, But ned, and then it talks about of a C tupplement to a daily cover. from thedition 10 J and 10 G the use disposal tive daily cover is excluded

So, ipes to the landfill as a 17 I have to all 18 planning coune more question that 19 maximum alliding the regional 20 County landfill 70 tons, which is the C & D for daily at the current – the a 6,600 tons perhey accept any not clear. When it count as a part of should be included, at least the CUP is

So moving on & D used as ADC ne 6,600 tons. the revised

for the original EIR and the decision was made that 2 it was inadequate. And they subsequently conducted a new traffic study. Not a new EIR, a new traffic 3 study which supplemented the supplemental EIR that

the city of L.A. had prepared. This was what was done by the county - well, BFI did it at the

request of the L.A. county.

So this becomes more important that if use 9 of C & D as an ADC is not going to be counted toward. that 6,600 tons per day that you're already -you're at 9,700 tons per day which, you know, something at least in my mind doesn't jibe.

So this is a very critical issue for me anyhow because I - I - I would like to look at a little bit broader pictures as I make a decision.

I just hate to be only based my decision only on one paragraph that the regulations.

And as I said, I have been involved with the Sunshine for too long to -looking at the records, frankly, I - you know, at this point the little record that is provided over here, plus this one page, I think you guys can do better.

Not that I'm trying to bat for anybody, but it bothers me. Because data, provided data, especially when we are under gun, at least I said

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me, but it's jurisdictions are, a little bit more attention has to be provided.

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And then that you question, well, the Falcon is going to do the inspection, load inspection, then it becomes questionable. Then when inspectors 18 days after you have been granted the use of a C & D and says, well, it was contaminated, it's a housekeeping issues. Really. It's a which really doesn't have anything with the issue on hand, but it certainly raises a concern when other people that come like coalitions that, well, we raise the issue and nobody pays attention because 12 everybody goes and into the vacuum of, well, my 13 requirement is only this and we get in a piecemeal 14 15

approval. And I -- I was -- for the record, I was very extensively involved with writing the CUP and extensively involved at least for the time before my retirement that county city landfill put in everything in the CUP so we will not get into the issue of having a piecemeal and I like this facility to operate the same way, with what the intent of the original CUP was.

These are the combination of more of my questions that I combined it. So now if you can

So, now, I talk a lot over here, so would you like to at least mention if I have gone completely, sort of -- excuse the --

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MR. PFAEFFLE: Well, at the risk of you being upset at me, I think it is beyond the scope of the appeal, frankly. And I don't think that it wasn't raised only because it doesn't show up in that report, because that report I don't think was in the hands of the coalition of the appellant, nor did they think of it. But it's possible. 10

MR. MOHAJER: It's noted.

And we are not ultimately -- we can make a decision and the next step is the Waste Board.

MR. PFAEFFLE: But I will address the issue of the tonnage and I will get it to you, in spite of

MR. MOHAJER: But for the record, also, if my objection. the facility operator is not complying with the regulation, why should it be out of our jurisdiction? If the homeowners are appealing the case and they are saying they are not complying, why should it be out of - I mean, I can't close my eyes and say I just have to look at these two sentences 22 23 and say yes or no. 24

MR. PFAEFFLE: No. 1 think that, with all

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answer some of those questions, with the exception of the 6,600, that basically goes to the county.

MS. CHANG: Fred, can you confer with regionalplanning's counsel on the 6,600 issue? Or whoever - I don't know who - which party would be more appropriate to figure that out.

NR. MOHAJER: The condition, the existing condition 10 G very specifically mentions only green Waste's not going to be counted. And the clean SOil. Ildoes not talk about anything else.

MR. PFAEFFLE: Right. I understand the question.

MR. MOHAJER: And 10 J just talks about the Operation, but it doesn't break it down.

And I don't think that the issue was raised before, probably because the way the reporting was Coming, that it was coming in as a green waste. And the geen waste was never a concern. Because that's the (UP allowed that. As - so you never raised the

The minute that the C & D comes, then you, issue. at least based on what I read, then you should have asked to clarify it. So it was not clarified all of thistime because it's at least for 204 and 205 is beig identified as a green waste.

due respect, I think it is within the jurisdiction of the LEA. I don't think it is within the 1 jurisdiction of this panel at this time. 2 3

MR. MOHAJER: Then I ask the LEA, well, why hasn't it been enforced?

MR. PFAEFFLE: That's a fair question I think for a different day.

MS. CLARK: I have a question on kind of a technicality, since we're talking about the dates and the allegation is that they didn't appeal in 9 10 time or whatever. I was looking through here and I realize 11

these are just minutes from a community meeting, so they may -- you know, I mean, I've written such minutes myself. But it says that - this is the 14 July 14th minutes of the coalition and it says, 15 "Gerry Villalobos stated that you would have to file an appeal through the proper channels and he would 16 17 notify." No. That isn't what I was looking at. 18 Oh, yeah. "Gerry said that application had been

19 submitted. It had not yet been approved, but that it was soon to be approved." And that was when 20 21 questioned if an application had been submitted to 22 23

the county for the uses of the C & D. 24

Okay. But in the packet here it has a

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letter July 19th, 2005, from Gerry saying that they have to discontinue the use of C & D waste as an ADC until the conditions of CCR Title 27 blah, blah, blah, have been complied with.

So that's after the meeting that they had. They still -- you were just notifying them that they had to stop using it and then -

MR. PFAEFFLE: Well, in the July 14th minutes, which are testified to be accurate, there is -

MS. ZILIAK: That isn't what you said. MS. CLARK: That isn't what he said. MR. PFAEFFLE: Well, you can disagree with me.

MR. HUNTER: I am. For the record. MR. PFAEFFLE: A record is a record. Then it's unequivocal that it will soon be approved. They soon will be approved. And you do

19 need to appeal. I mean, I'm reading the language. 20 So -

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MS. CLARK: And Lunderstand.

I think, ultimately, whatever comes out of 23 this somebody needs to write legislation or whatever 24 to clarify that. Because an appeal to me is an appeal of something that's been done.

comfortable addressing those particular issues.

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I will say that we believe we are fully complying with the tonnage restrictions in the CUP.

To the extent we get into that reporting issue, that's a little out of mine, my purview. 1 don't -- I'm not involved with the permitting, preparing those reports, so I really can't say without looking at it what those particular issues are.

We are happy to provide you with any additional information you need, but it does seem to be way over and above the appeal, which is -- was the LEA's decision to approve C & D as alternative daily cover. Did that conflict in any way with the statutory and regulatory authority.

And there are two sections and Mr. Villalobos discussed those two sections that say, when you amend an RDSI, here are the three findings you have to make. He's made those three findings.

And part of that, one of the findings is are you in compliance with the state minimum standards. The state minimum standards for ADC are spelled out in 27 20690. And he testified that he had made those findings, that he had complied, that

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I mean, on the city council we have appeals all the time from the planning commission or whatever. That's an action that a body has taken and you have a certain time to appeal it. But you don't appeal something that hasn't been decided. It's just, it doesn't make sense in the regulations.

But if that's what's in there and we have to comply, then that may be another situation. You know. We can't argue with what's in there, but I still -- we're talking basically -- aren't we talking a two-week failure or one-week?

MR. PFAEFFLE: It's a short failure and it's a formalistic approach. Mind you, had I -- if I had thought that the LEA hadn't complied and this would and been unfair and unjust result, I would consult with my client whether we should be making the argument, but I have no qualms making the argument in this case based on what I see.

MR. MOHAJER: Okay. Now Sharon, do you 20 have anything?

MS. RUBALCAVA: Well, obviously, a great many things have been raised, you know, by you, Mr. Mohajer. You are looking at many documents that we're not looking at right now. And so without those documents in front of me, I personally am not

BFI had complied and their proposal complied with those requirements. You know, it really is just that simple here.

Now, these other issues that you've raised are things that, you know, we can address, but they really are outside the scope of the appeal.

MR. MOHAJER: Okay. Well, just for the record, I would appreciate getting a written response also from you in addition to the county.

I have looked at -- I run through the -- my terminology that I followed. The Solid Waste Facility permit is issued because of the CUP. What role does the CUP plays in the Solid Waste Facility permit? What role does EIR that was certified by the county plays in the issue of what the action that the LEA has taken?

In the letter that you are -- that the LEA has approved - and I would like to have this stuff really, because this is part of the decision, I want to have it in writing. In August 12 letter that the LEA has forwarded very specifically they said condition one, the amendment is consistent with the EIR approved by the board of supervisors November 30, 1993, for the subject property.

Number three, amendment is consistent with

terms and condition of the current Solid Waste Facility for the subject property.

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So I'm picking out the specifically the number three that is mentioned in this letter of August 12th from the LEA.

And then from here I went to the Solid Waste Facility permit that was issued which very specifically refers to the EIR and the CUP. And in the CUP, as I read it, the condition does not exclude use of C & D when it's used as an ADC separate from that daily tonnage. So my -- at least while I read it.

So how can I make a decision or how could the LEA make a decision on allowing the use of ADC ignoring the Solid Waste Facility permit because of one specific section of Title 27 that says X, Y and Z? That's really, that's what my question.

So maybe LEA can also put a written response to my question.

So I can't -- from my standpoint, I'm not out of the bounds. I'm just looking at that everything is ultimately goes, we are looking at the Solid Waste Facility permit for the facility.

That's why we are all over here. We are not over here because of the CUP. We are not over here

than ADC. Because beneficial use very specifically is defined. The asphalt that is being used, that's 2 3 a beneficial use. 4

In other words, if they bring in broken asphalt pieces they use for the load, intermediate loads in the facility, that is a beneficial use.

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If they ship it out of the facility for somebody else to use it, that's a beneficial use.

But the way the CUP is written and very specifically when you get to the green waste, they have separated. So I'm -- this is something that at least from my standpoint I have some doubt. I have some doubt.

If I'm going to reach a conclusion in this case, I got to know, I want to make sure that I'm making a decision on the facts that I can make my decision on. And right now I'm not sure whether or not the C & D when it's used as a daily cover is considered a beneficial use because that's not the way the CUP is written, based on the 10 G and 10 J.

And I also want to mention that that has never been a concern, at least for the time that I was involved under what I'm seeing, because it is identified as the C & D is identified, this is the record over here that is from disposal reporting

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because we are coming as a part of the Solid Waste Facility permit which RDSI plays a role in there, is an element of it.

And so I look at this, all these documents that were the foundation of the facility receiving a permit. A Solid Waste Facility permit. So the question really comes to the LEA. Did you consider this? And if you haven't, well, why not?

MS. RUBALCAVA: Can I go back to the tonnage questions? I have to say, I'm not 100 percent certain what your point is, just to be perfectly clear. Let me try to restate it.

MR. MOHAJER: Right.

MS. RUBALCAVA: The daily tonnage you've quoted is 6,600.

MR. MOHAJER: Maximum.

MS. RUBALCAVA: But that's the net tonnage.

MR. MOHAJER: Right.

MS. RUBALCAVA: The net tonnage is a defined term and net tonnage includes waste processed and put to beneficial use.

MR. MOHAJER: Right.

MS. RUBALCAVA: All right. So how is that not consistent with what we're doing?

MR. MOHAJER: Beneficial use is different

1 system that says they are not using any C & D, they 2 are just using green waste. So there was no point. 3 I mean, there's no reason to even raise the issue, 4 but now very specifically we are asking for using the C & D.

If this record is wrong, then you need to correct this record also. But that's where I'm coming, Mr. Pfaeffle. I'm going. I'm looking at the Solid Waste Facility permit and everything that goes into that Solid Waste Facility permit that builds the foundation to granting the permit.

MR. PFAEFFLE: Lunderstand.

Just a clarification.

Did you wish for the LEA to respond in writing to your question as to how the amendment is consistent with the environmental impact report as stated on the letter of August 12th? Is that one of your items?

MR. MOHAJER: No. I said that was one of the - I'm looking -- again, as my justification, these are all part of the Solid Waste Facility permit. If - let me go one step further.

If C & D, the decision ultimately comes from regional planning and depending how the argument between permittees and counsel and the

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county counsel goes through, if the C & D is going to be considered as additional materials that is going to be deducted from 6,600 tons -- I mean --

landfill.

MR. PFAEFFLE: I understand the tonnage question. But in addition to that, do you have a different question?

MR. MOHAJER: That ultimately goes to the issue of the EIR and the traffic studies. And the traffic studies. If I have to based on the revised RDSI that I'm looking over here and on the last page they are indicating that they could use 3,100 tons, so I'm asking is 3,100 tons is in addition to the 6,600 tons? And if it is in addition to 6,600 tons, is the EIR that was approved back in 1993 has considered this?

MS. RUBALCAVA: I can answer that question. The EIR that was considered in 1993 that discussed a 17,800 ton per day landfill and it discussed the traffic impact associated with that. What was ultimately approved was a much smaller

So to your question is did the traffic impacts consider daily tonnage up to 9,000 tons per day, which would be 6,600 plus 3,100, the answer is yes, absolutely.

And the reason I'm just doing it is because that's the way I have always been operating as a bureaucrat or as an engineer or as a designer.

MS. RUBALCAVA: Well, I mean, but you're also subject to the requirements of CEQA.

MR. MOHAJER: That's correct.

MS. RUBALCAVA: And so the EIR for the county landfill was accurate. It was certified by the county at the time as accurate and was upheld by the court.

The fact that we are now going for a new county CUP and the county decided to update the traffic report doesn't change anything to -- with regard to the accuracy and the fact that the traffic study was certified in 1993. That's what the county here has to rely on. They've got to rely on that EIR because that's the EIR that's referred to in the Solid Waste Facility.

MR. MOHAJER: But the traffic study, the conditions have changed. There are tremendous new development in Santa Clarita development that they use 5 and 14 that it was not there. And --

MS. CLARK: But that's the point she's making.

MR. MOHAJER: No. I understand. I

MR. MOHAJER: And, but I also mentioned, I also mentioned, I mentioned the 17,000, but I also mentioned as going through the process of the new CUP for the county landfill, the county has determined that that traffic study was not sufficient and they — and that's for the 11,100 tons a day and that's what they wanted to do a new traffic study, because that traffic study was conducted.

And if I'm going to make a decision, I'm just saying, I'm building up of ultimately it has been determined that the traffic study that was done back in '93 is not sufficient.

MS. RUBALCAVA: That's not accurate. MR. MOHAJER: At least that's my understanding.

MS. RUBALCAVA: Can I explain to you why that's not accurate?

MR. MOHAJER: Well, not really. You can put it in writing. Because then I want them in writing. And they – if I'm going to look at the protecting public health and safety, then traffic is one of the issues and I would look at it.

And so this, all this stuff, I'm just throwing out how I'm rationalizing my thoughts.

understand.

That was the reason why the county wanted a new traffic studies.

MS. RUBALCAVA: But the finding, again, your LEA is they are bound by what the regulations and the statutes say they are to do. And they are to determine whether the CUP for the county landfill that's already approved, not the one, you know, the replacement CUP is accurate. They could not look forward. They are required to look at the one that's referred to in the Solid Waste Facilities permit.

MR. MOHAJER: But the issue may not be relevant at all once we answer that 6,600 tons. Because if the 3,100 tons, if that's what BFI wants to use is going ultimate – if the decision comes that it has to be taking care, it has to be deducted from 66,000 – 6,600 tons a day, then we don't have to worry about it. If not, the answer is that it has to be added to the 6,600, then it's whatever the decision is and we'll go from there.

MS. CHANG: Mr. Chairman, if I can just -since Ms. Clark, since she has to leave soon, we should probably set a continuation date.

MR. MOHAJER: Right.

MS. CHANG: And if maybe you can state once more for the record and just so that I'm personally clear what you're expecting each party to do, if anything, before the next session of this hearing.

MR. MOHAJER: I would like to have a determination from the county as to whether the use of construction and demolition materials.

determination from the county as to whether the use of construction and demolition materials as alternative daily cover should be considered as a part of an allowable tonnage of 6,600 tons per day pursuant to condition 10 G and 10 J of the existing CUP.

I would like to have a written definition -- if it happens to be the Title 27, that's fine -- as to the process, construction and demolition waste and construction and demolition tailing waste.

I need to have an explanation from the permittee as to the use of C & D and green waste and the beneficial use data that has been submitted to the State Waste Board and to the county Department of Public Works and the accuracy of those data.

I would also like to know -- this may clearly be out. I accept this. That why BFI has failed to prepare the five-year review permit for 2000, which was due November 2004.

MR. MOHAJER: That's right. I am just one-man operation.

MS. CLARK: I need dates.

MR. MOHAJER: I'm still the old-fashioned (indicating).

MS. CHANG: We're going to need enough time for everyone to review all of the materials as well as prepare the written responses.

MS. RUBALCAVA: I would like to be able to review the transcript. There was an awful lot that came up, especially during Mr. Mohajer's comments. And I think the court reporter mentioned it was two to three weeks for a transcript.

MS. CHANG: So at least two or three weeks out, maybe a month.

MS. CLARK: November 15th is good for me. That's a Tuesday again.

MS. RUBALCAVA: I did not bring my calendar with me.

20 MS. CHANG: I didn't either.

I'm thinking one week to review the

transcript plus process it. Maybe that's not enoughtime.

Let's say, do you want to say six weeks out?

Now, if LEA and the permittee object to that, that's probably right.

MS. CHANG: Should we perhaps talk a

MS. CHANG: Should we perhaps talk about dates and then you can supplement your list.

MR. MOHAJER: No. I think that's all I have.

Also, there are other documents that are provided that after myself, after I review them, I may come up with more questions.

MS. CHANG: I would also request -- actually, is it Sharon? I'm sorry.

MS. RUBALCAVA: Yes.

MS. CHANG: Sharon and Fred, I think you both alluded to this. If any of what this panel is asking is, in your opinion, irrelevant, if you can state why, that would help Mr. Yanai and I in advising the board.

MS. EDWARDS: Is it all right if we submit some things in writing too? Because we have a lot of information on traffic and things like that.

MR. MOHAJER: No. I didn't ask any information from the coalition.

MR. HUNTER: We have a lot.

MS. EDWARDS: We have a lot on the traffic thing. You don't want to get our packages.

MS. CLARK: That was five weeks.

MS. CHANG: Or does that bring us into the holidays?

MR. MOHAJER: Thanksgiving is on November 24th.

MS. RUBALCAVA: I'm busy that day. I'm cooking dinner.

MR. MOHAJER: Me too.

MS. CHANG: Ms. Clark has proposed the 15th or the 22nd of November.

MS. CLARK: The 22nd is two days before.

MR. PFAEFFLE: That's not a good idea.

MR. MOHAJER: 22nd is not good for Mr. Bittenson.

MS. CHANG: How about the 28th?

MS. CLARK: I don't like Mondays. Ibaby-sit that day.

MS. ZILIAK: That's more important. Trust me.

MS. CLARK: Yes.

MS. CHANG: Into early December maybe? December 2nd?

MR. PFAEFFLE: How about the 6th?

MR. BITTENSON: The 6th or the 7th?
MR. MOHAJER: I can't make it on the 6th

and I can't make it on the 7th. 1 1 Two to three weeks. How is the transcript 2 December 2nd? 2 going to be handled? 3 MS. CLARK: No. I'm at a conference. 3 MS. RUBALCAVA: Pardon me? 4 MR. MOHAJER: December 14th? 4 MS. CHANG: How is the transcript going to 5 MR. BITTENSON: How does the 14th look for 5 be handled? Is everyone going to get mailed a copy? 6 you? 6 I don't know if you talked about it before I got 7 MR. MOHAJER: That's a Wednesday. 7 here. 8 MR. BITTENSON: Yeah. 8 MS. RUBALCAVA: We have not talked about 9 MS. CLARK: I have something penciled in 9 that. It's whatever people want. 10 there. 10 MS. CHANG: I want a copy. The hearing 11 MS. CHANG: There's a question mark. Can 11 panel, I assume, wants a copy each. 12 you tell them that it's taken? 12 MR. HUNTER: We, obviously, have to have 13 MR. MOHAJER: Yeah. You can tell them it's 13 something. 14 already been spoken for. 14 MR. MOHAJER: I would like to have a copy 15 Can we go off the record so she can --15 because I do mumble. 16 MS. CLARK: Oh, yeah. 16 MS. CHANG: Well, how about this? Let's 17 (Recess taken from 1:27 p.m. 17 say one copy per party. And -- but the hearing 18 to 1:28 p.m.) 18 panel -- okay. So one copy for the LEA, one copy 19 MR. MOHAJER: Okay. So the next meeting is 19 for BFI, one copy for the Coalition and one copy for 20 set for December 14th at 9:00 a.m. at the LEA's 20 the hearing panel sent care of Mr. Yanai and myself. 21 office, room 120. 21 And we'll make copies and distribute them to the 22 MR. HUNTER: Well, I wanted to know, since 22 board, to the panel. 23 you're having the meeting and it's Wednesday the 23 MS. RUBALCAVA: Are you going to pay for 24 14th, if there's any material that's to be or 24 them? 25 presented, can you at least make a date like one 25 THE REPORTER: Exactly. 150 152 1 week before so it can get to commissioner so that 1 MS. CHANG: I assume the LEA. I don't know 2 they can review it prior to? Because it's too hard 2 what the arrangements are. 3 to analyze what's going on in here the same day. 3 MS. RUBALCAVA: Yeah, 4 And I think for you also to read the material. So 4 MR. MOHAJER: So if we are finished with 5 whatever material is coming in, we would also like 5 that, we can adjourn. 6 to get a copy of it and, you know, get it into the 6 MS. CHANG: We're adjourning this session, 7 board at least a week ahead of time. Whatever your 7 but not the hearing. 8 pleasure. 8 MR. BITTENSON: Right. Thank you. 9 MS. CHANG: Let's --9 MR. MOHAJER: To the next one. Thank you 10 MR. MOHAJER: Well, I had sort of a 10 all. 11 standing of two weeks. 11 (Whereupon, the proceedings 12 MR. HUNTER: Whatever works for you. 12 concluded at 1:31 p.m.) 13 MS. ZILIAK: We're saying at least one 13 --000---14 week. 14 15 MR. HUNTER: Yeah. At least one week. 15 MS. ZILIAK: Two is better, but at least 16 16 17 one week. 17 18 MS. EDWARDS: Especially during December. 18 19 MR. MOHAJER: So would it be all of the 19 documents should be submitted by November -- by 20 20 21 Wednesday, November 30th, 21 22 MS. CHANG: And I would request that briefs 22 23 that are to be submitted to the hearing panel be 23 24 sent care of Mark Yanai and myself. And we can give 24 25 you our business cards. 25 151 153

REPORTER'S CERTIFICATE 2 3 STATE OF CALIFORNIA) ss. County OF SAN BERNARDINO) 5 6 I, AMBER DAWN CASTANEDA, RPR, CRR, a 7 Certified Shorthand Reporter within and for the county of San Bernardino, State of California, do 8 9 hereby certify: 10 That the said transcript of proceedings was 11 taken down by me in shorthand at the time and place 12 therein stated and was thereafter reduced to print by Computer-Aided Transcription under my direction; 13 14 I further certify that I am not of counsel 15 or attorney for any of the parties hereto or in any way interested in the event of this cause and that I 16 17 am not related to any of the parties thereto. 18 Dated this 24th day of October, 2005. 19 20 21 AMBER DAWN CASTANEDA, RPR, CRR, CSR No. 7640 22 23 24 25 154

NVC EXHIBIT B4

MOTION

INTERGOVERNMENTAL RELATIONS NOV 0 2 2005

The County of Los Angeles Regional Planning Commission is considering a Replacement Conditional Use Permit (CUP) for the Sunshine Canyon Landfill.

Under the conditions of this Replacement CUP, the landfill would be allowed to operate as a joint-City/County Landfill, with the totality of the 12,100 permitted tons per day of both the County and City side allowed to be dumped on either the City or County side. Additionally, condition 17,c of the draft conditions allows the County to increase this tonnage at will.

Additionally, the City of LA, by ordinance, and various regulatory boards, including the Los Angeles Regional Water Quality Control Board and others, have taken strides to ensure the safety of the landfill and the residents who live nearby.

According to Draft Conditions of the Replacement CUP, the County is proposing to invalidate, or lessen the restrictions and conditions that have been so hard fought for this facility.

Specifically, Draft Condition 14 allows the applicant, Browning Ferris Industries to landfill into the so-called "Bridge Area," as previously denied by the City's issuance of a "Curative Variance," to prohibit this practice. Additionally, landfilling in this area would require the removal of existing groundwater monitoring wells to the exterior of the facility, so that any potential problem would not be discovered until contaminants have had the opportunity to migrate a significant distance, putting public health and safety in jeopardy.

Additionally, the very act of granting a replacement CUP by the County of Los Angeles, is in violation of [Q] conditions B.d.1, B.d.2, B,d,2,aa and B,d,2,dd, which require separate operation of a City-only landfill for five years prior to operation as a joint-City/County landfill. The City-side landfill has only been operational since Summer of 2005.

I THEREFORE MOVE that the City Council takes a firm position against any action by the County of Los Angeles that would lessen or invalidate any condition or restriction on the Sunshine Canyon Landfill that has been required, enacted or imposed by any regulatory body, or by the City of Los Angeles by ordinance, including [Q] conditions, Curative Variance and financial assurance requirements.

I FURTHER MOVE that the City Council ask the County of Los Angeles to put a moratorium on approval of a Replacement Conditional Use Permit for the Sunshine Canyon Landfill, until the Applicant is compliant with existing requirements and conditions, including, but not limited to the following:



05-2366

The City Council unanimously approved Councilman Smith's resolution to include in the City's 2005-2006 State Legislative Program support for AB 1090. The bill would seek to amend the California Integrated Waste Management Act by adding recovery, through recycling, and conversion technology to its existing waste management priorities. Moreover, the bill would allow local jurisdictions the ability to use conversion technologies to meet their 50% waste diversion requirements.

The bill, if passed into law, could result in the production of low-cost electricity, ethanol and/or hydrogen as well as a reduction in landfill disposal, dependence on fossil fuels and greenhouse gases.

The resolution is part of Councilman Smith's RENEW LA plan, which is his blueprint for the City of Los Angeles to end its dependence on landfills for disposal, while simultaneously striving to create renewable, green energy by providing incentives to local recycling and promoting the development of conversion technologies.